Agenda – Council – February 27, 2020

Report – Standing Policy Committee on Infrastructure Renewal and Public Works – February 4, 2020

Item No. 1 Delegation of Authority to Award Five Public Works – Accelerated Regional Street Renewal (NBCF Application) Contracts Exceeding $5,000,000 Including Multi-Year Contracts – MM Reference No. 1401-2019

STANDING COMMITTEE RECOMMENDATION:

On February 18, 2020, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Infrastructure Renewal and Public Works and submitted the following to Council:

1. That subject to the approval of the 2020 Capital Budget with budget authority sufficient to do the projects identified in Appendix A, that authority be delegated to the Chief Administrative Officer to award, and approve, that the City enter into, execute, and deliver five competitively tendered construction contracts exceeding $5,000,000 as identified in Appendix A and such other agreements as determined necessary by the City Solicitor / Director of Legal Services to implement the intent of the foregoing (the "Ancillary Agreements") to the maximum amounts shown therein provided they are within the Council Approved Budgets, or as a result of a first charge against the General Capital Fund.

2. That authority be delegated to the Chief Administrative Officer to negotiate and approve the terms and conditions of the contracts set out in Recommendation 1 and such other terms and conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.

3. That authority be delegated to the Chief Administrative Officer to approve over expenditures for the contracts set out in Recommendation 1, provided that the contract value plus the over expenditure does not exceed the amounts identified in Recommendation 1 (Appendix A) and are within Council approved budgets, or as a result of a first charge against the General Capital Fund.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report – Standing Policy Committee on Infrastructure Renewal and Public Works – February 4, 2020

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On February 18, 2020, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Infrastructure Renewal and Public Works and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On February 4, 2020, the Standing Policy Committee on Infrastructure Renewal and Public Works concurred in the recommendation of the Winnipeg Public Service and submitted the matter to the Executive Policy Committee and Council.

Mark Cohoe, Executive Director, Bike Winnipeg, submitted a communication dated February 4, 2020, with respect to the matter.

ADMINISTRATIVE REPORT

Title: Delegation of Authority to Award Five Public Works – Accelerated Regional Street Renewal (NBCF Application) Contracts Exceeding $5,000,000 Including Multi-Year Contracts – MM Reference No. 1401-2019

Critical Path: Standing Policy Committee on Infrastructure Renewal and Public Works – Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
B. Neirinck, P. Eng.	J. Berezowsky	P. Olafson, Interim CFO	M. Ruta, Interim CAO

EXECUTIVE SUMMARY

The Public Service is recommending that subject to the approval of the 2020 Capital Budget, the Chief Administrative Officer be delegated the authority to award construction contracts exceeding $5,000,000 including contract over-expenditures for the following five projects:

1. Stafford Street/ Taylor Avenue/ Corydon Avenue Accelerated Regional Street Renewal Project; Contract 1 for the Reconstruction of Corydon Avenue from Stafford Street to Waterloo Street and the Reconstruction of Taylor Avenue from Wilton Street to Harrow Street. The maximum construction contract delegation authority requested is $13,500,000.00.
2. Downtown Streets Accelerated Regional Street Renewal Project; Contract 1 for the Reconstruction of Fort Street from Broadway to Graham Avenue, the Reconstruction of Hargrave Street from Portage Avenue to Ellice Avenue, the Asphalt Overlay of Portage Avenue from Memorial Boulevard to Main Street, and the Asphalt Overlay of Carlton from Portage Avenue to Ellice Avenue. The maximum construction contract delegation authority requested is $7,500,000.00.
3. Erin Street/ Wall Street/ Sargent Avenue Accelerated Regional Street Renewal Project; Contract 1 for the Reconstruction of Sargent Avenue from Arlington Street to Erin Street. The maximum construction contract delegation authority requested is $8,000,000.00.
4. Watt St/Munroe Ave/Johnson Ave W Accelerated Regional Street Renewal Project; Contract 1 for the Reconstruction of Watt Street from Chalmers Avenue to Munroe Avenue. The maximum construction contract delegation authority requested is $6,000,000.00.
5. Roblin Boulevard – Dieppe to PTH101 Accelerated Regional Street Renewal Project; Contract 1 for the Rehabilitation of Roblin Boulevard from PTH 101 to Dieppe Road. The maximum construction contract delegation authority requested is $8,000,000.00.

Appendix A provides additional project information including budget information, maximum requested delegation authority, and the anticipated schedule for the construction contracts. All of the projects listed above are including funding from the National Building Canada Fund (NBCF) Application.

RECOMMENDATIONS

1. That subject to the approval of the 2020 Capital Budget with budget authority sufficient to do the projects identified in Appendix A, that authority be delegated to the Chief Administrative Officer to award, and approve, that the City enter into, execute, and deliver five competitively tendered construction contracts exceeding $5,000,000 as identified in Appendix A and such other agreements as determined necessary by the City Solicitor / Director of Legal Services to implement the intent of the foregoing (the "Ancillary Agreements") to the maximum amounts shown therein provided they are within the Council Approved Budgets, or as a result of a first charge against the General Capital Fund.

2. That authority be delegated to the Chief Administrative Officer to negotiate and approve the terms and conditions of the contracts set out in Recommendation 1 and such other terms and conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.

3. That authority be delegated to the Chief Administrative Officer to approve over expenditures for the contracts set out in Recommendation 1, provided that the contract value plus the over expenditure does not exceed the amounts identified in Recommendation 1 (Appendix A) and are within Council approved budgets, or as a result of a first charge against the General Capital Fund.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

Pursuant to B8.2 of the City of Winnipeg's Materials Management Policy, the Chief Administrative Officer is delegated the authority to award a contract where the value of the contract does not exceed $5,000,000.

Pursuant to the Material Management Policy Administrative Standard No. FM-002, the Chief Administrative Office has the authority to approve over-expenditures, where the accumulated amount for each contract, including over-expenditures, does not exceed $5,000.000.

Council has the authority to delegate additional authority to the Chief Administrative Officer in accordance with The City of Winnipeg Charter.

IMPLICATIONS OF THE RECOMMENDATIONS

The purpose of Recommendations 1 and 2 is to expedite the award process for construction contracts expected to exceed $5,000,000 as well as authority to approve over-expenditures to the same limits.

HISTORY/DISCUSSION

2019-2023 Accelerated Regional Street Renewal Program – Stafford Street/ Taylor Avenue/ Corydon Avenue; Stafford Street Reconstruction – Corydon Avenue to Pembina Highway,

Taylor Avenue Reconstruction – Wilton Street to Pembina Highway, Corydon Avenue (Eastbound Lanes) Reconstruction – Waterloo Street to Cambridge Street, Corydon Avenue Reconstruction – Cambridge Street to Stafford Street.

- The 2019 Capital Budget adopted by Council on March 20, 2019 included funding for the Accelerated Regional Street Renewal (NBCF Application) in the amount of $44,800,000 with $1,300,000 for the Stafford Street/ Taylor Avenue/ Corydon Avenue Project and a first charge on the 2020 Capital Budget in the amount of $1,400,000.
- The 2019 Adopted Capital Budget includes forecasted amounts of $6,700,000 and $7,000,000 for fiscal years 2020 and 2021 respectively.
- The Engineering Division will require a first charge on the 2021 budget which will be presented in the proposed 2020 Capital Budget.
- Advertising of the construction contract for Contract 1 of the Stafford Street/ Taylor Avenue/ Corydon Avenue Project is expected to occur in February 2020 for a period of 30 Calendar Days. Contract 1 will consist of a multi-year construction contract that will include Corydon Avenue and a portion of Taylor Avenue (from Wilton Street to Harrow Street). Project construction is scheduled to commence in April 2020 with completion in October 2021.

2019-2023 Accelerated Regional Street Renewal Program – Downtown Streets; Broadway Rehabilitation – Osborne to Main, Portage Avenue Asphalt Overlay – Main Street to Memorial Boulevard, Donald Street Rehabilitation – St Mary Avenue to Gertrude Avenue, Fort Street Reconstruction – Broadway to Graham Avenue, Hargrave Street Reconstruction – Portage Avenue to Ellice Avenue, Hargrave Street Reconstruction – Broadway to York Avenue, Smith Street Reconstruction and Rehabilitation – Notre Dame Avenue to Midtown Bridge, Carlton Street Asphalt Overlay – Ellice Avenue to Portage Avenue.

- The 2019 Capital Budget adopted by Council on March 20, 2019 included funding for the Accelerated Regional Street Renewal (NBCF Application) in the amount of $44,800,000 with $1,500,000 for the Downtown Streets Project.
- The 2019 Adopted Capital Budget includes forecasted amounts of $8,000,000 and $8,900,000 for fiscal years 2020 and 2021 respectively. The total first charge against the 2020 forecasted budget in the amount of $8,000,000 equates to the entire 2020 forecasted amount.
- The Engineering Division will require a first charge on the 2021 budget which will be presented in the proposed 2020 Capital Budget.
- Advertising of the construction contract for Contract 1 of the Downtown Streets Project is expected to occur in February 2020 for a period of 14 Calendar Days. Contract 1 will consist of a single year construction contract that will include Fort Street, Portage Avenue, Hargrave Street (from Portage Avenue to Ellice Street) and Carlton Street. Construction is scheduled to commence in May 2020 with completion in October 2020.

2019-2023 Accelerated Regional Street Renewal Program – Erin Street/ Wall Street/ Sargent Avenue; Erin Street Reconstruction – Notre Dame Avenue to Wolever Avenue, Wall Street Reconstruction – St. Matthews Avenue to Notre Dame Avenue, Sargent Avenue Reconstruction – Arlington Street to Erin Street.

- The 2019 Capital Budget adopted by Council on March 20, 2019 included funding for the Accelerated Regional Street Renewal (NBCF Application) in the amount of $44,800,000 with $1,300,000 for the Erin Street/ Wall Street/ Sargent Avenue Project and a first charge on the 2020 Capital Budget in the amount of $2,200,000.

- The 2019 Adopted Capital Budget includes forecasted amounts of $8,300,000 and $9,100,000 for fiscal years 2020 and 2021 respectively.
- The Engineering Division will require a first charge on the 2021 budget which will be presented in the proposed 2020 Capital Budget.
- Advertising of the construction contract for Contract 1 of the Erin Street/ Wall Street/ Sargent Avenue Project is expected to occur in February 2020 for a period of 30 Calendar Days. Contract 1 will consist of a single year construction contract that will include Sargent Avenue. Construction is scheduled to commence in May 2020 with completion in October 2020.

2019-2023 Accelerated Regional Street Renewal Program – Watt Street/ Munroe Avenue/ Johnson Avenue West; Watt Street Reconstruction – Chalmers Avenue to Munroe Avenue, Munroe Avenue Reconstruction – Raleigh Street to Henderson Highway, Johnson Avenue West Reconstruction – Levis Street to Henderson Highway.

- The 2019 Capital Budget adopted by Council on March 20, 2019 included funding for the Accelerated Regional Street Renewal (NBCF Application) in the amount of $44,800,000 with $1,250,000 for the Watt Street/ Munroe Avenue/ Johnson Avenue West Project and a first charge on the 2020 Capital Budget in the amount of $750,000.
- The 2019 Adopted Capital Budget includes forecasted amounts of $4,800,000 and $4,850,000 for fiscal years 2020 and 2021 respectively.
- The Engineering Division will require a first charge on the 2021 budget which will be presented in the proposed 2020 Capital Budget.
- Advertising of the construction contract for Contract 1 of the Watt Street/ Munroe Avenue/ Johnson Avenue West Project is expected to occur in March 2020 for a period of 14 Calendar Days. Contract 1 will consist of a single year construction contract that will include Watt Street. Construction is scheduled to commence in May 2020 with completion in October 2020.

2019-2023 Accelerated Regional Street Renewal Program – Roblin Boulevard; Roblin Boulevard Rehabilitation – Dieppe Road to PTH 101.

- The 2019 Capital Budget adopted by Council on March 20, 2019 included funding for the Accelerated Regional Street Renewal (NBCF Application) in the amount of $44,800,000 with $400,000 for the Roblin Boulevard Project and a first charge on the 2020 Capital Budget in the amount of $400,000.
- The 2019 Adopted Capital Budget includes forecasted amounts of $4,000,000 and $4,450,000 for fiscal years 2020 and 2021 respectively.
- The Engineering Division will require a first charge on the 2021 budget which will be presented in the proposed 2020 Capital Budget.
- Advertising of the construction contract for Contract 1 of the Roblin Boulevard Project is expected to occur in March 2020 for a period of 30 Calendar Days. Contract 1 will consist of a multi-year construction contract that will include all of Roblin Boulevard. Construction is scheduled to commence in June 2020 with completion in September 2021.

It is critical that construction contracts be awarded by early April after the 2020 Capital Budget is approved so that the full construction season can be utilized for the 2020 stage of construction. Award of a contract by a standing committee of Council can take four to eight weeks depending on the bid opportunity submission deadline date relative to committee meetings. In order to

award a construction contract in a timely manner, delegation of authority to the Chief Administrative Officer to award contracts exceeding $5,000,000 is recommended.

The requested delegation of authority is for the general construction contract only. The amounts requested are within the individual project budget allocations. The individual project budget allocations typically include amounts for engineering, construction, signals, utilities, property acquisition, and overheads.

FINANCIAL IMPACT

Financial Impact Statement

Date: January 23, 2020

Project Name:

Delegation of Authority to Award Five Public Works – Accelerated Regional Street Renewal (NBCF Application) Contracts Exceeding $5,000,000 Including Multi-Year Contracts – MM Reference No. 1401-2019

COMMENTS:

There is no financial impact associated with the recommendations of this report.

The 2020 Capital Budget and first charges on the 2021 Capital Budget will be submitted for Council consideration through the 2020 budget process and through additional administrative reports as required. The delegated authority requested in the report is contingent on Council approval of sufficient budget in the projects identified.

"Original signed by August Fischer"

for J. Peters, CPA, CGA
Acting Manager of Finance & Administration

CONSULTATION

This Report has been prepared in consultation with: N/A

OURWINNIPEG POLICY ALIGNMENT

N/A

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

N/A

SUBMITTED BY

Department: Public Works
Division: Engineering
Prepared by: A. Condon, P. Eng., Streets Project Engineer
Date: January 23, 2020
File No: 19-C-07, 19-C-08, 19-C-09, 19-C-10; 19-C-12

Attachments: Appendix A – Project Summary Table

Appendix A – Project Summary Table

2019-2023 Accelerated Regional Street Renewal Program							
Project	**Contract Locations**	**Project Year**	**Adopted 2019 Budget**	**Approved First Charge on the 2020 Forecasted Budget**	**Remaining 2020 Forecasted Budget - Pending Approval**	**Forecasted 2021 Budget - Pending Approval**	**Maximum[1.] Requested Delegation of Authority for Contract Award and Over Expenditures**
Stafford Street/Taylor Avenue/Corydon Avenue - Contract 1	Corydon Avenue EB - Waterloo Street to Cambridge Street	2020/2021	$ 1,300,000.00	$ 1,400,000.00	$ 5,300,000.00	$ 7,000,000.00	$13,500,000.00
	Corydon Avenue - Cambridge Street to Stafford Street	2020/2021					
	Taylor Avenue - Wilton Street to Harrow Street	2021					
Downtown Streets - Contract 1	Fort Street - Broadway to Graham Avenue	2020	$ 1,500,000.00	$ 8,000,000.00	$ -	$ 8,900,000.00	$ 7,500,000.00
	Portage Avenue - Memorial Boulevard to Main Street	2020					
	Carlton Street - Portage Avenue to Ellice Avenue	2020					
	Hargrave Street - Portage Avenue to Ellice Avenue	2020					
Erin Street/Wall Street/Sargent Avenue - Contract 1	Sargent Avenue - Arlington Street to Erin Street	2020	$ 1,300,000.00	$ 2,200,000.00	$ 6,100,000.00	$ 9,100,000.00	$ 8,000,000.00
Watt Street/Munroe Avenue/Johnson Avenue West - Contract 1	Watt Street - Chalmers Avenue to Munroe Avenue	2020	$ 1,250,000.00	$ 750,000.00	$ 4,050,000.00	$ 4,850,000.00	$ 6,000,000.00
Roblin Boulevard - Dieppe to PTH101	Roblin Boulevard - Dieppe Road to PTH 101	2020/2021	$ 400,000.00	$ 400,000.00	$ 3,600,000.00	$ 4,450,000.00	$ 8,000,000.00

1. The requested delegation of authority is for the general construction contract only. The amounts requested are within the individual project budget allocations. The individual project budget allocations typically include amounts for engineering, construction, signals, utilities, property acquisition, and overheads.