THE CITY OF WINNIPEG
CONSOLIDATED STATEMENT OF FINANCIAL POSITION

As at December 31
(in thousands of dollars)

	2019	2018
FINANCIAL ASSETS		
Cash and cash equivalents (Note 3)	**$ 670,801**	$ 433,985
Accounts receivable (Note 4)	**313,662**	318,224
Land held for resale	**7,190**	4,408
Investments (Note 5)	**358,544**	308,067
Investment in government businesses (Note 6)	**23,113**	25,383
	1,373,310	1,090,067
LIABILITIES		
Accounts payable and accrued liabilities (Note 7)	**287,687**	271,785
Deferred revenue (Note 8)	**100,006**	55,547
Debt (Note 9)	**1,458,062**	1,083,658
Other liabilities (Note 10)	**129,931**	129,699
Accrued employee benefits and other (Note 11)	**239,410**	228,293
	2,215,096	1,768,982
NET FINANCIAL LIABILITIES	**(841,786)**	(678,915)
NON-FINANCIAL ASSETS		
Tangible capital assets (Note 13)	**7,577,419**	6,983,343
Inventories	**23,944**	19,623
Prepaid expenses and deferred charges	**7,518**	6,668
	7,608,881	7,009,634
ACCUMULATED SURPLUS (Note 14)	**$ 6,767,095**	$ 6,330,719

Commitments and contingencies (Notes 10, 15 and 16)

Subsequent event (Note 26)

See accompanying notes and schedules to the consolidated financial statements

Approved on behalf of the Audit Committee:

MAYOR

CHAIRPERSON
STANDING POLICY COMMITTEE
ON FINANCE

THE CITY OF WINNIPEG
CONSOLIDATED STATEMENT OF OPERATIONS AND ACCUMULATED SURPLUS

For the years ended December 31
(in thousands of dollars)

	Budget 2019 (Note 21)	Actual 2019	Actual 2018
REVENUES			
Taxation (Note 16)	**$ 756,921**	**$ 764,588**	$ 746,089
Sales of services and regulatory fees (Note 17)	**637,921**	**653,079**	645,356
Government transfers (Note 18)	**216,802**	**198,936**	193,088
Investment income	**34,237**	**39,985**	35,425
Land sales and other revenue (Note 19)	**23,698**	**26,685**	12,921
Total Revenues	**1,669,579**	**1,683,273**	1,632,879
EXPENSES			
Protection and community services	**557,356**	**556,344**	544,557
Utility operations	**476,823**	**456,805**	433,215
Public works	**324,731**	**350,233**	315,897
Property and development	**143,498**	**134,608**	131,918
Finance and administration	**102,332**	**92,653**	92,009
Civic corporations	**74,514**	**81,943**	74,004
General government	**26,504**	**31,293**	27,430
Total Expenses (Note 20)	**1,705,758**	**1,703,879**	1,619,030
Annual (Deficit) Surplus Before Other	**(36,179)**	**(20,606)**	13,849
OTHER			
Government transfers related to capital (Note 18)	**293,877**	**375,694**	181,757
Developer contributions-in-kind related to capital (Note 13)	**71,050**	**69,648**	82,654
Other capital contributions	**5,500**	**11,640**	17,010
	370,427	**456,982**	281,421
Annual Surplus	**$ 334,248**	**436,376**	295,270
ACCUMULATED SURPLUS, BEGINNING OF YEAR		**6,330,719**	6,035,449
ACCUMULATED SURPLUS, END OF YEAR		**$ 6,767,095**	$ 6,330,719

See accompanying notes and schedules to the consolidated financial statements

THE CITY OF WINNIPEG
CONSOLIDATED STATEMENT OF CASH FLOWS

For the years ended December 31
(in thousands of dollars)

	2019	2018
NET INFLOW (OUTFLOW) OF CASH RELATED TO THE FOLLOWING ACTIVITIES:		
OPERATING		
Annual surplus	**$ 436,376**	$ 295,270
Add (deduct) items not impacting cash and cash equivalents		
Amortization of tangible capital assets	**266,623**	257,362
Developer contributions-in-kind related to capital (Note 13)	**(69,648)**	(82,654)
Change in other liabilities and employee benefits	**11,349**	(2,564)
Loss on sale of tangible capital assets	**5,811**	3,224
Other	**2,270**	4,830
	652,781	475,468
Net change in non-cash working capital balances related to operations	**58,242**	19,937
Cash provided by operating activities	**711,023**	495,405
CAPITAL		
Acquisition of tangible capital assets	**(804,394)**	(533,505)
Proceeds on disposal of tangible capital assets	**6,260**	8,115
Cash used in capital activities	**(798,134)**	(525,390)
FINANCING		
Service concession arrangements financed	**100,774**	33,406
Increase in sinking fund investments	**(16,784)**	(14,597)
Debenture and serial debt issued (retired)	**215,152**	(4,848)
Increase (decrease) in bank loans and other debt	**20,673**	(2,071)
Other	**54,589**	(1,871)
Cash provided by financing activities	**374,404**	10,019
INVESTING		
Increase in investments	**(50,477)**	(2,127)
Cash used in investing activities	**(50,477)**	(2,127)
Increase (decrease) in cash and cash equivalents	**236,816**	(22,093)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	**433,985**	456,078
CASH AND CASH EQUIVALENTS, END OF YEAR	**$ 670,801**	$ 433,985

See accompanying notes and schedules to the consolidated financial statements

THE CITY OF WINNIPEG
CONSOLIDATED STATEMENT OF CHANGE IN NET FINANCIAL LIABILITIES

For the years ended December 31
(in thousands of dollars)

	Budget 2019 (Note 21)	Actual 2019	Actual 2018
ANNUAL SURPLUS	**$ 334,248**	**$ 436,376**	$ 295,270
Amortization of tangible capital assets	**269,075**	**266,623**	257,362
Proceeds on disposal of tangible capital assets	**4,324**	**6,260**	8,115
Loss on disposal of tangible capital assets	**1,098**	**5,811**	3,224
Change in inventories, prepaid expenses and deferred charges	**946**	**(3,899)**	4,059
Tangible capital assets received as contributions (Note 13)	**(71,050)**	**(69,648)**	(82,654)
Acquisition of tangible capital assets	**(908,363)**	**(804,394)**	(533,505)
INCREASE IN NET FINANCIAL LIABILITIES	**(369,722)**	**(162,871)**	(48,129)
NET FINANCIAL LIABILITIES, BEGINNING OF YEAR	**(678,915)**	**(678,915)**	(630,786)
NET FINANCIAL LIABILITIES, END OF YEAR	**$ (1,048,637)**	**$ (841,786)**	$ (678,915)

See accompanying notes and schedules to the consolidated financial statements

1. Status of The City of Winnipeg

The City of Winnipeg (the "City") is a municipality that was created on January 1, 1972 pursuant to The City of Winnipeg Act, a statute of the Legislature of the Province of Manitoba (the "Province"). The City continued as a body corporate by virtue of the enactment by the Province of The City of Winnipeg Charter on January 1, 2003. The City provides municipal services such as police, fire, ambulance, public works, urban planning, parks and recreation, library and other general government operations. The City owns and operates a number of public utilities, has designated reserves and provides funding support for other entities involved in economic development, recreation, entertainment, convention, tourism and housing activities.

2. Significant Accounting Policies

These consolidated financial statements have been prepared by management in accordance with Canadian public sector accounting standards. The significant accounting policies are summarized as follows:

a) Basis of consolidation

The consolidated financial statements include the assets, liabilities, reserves, surpluses/deficits, revenues and expenses of those City funds and governmental functions or entities which have been determined to comprise a part of the aggregate City operations based upon control by the City except for the City's government businesses. Inter-fund and inter-corporate balances and transactions have been eliminated.

i) Consolidated entities

The organizations included in the consolidated financial statements are as follows:

Assiniboine Park Conservancy Inc.	Winnipeg Arts Council Inc.
CentreVenture Development Corporation	Winnipeg Enterprises Corporation
The Convention Centre Corporation	Winnipeg Public Library Board

ii) Government businesses

The investments in North Portage Development Corporation, River Park South Developments Inc. and Park City Commons are reported as government business partnerships. These businesses are accounted for using the modified equity method. Under this method, the government businesses' accounting principles are not adjusted to conform with those of the City and inter-corporate transactions are not eliminated (Note 6).

iii) Employees' pension funds

The employees' pension funds of the City are administered on behalf of the pension plans' participants by the Board of Trustees of the Winnipeg Civic Employees' Benefits Program (the "EBB") (Pension Fund) for the payment of pension benefits and accordingly are not included in the consolidated financial statements.

2. Significant Accounting Policies (continued)

iv) Group life insurance funds

The group life insurance funds of the City are administered on behalf of group life insurance plans' participants by the Civic and Police Employees' Group Life Insurance Plans Corporation for the payment of life insurance benefits and accordingly are not included in the consolidated financial statements.

v) Partnerships

Economic Development Winnipeg Inc. is reported as a partnership with the proportionate consolidation method being used. Accordingly, fifty percent of the assets, liabilities, revenues and expenses have been included.

b) Basis of accounting

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the creation of a legal obligation to pay.

c) Cash equivalents

Cash equivalents consist of crown corporation bonds; guaranteed investment certificates; municipal bonds; schedule 1 bank bonds; bankers' acceptances; schedule 2 bankers' acceptances; and asset backed commercial paper. Cash equivalents are recorded at cost, which approximates their quoted market value, and are redeemable on demand.

d) Land held for resale

Land held for resale is recorded at the lower of cost and net realizable value. Cost includes amounts for land acquisition and improvements to prepare the land for sale or servicing.

e) Investments

Bonds are carried at amortized cost. Discounts and premiums arising on the purchase of these investments are amortized over the remaining terms to maturity with annual amortization computed at amounts which, when combined with actual income received, result in a constant effective yield on the amortized book value.

f) Unamortized premium on debt

Debt is reported at face value and is adjusted by premiums which are amortized on a straight-line basis over the term to maturity of the respective debt instrument. The corresponding amortization is recorded as interest expense.

g) Solid waste landfills

The obligation to close and maintain solid waste landfill sites is based on the present value of estimated future expenses, adjusted for estimated inflation, and is charged to expenses as the landfill site's capacity is used.

2. Significant Accounting Policies (continued)

h) Contaminated sites

The City recognizes a liability for remediation of contaminated sites when conditions are identified which indicate non-compliance with environmental legislation. The liability reflects the City's best estimate of the amount required to remediate the site to the current minimum standard of use prior to contamination, as of the financial statement date.

Recorded liabilities are adjusted each year for the passage of time, new obligations, changes in management estimates and actual remediation costs incurred.

i) Deferred revenue

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used in the conduct of certain programs, in the completion of specific work or for the acquisition and construction of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

j) Employee benefit plans

The Winnipeg Civic Employees' Benefits Program is a multi-employer contributory defined benefit program and accordingly contributions are expensed as incurred. The costs of other pensions and other retirement benefits have been accounted for based on actuarially determined amounts using the projected benefit method prorated on services and management's best estimate of retirement ages of employees, salary escalation and plan investment performance. Actuarial gains and losses are amortized on a straight-line basis over the average remaining service period.

In the case of the Winnipeg Police Pension Plan, this plan's by-law provides that, in the event of a funding surplus or deficiency, within certain prescribed constraints, the contribution stabilization reserve will be utilized and amendments made to the rate of cost-of-living adjustments to pensions according to specific rules set out in the by-law. Consequently, actuarial gains and losses are recognized immediately to the extent that they are offset by changes in the plan's contribution stabilization reserve and changes in the plan's accrued benefit obligation for future cost-of-living adjustments to pensions.

k) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the annual surplus, provides the consolidated change in net financial liabilities

i) Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

2. Significant Accounting Policies (continued)

i) Tangible capital assets (continued)

Buildings	10 to 50 years
Vehicles	
Transit buses	18 years
Other vehicles	5 to 10 years
Computer hardware and software	5 to 10 years
Other	
Machinery and equipment	3 to 40 years
Land improvements	5 to 100 years
Water and waste plants and facilities	
Underground networks	50 to 100 years
Sewage treatment plants and lift stations	50 to 75 years
Water pumping stations and reservoirs	50 to 75 years
Flood stations and other infrastructure	20 to 75 years
Transportation	
Roads	10 to 50 years
Bridges and other structures	25 to 75 years

Assets under construction are not amortized until the asset is available for productive use.

In certain circumstances, capital project work is charged an administration fee equal to 1.25% of specific costs of the project to a maximum of $100 thousand on any individual project. In addition, interim financing charges of 2% are also capitalized as part of the project cost funded by the City.

Works of art and historical treasures are not recorded as tangible capital assets.

a) Contributions of tangible capital assets

Developer-contributed tangible capital assets are recorded at their fair value at the date of receipt. The contribution is recorded as revenue.

b) Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

c) Service concession arrangements

Service concession arrangements are long-term performance-based approaches for procuring public infrastructure, where the City contracts with a private sector partner who assumes a major share of the responsibility for the delivery of the infrastructure. The operator is compensated over the period of the arrangements. The arrangements are governed by a contract that sets out performance standards and mechanisms for adjusting prices. The contract is binding on the parties to the arrangement and obliges the operator to maintain the tangible capital asset on behalf of the City.

In the case of tangible capital assets, where the operator bears the construction risk, the timing of initial recognition of the service concession asset by the City will be when the tangible capital asset is available for productive use.

ii) Inventories

Inventories held for consumption are recorded at the lower of cost and replacement cost.

2. Significant Accounting Policies (continued)

l) Tax revenues

Tax revenues result from non-exchange transactions that are compulsorily paid to governments in accordance with the laws and regulations established to provide revenue to the government for public services. The revenue is recognized when the tax has been authorized and the taxable event has occurred.

The City is required by The Public Schools Act to bill, collect and remit provincial education support levies in respect of residential and other properties on behalf of the Province, and school division special levies on behalf of school divisions. The City has no jurisdiction or control over the school divisions' operations or their mill rate increases. Therefore, no tax revenue is recognized in these consolidated financial statements for amounts collected on behalf of school divisions, nor are the assets, liabilities, revenues and expenses, with respect to the operations of the school boards.

Property taxation revenue is based on market assessments that are subject to appeal. Therefore, a provision has been estimated for assessment appeals outstanding as at December 31. As well, estimates have been made for property tax amounts owing for prior years that have not yet been assessed at the end of the current fiscal year. By their nature, these estimates are subject to measurement uncertainty and the impact on future financial statements could be material (Note 2o).

m) Government transfers

Government transfers are transfers of monetary assets or tangible capital assets to or from the City that are not the result of an exchange transaction, a direct financial return, or expected to be repaid in the future.

Government transfers received are recognized in the consolidated financial statements as revenue in the financial period in which the transfers are authorized, any eligibility criteria have been met, stipulations, if any, have been met and reasonable estimates of the amounts can be determined.

Stipulations attached to transfers to the City that give rise to an obligation on the City’s behalf, are deferred in the consolidated financial statements to the extent that the obligation meets the definition of a liability.

n) Loan guarantees

Periodically the City provides loan guarantees on specific debt issued by other entities not consolidated in these financial statements. Loan guarantees are accounted for as contingent liabilities and no amounts are accrued in the consolidated financial statements until the City considers it likely that the borrower will default on the specified loan obligation. Should a default occur, the City’s resulting liability would be recorded in the consolidated financial statements.

o) Estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions in such areas as employee benefits, the useful life of tangible capital assets, assessment appeals, lawsuits and environmental provisions. These estimates and assumptions are based on the City's best information and judgment and may differ significantly from actual results.

2. *Significant Accounting Policies (continued)*

p) Budget

The 2019 budget is included on the consolidated statements of operations and accumulated surplus and change in net financial liabilities. The budget is compiled from the City Council-approved Operating Budget, estimates for controlled entities, adjustments to report the budget on a full accrual basis including capital revenue adjustments, assets capitalized on the statement of financial position, amortization of tangible capital assets and accruals for unfunded liabilities and administrative adjustments to provide for proper comparison to actual results presented herein.

3. *Cash and Cash Equivalents*

	2019	2018
Cash	**$ 54,615**	$ 42,086
Cash equivalents	**616,186**	391,899
	$ 670,801	$ 433,985

The average effective interest rate for cash equivalents at December 31, 2019 is 1.90% (2018 - 2.13%).

Cash and cash equivalents exclude $48.1 million (2018 - $122.8 million) which has been received from various entities including EBB. The funds are invested on a pooled basis to obtain maximum investment returns.

Cash received for interest during the year is $39.5 million (2018 - $34.8 million).

4. *Accounts Receivable*

	2019	2018
Property, payments-in-lieu and business taxes receivable	**$ 60,120**	$ 56,704
Allowance for property, payments-in-lieu and business taxes receivable	**(1,207)**	(813)
	58,913	55,891
Trade accounts and other receivables	**159,866**	163,224
Province of Manitoba	**83,391**	57,629
Government of Canada	**35,428**	60,784
Allowance for doubtful accounts	**(23,936)**	(19,304)
	254,749	262,333
	$ 313,662	$ 318,224

5. *Investments*

	2019	2018
Marketable securities		
Municipal bonds	**$ 119,684**	$ 72,577
Provincial bonds and bond coupons	**13,859**	8,416
Bank and trust companies	**6,585**	2,003
	140,128	82,996
Manitoba Hydro long-term receivable	**220,238**	220,238
Other	**(1,822)**	4,833
	$ 358,544	$ 308,067

5. Investments (continued)

a) Marketable securities

The aggregate market value of marketable securities at December 31, 2019 is $148.8 million (2018 - $85.5 million) and their maturity dates range from 2033 to 2053.

b) Manitoba Hydro long-term receivable

On February 27, 2002, City Council approved Manitoba Hydro's proposal to purchase Winnipeg Hydro. The terms of the proposal included payments to the City of $25 million per annum commencing in 2002 and for the next four years thereafter; $20 million per annum for years six through nine; and $16 million per annum for year ten and continuing thereafter in perpetuity.

The Manitoba Hydro investment represents the sum of the discounted future cash flows of the above annual payments to the City, discounted at the City's historical average long-term borrowing rate.

6. Investment in Government Businesses

a) North Portage Development Corporation

North Portage Development Corporation (the "NPDC") is a government business partnership that is jointly controlled by the Government of Canada, the Province of Manitoba and The City of Winnipeg. The mission of NPDC is to act as a catalyst, encouraging activities for people in the downtown through public and private partnerships and to work to ensure financial self-sufficiency. NPDC is responsible for the continuing renewal and stewardship of two sites in Winnipeg's downtown: the North Portage area and The Forks. NPDC is involved in certain business and core activities regarding the ownership, development and management of its two sites that include land investment properties and public amenities.

b) Park City Commons

On February 17, 2016 the City and EdgeCorp Developments Ltd. entered into an agreement to form Park City Commons joint venture to develop and sell certain land owned by the participants in the community of Transcona.

c) River Park South Developments Inc.

On April 21, 2011, the City and Qualico Developments (Winnipeg) Ltd. entered into an agreement to jointly develop and sell residential land owned by the partners in the River Park South community of Winnipeg.

Summary of investment in government businesses

	2019	2018
North Portage Development Corporation (1/3 share)	**$ 19,512**	$ 19,206
Park City Commons (1/2 share)	**3,191**	5,921
River Park South Developments Inc. (1/2 share)	**410**	256
	$ 23,113	$ 25,383

6. *Investment in Government Businesses (continued)*

Summary of results of operations

	2019	2018
North Portage Development Corporation (1/3 share)	**$ 307**	$ 231
River Park South Developments Inc. (1/2 share)	**236**	26
Park City Commons (1/2 share)	**(8)**	-
	$ 535	$ 257

The condensed supplementary financial information of the government business entities are disclosed in schedule 1.

7. *Accounts Payable and Accrued Liabilities*

	2019	2018
Accrued liabilities	**$ 144,296**	$ 146,403
Trade accounts payable	**136,375**	119,116
Accrued interest payable	**7,016**	6,266
	$ 287,687	$ 271,785

8. *Deferred Revenue*

	2019	2018
Federal gas tax transfer		
Opening balance	**$ 31,858**	$ 20,539
Revenue earned	**(72,141)**	(32,625)
Inflows	**88,490**	43,944
Closing balance	**48,207**	31,858
Province of Manitoba		
Opening balance	**-**	9,670
Revenue earned	**(8,228)**	(9,670)
Inflows	**37,900**	-
Closing balance	**29,672**	-
Prepayment for services	**22,127**	23,689
	$ 100,006	$ 55,547

9. Debt

Sinking fund debentures outstanding

Term	Maturity Date	Rate of Interest	Series	By-Law No.		**2019**		2018
2006-2036	July 17	5.200	VZ	183/04 and 72/06	**$**	**60,000**	$	60,000
2008-2036	July 17	5.200	VZ	72/06B and 32/07		**100,000**		100,000
2010-2041	June 3	5.150	WB	183/08		**60,000**		60,000
2011-2051	Nov. 15	4.300	WC	72/06, 183/08 and 150/09		**50,000**		50,000
2012-2051	Nov. 15	3.853	WC	93/11		**50,000**		50,000
2012-2051	Nov. 15	3.759	WC	120/09, 93/11 and 138/11		**75,000**		75,000
2013-2051	Nov. 15	4.391	WC	93/11 and 84/13		**60,000**		60,000
2014-2045	June 1	4.100	WD	144/11, 23/13 and 149/13		**60,000**		60,000
2014-2045	June 1	3.713	WD	100/12, 23/13 and 149/13		**60,000**		60,000
2014-2051	Nov. 15	3.893	WC	93/11 and 145/13		**52,568**		52,568
2015-2045	June 1	3.828	WD	144/11, 100/12, 23/13, 149/13, 5/15 and 61/15		**60,000**		60,000
2016-2045	June 1	3.303	WD	72/06, 23/13, 149/13, 5/15, 96/15 and 40/16		**80,000**		80,000
2019-2051	Nov. 15	3.499	WC	6520/94, 6774/96, 6973/97, 6976/97, 7751/01, 72/06, 32/07, 219/07, 184/08, 136/16		**100,000**		-
2019-2051	Nov. 15	2.667	WC	6976/97, 7751/01, 219/07, 184/08, 150/09, 40/16, 133/17		**120,000**		-
						987,568		767,568
Equity in The Sinking Funds (Notes 9a and b)						**(98,849)**		(82,065)
Net sinking fund debentures outstanding						**888,719**		685,503

9. Debt (continued)

Other debt outstanding

Serial and instalment debt issued by the City matured in 2019. The weighted average interest rate in 2018 was 4.50%.	-	4,848
Bank loans and other with varying maturities up to 2046 and a weighted average interest rate of 2.78% (2018 - 2.94%)	**177,677**	157,003
Obligations for leased tangible capital assets (Note 9c)	**21,565**	22,519
Service concession arrangement obligations (Notes 9d and 15d)	**284,612**	183,839
	1,372,573	1,053,712
Unamortized premium on debt (Note 9e)	**85,489**	29,946
	$ 1,458,062	$ 1,083,658

Debt segregated by fund/organization:

	2019	2018
General Capital Fund	**$ 813,542**	$ 684,477
Transit System	**274,572**	138,839
Sewage Disposal	**130,639**	23,381
Waterworks System	**116,505**	121,280
Fleet Special Operating Agency	**46,778**	37,237
Consolidated entities	**36,042**	37,545
Solid Waste Disposal	**30,073**	26,860
Other	**7,633**	11,057
Land Drainage	**2,278**	2,982
	$ 1,458,062	$ 1,083,658

Debt to be retired over the next five years:

	2020	2021	2022	2023	2024	2025+
Sinking fund debentures	$ -	$ -	$ -	$ -	$ -	$ 987,568
Other debt	58,890	22,062	20,648	19,672	20,937	341,645
	$ 58,890	$ 22,062	$ 20,648	$ 19,672	$ 20,937	$ 1,329,213

a) As at December 31, 2019, sinking fund assets have a market value of $199.7 million (2018 - $116.4 million). Sinking fund assets are mainly comprised of government and government-guaranteed bonds and debentures, which include City of Winnipeg debentures with a carrying value of $69.6 million (2018 - $39.1 million) and a market value of $74.6 million (2018 - $40.5 million).

9. Debt (continued)

b) The City of Winnipeg Charter requires the City to make annual payments to The Sinking Fund Trustees of The City of Winnipeg on debt outstanding as at December 31, 2002. At the end of 2017, all outstanding debt that required annual payments by the City to the Sinking Fund Trustees have matured. Sinking fund arrangements after December 31, 2002 are managed in a separate fund by the City. The City is currently paying between 1 to 3% on its outstanding sinking fund debentures. These annual payments are invested for the retirement of the debenture issues on their maturity dates.

c) Future minimum lease payments together with the balance of the obligation for leased tangible capital assets are as follows:

2020	$ 2,680
2021	2,794
2022	2,930
2023	3,141
2024	5,225
Thereafter	15,702
Total future minimum lease payments	32,472
Amount representing interest at a weighted average rate of 8.18%	(10,907)
Capital lease obligations	$ 21,565

d) Service concession arrangement obligations are as follows:

	2019	2018
Plenary Roads Winnipeg Transitway LP	**$ 138,538**	$ 35,500
Plenary Roads Winnipeg GP - Disraeli Bridges	**100,608**	102,137
DBF2 Limited Partnership - Chief Peguis Trail Extension	**45,466**	46,202
	$ 284,612	$ 183,839

Southwest Rapid Transitway (Stage 2) and Pembina Highway Underpass

The City has entered into a fixed price contract with Plenary Roads Winnipeg Transitway LP, Plenary Roads Winnipeg Transitway GP Inc. and PCL BRT (Winnipeg) GP Inc. (together, "PRWT") to design, build, finance, and maintain the Southwest Rapid Transitway (Stage 2) and Pembina Highway Underpass. The contract was executed in June 2016 and terminates October 2049.

The project reached substantial completion October 2019 with total performance anticipated to be achieved late 2020. The total project costs are estimated to be $420.9 million and are to be financed through a Provincial government transfer of $163.8 million, a $137.2 million service concession arrangement obligation to PRWT, a payment of $93.3 million from Infrastructure Canada, sinking fund debentures of $16.8 million, and other cash consideration of $9.8 million.

As at December 31, 2019, $375.9 million was capitalized for assets completed and in use (Note 13). Monthly capital and interest performance-based payments totalling $8.4 million annually, for the service concession arrangement obligation, commenced in October 2019, commensurate with commissioning of the project and are payable to termination of the contract with PRWT.

Overall, taking into account the various forms of funding and financing for the project, the effective interest rate incurred by the City based on the estimated total project costs of $420.9 million project is 1.5%. Specifically, the sinking fund debt and service concession arrangement obligation to PRWT bear a combined weighted average interest rate of 4.2%.

9. Debt (continued)

The City will also make a monthly performance-based maintenance payment to PRWT as disclosed in Note 15d.

Disraeli Bridges

The City has entered into a fixed-price contract with Plenary Roads Winnipeg GP ("PRW") to design, build, finance and maintain the Disraeli Bridges Project. The contract was executed in March 2010 and terminates in October 2042. The Disraeli Bridges Project was commissioned for use in 2012 with decommissioning of the old structures and construction of a separate pedestrian bridge to follow in 2013.

The $195.0 million project will have been financed through sinking fund debentures (Series WC) of $25.0 million, a $109.4 million service concession arrangement obligation to PRW, Federal gas tax revenue of $50.0 million, and cash consideration paid by the City of $10.6 million. As at December 31, 2019, $195.0 million was capitalized for commissioned works (Note 13). Monthly capital and interest performance-based payments totaling $9.8 million annually, for the service concession arrangement obligation to PRW commenced in October 2012, commensurate with commissioning the project and are payable to termination of the contract with PRW.

Overall, taking into account the various forms of funding and financing for the project, the effective interest rate incurred by the City based on the $195.0 million project is 5.2%. Specifically, the sinking fund debt and service concession arrangement obligation to PRW bear a combined weighted average interest rate of 7.5%.

The City will also make a monthly performance-based maintenance payment to PRW as disclosed in Note 15d.

Chief Peguis Trail Extension

The City has entered into a fixed-price contract with DBF2 Limited Partnership ("DBF2") to design, build, finance and maintain the Chief Peguis Trail Extension. The contract was executed in September 2010 and terminates in January 2042. The Chief Peguis Trail Extension was commissioned for use in 2011.

The $107.7 million project will have been financed through a grant of $23.9 million from PPP Canada, a Provincial government transfer of $9.0 million, sinking fund debentures (Series WC) of $18.7 million, a $50.0 million service concession arrangement obligation to DBF2 and cash consideration paid by the City of $6.1 million. As at December 31, 2019, $107.4 million was capitalized (Note 13). Monthly capital and interest performance-based payments totaling $4.5 million annually, for the service concession arrangement obligation to DBF2 commenced in January 2012, commensurate with commissioning the project and are payable to termination of the contract with DBF2.

Overall, taking into account the various forms of funding and financing for the project, the effective interest rate incurred by the City based on the full $107.7 million project is 4.6%. Specifically, the sinking fund debt and service concession arrangement obligation to DBF2 bear a combined weighted average interest rate of 7.2%.

9. Debt (continued)

The City will also make a monthly performance-based maintenance payment to DBF2 as disclosed in Note 15d.

e) Included in the Consolidated Statement of Financial Position are investments of $88.9 million (2018 - $33.3 million) that will be used for making semi-annual debt service payments on the sinking fund debentures issued with a premium.

f) Interest on debt recorded in the Consolidated Statement of Operations and Accumulated Surplus in 2019 is $59.0 million (2018 - $52.0 million) and cash paid for interest during the year is $56.3 million (2018 - $52.0 million).

g) On February 27, 2002, City Council approved Manitoba Hydro's proposal to purchase Winnipeg Hydro. As part of the purchase agreement, The City of Winnipeg Sinking Fund Trustees are required to hold Manitoba Hydro Electric Bonds issued by Manitoba Hydro to the City of Winnipeg in connection with the Winnipeg Hydro portion of the City's debt. The bonds were issued for the purpose of enabling the City to repay the Winnipeg Hydro portion of the City's debt, and were issued with identical terms and conditions as to par value, interest and date of maturity as the Winnipeg Hydro portion of the City's debt. The bonds are guaranteed by the Province of Manitoba and are non-transferable and non-redeemable prior to maturity. This debt has been defeased under this arrangement, and accordingly, is not reported in the Consolidated Statement of Financial Position. The book value of this debt as at December 31, 2019 is $60.0 million (2018 - $60.0 million).

10. Other Liabilities

	2019	2018
Expropriation	**$ 55,874**	$ 54,560
Landfill	**54,549**	50,178
Contaminated sites	**7,347**	13,678
Veolia agreement (Note 15e)	**2,206**	1,498
Developer deposits and other	**9,955**	9,785
	$ 129,931	$ 129,699

Included in landfill liabilities is the estimated total landfill closure and post-closure care expenses. The estimated liability for these expenses is recognized as the landfill site's capacity is used. Estimated total expenses represent the sum of the discounted future cash flows for future closure and post-closure care activities discounted at the City's average, long-term borrowing rate of 4.0% (2018 - 4.5%). Amounts to be accrued in future years as the landfill's capacity is consumed are estimated at $21.9 million.

Landfill closure and post-closure care requirements have been defined in accordance with The Environment Act and include final covering and landscaping of the landfill, pumping of ground, methane gas and leachate management, and ongoing environmental monitoring, site inspection and maintenance. The reported liability is based on estimates and assumptions with respect to events extending over a 108-year period using the best information available to management. Future events may result in significant changes to the estimated total expenses, capacity used or total capacity and the estimated liability, and would be recognized prospectively, as a change in estimate, when applicable.

The estimated remaining capacity of the City's one remaining landfill, the Brady Road Landfill Site, is 90% (2018 - 90%) of its total capacity and its remaining life is estimated to be over 100 years after which perpetual post-closure maintenance is required.

10. Other Liabilities (continued)

The Landfill Rehabilitation Reserve was established for the purpose of providing funding, over time, for closure and post-closure landfill needs including leachate management, environmental monitoring and site restoration costs for active and closed landfills maintained under the responsibility of the City. It is financed through a monthly transfer from the Solid Waste Disposal Fund based on tonnages processed at the landfill. As at December 31, 2019, the reserve had a balance of $8.0 million (2018 - $7.8 million) (Schedule 3).

As of December 31, 2019, the liability for contaminated sites includes sites associated with former City operations, sites acquired through tax forfeiture, and historical acquisition of properties. The nature of contamination includes chemicals, heavy metals, salt, and other organic and inorganic contaminants. The sources of contamination include underground fuel storage tanks, rail lines, fuel handling, vehicle storage and maintenance, snow storage and stockyards.

Liability estimates are based on environmental site assessments or are derived by extrapolating remediation costs incurred by the City for similar sites.

11. Accrued Employee Benefits and Other

	2019	2018
Retirement allowance - accrued obligation	**$ 88,184**	$ 83,502
Unamortized net actuarial gain	**791**	5,785
Retirement allowance - accrued liability	**88,975**	89,287
Vacation	**61,578**	60,418
Workers' compensation	**52,614**	46,924
Compensated absences	**27,437**	23,851
Other	**8,806**	7,813
	$ 239,410	$ 228,293

Under the retirement allowance programs, qualifying employees become entitled to a cash payment upon retirement, death or termination of service under certain conditions (excluding resignation). In addition, adjustments arising from plan amendments, changes in assumptions, and experience gains and losses are amortized on a straight-line basis over 15.7 years (2018 - 15.7 years), which represents the expected average remaining service life of the employee group. Amortization is calculated beginning in the year following the year the actuarial gains or losses occur.

The City measures its accrued retirement allowance obligation as at December 31 of each year. An actuarial valuation of the obligation was calculated as of July 31, 2017. The results of this valuation were extrapolated to the financial reporting date of December 31, 2019 using year-end assumptions.

11. Accrued Employee Benefits and Other (continued)

Information about the City's retirement allowance benefit plan is as follows:

	2019	2018
Retirement allowance - accrued liability		
Balance, beginning of year	**$ 89,287**	$ 88,665
Current service cost	**4,959**	4,964
Interest cost	**2,747**	2,608
Amortization of net actuarial (gains) loss	**(40)**	95
Benefit payments	**(7,978)**	(7,045)
Balance, end of year	**$ 88,975**	$ 89,287

Retirement allowance expense consists of the following:

Current service cost	**$ 4,959**	$ 4,964
Interest cost	**2,747**	2,608
Amortization of net actuarial (gain) loss	**(40)**	95
	$ 7,666	$ 7,667

The significant actuarial assumptions adopted in measuring the retirement allowance obligation for the year ended December 31 are as follows:

Discount rate on liability	**2.60%**	3.25%
General increases in pay	**2.50 - 3.00%**	2.50 - 3.00%

Demographic assumptions such as utilization of sick leave credits, salary increases as a result of increments and promotion, continuation of employment and the probability of retirement or death in future years are based on employment experience.

Compensated absences represent benefits expected to be paid during future employee absences in respect of sick leave days earned in previous years.

12. Pension Costs and Obligations

a) Winnipeg Civic Employees' Benefits Program

The Winnipeg Civic Employees' Benefits Program (the “Benefits Program”) is a multi-employer benefit program governed by an independent board of trustees and a trust agreement that limits the City's contribution rate. Accordingly, the Benefits Program is accounted for similar to a defined contribution benefits program. The Benefits Program provides pension and disability benefits to all City of Winnipeg employees, other than police officers, and to employees of certain other participating employers.

Members' contribution rates were 9.5% of their Canada Pension Plan earnings and 11.8% of pensionable earnings in excess of Canada Pension Plan earnings in 2019, and for future years, consistent with 2018. The City and participating employers are required to make matching contributions.

12. Pension Costs and Obligations (continued)

An actuarial valuation of the Benefits Program was prepared as at December 31, 2018, which indicated an excess of actuarial value of program assets over actuarial liabilities of $267.4 million. The Pension Trust Agreement specifies how actuarial surpluses can be used but does not attribute actuarial surpluses to individual employers. However, a portion of actuarial surpluses is allocated to a City Account that the City and other participating employers may use to finance reductions in their contributions. In the event of unfavourable financial experience, additional amounts may be transferred from the City Account to cover a funding deficiency.

The balance of the City Account at December 31, 2019 was $nil (2018 - $8.4 million).

Total contributions by the City to the Benefits Program in 2019 were $44.9 million (2018 - $40.2 million), which were expensed as incurred.

b) Winnipeg Police Pension Plan

The Winnipeg Police Pension Plan (the "Plan") is a contributory defined benefit plan, providing pension benefits to police officers. Members are required to make contributions at the rate of 8% of pensionable earnings. The City is required to finance the cost of the plan's benefits other than cost-of-living adjustments and to contribute 2% of pensionable earnings in respect of cost-of-living adjustments. A contribution stabilization reserve has been established by the Plan to maintain the City's contribution rate at 8% of pensionable earnings, when permitted under provincial pension legislation. The Plan incorporates a risk-sharing arrangement under which actuarial surpluses are first allocated to maintain the rate of cost-of-living adjustments to pensions at 75% of the inflation rate and maintain the contribution stabilization reserve. Thereafter actuarial surpluses are shared equally between the City and Plan members. Funding deficiencies are resolved through reductions in the Plan's contribution stabilization reserve and the rate of cost-of-living adjustments to pensions.

An actuarial funding valuation of the Plan was prepared as of December 31, 2018. The valuation revealed a funding surplus, which, in accordance with the terms of the Plan, was resolved by an increase in the contribution stabilization reserve and by increasing the rate of cost-of-living adjustments to pensions from 52.8% to 55.4% of the inflation rate.

An actuarial valuation of the Plan as of December 31, 2020 is to be prepared and filed with the Office of the Superintendent - Pension Commission. In addition to a calculation of the actuarial surplus or funding deficiency, in accordance with pension legislation in Manitoba, the Plan must also be valued under the hypothetical scenario that the Plan is wound up and members' benefit entitlements settled on the valuation date. As of the date of the last valuation of the Plan that was filed with the Office of the Superintendent - Pension Commission, December 31, 2017, the actuarial valuation showed that the Plan has a solvency excess at December 31, 2017 under this wind-up scenario.

The results of the December 31, 2018 actuarial valuation of the Plan were extrapolated to December 31, 2019. In accordance with the terms of the Plan, extrapolated surpluses and deficiencies are resolved through transfers to and from the contribution stabilization reserve and increases or reductions in the rate of cost-of-living adjustments to pensions. The principal long-term assumptions on which the extrapolation was based were: discount rate of 4.95% per year (2018 - 5.25%); inflation rate of 2.00% per year (2018 - 2.00%); and general pay increases of 3.25% per year (2018 - 3.25%) The accrued pension obligation was valued using the projected benefit method pro-rated on services.

12. Pension Costs and Obligations (continued)

Based on this valuation and extrapolation, the Plan's assets, accrued pension obligation and pension expenses are as follows:

	2019	2018
Plan assets:		
Fair value, beginning of year	**$ 1,527,489**	$ 1,537,642
Employer contributions	**29,862**	29,364
Employee contributions and transfers	**13,877**	13,293
Benefits and expenses paid	**(56,536)**	(54,807)
Net investment income	**210,245**	1,997
Fair value, end of year	**1,724,937**	1,527,489
Actuarial adjustment	**(104,033)**	(10,577)
Actuarial value, end of year	**$ 1,620,904**	$ 1,516,912
Accrued pension obligation:		
Beginning of year	**$ 1,464,401**	$ 1,413,621
Interest on accrued pension obligation	**76,626**	73,958
Current period benefit cost	**46,813**	45,002
Actuarial loss (gain)	**57,964**	(13,373)
Benefits and expenses paid	**(56,536)**	(54,807)
End of year	**$ 1,589,268**	$ 1,464,401
Funded status	**$ 31,636**	**$** 52,511
Less: city account	**-**	(305)
Less: contribution stabilization reserve	**(31,636)**	(52,206)
Actuarial surplus	**$ -**	**$ -**

	2019	2018
Expenses related to pensions:		
Current period benefit cost	**$ 46,813**	$ 45,002
Amortization of actuarial gains	**(398)**	(1,086)
Less: employee contributions and transfers	**(13,877)**	(13,293)
Pension benefit expense	**32,538**	30,623
Interest on accrued benefit obligation	**76,626**	73,958
Expected return on plan assets	**(79,302)**	(75,217)
Pension interest income	**(2,676)**	(1,259)
Total expenses related to pensions	**$ 29,862**	$ 29,364

The actuarial value of the Plan's assets is determined by averaging over five years differences between the pension fund's net investment income and expected investment income based on the expected rate of return.

Total contributions made by the City to the Plan in 2019 were $29.9 million (2018 - $29.4 million). Total employee contributions to the Plan in 2019 were $13.2 million (2018 - $13.0 million). Benefits paid from the Plan in 2019 were $55.2 million (2018 - $53.8 million).

12. Pension Costs and Obligations (continued)

The expected rate of return on Plan assets in 2019 was 5.25% (2018 - 5.25%). The actual rate of return, net of investment expenses, on the fair value of Plan assets in 2019 was 13.82% (2018 - 0.13%).

As the City's contributions to the Plan each year are equal to its pension expense, no accrued pension asset or liability is reflected in the Consolidated Statement of Financial Position. As noted above, the Plan provides that within certain prescribed constraints, in the event of a funding deficiency, a transfer from the contribution stabilization reserve and amendments to the rate of cost-of-living adjustments to pensions will be utilized to resolve the deficiency, and vice versa in the event of a surplus. The above extrapolation anticipates that the funding deficit at December 31, 2019 will be resolved through transfers from both the city account and contribution stabilization reserve and a decrease in the rate of cost-of-living adjustments.

c) Councillors' Pension Plan

i) Pension Plan Established Under By-Law Number 3553/83

On November 2, 1992, the pension plan provided to members of City Council was terminated, thereby not allowing new members to be accepted to the plan and current members being entitled to receive retirement benefits once they become eligible. In 2019, the City paid out $nil million (2018 - $0.3 million). An actuarially determined pension obligation of $3.6 million (2018 - $3.6 million) has been reflected in the Consolidated Statement of Financial Position.

ii) Pension Plan Established Under By-Law Number 7869/01

On November 22, 2000, City Council adopted the policy that effective January 1, 2001, a Council Pension Plan be created for all members of City Council for The City of Winnipeg.

d) Group Life Insurance Plan

Employees of the City who are members of the Civic Employees' Pension Plan or the Winnipeg Police Pension Plan must become members of the Civic Employees' Group Life Insurance Plan and the Police Employees' Group Life Insurance Plan, (the "Plans") respectively. These plans provide life insurance for members while employed and can be continued into retirement at the employees' option. Plan members and the City share the cost of basic life insurance until retirement. An actuarial valuation as of December 31, 2016 indicated that this post-retirement liability is fully funded.

During 2015, City Council approved by-law 80/2015 in respect of the Plans. The purpose of the by-law was to transfer the plans' administration from the Winnipeg Civic Employees' Benefits Program and the Winnipeg Police Pension Board to The Civic and Police Employees' Group Life Insurance Plans Corporation ("CPEGLIPCo"). The Province of Manitoba approved the establishing of CPEGLIPCo as a municipal corporation. The benefits offered by the plans have not changed.

An actuarial valuation of the Plans was prepared as of December 31, 2016 and the results were extrapolated to December 31, 2019. The principal long-term assumptions on which the valuation was based were: discount rate of 5.00% per year (2018 - 4.50%); and general pay increases of 3.25% per year (2018 - 3.50%). The accrued group life insurance obligation was valued using the projected benefit method pro-rated on services. Based on this valuation and extrapolation, the funded status of the Plans is as follows:

	2019	2018
Group life insurance plan assets, at actuarial value	**$ 172,282**	$ 163,639
Accrued post-retirement life insurance obligations	**$ 93,722**	$ 99,154

13. Tangible Capital Assets

	Net Book Value	
	2019	2018
General		
Land	**$ 316,045**	$ 286,421
Buildings	**875,977**	834,893
Vehicles	**223,161**	205,186
Computer	**38,797**	43,024
Other	**289,844**	273,028
Infrastructure		
Plants and facilities	**619,525**	600,931
Roads	**1,813,470**	1,525,212
Underground and other networks	**2,308,211**	2,224,599
Bridges and other structures	**682,304**	581,985
	7,167,334	6,575,279
Assets under construction	**410,085**	408,064
	$ 7,577,419	$ 6,983,343

For additional information, see the Consolidated Schedule of Tangible Capital Assets (Schedule 2).

During the year, $0.6 million (2018 - $1.3 million) of tangible capital assets were written-down. Interest capitalized during 2019 was $4.0 million (2018 - $4.8 million). In addition, roads and underground networks contributed to the City totaled $69.6 million in 2019 (2018 - $82.7 million) and were capitalized at their fair value at the time of receipt.

Included in the above net book values are $657.6 million (2018 - $304.0 million) of tangible capital assets that were acquired through service concession arrangements. The amount includes estimated, yet to be determined settlements for land expropriations.

Works of art and historical treasures are held by the City in various locations. Due to the subjective nature of the assets they are not included in the values shown on these statements.

14. Accumulated Surplus

Accumulated surplus consists of the following:

	2019	2018
Invested in tangible capital assets	**$ 6,235,368**	$ 5,836,664
Reserves (Schedule 3)	**425,482**	348,559
Manitoba Hydro long-term receivable (Note 5)	**220,238**	220,238
Other surplus accumulated in utility operations, consolidated entities and other	**165,011**	195,423
Equity in government businesses (Note 6)	**23,113**	25,383
Unfunded expenses to be funded from future revenues:		
Accrued employee benefits and other	**(236,314)**	(226,843)
Landfill (Note 10)	**(54,549)**	(50,178)
Contaminated sites (Note 10)	**(7,347)**	(13,678)
Canadian Museum for Human Rights grant	**(3,907)**	(4,849)
	$ 6,767,095	$ 6,330,719

Invested in tangible capital assets represents equity in non-financial assets, which is either a portion or the entire accumulated surpluses of specific funds consolidated in these statements. For those funds, where a portion of their accumulated surplus is allocated to invested in tangible capital assets, the amount is determined based on tangible capital assets less debt.

15. Commitments and Contingencies

The significant commitments and contingencies that existed at December 31, 2019 are as follows:

a) Operating leases

The City has entered into a number of lease agreements mainly for the lease of accommodations for civic offices and office equipment. Future minimum lease payments on operating leases are as follows:

2020	$	8,016
2021		8,015
2022		7,590
2023		6,744
2024		6,469
Thereafter		54,847
	$	91,681

b) Legal obligations

As part of the normal course of operations, lawsuits are pending against the City. The final outcome with respect to actions that will arise from these lawsuits as at December 31, 2019 cannot be predicted with certainty. Where the occurrence of future events is considered likely to result in a loss with respect to an existing condition and the amount of loss can be reasonably estimated, amounts have been recorded in the consolidated financial statements. Where the occurrence of future events is considered undeterminable, no amount has been accrued in the financial statements.

c) Loan guarantees

The City has also unconditionally guaranteed the payment of principal and interest on capital improvement loans for several organizations. The outstanding balance on these loans as at December 31, 2019 is $32.9 million (2018 - $34.0 million). The City does not anticipate incurring future payment on these guarantees, and has no balance related to this contingent liability on its financial statements.

Some of the capital projects related to guarantees are in progress at year-end, meaning that the full line of credit has not been used. The at risk amount is $36.1 million (2018 - $36.7 million).

d) Service concession arrangements

i) As disclosed in Note 9(d), the City will pay DBF2 a monthly performance-based maintenance payment related to the Chief Peguis Trail Extension contract. The monthly payment totaling $1.5 million annually is to be adjusted by CPI, is payable commencing January 2012 until the termination of the contract with DBF2 in January 2042.

ii) As disclosed in Note 9(d), the City will pay PRW a monthly performance-based maintenance payment related to the Disraeli Bridges Project contract. The monthly payment totaling $1.8 million annually is to be adjusted by CPI, is payable commencing October 2012 until the termination of the contract with PRW in October 2042.

iii) As disclosed in Note 9(d), Transit will pay a monthly performance-based maintenance payment to PRWT related to the South West Rapid Transitway (Stage 2) project. The monthly payment averaging $3.2 million annually is to be adjusted by CPI and is payable commencing October 2019 until the termination of the contract with PRWT in October 2049.

15. Commitments and Contingencies (continued)

e) Veolia agreement

On April 20, 2011, the City entered into an agreement ("Agreement") with VWNA Winnipeg Inc. ("Veolia") for the provision of expert advice to the City to assist with construction and operating improvements to the City's sewage treatment system (the "Program"). The Agreement commenced May 1, 2011, and has a term of 30 years, subject to certain termination provisions.

The City's sewage treatment system treats and handles wastewater and resulting residuals at its existing three major sewage treatment facilities, the South End, West End and North End Water Pollution Control Centres (the "Facilities"). Veolia's role is to provide services to the City. Representatives of Veolia are working collaboratively with representatives of the City providing advice and recommendations in respect of the City's (i) management and operation of the Facilities (ii) assessment, planning and delivery of upgrades and capital modification to the Facilities; and (iii) assessment, planning and delivery of operational improvement to the Facilities during the term of this agreement. The Program does not include the City's supply of water or its waterworks system or work relating to the collection system or land drainage system.

Under the Agreement, the City: retains complete ownership of all the sewage system assets; continues to exercise control over the sewage treatment systems by means of City Council budget approvals and by setting service quality standards that will be reported publicly on a regular basis; continues to control operating and maintenance parameters by which the sewage system shall operate; and retains full accountability for compliance with regulatory permits and licenses.

Decisions for the sewage treatment system are made by the City based upon the best advice of City management and Veolia experts working together.

The Agreement provides both parties with a variety of responsibilities, rights, protections, and obligations reflecting reasonable commercial terms.

Compensation to Veolia under the Agreement includes the following components:

1. Reimbursement of Veolia's actual direct costs related to the Program ("Direct Costs");
2. An agreed-upon margin percentage which is applied to Direct Costs of the Program. The quantum of the margin percentage is dependent on the nature of the cost ("Fee");
3. For capital projects and operations under the Program, a target cost is to be set. Veolia is to receive a share of the savings when actual operating costs and/or capital costs are below target costs ("Gainshare"). Veolia is to receive a share of the expense when actual operating costs and/or capital costs are above target costs ("Painshare"); and
4. Key performance indicators ("KPIs") will be established under the Program. Veolia is to earn amounts for achieving or completing established KPIs ("KPI earnings"), and to be deducted amounts for failing to achieve minimum KPIs ("KPI Deductions").
5. Positive interest adjustment to the Earnings at Risk Account ("EARA")

The Agreement only guarantees payment to Veolia in respect of the Direct Costs incurred in providing services as indicated in item 1 in the above paragraph.

Amounts earned by Veolia over the term of the Agreement (Fee, Gainshare, KPI earnings and EARA interest adjustment) are credited to an Earning at Risk Account ("EARA"- (note 10)). Painshare and KPI deductions reduce the EARA. All of these amounts remain at risk for the duration of the Agreement and are not guaranteed to be paid to Veolia, and by their nature, are dependent on the financial and overall results of the Program.

Veolia's withdrawals of amounts from the EARA are subject to certain limits and security posting requirements. In 2019, Veolia withdrew $1.6 million (2018 - $9.4 million) from EARA and replaced this at risk amount with a standby letter of credit.

15. Commitments and Contingencies (continued)

If at the end of the 30-year term the EARA is negative, Veolia must repay the City this amount.

The Agreement requires a Performance Guarantee Security ("PGS"), which is a letter of credit and performance bond that together provide security to the City. In addition to the PGS, Veolia provides a Parental Guarantee by its parent company.

f) Forgivable loans

The City has received funding from the federal and provincial governments for the purchase of certain properties. Repayment of this funding is not required as long as the properties operate as an affordable housing complex or offer services for the homeless. As at December 31, 2019, the forgivable loans totaled $2.4 million (2018 - $2.7 million).

16. Taxation

	2019	2018
Municipal and school property taxes	**$ 1,271,658**	$ 1,237,214
Payments-in-lieu of property (municipal and school) and business taxes	**52,030**	51,163
	1,323,688	1,288,377
Payments to Province and school divisions	**(713,974)**	(699,765)
Net property taxes and payments-in-lieu of property taxes available for municipal purposes	**609,714**	588,612
Local improvement and frontage levies	**64,256**	65,006
Business taxes and license-in-lieu of business taxes	**55,442**	57,634
Electricity and natural gas sales taxes	**21,958**	21,736
Amusement and accommodation taxes and mobile home licences	**13,218**	13,101
	$ 764,588	$ 746,089

The property tax roll includes school taxes of $683.3 million (2018 - $668.9 million) assessed and levied on behalf of the Province and school divisions. Payments-in-lieu of school taxes assessed in 2019 totalled $30.7 million (2018 - $30.9 million) and are treated the same as school taxes. School taxes and payments-in-lieu of school taxes are remitted to the Province and school divisions based upon a formula and schedule set by the Province. If property taxes are reduced due to an assessment reduction, the City is required by legislation to fund the repayment of both the municipal and school taxes with applicable interest.

Business taxes do not include the amount of levy imposed for business improvement zones of $6.2 million (2018 - $5.7 million).

17. Sales of Services and Regulatory Fees

	2019	2018
Water sales and sewage services	**$ 321,346**	$ 325,016
Other sales of goods and services	**141,075**	136,218
Regulatory fees	**103,236**	97,860
Transit fares	**87,422**	86,262
	$ 653,079	$ 645,356

18. Government Transfers

	2019	2018
Operating		
Province of Manitoba		
Municipal Operating Grant	**$ 139,282**	$ 139,679
Public Safety	**24,759**	23,955
	164,041	163,634
Less: Support for Provincial Programs	**(23,650)**	(23,650)
	140,391	139,984
Transfer for paramedic services	**39,007**	33,301
Other	**15,669**	12,272
	195,067	185,557
Government of Canada	**3,869**	7,531
Total Operating	**198,936**	193,088
Capital		
Province of Manitoba		
Southwest Rapid Transitway (Stage 2) and Pembina Highway Underpass	**135,123**	7,328
Accelerated Regional Road Renewal Project	**8,253**	-
Waverley underpass	**6,692**	9,031
Public Transit Infrastructure Fund	**5,155**	17,027
Sewage	**176**	10,968
Manitoba Winnipeg Infrastucture Agreement	**-**	16,493
Manitoba Winnipeg Infrastucture Fund	**-**	10,035
Other roads	**-**	1,238
Other	**2,445**	4,341
	157,844	76,461
Government of Canada		
Southwest Rapid Transitway (Stage 2) and Pembina Highway Underpass	**86,879**	807
Federal gas tax (Note 8)	**72,141**	32,625
Public Transit Infrastructure Fund	**20,555**	34,930
Assiniboine Park Conservancy	**11,234**	12,100
Accelerated Regional Road Renewal Project	**8,253**	-
Waverley underpass	**6,723**	15,197
Other	**12,065**	9,637
	217,850	105,296
Total Capital	**375,694**	181,757
	$ 574,630	$ 374,845

In accordance with the recommendations of the Public Sector Accounting Board, government transfers, to the extent a liability does not exist, and developer contributions-in-kind related to capital acquisitions are required to be recognized as revenue in the consolidated financial statements in the period in which the tangible capital assets are acquired.

19. Land Sales and Other Revenue

	2019	2018
Land sales	**$ 12,264**	$ 7,994
Contributions in lieu of land dedication	**1,143**	1,501
Income (loss) from government businesses (Note 6)	**535**	(6,375)
Other	**12,743**	9,801
	$ 26,685	$ 12,921

20. Expenses by Object

	2019	2018
Salaries and benefits	**$ 898,682**	$ 860,556
Goods and services	**463,660**	420,798
Amortization of tangible capital assets	**266,623**	257,362
Interest	**59,017**	51,962
Other expenses	**15,897**	28,352
	$ 1,703,879	$ 1,619,030

21. Budget

On March 20, 2020 Council approved the 2020 budget for the City of Winnipeg, including operating budgets for tax supported, utility, special operating agency and reserve operations as well as a capital budget. Included in the Council approved 2020 budget document is the 2019 and 2020 consolidated budgets that considers inter-fund transaction eliminations, tangible capital asset based revenues and amortization, controlled entity operations and the accrual of unfunded expenses. The resulting 2019 consolidated budget has been utilized in these consolidated financial statements.

22. Property and Liability Insurance

The City purchases comprehensive insurance coverage for property and liability with a self-insured retention level of $250 thousand per claim for most of the policies. The City has established an Insurance Reserve (Schedule 3) that enables the City to carry a large self-insured retention level which mitigates the effect of poor claims experience in any given year.

23. Segmented Information

The City of Winnipeg is a diversified municipal government institution that provides a wide range of services to its citizens, including police, fire, ambulance, public transit and water. For management reporting purposes the City's operations and activities are organized and reported by fund. Funds were created for the purpose of recording specific activities to attain certain objectives in accordance with special regulations, restrictions or limitations.

City services are provided by departments and their activities are reported in these funds. Certain departments that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

23. Segmented Information (continued)

Protection

Protection is comprised of the Police Service and Fire Paramedic Service departments. The mandate of the Police Service department is to ensure the safety of the lives and property of citizens; preserve peace and good order; prevent crimes from occurring; detect offenders; and enforce the law. The Fire Paramedic Service department is responsible for providing fire suppression service; fire prevention programs; and training and education related to prevention, detection or extinguishment of fires. It is also responsible for pre-hospital emergency paramedical care and the transport of the sick and injured; for handling hazardous materials incidents; for the mitigation of calamitous incidents; and for the evacuation of people when in charge at an incident.

Community Services

The Community Services department provides public services that contribute to neighbourhood development and sustainability through the provision of recreation and leisure services such as fitness and aquatic programs. It provides public services that contribute to healthy communities through partnerships, promotion, prevention, protection and enforcement. The department also contributes to the information needs of the City's citizens through the provision of library services.

Planning

The Planning, Property and Development department provides a diverse bundle of services. It manages urban development for business interests, environmental concerns, heritage matters, local neighbourhoods and the downtown through city planning, community development and parks and riverbank planning. It ensures an acceptable quality of building construction and maintenance of properties through enforcement of construction codes and building standards. It facilitates economic development by providing services for the approval of all land development plans, the processing of building permit applications and the provision of geomatics services, as well as providing cemetery services to citizens.

Public Works and Garbage Collection

The Public Works department is responsible for the delivery of municipal public works services related to the planning, development and maintenance of roadway systems, the maintenance of parks and open space, and street lighting. The Water and Waste department is responsible for garbage collection operations.

Transit System Fund

The Transit department is responsible for providing local public transportation service.

Water and Waste Funds

The Water and Waste department consists of four distinct utilities - water, wastewater, land drainage and solid waste disposal. The department provides drinking water to citizens of Winnipeg, collects and treats wastewater, and provides collection, disposal and waste minimization programs and facilities for solid waste. Their garbage collection operations are reported in the General Revenue Fund and are included in the Public Works and Garbage Collection segment.

Effective January 1, 2018, net assets of land drainage were transferred into the Water and Waste Funds Segment as a separate utility fund. Comparative figures have been reclassified to conform to the presentation made in the current year.

23. Segmented Information (continued)

For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Therefore, certain allocation methodologies are employed in the preparation of segmented financial information. The

General Revenue Fund reports on municipal services that are funded primarily by taxation such as property and business tax revenues. Taxation and payments-in-lieu of taxes are apportioned to General Revenue Fund services based on the Fund's net surplus. Certain government transfers, transfers from other funds, and other revenues have been apportioned based on a percentage of budgeted expenses.

The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in Note 2. For additional information, see the Consolidated Schedule of Segment Disclosure - Service (Schedule 4).

24. Contractual Rights

Developer contributions

The City has entered into a number of property development agreements which require the developers to contribute various infrastructure assets to the City, including roads and underground networks. The timing and extent of these future contributions vary depending on development activity and fair value of the assets received at time of contribution, which cannot be determined with certainty at this time.

25. Comparative Figures

Certain comparative figures have been reclassified to conform to the presentation made in the current year.

26. Subsequent Event

Subsequent to December 31, 2019, the COVID-19 outbreak was declared a pandemic by the World Health Organization. These events have transpired after the reporting period of these consolidated financial statements and have been treated as a non-adjusting subsequent event in these statements.

The situation continues to be dynamic and the ultimate duration and magnitude of these events, as well as their financial impact on the City’s 2020 operations is not fully known at this time. This event is expected to have a negative impact on future cash flows due to a combination of revenues short falls and increased expenditures that are anticipated from the outbreak.

A number of actions have been taken or will be available to the City to mitigate the financial implications of this event. The City is confident that its operations will continue and its liquidity will be sufficient to withstand this event.

THE CITY OF WINNIPEG
CONSOLIDATED SCHEDULE OF GOVERNMENT BUSINESSES

Schedule 1

As at and for the years ended
(in thousands of dollars)

	North Portage Development Corporation March 31		Park City Commons [1] December 31		River Park South Developments Inc. December 31		Total	
	2019	2018	**2019**	2018	**2019**	2018	**2019**	2018
Financial Position								
Assets								
Current	**$ 5,893**	$ 5,892	**$ 4,071**	$ 7,134	**$ 2,781**	$ 2,957	**$ 12,745**	$ 15,983
Capital	**75,805**	74,787	**-**	-	**-**	-	**75,805**	74,787
Other	**766**	914	**-**	-	**-**	-	**766**	914
	$ 82,464	$ 81,593	**$ 4,071**	$ 7,134	**$ 2,781**	$ 2,957	**$ 89,316**	$ 91,684
Liabilities								
Current	**$ 4,263**	$ 3,651	**$ 864**	$ 1,237	**$ 1,962**	$ 2,444	**$ 7,089**	$ 7,332
Long-term	**19,665**	20,325	**-**	-	**-**	-	**19,665**	20,325
	23,928	23,976	**864**	1,237	**1,962**	2,444	**26,754**	27,657
Net equity	**58,536**	57,617	**3,207**	5,897	**819**	513	**62,562**	64,027
	$ 82,464	$ 81,593	**$ 4,071**	$ 7,134	**$ 2,781**	$ 2,957	**$ 89,316**	$ 91,684
City share (Note 6)	**$ 19,512**	$ 19,206	**$ 3,191**	$ 5,921	**$ 410**	$ 256	**$ 23,113**	$ 25,383
Results of Operations								
Revenues	**$ 15,989**	$ 15,594	**$ -**	$ -	**$ -**	$ 4	**$ 15,989**	$ 15,598
Expenses	**15,070**	14,903	**16**	-	**(471)**	(47)	**14,615**	14,856
Net income	**$ 919**	$ 691	**$ (16)**	$ -	**$ 471**	$ 51	**$ 1,374**	$ 742
City's share (Note 6)	**$ 307**	$ 231	**$ (8)**	$ -	**$ 236**	$ 26	**$ 535**	$ 257

1 In 2018 no income or expenses were incurred during the year.

THE CITY OF WINNIPEG **Schedule 2**

CONSOLIDATED SCHEDULE OF TANGIBLE CAPITAL ASSETS

As at December 31
(in thousands of dollars)

	General					Infrastructure					Totals	
	Land [1]	Buildings	Vehicles	Computer	Other	Plants and Facilities	Roads	Underground and Other Networks	Bridges and Other Structures	Assets Under Construction	2019	2018
Cost												
Balance, beginning of year	**$ 286,421**	**1,283,614**	**440,661**	**181,198**	**538,081**	**937,178**	**2,800,287**	**3,389,665**	**866,296**	**408,064**	**$ 11,131,465**	$ 10,569,818
Add:												
Additions during the year	**39,131**	**77,606**	**47,906**	**6,604**	**50,009**	**36,170**	**364,983**	**132,644**	**115,697**	**2,021**	**872,771**	613,849
Less:												
Disposals during the year	**9,507**	**6,164**	**21,917**	**3,034**	**2,766**	**-**	**1,175**	**6,497**	**-**	**-**	**51,060**	52,202
Balance, end of year	**316,045**	**1,355,056**	**466,650**	**184,768**	**585,324**	**973,348**	**3,164,095**	**3,515,812**	**981,993**	**410,085**	**11,953,176**	11,131,465
Accumulated amortization												
Balance, beginning of year	**-**	**448,721**	**235,475**	**138,174**	**265,053**	**336,247**	**1,275,075**	**1,165,066**	**284,311**	**-**	**4,148,122**	3,931,623
Add:												
Amortization	**-**	**35,380**	**28,913**	**10,577**	**33,201**	**17,576**	**76,663**	**48,935**	**15,378**	**-**	**266,623**	257,362
Less:												
Accumulated amortization on disposals	**-**	**5,022**	**20,899**	**2,780**	**2,774**	**-**	**1,113**	**6,400**	**-**	**-**	**38,988**	40,863
Balance, end of year	**-**	**479,079**	**243,489**	**145,971**	**295,480**	**353,823**	**1,350,625**	**1,207,601**	**299,689**	**-**	**4,375,757**	4,148,122
Net Book Value of Tangible Capital Assets	**$ 316,045**	**$ 875,977**	**$ 223,161**	**$ 38,797**	**$ 289,844**	**$ 619,525**	**$ 1,813,470**	**$ 2,308,211**	**$ 682,304**	**$ 410,085**	**$ 7,577,419**	$ 6,983,343

1 Included in land additions is $5.9 million of land transfers from land held for resale.
1 Included in land disposals is $5.2 million of land transfers to land held for resale.

THE CITY OF WINNIPEG
CONSOLIDATED SCHEDULE OF RESERVES

Schedule 3

As at December 31
(in thousands of dollars)

	2019	2018
Reserves		
Capital Reserves		
Environmental Projects	**$ 165,991**	$ 106,383
Impact Fee	**30,375**	16,702
SWRT Payment	**15,866**	10,325
Sewer System Rehabilitation	**9,938**	6,496
Landfill Rehabilitation	**8,027**	7,788
Waste Diversion	**5,221**	5,188
Watermain Renewal	**3,908**	258
SWRT Corridor	**2,172**	2,144
Transit Bus Replacement	**1,417**	11,026
Federal Gas Tax Revenue	**1,311**	491
Computer Replacement	**1,293**	1,589
Regional Street Renewal	**124**	118
Local Streets Renewal	**104**	98
	245,747	168,606
Special Purpose Reserves		
Perpetual Maintenance Fund - Brookside Cemetery	**17,637**	17,210
Land Operating *	**12,393**	2,832
Destination Marketing	**11,254**	14,834
Land Dedication	**8,094**	8,763
Commitment	**3,913**	3,648
Workers Compensation	**3,325**	3,173
Economic Development Investment	**3,172**	2,482
Insurance (Note 22)	**3,076**	4,758
Insect Control Urgent Expenditures	**3,001**	3,000
Permit	**2,000**	1,376
Housing Rehabilitation Investment	**1,556**	3,134
Perpetual Maintenance Fund - St.Vital Cemetery	**1,276**	1,224
Perpetual Maintenance Fund - Transcona Cemetery	**900**	854
Multi-Family Dwelling Tax Investment	**391**	1,469
General Purpose	**171**	173
Heritage Investment	**(190)**	62
	71,969	68,992
Stabilization Reserve		
Financial Stabilization	**107,766**	110,961
Total Reserves	**$ 425,482**	$ 348,559

***** This excludes the investments held for the River Park South Developments Inc. and Park City Commons government business partnerships.

	2019	2018
Reserve balance as disclosed above	**$ 12,393**	$ 2,832
Investments held in government business (Note 6)	**3,601**	6,177
	$ 15,994	$ 9,009

THE CITY OF WINNIPEG **Schedule 4**

CONSOLIDATED SCHEDULE OF SEGMENT DISCLOSURE - SERVICE

For the year ended December 31, 2019
(in thousands of dollars)

	General Revenue Fund									
	Protection	Community Services	Planning	Public Works and Garbage Collection[1]	Finance and Administration	Transit System Fund	Water and Waste Funds[1]	Other Funds and Corporations[1]	Eliminations	Consolidated
REVENUES										
Taxation	$ 324,960	$ 80,510	$ -	$ 240,000	$ 109,060	$ -	$ -	$ 26,684	$ (16,626)	$ 764,588
Sales of services and regulatory fees	46,959	15,881	34,955	11,580	24,171	90,512	368,098	126,356	(65,433)	653,079
Government transfers (Note 18)	97,813	9,395	-	19,710	16,446	280,335	16,873	168,982	(34,925)	574,630
Transfer from other funds	6,324	1,860	8,297	6,766	9,713	92,590	97,599	503,674	(726,823)	-
Other	27,463	6,545	2,474	15,713	18,818	1,417	59,069	64,013	(47,554)	147,958
	503,519	114,191	45,726	293,769	178,208	464,854	541,639	889,709	(891,361)	2,140,255
EXPENSES *(Note 20)*										
Salaries and benefits	427,002	43,768	28,110	78,753	57,227	119,198	75,333	63,601	5,690	898,682
Goods and services	45,577	9,495	4,124	128,235	17,363	56,747	136,037	131,313	(65,232)	463,660
Interest	7,476	3,124	19	4,044	7,246	6,637	11,371	44,882	(25,782)	59,017
Transfer to other funds	19,656	37,000	14,472	95,931	75,275	13,989	199,538	283,930	(739,791)	-
Other	3,808	20,804	(999)	(13,194)	21,097	26,130	62,975	228,201	(66,302)	282,520
	503,519	114,191	45,726	293,769	178,208	222,701	485,254	751,927	(891,417)	1,703,879
ANNUAL SURPLUS	$ -	$ -	$ -	$ -	$ -	$ 242,153	$ 56,385	$ 137,782	$ 56	$ 436,376

For the year ended December 31, 2018
(in thousands of dollars)

	General Revenue Fund									
	Protection	Community Services	Planning	Public Works and Garbage Collection[1]	Finance and Administration	Transit System Fund	Water and Waste Funds[1]	Other Funds and Corporations[1]	Eliminations	Consolidated
REVENUES										
Taxation	$ 319,421	$ 46,179	$ -	$ 210,923	$ 154,976	$ -	$ -	$ 26,000	$ (11,410)	$ 746,089
Sales of services and regulatory fees	53,279	14,994	30,493	9,816	22,927	89,490	369,702	119,631	(64,976)	645,356
Government transfers (Note 18)	89,865	9,219	-	20,141	15,687	102,490	27,138	153,715	(43,410)	374,845
Transfer from other funds	1,932	1,359	8,617	3,070	9,820	80,305	911,409	413,876	(1,430,388)	-
Other	26,743	6,200	2,248	15,407	19,830	948	66,142	60,862	(50,370)	148,010
	491,240	77,951	41,358	259,357	223,240	273,233	1,374,391	774,084	(1,600,554)	1,914,300
EXPENSES (Note 20)										
Salaries and benefits	412,176	41,636	26,624	75,534	52,646	114,408	72,525	60,348	4,659	860,556
Goods and services	48,586	9,126	3,711	103,882	26,019	53,372	130,155	110,104	(64,157)	420,798
Interest	7,139	2,483	16	4,229	840	4,946	10,280	42,037	(20,008)	51,962
Transfer to other funds	15,595	3,414	11,852	91,328	122,336	8,878	122,337	1,054,966	(1,430,706)	-
Other	7,744	21,292	(845)	(15,616)	21,399	24,313	61,857	229,499	(63,929)	285,714
	491,240	77,951	41,358	259,357	223,240	205,917	397,154	1,496,954	(1,574,141)	1,619,030
ANNUAL SURPLUS	$ -	$ -	$ -	$ -	$ -	$ 67,316	$ 977,237	$ (722,870)	$ (26,413)	$ 295,270

1 Effective January 1, 2018, net assets of land drainage of $829.7 million were transferred into the Water and Waste Funds Segment as a separate utility fund. Comparative figures have been reclassified to conform to the presentation made in the current year.