Winnipeg

Interim Chief Administrative Officer • Chef des finances

To: Marc Lemoine, City Clerk

From: Michael Ruta, Interim Chief Administrative Officer

Date: June 4, 2019

Subject: Transfer of Social Services

During 2019 budget deliberations questions were asked concerning the transfer of Social Services to the Province and the annual adjustment expressed as a reduction of provincial grants of $23.65 million shown as support for provincial programs in the City's consolidated financial statements. The Public Service undertook to review the history of the transaction and determined the following:

Social Services transfer

- At its meeting on February 24, 1999 Council approved the recommendation of EPC agreeing to the transfer of social assistance programming from the City of Winnipeg to the Province of Manitoba. A copy of the motion including the history of this initiative is included in Appendix 1. In summary there were lengthy discussions to move to a one-tier social assistance program administered by the Province with the intended transfer of City operations to occur on a cost-neutral basis.
- The financial terms of the transfer included a contribution of $18.5 million annually which contribution would be reflected as a reduction in the Province's unconditional grant to the City. In addition the Province agreed to cover transition costs incurred by the City from 1999 to 2002 totaling $3.23 million.

Public Health Nursing

- At or around the same time, the City transferred Public Health Nursing managed services to the Province. Included as Appendix 2 is a copy of Council's approval on December 16, 1998. The background and history relating to this transfer is encompassed in Council's approval but the intention was to consolidate both social services and public health nursing offered both by the City and Province as part of provincial operations.
- Council's approval also mentions future financial negotiations with the Province. However, we were unable to locate other Council references where these negotiations were documented. In the overview section of the December, 1998 Council approval there is mention of 82 City employees being transferred and the service area having a budget of $4.1m in 1998.

Other

- Much of the corporate knowledge concerning this transfer has left the City by virtue of retirements and shredding of dated documents. The CFO contacted several retired employees who provided some useful information and was able to locate many dated files for review which included discussions and research offered by other staff still at the City.
- On review of documents it was evident there was considerable negotiations between the Province and City concerning the actual subsidy to be assigned to the transfer. In the end Council approved an annual base settlement of $18.5 million relating to social services and it would appear a further $5 million relating to the transfer of Public Health Nursing. In this regard, the following document is attached:

    - Provincial grants history summarized from the City's financial statements are included in Appendix 3. From 1998 to 1999 provincial grants declined by $44.3 million which in large part reflected the reduced social services grant to the City. From 1999 onwards the grants were relatively stable at approximately $93m. The initial service reduction adjustment in 1999 totaled $23.5 million which is higher than the $18.5 million adjustment included in Council's February 24, 1999 approval and as mentioned above the difference represents the transfer of Public Health Nursing.
- In 2003 the City transferred ombudsman duties to the Province increasing the transfer amount by $150,000 from $23.5 million to $23.65 million.

Provincial References

- On November 19, 1996 the Province passed legislation entitled The Social Allowances Amendment and Consequential Amendments Act which documented the transfer of Social Services from the City to the Province.
- Website http://web2.gov.mb.ca/laws/statutes/1996/c04196e.php Section 17 of the Act includes the following:
    - 17(1) Where the Government of Manitoba provides general assistance under section 5.1 of The Social Allowances Act to persons within the City of Winnipeg, the Lieutenant Governor in Council may, by order,
        - (a) determine an amount, or establish a formula to determine an amount, payable by The City of Winnipeg to the Government of Manitoba as a contribution toward the costs of providing that general assistance and the costs for staff, administrative services, development and other related costs; and
        - (b) establish the time or times, the terms and conditions, and the manner of payment of an amount determined under clause (a).
        - 17(2) The Lieutenant Governor in Council in making an order under clause (1)(a) shall consider that the intent is to achieve the transfer of responsibility from The City of Winnipeg to the Government of Manitoba on a relatively cost-neutral basis.
    - The City has contacted the Manitoba Legislative Library to determine if they can locate any orders required by the Lieutenant Governor in Council. Based on preliminary review there does not appear to be an order in Council specifically related to the transfer.

- Other documents located include the 1999/2000 Estimates debate with respect to the Provincial Urban Affairs department acknowledging the transfer of Social Assistance and Public Health Nursing services from the City to the Province comprising a $23.5 million adjustment to reflect cost-neutrality. A similar acknowledgement was found in the 2000/2001 annual report from Intergovernmental Affairs at the Province. Also a press release from the Province dated April 29, 1999 provided comparable references.

Summary

- In summary, most of the documents reviewed included an estimate of $18.5 million relating to the transfer of Social Services. Based on information we reviewed and discussions with City staff the transfer of Public Health Nursing services likely resulted in a further $5 million adjustment leading to $23.5 million as the full transfer value. Unfortunately we were unable to locate a legal transfer agreement setting out financial terms. However the legislative references are noted above. It also appears the transfer was meant to continue in perpetuity.
- During our discussions, one individual observed that the transfer of social services to the Province resulted in considerable savings to the City because the City was able to avoid increased costs relating to inflation and demands for expanded service by fixing to a flat subsidy. The issue of future affordability appeared to be one of the motivating factors in the transition. In a memo to file the following paragraph was included:
    - The proposed base cost settlement of $18.5 million does not represent short term cost savings for the City. However, it does achieve several major stated goals for the City. First, the City is out of the social assistance business, an off-and-on issue stemming back three decades. Indirectly, social assistance costs are off the property tax base, though the City's financial situation does not change significantly. The City can achieve financial stability, increased predictability, and over time, a cost reduction as there is no inflationary factor built into the base settlement.

Michael Ruta, FCA
Interim Chief Administrative Officer

Attachments:

- Appendix 1 – Council motion of February 24, 1999
- Appendix 2 - Council motion of December 16, 1998
- Appendix 3 – History of provincial grants

Appendix 1.pdf Appendix 2.pdf Appendix 3.pdf

Report of the Executive Policy Committee dated February 17, 1999

Establishment of Committee of Council - Implementation of the City's Special Operating Agency Initiative
File GL-5.6.1 (Vol. 1)

329 - 7. On February 17, the Executive Policy Committee passed the following resolution, namely:

WHEREAS Council at its meeting on September 24, 1997 adopted Clause 3 of the Report of the Executive Policy Committee dated September 17, 1997, providing for strategic direction for the implementation of the City's SOA initiative;

AND WHEREAS Council at its meeting held on March 26, 1998, adopted the following policy:

> *"The City of Winnipeg is committed to providing quality services at an affordable cost on a sustainable basis. To this end, the City will systematically review its programs, services, and delivery mechanism, and will pursue the most appropriate methods and structures for providing services to achieve the best value for the municipal tax dollar and the optimal balance of overall benefits to the City and its Community."*

AND WHEREAS Bill 36, an amendment to The City of Winnipeg Act, which received Royal Assent on June 29, 1998, provided for the City to establish Special Service Units (SSUs) and for Council to delegate certain functions or responsibilities with respect to SSUs to a Committee of Council;

THEREFORE BE IT RESOLVED THAT a Committee of Council be established on an annual basis; comprised of four members of Council appointed by the Mayor, with responsibilities as follows:

a) recommend through the Executive Policy Committee to Council the ASD Review Agenda;
b) evaluate feasibility studies to establish SSUs and submit through Executive Policy Committee to Council those SSU proposals that the Committee recommends;
c) review business plans and submit recommendations through Executive Policy Committee to Council for approval;
d) receive and submit through Executive Policy Committee to Council the annual report of any SSU established by Council;
e) ensure completion of 3 year effectiveness review;
f) any other function or responsibility deemed necessary by Executive Policy Committee and Council.

AND BE IT FURTHER RESOLVED THAT the Proper Officers of the City be authorized to do all things necessary to implement the foregoing, including the preparation of amendments to By-law Nos. 7100/97 and 5850/92 in order to place the jurisdiction of alternate service delivery under the aforementioned Committee of Council.

and submits same to Council for approval.

Moved by His Worship Mayor Murray,
Adoption of the clause.

Carried.

One-Tier Project: Agreement for the transfer of social assistance programming from the City of Winnipeg to the Province of Manitoba
File EH-2 (Vol. 19)

330 - 8. The Executive Policy Committee has been advised that in November, 1996 the Province passed legislation covering the transfer of social assistance programming from the City of Winnipeg to the Province. The legislation indicated that the transfer was to occur on a "relatively cost-neutral" basis with the City continuing to pay its share of annual social assistance costs. The Manitoba Government would "determine an amount, or establish a formula to determine an amount, payable by the City of Winnipeg to the Government of Manitoba as a contribution toward the costs of providing that general assistance and the costs for staff, administrative services, development and other related costs" and would determine the timing, terms, conditions,

and manner of payment. At the Legislative Amendment Hearings for Bill 36, Winnipeg Council went on record in support of the program transfer. However, Council also expressed serious concern about the financial implications of the transfer and requested the opportunity to negotiate the terms for the transfer, in particular the definition of cost-neutrality, with the Province.

The Province has advised that the municipal social assistance program transfer will occur on March 31, 1999. It is critical that the City and Province finalize an agreement on the financial and staffing terms for the transfer. In the absence of such an agreement, the Province has the legislated authority to establish the terms and to proceed with the program transfer unilaterally.

For almost three decades, the City of Winnipeg and the Province of Manitoba have discussed the possibility of having a one-tier social assistance program in Winnipeg. A formal City report on the proposal, dating back to Unicity in 1972-74 and a Provincial Task Force Report in 1983, both recommended a one-tier welfare system.

The nation-wide waves of recession in the 1980's and early 1990's, lead to substantial increases in Winnipeg's social assistance caseload and associated costs. In turn, this prompted City Council to indicate a desire to end the City's involvement in social assistance programming. This desire was captured in a number of formal reports including Plan Winnipeg-Toward 2010, New Directions, the Reshaping our Civic Government report as well as various budget guideline reports in the early-mid 1990's.

In 1993 the Province passed legislation which standardized municipal social assistance programs. It was touted as a significant first step towards a one-tier welfare system.

During the mid-late 1990's, two other Provinces moved to one-tier systems. In Ontario, the responsibility for social assistance delivery was shifted to municipalities, with the Province and municipalities sharing the costs. In Nova Scotia, the Province took over social assistance delivery, with municipalities continuing to contribute towards program costs. In all other provinces, municipalities have not been involved in social assistance delivery for several decades.

On March 15, 1995, the Province of Manitoba announced its intent to integrate municipal and provincial social assistance programs in Winnipeg. At that time, the City indicated its support for the integration and Provincial and City officials began work on the One-Tier Project.

In January 1997, the Mayor and Chairperson of the Planning and Community Services Committee, together with the Ministers of Family Services and Urban Affairs, approved the business case report on the integration.

Between January 1997 and the present, under direction from the City's Executive Policy Committee, City officials have been meeting with Provincial officials to resolve service issues and to negotiate the financial and staffing terms for the program transfer.

Financial Terms for the Transfer

- Base settlement:

  The City's future contribution towards social assistance costs for City residents who are in need will be $18.5 million annually. This contribution will be made through a reduction in the Province's unconditional grant to the City.

- Transition Costs:

  The Province agrees to cover actual costs up to $0.42 million required to finalize City social assistance accounts, records, outstanding facilities and related transfer/closure matters.

  The Province agrees to cover a share of the City's actual labour costs related to fulfilling the terms of the collective agreements and facilitating the smooth transfer of affected civic employees to the new One-Tier organization to a maximum of -

$2.243M	April 1, 1999 to March 31,2000
$0.660M	April 1, 2000 to March 31, 2001
$0.3225M	April 1, 2001 to March 31, 2002

Report of the Executive Policy Committee dated February 17, 1999

The City will cover the remaining share of the labour costs related to fulfilling the terms of the collective agreements and facilitating the smooth transfer of affected civic employees to the new One-Tier organization.

Estimates of this portion of the costs are as follows:

$1.289M - $3.969M April 1, 1999 to March 31, 2000
$0.560M - $1.032M April 1, 2000 to March 31, 2001
$0.2115M - $1.3695M April 1, 2001 to March 31, 2002

NOTES: On an accrual basis, steps have been taken to cover $1.7 million of the City's labour transition costs identified for 1999 out of 1998 budget savings.

Labour transition costs are expected to be in the lower range of these estimates. In the highly unlikely event that a situation occurs which would lead to the upper end of the range, the City has a number of available options with which to mitigate these costs.

- Other:

The Province agrees to assume full responsibility and funding for the City's Community Home Services Project. (Offers free home and yard maintenance services for low-income senior citizens and persons with disabilities.)

The City retains responsibility for the Community Services Worker Project. (Offers janitorial service, icemaking and groundskeeping help for local community centres) Current budget - $0.5 million/yr.

Remaining social services, including a response capacity for City residents who are victims of disaster or larger scale emergency, community concerns, local and national social issues, interface and support for local social agencies, is being transferred from the City Social Services Department to the Community Services Department upon transfer of the social assistance program to the Province. Annual budget - $0.5 million (approx.)

Facilities: The Province is taking over two existing City office sites at 391 York and 896 Main Street and associated leases immediately. The lease at 705 Broadway expires at the end of April, 1999. 1760 Main Street is a City-owned facility. Space used at 219 Provencher (City-owned) is relatively small and needed by the principle civic tenant.

- Office Furnishings, Equipment and Inventory:

The City retains all office furnishings, equipment and inventory.

Transition costs to be borne by the City are primarily targeted at fulfilling the terms of the collective agreements with civic unions as they pertain to City employees who are impacted by the transfer.

STAFFING:

An Employee Transition Agreement (ETA) has been developed by City and Provincial officials. Key features in the agreement include:

- Employment Security:

Virtually all permanent City staff affected by the transfer (approx 150 people) will receive job offers for regular positions in the new Provincial One-Tier organization. These employees will be covered by the transfer terms in the ETA. The Province also expects to make job offers to a number of the City's temporary employees who are impacted by the program transfer (up to 60 people.) Social Services employees who are on disability will have their situations addressed on an individual basis.

- Staff Loan:

  The agreement with the Province includes an interchange arrangement whereby City staff are on loan to the Province for the period April 1- December 31, 1999 with regular employment with the Province commencing January 1, 2000. The loan facilitates a smooth program transition and provides time for resolution of outstanding issues, in particular, pensions. It also enables affected staff to experience employment with a new Provincial organization while retaining their rights and benefits as City employees. Affected employees also will have an opportunity to secure more complete information and access expert advice about their options before September, 1999 when they will be required to make a final decision about accepting regular employment with the Province and leaving the employ of the City.

- Salary Protection:

  Where applicable, City staff moving into lower-grade positions in the new Provincial organization will have over-range salary protection up to March, 2001.

- Benefits:

  The Province and the City have reasonably comparable benefit packages (eg vacations, sick leave coverage, dental, vision, etc). City staff will be able to transfer some accumulated credits (eg. vacation) and retain some of their seniority rights (eg. The Province uses seniority in lay-off situations but not for promotions.) Waiting periods for benefits such as group insurance are being waived. Representatives for various stakeholders are currently discussing resolution of pension issues.

On May 26th, 1996, City Council adopted a recommendation which reads, in part:

> "Therefore be it resolved that the Committee on Planning and Community Services request Executive Policy Committee to commence negotiations with the Province of Manitoba on the timing, service, staffing and cost implications of the proposal to integrate municipal and provincial social assistance programs in Winnipeg."

Based upon direction from the City's Executive Policy Committee, City officials now have concluded negotiations with Provincial officials on the terms for the program transfer. Council approval is required to conclude the agreement with the Manitoba Government and associated agreements with the bargaining agents for the affected City employees.

The target date for the transfer of responsibility is March 31, 1999.

The Executive Policy Committee recommends:

I. That the financial and general staffing terms for the transfer of social assistance programming from the City of Winnipeg to the Province of Manitoba, be approved.

II. That the Chief Administrative Officer or designate of the City have the authority to amend any specific terms in the Employee Transition Agreement (ETA) between the City and the Province to reflect consultations with the bargaining agents for the affected employees, provided such amendments are concurred with by the proper officers of the Province, if necessary, and can be accommodated within the approved financial terms for the transfer.

III. That the Chief Administrative Officer or designate of the City take all appropriate action to fulfill the terms of the approved agreement.

IV. That, subsequent to the transfer of social assistance programming from the City of Winnipeg to the Province, the Chief Administrative Officer or designate of the City take all appropriate action to finalize accounts, records, systems, facilities, inventory and to close the Social Services Department in a timely fashion.

V. That the Chief Administrative Officer or designate be directed to approach the Province of Manitoba to discuss flexibility on the time frames for the Employee Transition Agreement (ETA) in consultation with CUPE.

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VI. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Moved by His Worship Mayor Murray,
Adoption of the clause.

The Speaker called the Deputy Speaker, Councillor Lazarenko, to the Chair in order to participate in the debate, and after speaking, resumed the Chair.

The motion for the adoption of the clause was put and declared carried.

EXECUTIVE POLICY COMMITTEE

MOTIONS

Moved by Councillor Angus,
Seconded by Councillor Lazarenko,
331 - WHEREAS the Executive Policy Committee, at its meeting of February 16, 1999, identified a schedule for the adoption of the 1999 Current Estimates;

AND WHEREAS the schedule provides for delegations to make representation to Executive Policy Committee at its meeting of March 3, 1999;

AND WHEREAS the schedule also provides for Council to deliberate the budget at a special meeting to be held on March 15, 1999;

AND WHEREAS the detailed estimates will not be available until March 1, 1999, leaving little time for the delegations to review the estimates;

AND WHEREAS the Standing Committees and some Community Committees will be reviewing the estimates after March 3, 1999;

THEREFORE BE IT RESOLVED that the Executive Policy Committee allow for delegations on budget matters on March 10, 1999;

AND BE IT FURTHER RESOLVED that Council deliberate the budget at a special meeting to be held on March 22, 1999.

(See Minute No. 366 for attachment)

The Speaker ruled automatic referral to Executive Policy Committee in accordance with Rule 16.1 of the Procedure By-law.

Moved by Councillor Angus,
That the rule be suspended to allow consideration of the motion at this time.

The motion to suspend the rule was put.

The Speaker called for the yeas and nays, which were as follows:-

Yea: Councillors Angus, Golden, Lazarenko, Prystanski, Smith and Timm-Rudolph. 6

Nay: Councillors Clement, De Smedt, Gerbasi, Lubosch, Steek, Deputy Mayor Thomas, Vandal, Eadie, His Worship Mayor Murray and Councillor O'Shaughnessy. 10

and the motion to suspend the rule was declared lost.

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If a contract award recommendation is made after the budget is adopted there will not be enough time for the work to be completed prior to the Games.

The total cost of the contract is well within the AFIS capital budget estimate of $1,828,000. In addition, there will be current budget annual savings for maintenance of approximately $67,000. The Financial Impact Analysis is outlined on Schedule "A".

Total consideration to be paid by the City is in excess of $1,000,000 and funding for this project is not yet in a budget approved by Council. Pursuant to the Purchasing Policy, Council is the approval authority for purchases where funding is not yet in a budget approved by Council.

The Executive Policy Committee recommends:

I. That Council approve an award of contract to Cogent Systems Inc., at a total cost including all taxes, administration and interest fees not to exceed $1,690,998, for the supply and delivery of an automated fingerprint identification system (AFIS).

II. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing.

Copy of attachment referred to in the above clause is on file in the office of the City Clerk.

Adopted by consent.

Transfer of Public Health Nursing Managed Services to the Winnipeg Community and Long Term Care Authority (WCA) File EH-1 (Vol. 19)

134 - 2. The Executive Policy Committee has been advised that since the inception of the new City of Winnipeg in 1972, public health services have been provided within a split jurisdiction. The City of Winnipeg had responsibility for the provision of public health services within the inner city, while the Province of Manitoba was responsible for the provision of public health services in Winnipeg's suburban areas. This split jurisdiction of public health service provision has been a long standing issue.

The Province of Manitoba has been undertaking significant reform measures within the health care system in recent years. The reshaping efforts revolve around a new system of management and governance with the adoption of a Regional Health Authority model, in order to more fully coordinate health services. The Regional Health Authorities Amendment and Consequential Amendments Act S.M. 1997, Chapter 41, authorized the establishment of two such health authorities within Winnipeg, namely, the Winnipeg Hospital Authority and the Winnipeg Community and Long Term Care Authority. The Winnipeg Hospital Authority will oversee and fund Winnipeg hospitals on a system-wide basis and the Winnipeg Community and Long Term Care Authority will promote linkages and fund Winnipeg's community health and long-term care services.

On March 5, 1998, the Winnipeg Community and Long Term Care Authority announced that its enabling legislation would take effect on April 1, 1998, providing the Authority with the mandate to take responsibility for the provision of all community health services in Winnipeg.

On April 29, 1998, Council unanimously adopted Clause 8 of the report of the Executive Policy Committee dated April 22, 1998. The Clause authorized that negotiations be commenced with the Winnipeg Community and Long Term Care Authority on the timing, service, staffing and cost implications of the legislated transfer of public health nursing managed services to the WCA. The Clause also states that the transfer should be completed no later than December 31, 1998.

A. Overview of Urban Health Reform:

This legislation directly affects The City of Winnipeg's Public Health Nursing Services/Community Health Centres/Dental Services. Approximately 82 City employees, represented by three different bargaining units, provide these services with a net annual budget of approximately $4.1 million for 1998.

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In addition, the Province of Manitoba is preparing to proclaim legislation that amends The Public Health Act and The City of Winnipeg Act. These changes will further effect the delivery of community health services within Winnipeg. The amendments awaiting proclamation focus on: the transfer of the responsibility for the provision of Medical Health Officer services in Winnipeg's core area, from the City of Winnipeg to the Province of Manitoba; the power of the City of Winnipeg to make by-laws respecting the provision of health services; and the responsibility delegated to the City of Winnipeg for the delivery of health services within the core area of Winnipeg. These amendments and the potential impact for the City of Winnipeg are currently being investigated and will be the subject of a further report.

At this point, Chapter 41 does not address responsibility for the delivery of Environmental Health Services (public health inspection services). However, through the Partners in Public Service Initiative, the City of Winnipeg and the Province of Manitoba have entered into discussions relating to the transfer of responsibility for Environmental Health Services for all of Winnipeg to the City of Winnipeg.

B. Transfer of Public Health Nurse Managed Services to the Winnipeg Community and Long Term Care Authority:

The subject of this report focuses on the transfer of the City of Winnipeg's Public Health Nurse Managed services to the Winnipeg Community and Long Term Care Authority. This transfer process includes two phases. Phase I involves the negotiations for transfer of Public Health Nurse Managed Services to the WCA. The information and recommendations contained within this report specifically concern phase one of this two phased process. Phase 2 will necessitate negotiations with the Province of Manitoba Department of Urban Affairs related to effecting a reconciliation of the Unconditional Grant.

Phase One: Negotiations for Transfer of Public Health Nurse Managed Service to the WCA

Guiding Principles:

A transfer negotiation team was established. The following '*Guiding Principles*' for the transfer management were agreed to:

That the transfer of Public Health Nursing managed services be completed expeditiously.
That there be no adverse economic impact on the City of Winnipeg.
That the transfer be transparent to the service clients and citizens.
That the transfer be conducted in a manner that minimizes adverse public impact.
That the City convey to the Winnipeg Community and Long Term Care Authority the necessity to maintain Public Health Nursing managed levels, prioritizing for the high needs population of inner city Winnipeg.

Interim Service Agreement:

An interim service agreement was negotiated and signed by both parties in June of 1998, in order to allow the City of Winnipeg to continue to provide public health nurse managed services during the transition period. Contained within the interim service agreement is a clause that stipulates that the City of Winnipeg will no longer be responsible for funding public health nurse managed services after December 31, 1998. Service delivery systems can function on a short-term basis only under an interim operating agreement. However, long term service provision requires alignment with the mandated authority in order to ensure effective and efficient operating systems.

The mandated authority for the provision of public health nurse managed service is the Winnipeg Community and Long Term Care Authority.

Notification of Unions:

In accordance with the collective agreements of the affected unions contracts (WCNA – Local 1 MNU; CUPE – Local 500; WAPSO) notification of the intent to transfer all public health nurse managed services to the WCA occurred June 25, 1998. Notification was required to officially inform the unions of the City of Winnipeg's intent to transfer staff and services to the WCA. Subsequent meetings were held with the unions in order to keep them apprised of the process and status of the transfer negotiations. It should be recognized that this transfer has been conducted over a short period of time and has required intense negotiations with the WCA in order to meet the

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December 31, 1998 deadline. Regular staff meetings were also held with all staff within the public health nurse managed service areas to provide progress reports and to directly address concerns of the staff.

Issues Agreed to 'In Principle':

On November 17, 1998 the WCA advised that they have concurred with the following issues agreed to in principle as detailed below:

Human Resources:

Staffing Complement: The WCA has agreed to take all employees and their seniority dates as December 31, 1998.

Union Contracts: The WCA has agreed to assume the three union contracts as is for the duration of the existing collective agreements including the terms and conditions contained within the said agreements.

Employee Benefit Board Rehabilitation Program (EBR) Positions: The WCA has agreed to assume the employment of any persons in EBR positions presently assigned to the public health nurse managed service area for the duration of their rehabilitation, and will discuss with the EBB the necessary arrangements for these positions.

Sessional Dentists and Physicians: The WCA will meet and discuss directly with these professionals the service requirements of the WCA. The sessional dentists and physicians have been advised of this intent.

Finance:

Buildings: The WCA will rent from the City of Winnipeg, the civic-owned buildings located at 385 River Avenue and 601 Aikins Street for a term of three years, with a further option of two years. Rental costs charged by the City for the 385 River Avenue and 601 Aikins Street properties should be no more than the amount contained in the budget information provided to the WCA. Rental would be on a turn-key operation basis, with details of the actual rent to be determined by the Property and Development Department, and then agreed to by the WCA.

Leases: The WCA will assume the lease of the building at 490 Hargrave Street. The WCA will assume the lease of the photocopier equipment. The Property and Development Department will be required to determine the details of the lease being assumed by the WCA.

Office Furnishings, Equipment and Inventory: The WCA will purchase from the City all office furnishings, equipment assets and all inventory and supplies within the PHN managed service area. The WCA will secure commitment from Manitoba Health by November 30, 1998, regarding purchasing office furnishings, equipment and inventory. Financial compensation to the City of Winnipeg for furnishings and office equipment will be based on an independent appraisal of said office furnishings and equipment. Inventory will be purchased based on actual inventory in stock as of December 31, 1998.

Holidays Accrued: The WCA will assume the accrued holidays as of December 31, 1998 for all staff transferred.

Earned Payment of Sick Leave Cashout: The City of Winnipeg is the responsible authority for the earned payment of sick leave cashout to employees as required under the terms of the collective agreement, for employees under the defined PHN managed service area transferred to the WCA as of December 31, 1998 for which payment will be provided as part of the transfer. The contracts for all three Union agreements representing employees in the Public Health Nurse Managed service area have provisions for earned payment of sick leave cashout on transfer of the service to another jurisdiction or authority.

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Communications:

Joint Communications Strategies: The WCA and City of Winnipeg representatives have agreed that prior to any communication affecting the transfer being issued that the other party will be consulted. To date, there has not been any joint or separate communications issued. Both parties have agreed that the transfer negotiations process should be kept internal until final agreements are in place. An official transfer communication program will be established once there has been agreement between the City of Winnipeg and the WCA.

Internal Communications Strategies: Meetings have been held with all three unions prior to official notification of the transfer. A number of meetings have been held with all staff to update them on the process for the transfer.

Phase Two: Negotiations with the Province of Manitoba – Department of Urban Affairs (Unconditional Grant)

Phase two will require the City of Winnipeg to enter into negotiations with the Province of Manitoba Department of Urban Affairs to reconcile the effect of the transfer of public health nurse managed services to the WCA.

FINANCIAL IMPACT:

A key management principle in the transfer of the public health nurse managed services to the WCA was that there be no adverse economic impact on the City of Winnipeg. The issues agreed to in principle and the recommendations contained within this report meet that objective.

Specifically, the City of Winnipeg will be responsible for earned payment of sick leave cashout to affected employees. The WCA will be assuming all accrued holiday time for employees; assuming the lease of 490 Hargrave; renting civic-owned buildings at 385 River Avenue and 601 Aikins Street; and purchasing from the City of Winnipeg office furnishings, equipment and inventory.

Provincial legislation was enacted on April 1, 1998 which provided the Winnipeg Community and Long Term Care Authority (WCA) with legislated authority for the provision of public health nurse managed services. This change in Provincial legislation removed the City of Winnipeg's legal authority to provide public health nurse managed services.

The Executive Policy Committee recommends:

I. That Council approve the transfer of the City of Winnipeg's Public Health Nursing Managed Services to the Winnipeg Community and Long Term Care Authority effective December 31, 1998, in accordance with the following 'Issues Agreed to in Principle' between the two parties:

1.1 That the Winnipeg Community and Long Term Care Authority assumes all Public Health Nurse Managed Service employees and their seniority dates.

1.2 That the Winnipeg Community and Long Term Care Authority assumes the three Union contracts for the duration of the existing collective agreements including the terms and conditions contained within the said agreements.

1.3 That the Winnipeg Community and Long Term Care Authority assumes the employment of any persons in Employee Benefit Board Rehabilitation Program (EBR) presently assigned within the Public Health Nurse Managed Service area for the duration of their rehabilitation.

1.4 That the Winnipeg Community and Long Term Care Authority rents from the City of Winnipeg, the civic-owned buildings located at 385 River Avenue and 601 Aikins Street for a term of three years, with a further option of two years; and further, that the Winnipeg Community and Long Term Care Authority assumes the lease agreement for the 490 Hargrave Street building.

1.5 That the Winnipeg Community and Long Term Care Authority will purchase from the City of Winnipeg all office furnishings and equipment assets within the Public Health Nurse Managed service area; and will also assume any existing equipment lease(s).

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1.6 That the Winnipeg Community and Long Term Care Authority will purchase from the City of Winnipeg all inventory and supplies within the Public Health Nurse Managed Service area.

1.7 That the City of Winnipeg is the responsible authority for the earned payment of sick leave cashout to employees, as required under the terms of the collective agreements for employees under the defined Public Health Nurse Managed Service area transferred to the Winnipeg Community and Long Term Care Authority as of December 31, 1998, for which payment will be provided as part of the transfer.

1.8 That the Winnipeg Community and Long Term Care Authority will assume the accrued holidays as of December 31, 1998 for all Public Health Nurse Managed Service area staff transferred to the WCA.

II. That Council authorize the Director of the Property and Development Services Department (in consultation with the City Solicitor/Manager of Legal Services) to negotiate, approve and execute the leasing/assignment of the subject properties as is deemed appropriate.

III. That the Proper Officers of the City of Winnipeg be authorized to do all things necessary to implement the above recommendations, including the execution of any documents related thereto.

Adopted by consent.

Appointment of Citizen Members
to the Access Advisory Committee
File CR-3 (Vol. 4) c/r GC-7 (Vol. 28)

135 - 3. At the adjourned meeting of the Executive Policy Committee held on December 11, 1998, the following resolution was passed, namely:

WHEREAS Council has advertised for appointment of citizens to Boards and Commissions, including seven citizen appointments to the Access Advisory Committee;

AND WHEREAS the application process closed on November 20, 1998 and the Selection Committee will be reviewing applications in the imminent future;

AND WHEREAS the complement of citizen members of the Access Advisory Committee is limited which has made meeting a quorum extremely difficult impeding the ongoing activities of the Committee;

THEREFORE BE IT RESOLVED that the following citizen appointments be made to the Access Advisory Committee, effective immediately:

For the balance of a 2-year term expiring December 31, 1999

Timothy McIsaac
Ben Harnish

For a 2-year term expiring December 31, 2000

Susan Morrow
David Strong
Teresa Swedick
Shelley Saunders
Mary Pankiw

and submits same to Council for approval.

Adopted by consent.

City of Winnipeg
Provincial Grants History
April, 2019
000's

	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Province of Manitoba grants										
Social services	52.1	44.7	39.7	9.2						
Tax sharing	32.5	38.1	36.9	44.5	44.8	47.5	47.3	47.3	47.3	49.4
Ambulance, libraries, and other	19.7	20.6	19.7	21.8	27.5	25.1	25.4	27.8	24.9	28.7
Unconditional	19.6	19.6	19.6	19.6	19.6	19.9	19.9	19.9	19.9	19.5
Transit	16.4	16.4	16.3	16.3	16.3	16.9	16.9	17.3	16.9	19.4
Support	7.9	7.9	7.9	7.9	7.5	7.6	7.8	8.2	8.5	9.1
Services transferred to the Province				-23.5	-23.5	-23.5	-23.5	-23.7	-23.7	-23.7
	148.2	147.3	140.1	95.8	92.2	93.5	93.8	96.8	93.8	102.4