# ADMINISTRATIVE REPORT

**Title:** **Agreements to renew existing Winnipeg Police Service School Resource Officer Programs in the Louis Riel School Division, Pembina Trails School Division, River East Transcona School Division, St. James-Assiniboia School Division, Seven Oaks School Division, and Winnipeg School Division**

**Critical Path:** **Executive Policy Committee – Council**

## AUTHORIZATION

| Author | Department Head | CFO | CAO |
|---|---|---|---|
| M. Musgrove | Chief D. Smyth | P. Olafson, Interim CFO | M. Ruta, Interim CAO |

## EXECUTIVE SUMMARY

The Winnipeg Police Service School Resource Officer agreement renewals will occur concurrently, establishing deployment of SROs in all school divisions effective September 1, 2020 to June 30, 2023.

The School Resource Officers (SRO) provide a visible law enforcement presence in and around their schools. As the SRO focus their efforts on crime prevention, education and maintaining the peace in schools, the program continues to have positive effects in schools and their connected communities alike.

## RECOMMENDATIONS

1. That the City enter into, execute and deliver a School Resource Officer Program Agreement with each of the following school divisions and such other agreements as determined necessary by the City Solicitor / Director of Legal Services to implement the intent of the foregoing (the “Ancillary Agreements”):

    a) Louis Riel School Division,
    b) Pembina Trails School Division,
    c) River East Transcona School Division
    d) St. James-Assiniboia School Division,
    e) Seven Oaks School Division, and
    f) Winnipeg School Division.

2. That the criteria set forth in paragraphs 2.A. and 2.C. of the School Resource Officer Protocol be waived for the purposes of the Agreements outlined in Recommendation 1 only, in accordance with this report and such other terms and conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.

3. That authority be delegated to the Chief of the Winnipeg Police Service to negotiate and approve the terms and conditions of the School Resource Officer Program Agreements and the Ancillary Agreements, in accordance with this report and such other terms and conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.

4. That the proper officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

## REASON FOR THE REPORT

The request to renew agreements for the Winnipeg Police Service (WPS) School Resource Officer (SRO) Program in the Louis Riel School Division, Pembina Trails School Division, River East Transcona School Division, St. James-Assiniboia School Division, Seven Oaks School Division, and Winnipeg School Division must be submitted for Council approval, as required pursuant to paragraph 3 of the School Resource Officer Protocol that was adopted in October 2016, which states:

2. That the Chief of Police may recommend renewal or expansion of the SRO Program in accordance with his or her responsibility for officer deployment provided that:

    A. any proposal for renewal or expansion must be a tri-partite agreement and shall contain a minimum three-year funding commitment by the appropriate school division and the Province of Manitoba;

    B. the financial contribution of The City of Winnipeg pursuant to any such renewal or expansion shall be limited to the same level of in-kind support as provided under the existing agreement for the North End School Resource Officer Program between The City of Winnipeg, the Province of Manitoba and the Winnipeg School Division for the period from September 1, 2005 to June 30, 2008;

    C. officers assigned to any such expansion shall consist of officers in excess of the Winnipeg Police Service's existing complement, to avoid depleting front-line officers on the streets; and

    D. the relevant school division shall provide a priority placement plan for each School Resource Officer for the Chief of Police's consideration.

3. That any agreement for renewal or expansion of the SRO Program which does not meet the above criteria must be approved by City Council in order for such renewal or expansion to proceed.

## IMPLICATIONS OF THE RECOMMENDATIONS

The Agreement renewals pertain to all existing agreements that address the deployment of a total of nineteen (19) SROs in six Winnipeg School Divisions, with the term effective September 1, 2020 to June 30, 2023.

## HISTORY/DISCUSSION

The SRO Program continues to operate on the model where police officers provide a visible law enforcement presence to develop open lines of communication and strong working relationships with youth, schools and communities. The SRO program is implemented with the following objectives:

- demonstrate that neighbourhood safety can be enhanced by strengthening partnerships between and among police, schools and the community with the deployment of SRO;
- provide neighbourhoods with more strategic crime prevention resources than are currently in place;
- strengthen relationships between the police and community, particularly youth;
- develop community-based, proactive and collaborative crime prevention strategies; and
- demonstrate potential cost savings for the justice, education and social service systems.

In the original SRO program structure, stakeholders included the Province of Manitoba, the City of Winnipeg, and the participating school divisions. In 2017, the Province chose not to be a signatory to the agreements; however, all school divisions benefit from funds provided by the Province of Manitoba through a basket funding model specifically allocated for the SRO Program. This model enables the distribution of equal funding for each officer assigned to the SRO Program.

The school divisions, coupled with the funding from the Province contribute to the salaries. The Service provides officers who have experience (9th Class), but invoices for the SRO Constables at the 4th Class level, thus subsidizing a portion of the salary for the SRO Program in-kind. Many Constables have gained experience and are established at the 9th Class level. The WPS is responsible for additional in-kind contributions, which include cruiser cars, gas, insurance, uniforms, supervision and training.

Each school division has established a Management Committee that is responsible to oversee their SRO Program and arrange for yearly evaluations.

During the term of this Agreement, the SRO remains at all times and for all purposes an employee of The City of Winnipeg Police Service and not of the Division.

With the agreement renewals occurring concurrently, deployment of SROs in all school divisions will commence effective September 1, 2020 with the three-year term concluding June 30, 2023.

*Louis Riel School Division*

As in the original agreement, one officer will be assigned primarily to Glenlawn Collegiate and as a resource to Windsor Park Collegiate.

*Pembina Trails School Division*

The SRO Program encompasses each school in the division, with two officers allocated.

- One officer will be assigned to Fort Richmond Collegiate and Institut Collegial Vincent Massey Collegiate and serve other feeder schools located in the east portion of the Pembina Trails School Division. These schools are identified as: General Byng, Ecole Viscount Alexander, Arthur A. Leach, Henry G. Izatt, and Acadia Junior High.
- One officer will be assigned to Ecole Secondaire Oak Park High School and Shaftsbury High School and serve other feeder schools located in the west portion of the Pembina Trails School Division. These schools are identified as: Ecole Van Walleghem, Linden Meadows, Ecole Charleswood, Westdale, and River West Park.

*River East Transcona School Division*

The Division will assign two officers as follows:

- One officer will be assigned to Transcona Collegiate and as an occasional resource to feeder schools in the Transcona neighborhood.
- One officer will be assigned to Kildonan East Collegiate and as an occasional resource to feeder schools in the Kildonan East neighborhood

*St James - Assiniboia School Division*

As with previous agreements, the Division allocated two officers.

- One officer will be assigned to College Sturgeon Heights Collegiate and Westwood Collegiate and serve other feeder schools located in the Westwood Family and Sturgeon Heights Family of the St. James-Assiniboia School Division. These schools are identified as: Phoenix, Ecole Robert Browning, Sansome, Lincoln Middle, Athlone, Ecole Bannatyne, Bruce Middle, Ecole Golden Middle and Jameswood Alternative.
- One officer will be assigned to St. James Collegiate and John Taylor Collegiate and serve other feeder schools located in the John Taylor Family and St. James Family of the St. James-Assiniboia School Division. These schools are identified as: Buchanan, Crestview, Heritage, Lakewood, Voyageur, Hedges Middle, Ness Middle, Ecole Assiniboine, Brooklands, Linwood, Stevenson-Britannia and George Water Middle.

*Seven Oaks School Division*

In the Seven Oaks School Division, three officers are located as follows.

- One officer will be assigned to Garden City Collegiate and as an occasional resource to feeder schools in the Garden City neighborhood.
- One officer will be assigned to Maples Collegiate and as an occasional resource to feeder schools in the Maples neighborhood;
- One officer will be assigned to West Kildonan Collegiate and as an occasional resource to feeder schools in the West Kildonan neighborhood.

*Winnipeg School Division*

The Division allocated nine SROs to schools as follows.

- One officer will be assigned to R. B. Russell School and serve other schools located in the Division. These schools are identified as: David Livingstone, Norquay and William Whyte.
- One officer will be assigned to Children of the Earth School and serve other schools located in the Division. These schools are identified as: Faraday, Isaac Newton, King Edward, Niji Mahkwa and Strathcona.
- One officer will be assigned to St. John's High School and serve other schools located in the Division. These schools are identified as: Champlain, Luxton, Machray, Ralph Brown and Inkster.
- One officer will be assigned to Churchill High School and serve other schools located in the Division. These schools are identified as: College Churchill, Grant Park, Kelvin, Earl Grey, and River Heights, and with consultation upon request at Robert H. Smith, Brock Corydon, Carpathia, Fort Rouge, Gladstone, Grosvenor, Harrow, JB Mitchell, LaVerendrye, Lord Roberts, Montrose, Queenston, Riverview, Rockwoood and Sir William Osler.
- One officer will be assigned to Gordon Bell High School and serve other schools located in the Division. These schools are identified as: John M. King, Mulvey, Sister MacNamara and Wellington, and with consultation upon request at Laura Secord and Greenway.
- One officer will be assigned to Tec Voc High School and serve other schools located in the Division. These schools are identified as: Dufferin, Hugh John MacDonald, Pinkham and Victoria-Albert, and with consultation upon request at Clifton and Principal Sparling.
- One officer will be assigned to Elmwood High School and serve other schools located in the Division. These schools are identified as: Argyle Alternative, George V., Glenelm, Kent Road, Lord Selkirk and River Elm.
- One officer will be assigned to Daniel McIntyre High School and serve other schools located in the Division. These schools are identified as: Cecil Rhodes, General Wolfe, Isaac Brook and Weston, and with consultation upon request at Sargent Park, Sacre Coeur and Wolsely.
- One officer will be assigned to Sisler High School and serve other schools in the Division. These schools are identified as: Andrew Mynarski, V.C., Lord Nelson, Shaughnessy Park and Stanley Knowles, and with consultation upon request at Garden Grove, Lansdowne, Meadows West, Prairie Rose, Robertson and Tyndall Park.

On July 17, 2020 the Winnipeg Police Board received this report from the Winnipeg Police Service for review and consideration. On July 17, 2020 through communication from the Secretary, the Winnipeg Police Board advised that it accepted this report for information, and indicated that the Winnipeg Police Service may proceed with the submission of this report.

**FINANCIAL IMPACT**

## Financial Impact Statement

**Date:** July 13, 2020

**Project Name:**

**First Year of Program** **2020**

Agreements to renew existing Winnipeg Police Service School Resource Officer Programs in the Louis Riel School Division, Pembina Trails School Division, River East Transcona School Division, St. James-Assiniboia School Division, Seven Oaks School Division, and Winnipeg School Division

| | 2020 | 2021 | 2022 | 2023 | 2024 |
|---|---|---|---|---|---|
| **Capital** | | | | | |
| Capital Expenditures Required | $ - | $ - | $ - | $ - | $ - |
| Less: Existing Budgeted Costs | - | - | - | - | - |
| Additional Capital Budget Required | $ - | $ - | $ - | $ - | $ - |
| **Funding Sources:** | | | | | |
| Debt - Internal | $ - | $ - | $ - | $ - | $ - |
| Debt - External | - | - | - | - | - |
| Grants (Enter Description Here) | - | - | - | - | - |
| Reserves, Equity, Surplus | - | - | - | - | - |
| Other - Enter Description Here | - | - | - | - | - |
| Total Funding | $ - | $ - | $ - | $ - | $ - |
| Total Additional Capital Budget Required | $ - | | | | |
| Total Additional Debt Required | $ - | | | | |
| **Current Expenditures/Revenues** | | | | | |
| Direct Costs | $ 1,302,367 | $ 2,657,023 | $ 2,710,296 | $ 1,368,699 | $ - |
| Less: Incremental Revenue/Recovery | 822,326 | 1,665,343 | 1,702,935 | 859,918 | - |
| Net Cost/(Benefit) | $ 480,041 | $ 991,680 | $ 1,007,362 | $ 508,782 | $ - |
| Less: Existing Budget Amounts | 480,041 | 991,680 | 1,007,362 | 508,782 | - |
| Net Budget Adjustment Required | $ - | $ - | $ - | $ - | $ - |

**Additional Comments:** The direct costs above are for salaries of 19 Constables at the 9th step of the salary scale. The incremental revenue/recovery is the total value of the 6 different MOU's as well as the Provincial basket funding for School Resource Officers. School Divisions amounts to $3,394,521. Province amounts to $1,656,000. The WPS in-kind support amounts to $2,987,865 over the period and consists of the salary and benefit differential between the senior constables provided and the junior constable salary scale that is funded.

original signed by E. Solis

Eva Solis, CPA, CGA
A/Manager of Finance
Winnipeg Police Service

## CONSULTATION

This Report has been prepared in consultation with:
Legal Services Department (as to legal issues)
Winnipeg Police Board

## OURWINNIPEG POLICY ALIGNMENT

**01-2a COLLABORATE TO MAKE SAFE COMMUNITIES**
**Direction 7: Implement an Approach to Safety and Security That is Collaborative and Involves the Community.**

Continue to enhance access to safety and law enforcement services through technology, streamlined processes, partnerships and other methods as appropriate.

## WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

N/A

## SUBMITTED BY

| | |
|---|---|
| Department: | Winnipeg Police Service |
| Division: | Organizational Development, Division 32 |
| Prepared by: | M. Musgrove, Data Analyst |
| Date: | July 15, 2020 |
| File No. | ODS 20 - 322 |