Minute No. 246
Report - Executive Policy Committee - March 17, 2004

Item No. 1 2004 to 2006 Operating Budget
File FE(2004)

COUNCIL DECISION:

Council amended the recommendation of the Executive Policy Committee and adopted the following:

1. That the 2004 Operating Budget as tabled at the Executive Policy Committee meeting of February 24, 2004, and amended by Recommendation 2, be approved, and that the 2005 and 2006 projections be approved in principle and received as information on the preliminary financial plans for those years, and referred back to the Executive Policy Committee for adjustments.

2. That the following changes, which have a neutral impact on the mill rate for the 2004 tax-supported operating budget, be made, namely:

Description	**Revenue**	**Expenditure**	**Mill Rate Support/ (Contribution)**
Tax-Supported Budget Tabled February 24, 2004	**$ 692,933,952**	**$ 692,933,952**	**$ ---**
RECOMMENDED CHANGES:			
1. That the Community Services budget be increased as follows:			
A. library materials	---	100,000	100,000
B. insect control/larviciding	---	100,000	100,000
2. That the Public Works budget be increased as follows:			
A. two (2) cycles of boulevard maintenance	---	240,000	240,000
B. thin bituminous overlay (TBO)	---	300,000	300,000
3. That the following museum budgets be increased on an ongoing basis as follows:			
A. St. Boniface Museum	---	80,000	80,000
B. Transcona Historical Museum	---	20,000	20,000
4. That the Fire Paramedics budget be increased by $459,795 to fund 12 positions to staff two peak-time 12-hour ambulance units to address advanced life support (ALS), emergency transport, and inter-facility transfer needs, effective May 1st, 2004. The City will fund this program in an amount of $114,948 in 2004 (25% of the cost), with the remaining funding as follows:	---	459,795	459,795
A. 50% from user fee revenue from increased call volumes	229,899	---	(229,899)
B. 25% from the Winnipeg Regional Health Authority - to be negotiated	114,948	---	(114,948)

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COUNCIL DECISION (continued):

5. That the Tax Penalty By-law No. 5796/91 and the Tax Sale Penalty By-law No. 8157/2002 be amended by setting a rate of Interest of 1.25% per month effective July 1, 2004, to all outstanding current taxes, all outstanding taxes in arrears and on unpaid taxes on real property sold in tax sale	954,948	---	(954,948)
Total Changes	**1,299,795**	**1,299,795**	
Tax-Supported Operating Budget as recommended by Executive Policy Committee	**$ 694,233,747**	**$694,233,747**	**$ ---**

3. That the City's 2004 mill rate remain at the 2002 and 2003 level of 29.686.

4. That the City's business tax rate for 2004 remain frozen at the 1996 level of 9.75%.

5. That $4,092,000 in previously approved 2004 capital projects be held back and not proceeded with to reduce debt and finance charges in the tax-supported operating budget, and that these projects be referred to the 2005 capital budget process. See Appendix 4 in the 2004 to 2006 Preliminary Operating Budget.

6. That the full benefit of the GST rebate flow to the tax-supported budget and that the Chief Administrative Officer be authorized to do all things necessary to implement this recommendation. The entire amount of the GST rebate be identified on an annual basis and reported to Council at budget time.

7. That a new investment management fee policy for reserve funds managed by the Treasury Branch of Corporate Finance be approved effective January 1, 2004, as follows:

   A. An investment management fee of 20 basis points (1/5 of 1%) will be levied annually on the reserve funds managed on a cash or short-term basis (investments of two years and less) by the Treasury Branch of Corporate Finance; and

   B. An investment management fee of 10 basis points (1/10 of 1%) will be levied annually on the reserve funds managed on a long-term basis (investments of more than two years) by the Treasury Branch of Corporate Finance.

8. That the transfers to/from utility operations and reserves, as well as the fees and charges outlined in the tax-supported budget submission be approved.

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COUNCIL DECISION (continued)

9. That the Administration be directed to report on a full cost recovery solid waste user pay system and be considered by Council for possible future implementation on a revenue neutral basis, that is, with a corresponding reduction in property taxes.

10. That the City enter into discussions with the Province for a single, self-sustaining assessment authority for the Province of Manitoba for implementation in 2005.

11. That the City negotiate with the Province for equitable cost sharing of services, and/or the authority to introduce alternative sources of revenue in order to reduce reliance on property tax revenue.

12. That the Administration be directed to find alternate methods within the 2004 budget to fund Winnipeg's wading pools and outdoor pools to keep them open until the end of August.

13. That the City Solicitor/Manager of Legal Services be instructed to prepare the necessary by-laws to implement the above recommendations.

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DECISION MAKING HISTORY:

Moved by His Worship Mayor Murray,
That the recommendation of the Executive Policy Committee be adopted.

Moved by His Worship Mayor Murray,
That Rule 27 of the Procedure By-law be suspended in order that Council may hear all motions concurrently.

Carried

Moved by Councillor Steek,
That Council go into Committee of the Whole.

The motion that Council go into Committee of the Whole was put.

Councillor Steek called for the yeas and nays, which were as follows:-

Yea: Councillors Angus, De Smedt, Lubosch, Smith, Steek and Wyatt. 6

Nay: His Worship Mayor Murray, Councillors Eadie, Clement, Gerbasi, Pagtakhan, Steeves, Thomas, Lazarenko and O'Shaughnessy. 9

and the motion that Council go into Committee of the Whole was declared lost.

In amendment,

Moved by Councillor Wyatt,
Seconded by Councillor De Smedt,
That Recommendation No. 2 be amended by deleting $300,000 from the Street Party Budget, and redirecting those funds to the Outdoor Wading Pools and Swimming Pool Budgets to keep them open till the end of August.

With the concurrence of the seconder, Councillor De Smedt, and with the permission of Council, Councillor Wyatt withdrew his motion regarding provision of $300,000 in funding for wading pools.

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DECISION MAKING HISTORY (continued):

In amendment,

Moved by Councillor Lazarenko,
Seconded by Councillor Wyatt,

That Recommendation No. 9 be deleted as it does not relate to the current budget.

The Speaker ruled the amendment proposed by Councillors Lazarenko and Wyatt out of order in that each recommendation outlined in Item 1 of the Report of the Executive Policy Committee dated March 17, 2004 would be considered separately.

In amendment,

Moved by Councillor Wyatt,
Seconded by Councillor Lazarenko,

That the administration be directed to find alternative methods within the 2004 budget to fund Winnipeg's wading and outdoor pools to keep them open until the end of August.

The amendment proposed by Councillors Wyatt and Lazarenko was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors De Smedt, Gerbasi, Lubosch, Pagtakhan, Smith, Steek, Steeves, Wyatt, Lazarenko and O'Shaughnessy. 11

Nay: Councillors Eadie, Angus, Clement and Thomas. 4

and the amendment was declared carried.

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DECISION MAKING HISTORY (continued):

In amendment,

Moved by Councillor Angus,
Seconded by Councillor Steek,

That Recommendation No. 6 be amended by adding to the end of the recommendation "and that the entire amount of the GST rebate be identified on an annual basis and reported to Council at budget time".

The amendment proposed by Councillors Angus and Steek was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: Councillors Eadie, Angus, De Smedt, Gerbasi, Lubosch, Pagtakhan, Smith, Steek, Steeves, Wyatt, Lazarenko and O'Shaughnessy. 12

Nay: His Worship Mayor Murray, Councillors Clement and Thomas. 3

and the amendment was declared carried.

In amendment,

Moved by Councillor Angus,
Seconded by Councillor De Smedt,

That Recommendation No. 9 be amended by removing the words "to be implemented in 2005" and substituting the phrase "be considered by Council for future implementation".

With the concurrence of Councillors Angus and De Smedt, Councillor O'Shaughnessy amended the motion by inserting the word "possible" prior to the word "future".

The amendment proposed by Councillors Angus and De Smedt was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

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DECISION MAKING HISTORY (continued):

Yea: Councillors Eadie, Angus, Clement, De Smedt, Lubosch, Pagtakhan, Smith, Steek, Steeves, Wyatt, Lazarenko and O'Shaughnessy. 12

Nay: His Worship Mayor Murray, Councillors Gerbasi and Thomas. 3

and the amendment was declared carried.

In amendment,

Moved by Councillor Wyatt,
Seconded by Councillor De Smedt,

That Recommendation No. 2.3 be amended by reallocating the $100,000 of additional funding for museums as follows:

St. Boniface Museum	$60,000
Transcona Historical Museum	$30,000
Seven Oaks Museum	$10,000
Total	$100,000

The amendment proposed by Councillors Wyatt and De Smedt was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: Councillors Wyatt and Lazarenko. 2

Nay: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, De Smedt, Gerbasi, Lubosch, Pagtakhan, Smith, Steek, Steeves, Thomas and O'Shaughnessy. 13

and the amendment was declared lost.

The motion for the adoption of the recommendation of the Executive Policy Committee was put.

The Speaker advised that at the request of Councillor Angus, each recommendation in the item would be considered separately.

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DECISION MAKING HISTORY (continued):

The motion for the adoption of Recommendation No. 11 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, Gerbasi, Lubosch, Pagtakhan, Smith, Steeves, Thomas, Wyatt, Lazarenko and O'Shaughnessy. 13

Nay: Councillors De Smedt and Steek. 2

and Recommendation No. 11 was declared carried.

The motion for the adoption of Recommendation No. 10 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, De Smedt, Gerbasi, Lubosch, Pagtakhan, Smith, Steek, Steeves, Thomas, Wyatt, Lazarenko and O'Shaughnessy. 15

Nay: 0

and Recommendation No. 10 was declared carried.

The motion for the adoption of Recommendation No. 9, as amended, was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, De Smedt, Gerbasi, Lubosch, Pagtakhan, Steeves, Thomas and O'Shaughnessy. 11

Nay: Councillors Smith, Steek, Wyatt and Lazarenko. 4

and Recommendation No. 9, as amended, was declared carried.

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DECISION MAKING HISTORY (continued):

The motion for the adoption of Recommendation No. 8 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, Gerbasi, Pagtakhan, Smith, Steeves, Thomas and O'Shaughnessy. 10

Nay: Councillors De Smedt, Lubosch, Steek, Wyatt and Lazarenko. 5

and Recommendation No. 8 was declared carried.

The motion for the adoption of Recommendation No. 7 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, Gerbasi, Pagtakhan, Smith, Steeves, Thomas, Wyatt, Lazarenko and O'Shaughnessy. 12

Nay: Councillors De Smedt, Lubosch and Steek. 3

and Recommendation No. 7 was declared carried.

The motion for the adoption of Recommendation No. 6, as amended, was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Clement, Gerbasi, Pagtakhan, Smith, Steeves, Thomas, Lazarenko and O'Shaughnessy. 10

Nay: Councillors Angus, De Smedt, Lubosch, Steek and Wyatt. 5

and Recommendation No. 6, as amended, was declared carried.

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DECISION MAKING HISTORY (continued):

The motion for the adoption of Recommendation No. 5 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, Gerbasi, Pagtakhan, Smith, Steeves, Thomas, Lazarenko and O'Shaughnessy. 11

Nay: Councillors De Smedt, Lubosch, Steek and Wyatt. 4

and Recommendation No. 5 was declared carried.

The motion for the adoption of Recommendation No. 4 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, Gerbasi, Lubosch, Pagtakhan, Smith, Steek, Steeves, Thomas, Lazarenko and O'Shaughnessy. 13

Nay: Councillors De Smedt and Wyatt. 2

and Recommendation No. 4 was declared carried.

The motion for the adoption of Recommendation No. 3 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, Gerbasi, Pagtakhan, Smith, Steek, Steeves, Thomas, Lazarenko and O'Shaughnessy. 12

Nay: Councillors De Smedt, Lubosch and Wyatt. 3

and Recommendation No. 3 was declared carried.

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DECISION MAKING HISTORY (continued):

The motion for the adoption of Recommendation No. 2 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, De Smedt, Gerbasi, Pagtakhan, Smith, Steek, Steeves, Thomas, Wyatt, Lazarenko and O'Shaughnessy. 14

Nay: Councillor Lubosch. 1

and Recommendation No. 2 was declared carried.

The motion for the adoption of Recommendation No. 1 was put.

Councillor Eadie called for the yeas and nays, which were as follows:-

Yea: His Worship Mayor Murray, Councillors Eadie, Angus, Clement, Gerbasi, Pagtakhan, Smith, Steeves, Thomas, Lazarenko and O'Shaughnessy. 11

Nay: Councillors De Smedt, Lubosch, Steek and Wyatt. 4

and Recommendation No. 1 was declared carried.

The motion for the adoption of the Recommendation that the City Solicitor/Manager of Legal Services be instructed to prepare the necessary by-laws to implement the above recommendations was put and declared carried.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On March 17, 2004, the Executive Policy Committee concurred in the Preliminary 2004 to 2006 Operating Budget, as amended, and submitted the following to Council, namely:

- Delete Recommendation No. 1 in its entirety and replace with:
  1. That the 2004 Operating Budget as tabled at the Executive Policy Committee meeting of February 24, 2004, and amended by Recommendation 2, be forwarded to Council for approval, and that the 2005 and 2006 projections be approved in principle and received as information on the preliminary financial plans for those years, and referred back to the Executive Policy Committee for adjustments.

Report - Executive Policy Committee - March 17, 2004

DECISION MAKING HISTORY (continued):

- Add the following as Recommendation No. 2:

  2. That the following changes, which have a neutral impact on the mill rate for the 2004 tax-supported operating budget, be made, namely:

Description	**Revenue**	**Expenditure**	**Mill Rate Support/ (Contribution)**
Tax-Supported Budget Tabled February 24, 2004	**$ 692,933,952**	**$ 692,933,952**	**$ ---**
RECOMMENDED CHANGES:			
1. That the Community Services budget be increased as follows:			
A. library materials	---	100,000	100,000
B. insect control/larviciding	---	100,000	100,000
2. That the Public Works budget be increased as follows:			
A. two (2) cycles of boulevard maintenance	---	240,000	240,000
B. thin bituminous overlay (TBO)	---	300,000	300,000
3. That the following museum budgets be increased on an ongoing basis as follows:			
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A. 50% from user fee revenue from increased call volumes	229,899	---	(229,899)
B. 25% from the Winnipeg Regional Health Authority - to be negotiated	114,948	---	(114,948)

Report - Executive Policy Committee - March 17, 2004

DECISION MAKING HISTORY (continued):

5.	That the Tax Penalty By-law No. 5796/91 and the Tax Sale Penalty By-law No. 8157/2002 be amended by setting a rate of Interest of 1.25% per month effective July 1, 2004, to all outstanding current taxes, all outstanding taxes in arrears and on unpaid taxes on real property sold in tax sale	954,948	---	(954,948)
Total Changes		**1,299,795**	**1,299,795**	
Tax-Supported Operating Budget as recommended by Executive Policy Committee		**$ 694,233,747**	**$694,233,747**	**$ ---**

and renumber the balance of the recommendations accordingly.

On March 15, 2004, the Executive Policy Committee is scheduled to hear public delegations on the preliminary 2004 to 2006 Operating Budget.

On February 24, 2003, the Executive Policy Committee referred the Preliminary 2004 to 2006 Operating Budget to the following budget process timetable, namely:

February 26 to March 12, 2004	Standing Policy Committees - Review
March 15, 2004	Executive Policy Committee - Delegations
March 17, 2004	Executive Policy Committee - Recommendations to Council
March 23, 2004	Council Meeting