

Agenda – Council – September 30, 2020

Report – Executive Policy Committee – September 21, 2020

Item No. 2 Request for Delegation of Authority on Special Duty Policing Fee Schedule

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On September 21, 2020, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the following to Council:

1. That authority be delegated to the Chief of the Winnipeg Police Service to increase fees for Special Duty policing above inflation.
2. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

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DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On September 21, 2020, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the matter to Council.

On June 18, 2020, the Executive Policy Committee further laid over the matter for up to 60 days and directed the Winnipeg Public Service to report back on the financial implications of the recommendation.

On April 28, 2020, the Executive Policy Committee laid over the matter for up to 60 days and directed the Winnipeg Public Service to report back on the financial implications of the recommendation.

REVISED ADMINISTRATIVE REPORT

Title: Request for Delegation of Authority on Special Duty policing fee schedule

Critical Path: Executive Policy Committee - Council

AUTHORIZATION

Author	Department Head	CFO	CAO
A. Odokeychuk	Chief D. Smyth	P. Olafson, Interim CFO	M. Ruta, Interim CAO

EXECUTIVE SUMMARY

The Winnipeg Police Service is requesting authority to increase rates for Special Duty policing (contract policing for special events, store security, traffic escort, etc.) beyond the rate of inflation. The Fees and Charges By-law (196/2008) permits the Chief Financial Officer (CFO) to raise fees charged by the City by an amount up to the rate of inflation defined to be the consumer price index for Winnipeg.

The Service is requesting the authority to raise rates consistent with the wage increases agreed to in the collective agreement with the Winnipeg Police Association (WPA), which are currently higher than the rate of inflation.

Having this authority would allow the Service to more effectively recapture the costs incurred providing Special Duty policing and would eliminate the need to apply for special permission under the Mill Rate Savings Option during each budget cycle.

RECOMMENDATIONS

1. That authority be delegated to the Chief of the Winnipeg Police Service to increase fees for Special Duty policing above inflation.
2. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

REASON FOR THE REPORT

Council approval is required to delegate authority to the Chief, Winnipeg Police Service (or delegate).

IMPLICATIONS OF THE RECOMMENDATIONS

There are no regulatory, environmental or financial implications to these recommendations.

HISTORY/DISCUSSION

On December 17, 2008, Council passed the Fees and Charges By-law (196/2008) which permits the CFO of the City of Winnipeg to increase fees charged by the City by an amount up to the rate of inflation (defined to be the consumer price index for Winnipeg) annually. This By-law was enacted to streamline the process by which increases in fees and charges were processed, reduce the number of reports produced annually, ensure consistency across City departments and to allow flexibility for small fees that are only changed every few years.

The Winnipeg Police Service allows outside organizations to hire off-duty police officers to provide policing services for events such as parades, concerts, sports events, street parties, as well as supplemental retail security (Special Duty policing). Special Duty policing amounts to ten thousand work hours for officers and one full-time administrative position in the Service's Finance department.

Fees for Special Duty are governed by the Fees and Charges By-law; however, the real rate of increase for police members' salaries and benefits has generally been greater than the inflation rate. In order to maintain Special Duty fees that achieve full cost-recovery, the Service is required to submit a Mill Rate Savings Option document annually; however, the Service has no control over its approval.

The Winnipeg Police Service is requesting delegated authority to increase the fees for Special Duty policing above the rate of inflation. The Service would like to have the authority to raise fees consistent with the wage increases agreed to in the collective agreement with the WPA, which are generally higher than the rate inflation. The following chart illustrates the additional revenue that would have been captured in the noted years had the Special Duty rate reflected the wage increases:

	Inflation Rate	CBA Increases	Incremental Amount (\$)
2015	1.4%	3.0%	15,040
2016	1.2%	-	(11,832)
2017	1.6%	2.5%	9,000
2018	2.4%	2.5%	1,015
2019	2.4%	2.5%	1,230
2020	2.4%	2.5%	1,600
*2021	2.0%	2.5%	8,265

*current agreement expires December 31, 2021; CPI represents that amount budgeted for 2021.

Having this delegated authority would allow the Service to more effectively recapture the costs incurred providing Special Duty service and would eliminate the need to apply for special permission under the Mill Rate Savings Option during each budget cycle.

Council has previously approved fees and charges policies that give authority to the department head (or designate) to adjust a fee structure to meet the department's needs (e.g. 'Community

Services Department Fees and Charges Policy' and 'Community Services Department Delegation of Authority to Solicit Advertising and Set Advertising Fees Policies'). This request does not require the discretion to change fees multiple times to meet market demands, but rather simply requires that the hourly salaries for Special Duty officers in the Fee and Charges By-law be tied to the agreed-upon salaries ratified in the collective bargaining agreement.

On February 19, 2020 the Winnipeg Police Board received this report from the Winnipeg Police Service for review and consideration. On February 19, 2020 through communication from the Secretary, the Winnipeg Police Board advised that it accepted this report for information, and indicated that the Winnipeg Police Service may proceed with the submission of this report.

FINANCIAL IMPACT**Financial Impact Statement**Date: **August 12, 2020**

Project Name:

First Year of Program

2020

Request for delegation of authority on Special Duty policing fee schedule

	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Capital					
Capital Expenditures Required	\$ -	\$ -	\$ -	\$ -	\$ -
Less: Existing Budgeted Costs	-	-	-	-	-
Additional Capital Budget Required	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Funding Sources:					
Debt - Internal	\$ -	\$ -	\$ -	\$ -	\$ -
Debt - External	-	-	-	-	-
Grants (Enter Description Here)	-	-	-	-	-
Reserves, Equity, Surplus	-	-	-	-	-
Other - Enter Description Here	-	-	-	-	-
Total Funding	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Total Additional Capital Budget Required	<u>\$ -</u>				
Total Additional Debt Required	<u>\$ -</u>				
Current Expenditures/Revenues					
Direct Costs	\$ -	\$ -	\$ -	\$ -	\$ -
Less: Incremental Revenue/Recovery	-	-	-	-	-
Net Cost/(Benefit)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Less: Existing Budget Amounts	-	-	-	-	-
Net Budget Adjustment Required	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Additional Comments:					
The recommendation permits the department to adjust its rates for service to permit full recovery of all costs including any overtime incurred. As a result there is no impact on the department's net mill rate position. Revenues and expenses will depend on actual requests for services granted and is dependant on future CPI and CBA rate increases; therefore no amounts have been included in this financial impact statement.					

original signed by T. HolowkaTara Holowka, CPA, CGA
Manager of Finance
Winnipeg Police Service

CONSULTATION

This Report has been prepared in consultation with:

Finance
Winnipeg Police Board

OURWINNIPEG POLICY ALIGNMENT

1-03: Provide efficient and focused civic administration and governance.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

N/A

SUBMITTED BY

Department: Winnipeg Police Service
Division: 32- Organizational Development and Support
Prepared by: Alana Odokeychuk
Date: August 13, 2020
File No: 19-632