Winnipeg Police Board

2019 ANNUAL REPORT



Winnipeg

MESSAGE FROM THE BOARD CHAIR



I am honoured to have been re-appointed by Mayor Bowman as Chair to the Board again this year and I wish to thank my colleagues for their dedication and continued support.

On behalf of the Winnipeg Police Board, I am pleased to provide this report on the highlights of the Board's efforts in 2019.

Throughout 2019, the Board worked to fulfill its obligations under the Police Services Act providing civilian governance and administrative direction required to deliver an adequate and effective police service in the City of Winnipeg.

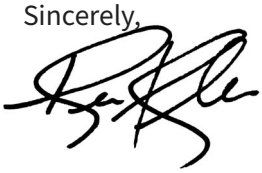
One of Board's responsibilities is to act as a liaison between the community and the police service and the Board encourages community organizations to partner with the Board to host events in which neighbourhoods can come together and have conversations on safety.

Citizens are encouraged to provide their input and comments to the Board on the future priorities and objectives for the Service, and any other matter of concern respecting the governance of our police services. I look forward to hearing directly from the community about what is important in each neighbourhood.

Residents can contact the board, through the board office, in a number of ways:

Email: WPB@winnipeg.ca
Phone: 204-986-8690
Website: www.winnipegpoliceboard.ca

Sincerely,



Kevin Klein
Chair, Winnipeg Police Board
Councillor, Charleswood-Tuxedo-Westwood

EXECUTIVE SUMMARY

This report covers the period January 1 to December 31, 2019 and provides highlights of the Board's work and information on its financial performance.

The Board's purpose is to provide oversight of policing in Winnipeg and to liaise with citizens and organizations to ensure their community needs are being met. The overall goal of the Board is to increase its interaction with the citizens of Winnipeg.

Three new members joined the Board in 2019, one was appointed by the Provincial Government and two by the City of Winnipeg in keeping with the municipal by-law. The Board determined to conduct most of its sub-committee business through Committee of the Whole Board meetings which the Board members continue to find very effective.

The Board's 2019 audited summary of expenditures is appended to this report. Information on the Board's activities is published on an ongoing basis on the City of Winnipeg's Decision Making Information System (DMIS) in the form of quarterly reports and meeting minutes.

OVERVIEW OF THE WINNIPEG POLICE BOARD

The Winnipeg Police Board provides civilian governance and oversight of the Winnipeg Police Service.

The Board receives its mandate from The Police Services Act – Manitoba (received Royal Assent in 2009 but the first provisions were not enacted until 2012). The Act created a requirement for all municipalities with their own police services to have civilian police boards to govern the police, establish priorities and policies for the effective management of police and improve transparency and accountability. In 2012, Winnipeg City Council adopted By-Law No. 148/2012 to establish the Winnipeg Police Board. The by-law was amended in November 2017.

Since its first meeting in June 2013, the Board has been establishing the relationships, governance structures and processes enabled by the Police Services Act.

What does the Winnipeg Police Board do?

- Seeks community input on policing priorities and public safety issues
- Makes use of community input to develop strategic plans and objectives for the Winnipeg Police Service
- Ensures the police budget is spent according to public priorities
- Acts as a liaison between the community and the Winnipeg Police Service
- Recommends for appointment and evaluates the performance of the Chief of Police
- Receives reports from the Winnipeg Police Service and provides them to the public
- Meets in public to be open and accountable

Board Composition

The Police Services Act prescribes the size and composition of police boards in Manitoba. For the City of Winnipeg, the police board must consist of a minimum of seven members. Two of the members are to be appointed by the Lieutenant Governor in Council, and the other members are to be appointed by City Council.

The Winnipeg Police Board By-Law ("the By-law") prescribes that the Board shall be composed of a minimum of seven members and a maximum of nine members, including the Chair and Vice Chair, and a minimum of five members and a maximum of seven members shall be appointed by Council as follows:

1) The Mayor or his or her nominee, subject to ratification by Council, who shall also be appointed as Chair of the Board;
2) a minimum of one and a maximum of two Councillors; and
3) a minimum of three and a maximum of five members of the public.

The Act prescribes that the term of a council member on the police board ends when the person is no longer a member of the council; the term of a person appointed to the police board by council who is not a council member must be fixed in his or her appointment. The term of a person appointed to the police board by the Lieutenant Governor in Council must be fixed in the order appointing the person, and must not exceed four years.

The By-law prescribes that Council Appointees who are Councillors shall be appointed for a one (1) year term. Though, a Councillor may be a Board member only as long as they remain a Councillor. Council Appointees who are Citizens shall be appointed for a term not to exceed the lesser of three (3) years or the term of office of the Council that made the appointment.

Meet the Board Members

The Board is composed of up to nine members. In 2019, the following people served on the Board:

Councillor Kevin Klein (Chair)



Kevin Klein is the City Councillor for Charleswood - Tuxedo - Westwood. Kevin spent over 18 years in the private sector as a Senior Executive for three of Canada's most recognized companies including his time as Publisher and CEO of the Winnipeg Sun and as a divisional President for MTS responsible for the creation of a new digital division. Kevin was recognized as a finalist for Canada's Top Forty Under Forty and for the creation of a business/community funded K-9 Unit for a Police Service in Ontario.

As an advocate for victims of Domestic Violence Kevin sat on the board of the Prairie Action Foundation and has shared the story of Losing his Mother to Domestic Violence in published articles and has spoken to on many occasions to groups large and small in an effort to increase awareness.

Kevin is currently Chair of the Police Board, a Board Member of CJNU-FM Winnipeg Community Station, FGNHA-VP of Officials, he continues in his role as a Referee in Chief for Minor Hockey and as a Tae Kwon Do instructor. Previously Kevin served on the Manitoba Chamber of Commerce Board, The Better Business Bureau Board and as an Associate for the Asper School of Business.

Councillor Markus Chambers (Vice-Chair)



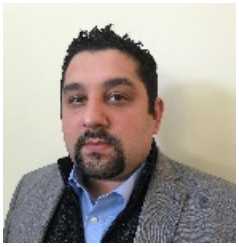
Markus Chambers is the City Councillor for the new ward of St Norbert – Seine River. Prior to seeking election Markus spent 29 years as a civil servant with the Province of Manitoba in a variety of positions.

Markus began his career with the province working at the Seven Oaks Centre for Youth as a juvenile counsellor before accepting a permanent position with the Income Assistance Program where he worked for 7 years before becoming a Policy Analyst for the Department of Family Services. Markus transitioned to the Department of Labour and Immigration and spent 17 years assisting in the development and management of the Provincial Nominee Program.

As an avid community volunteer, Markus has served 6 years on the Board of Trustees for the United Way of Winnipeg and 10 years on the Capitol Campaign Cabinet for the Friends of the Canadian Museum for Human Rights. Additionally, Markus has also served on the boards of the Henteleff Park Foundation and the St Boniface Hospital Research Foundation (International Academy of Cardiovascular Sciences) raising money and awareness for heart health within the Caribbean Community.

Markus is a graduate of the University of Manitoba where he most recently completed the Public Sector Management program and previously double majored in Political Sciences and Sociology.

Mohamed El Tassi (since February 2019)



Mohamed El Tassi is the CEO of Sargent Blue Jeans and the Manager of Peerless Garments. Mohamed contributes to the business community through the Downtown Biz and the Winnipeg Chamber of Commerce. He has served on the Boards of the Air Cadets, EPIC Opportunities, Manitoba's Residential Tenancies Branch, the University of Winnipeg Community Renewal Corporation, the Canadian Muslim Leadership Institution and the Rotary Club of Transcona.

Mohamed is actively involved in his faith community while assisting new immigrants to Canada. He personally supports the work of the Silom Mission, Agape Table and Habitat for Humanity and participates in the CEO Sleep Out.

Mohamed is devoted to helping others, motivated in keeping the city safe and committed to making a difference.

Damon Johnston (since January 2019)*



Damon Johnston is the current President of the Aboriginal Council of Winnipeg and has held that role since 2008. Damon retired from the City of Winnipeg in 2005 after serving as a Community Resource Officer in the Aboriginal Community and other various roles for 15 years. Previously, he served as the Assistant Executive Director of the Indian and Metis Friendship Centre of Winnipeg, was elected the Secretary Treasurer of the Ontario Metis and Non Status Association and was a correctional and probation officer with the Ontario Ministry of Corrections. Damon proudly served in the Royal Canadian Navy from 1966 to 1968. Damon is a strong advocate for giving back to his community and in addition to the Winnipeg Police Board, currently serves as the Chair of the Addictions Foundation of Manitoba and as a member on the boards of the Media Credit Union, the Canadian Mental Health Association (CMHA) – Manitoba and Winnipeg, SEED Winnipeg Inc., and Ndinawemaaganag Endaawaad Inc. (Ndinawe)

Damon is a Member of Fort William First Nation, Thunder Bay, Ontario and is a graduate of the Confederation College of Applied Arts and Technology with a Diploma in Administrative Management.

Edna Nabess (since February 2019)



Edna Nabess was born and raised in Cormorant, Manitoba and is a proud member of the Mathias Colomb Cree Nation. Edna was taught the traditions of her Cree culture by her mother and is the founder and principal designer of Cree-Ations. Edna is a well-known artisan creating one-of-a-kind designs and is a founding member of the Manitoba Artist Showcase.

Edna received the Aboriginal Business Service Network Award in 2009, the BMO Expansion and Growth in Small Business Award in 2017 and was a Recipient of a Canada 150 Medal that same year. In addition to the Winnipeg Police Board, Edna serves on the boards of Efficiency Manitoba, Manitoba Public Insurance, Manitoba Social Services Appeal, Manitoba 150 Celebration Committee and the Advanced Education Training and Literacy Aboriginal Advisory Council (AETLAAC). Edna was a candidate in the 2016 Provincial Election in the riding of Kewantinook.

Edna gives back to the community by participating in multiple charitable events and fundraising activities.

Brian Scharfstein



Brian Scharfstein is a Canadian Pedorthist specializing in the care of diabetic and arthritic feet. He is the President and CEO of Canadian Footwear and The FootHealth Centres in Winnipeg and Calgary. He is the owner of FHC Pedorthic Consulting Services. Brian has been serving the Manitoba community for almost 50 years. For the past 17 years Brian has regularly been providing education and conducting clinics in First Nations communities. He prides himself in the trusted relationships he's built over the past many years with leaders in the Indigenous community. Brian is a past chairman of The Winnipeg Chamber of Commerce, and currently sits on the board of the Mount Carmel Clinic Foundation.

He is actively involved in providing footwear to core area institutions through our "Fit Feet on the Street" charity.

Alicja Szarkiewicz*



Alicja Szarkiewicz immigrated to Canada from Poland with her parents when she was a young girl and has called Winnipeg home since 1960. She grew up in the North End and attended the University of Manitoba, where she graduated with degrees in Psychology and Education. Alicja taught in English and French in elementary and middle schools in Winnipeg for over thirty years. She continues to be a strong advocate for adolescent literacy programs.

Alicja has retired from teaching and is currently the Office Manager for a Civil/ Mechanical Engineering Firm while she continues to direct the activities of her own online business. She is an active community volunteer and has served on various local boards and advisory councils, including the St. James-Assinibioa Teachers Association executive and the Grace Hospital Patient and Family Advisory Council. Alicja is a political activist and has run for office provincially and federally.

*Members appointed by the Province

MEETINGS

The Board held four regular public meetings in 2019:

March	June	September	December
8	14	13	6

And two special public budget meetings in support of the City of Winnipeg's 2020 – 2023 Multi-Year Budgeting Process

November	November
12	22

Total Board and Committee meetings in 2019

Meeting Type	Number
Public Board meetings	6
Committee meetings (all committees) and consultation meetings	19
Paid training sessions*	2

*Board members receive remuneration for attending training sessions arranged by the Board or the Manitoba Police Commission. Board members may choose to attend additional training opportunities and community events on their own time.

Training opportunities

In 2019, new Board members had opportunities to meet with Board staff to become familiar with their responsibilities. In addition, the following opportunities were offered to all Board members:

- Orientation with the Manitoba Police Commission
- Orientation with WPS and tour of the WPS Headquarters
- Shadow members of the Service's communications centre to understand how emergency calls are received and dispatched, participate in ride-a-longs with patrol officers and join members of the Service's Flight Operations Unit for a portion of their shift
- Participate in the Canadian Association of Police Governance (CAPG) webinars

Remuneration for Board meetings

The Winnipeg Police Board By-law states that citizen members of the Board shall receive remuneration for any official Board or committee meetings that they attend, as well as any training sessions arranged by the Board or the Manitoba Police Commission.

Board members who are also City Councillors are not eligible for remuneration. In 2019, this included:

- Councillor Kevin Klein
- Councillor Markus Chambers

Rate of Remuneration			
Meeting Length	**Regular Members**	**Board Chair and Vice-Chair**	**City Councillors**
4 hours or less	$109	$190	Not eligible
Over 4 hours	$192	$336	Not eligible

Board Member Remuneration Report as of December 31, 2019		
Board Member	2019 Board & Committee Meetings Attended	Amount Paid
Mohamed El Tassi – Board Member	21	$2,455.00
Damon Johnston – Board Member	21	*
Edna Nabess – Board Member	20	$2,346.00
Brian Scharfstein – Board Member	24	$2,782.00
Alicja Szarkiewicz – Board Member	23	$2,590.00
Total		**$12,584.00**

***** Declined remuneration

HIGHLIGHTS

- The Board oriented three new Board Members.
- The Board reviewed the Winnipeg Police Service's 2019 Business Plan and received quarterly updates on its implementation.
- The Board recommended budget estimates for the Winnipeg Police Service to the City of Winnipeg and approved the allocation of the budget provided by the City of Winnipeg.
- Board Members attended public forums across the city that were organized by the Winnipeg Police Service and were well-attended by the community; the events opened with remarks from the Police Chief and the Board Chair, who used the opportunity to promote awareness of the Board and its mandate and to provide the community with the chance to share their priorities.
- Board members attended scheduled meetings of community organizations to bring awareness of the Board's mandate and to inform the next iteration of the strategic plan including the Manitoba Multi-Faith Council and the Manitoba Islamic Association.
- Board Members delivered a presentation about the board and the strategic plan for the WPS to the City of Winnipeg Councillors.
- Board staff created a web survey asking citizens to provide their input to the Winnipeg Police Board on issues affecting their community.

COMMITTEE MANDATES

The Board determined to conduct sub-committee business within the Committee of the Whole Board which includes all Board members.

Budget and Risk Management Committee

- Receives updates on the respective budgets of the Board and the Winnipeg Police Service
- Makes recommendations to the Board related to preparing and submitting budget estimates that reflect the strategic goals for the Winnipeg Police Service to Winnipeg City Council
- Reviews and assesses the Winnipeg Police Service's risk management framework and audits including all relevant information on accreditation
- Leads the Board's internal risk management and evaluation activities

Governance Committee

- Leads development of the Board's Rules of Practice and Procedure
- Provides advice and recommendations to the Board regarding its governance framework

Strategic Planning Steering Committee

- Brings all Board members together to identify strategic policing priorities
- Develops multi-year strategic plans for the Winnipeg Police Service
- Leads organizing of the annual community consultation meetings

COMMITTEE HIGHLIGHTS

The Board met most often as a Committee of the Whole during 2019 and the separate committees are convened on an as needed basis when required to discuss reports and complete Board activities. The deliverables that had been divided among committees were managed collectively and it is determined that this is the most effective way to ensure consensus among the Board on key tasks. Outcomes included; recommending budget estimates, the review of existing Board policies, furthering the relationship with the Manitoba Police Commission, assessing the performance of the chief of police, receiving reporting that demonstrates the Winnipeg Police Service's commitment to the shared strategic objectives of the Board and the Service and reviewing some of the WPB Rules of Practice and Procedure. Specific results are detailed below.

Committee of the Whole Board

- Monitored WPS budget performance through monthly and quarterly reports
- Worked on WPS budget estimates and allocations
- Monitored WPS budget adjustments and risks
- Reviewed WPS risk and audit reports
- Monitored WPS risk management framework
- Reviewed WPS business plan and quarterly updates
- Scanned the environment for policing in Winnipeg
- Drafted a strategic plan update
- Drafted a communication plan
- Initiated a formal evaluation of the board's effectiveness

STRATEGIC PLANNING

The Winnipeg Police Board adopted a five-year plan outlining its vision and priorities for the Winnipeg Police Service. The 2015-2019 Strategic Plan was first published in May 2015. This year, as in previous years, the Board reviewed and revised some of its original targets for the Winnipeg Police Service to take into consideration those measures which were met. The Service restructured the Central Processing Unit and restructured and civilianized the Central Reading Unit to better align existing resources. The Service implementation of the "Smart Policing Initiative" was completed.

The Winnipeg Police Service hosted four public forums in 2019 and invited the Board members to attend and promote awareness of the Board and its mandate. New in 2019 was sourcing shopping malls as a venue for presentations which drew in the general public as they were shopping and afforded them a convenient opportunity to attend the forums. The Board Chair used his address to explain the Board's role in setting strategic priorities for the Service and to encourage all citizens to engage with the Board on their concerns about public safety. Organizations were encouraged to contact the Board via website or phone, if they were interested in receiving a presentation from the Board on its mandate, activities or public safety in Winnipeg.

In 2019, the Winnipeg Police Board received community input from:

- Service hosted public forums attended by members of the Winnipeg Police Board
    - Daniel McIntyre School on March 7
    - Sisler High School on May 27
    - Kildonan Place Shopping Centre on October 28
    - Polo Park Shopping Centre on December 4
- Community members who reached out to the Board directly
- Community members referred to the Board by City Councillors
- Organizations that invited the Board to participate in their scheduled meetings, including the Manitoba Multi-Faith Council and the Manitoba Islamic Association
- Focus group facilitated by the Board with students of the University of Winnipeg Criminal Justice Department
- Municipal and Provincial Government representatives
- WPS General Survey 2019
- The Board's web survey

2015-2019 Strategic Plan for the Winnipeg Police Service Wrap Up

The 2015-2019 Strategic Plan was a fluid document and has been updated annually since 2015. Targets have been revised, updated and eliminated to reflect experience, shifting priorities and changes to the environment for policing. The Board continued to hear from citizens the common theme of safety. How this can be accomplished has been debated.

Most of the targets in the strategic plan measured the Service's implementation based on reaching certain milestones by 2019. The targets that can be measured in 2019 are listed in the following table.

Goal: REDUCE CRIME & VICTIMIZATION		
Measure	**Target**	**Progress**
Citizen Perception of Safety	Improvement in all districts	Safety Perception (2019 WPS General Survey Results) 73% believe crime increased over the past year Reversal of opinion from the 2017 (29%) Highest percentage rise since 2007
Percentage of police time spent on proactive policing and crime control activities	33% of General Patrol time is spent on proactive policing by 2019	In 2019 there were 75,512 police initiated events dispatched (General Patrol 7,588). The total number of police initiated events accounts for 33% of all events dispatched.
Implementation of traffic strategy to reduce vehicle collisions due to distracted and impaired driving	Completed operationalization and ongoing	Strategy implemented and outlined in the WPS Business Plan Traffic (2019 WPS General Survey Results) Photo radar had a strong rating (80% approval) for current usage Level of traffic enforcement reached the highest level of satisfaction at 67%

Goal: ENGAGED COMMUNITIES		
Citizen Trust in the Police Service	Sustain	Trust – (2019 WPS General Survey Results) 66% indicated good (43.7%) or excellent (22.6%) Average/positive rating within 1%, decline of 16% in good/excellent rating.
Diversity within the Service	Reflects the City's available workforce by 2025	30% of the members of Recruit Class #162 were Indigenous 5% - visible minority 20% - female
Goal: EFFECTIVE & EFFICIENT SERVICE		
Managing costs of service delivery	Establish efficiency targets for specific projects annually and report progress though WPS Business Plan	Outlined in the WPS Business Plan
Enhancing quality of service	Establish efficiency targets for specific projects annually and report progress though WPS Business Plan	Quality (2019 WPS General Survey Results) 64% indicated good (49.5%) or excellent (14.7%) Decline of 12% from 2017
Goal: A HEALTHY ORGANIZATION		
Early warning intervention system database	Database created and fully functional by 2019	Mandatory training tracking tool implemented
Develop and Implement Phase 1 of the Training Roadmap	Continue roll out	In progress
Behavioural health strategy	Fully implemented by 2019	New wellness initiatives launched

THE WINNIPEG POLICE BOARD BUDGET

The Board was allocated $513,526 from the budget for the City Clerk's department in 2019. The Board received quarterly budget update reports in June, September and December and submitted them to the Standing Policy Committee on Finance for information.

The Board operated within its budget in 2019. Its primary expenditures were staff salaries; office rent; remuneration for Board members; memberships, conferences, travel and events; office operations; and professional governance support services.

The Board's Policy and Planning Coordinator position was not filled in 2019 and it was determined that the position would be eliminated.

The Board's audited summary of expenditures is appended to this report.

THE WINNIPEG POLICE SERVICE BUDGET

The Winnipeg Police Board By-law directs the Board to prepare annual estimates for the Winnipeg Police Service's operating and capital budgets. The Board submits these estimates to City Council, along with any other budget information Council requires. The Board's budget estimates must reflect an assessment of what it will cost to provide adequate and effective police services and that are in keeping with the objectives set out in the strategic plan. The estimate and any supporting materials shared by the Board help inform Council's decision of the amount of the total City of Winnipeg budget for the Winnipeg Police Service.

The Board's recommended budget estimate for 2019 was to include departmental revenue increases consistent with the City's Fees and Charges By-law and Instructions. The Service's operating budget increase was limited to the rate of inflation which was set at 1.6%. Budgets include both operating and capital funds.

Key considerations for the Board in 2019 included:

- Collective Agreement between the City and the Winnipeg Police Association increased salary costs by 2.5% in 2019
- Corporate directed expenditures constitute 92% of the total budget (84% of this is for salaries and benefits, and 8% is for debt and finance charges, accommodations and cash to capital)
- Since 2014, the police complement has been reduced by over 100 positions, further reductions could impact front-line services
- Increase in the demand for policing identified through calls for service
- Deferral of a capital project for infrastructure that is well past its prime

Further details on the allocation of the Service's operating and capital budgets and its budget performance in 2019 can be found in the Board's meeting minutes, particularly in the Service's quarterly budget update reports. Meeting minutes and reports are available through the City of Winnipeg's Decision Making Information System.

2019 WPS Operating Budget	
Adopted Budget	$301,417,319
2019 WPS Capital Budget	
Adopted Budget	$4,558,000

The Service's audited statement of revenues and expenses is appended to this report.

APPENDIX 1 | ANNUAL REPORT REQUIREMENTS

The Winnipeg Police Board By-law no. 148/2012 requires the Board to issue an annual report at the end of each year that summarizes the Board's activities for the year. The report is submitted to Council for information through the Standing Policy Committee on Protection, Community Services and Parks.

The Policy and Procedure Manual for Manitoba Police Boards developed by the Manitoba Police Commission ("the MPC Manual") states that the Commission must receive a copy of the Board's annual report as well. It prescribes that the annual report must include the following information:

a) a progress report on the strategic objectives, goals and/or tactics identified by the police board in their strategic plan;
b) highlights of activities and achievements throughout the year;
c) a breakdown of police service spending for the year; including the total amount of honoraria paid to each police board member
d) a reporting of the number of police board meetings held in the fiscal year including private meetings; and
e) the minutes of any regular meetings of the police board in the form of an appendix to the annual report.

The Winnipeg Police Board also includes audited statements on its spending for the year, which includes the remuneration paid to Board members.

APPENDIX 2 | BOARD MEETING MINUTES

The Winnipeg Police Board publishes minutes for all of its public meetings on the City of Winnipeg's Decision Making Information System. The following links connect to each of the four public meetings and the two special budget meetings the Board held in 2019.

March 8, 2019:
http://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=17707&SectionId=&InitUrl=

June 14, 2019:
http://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=17946&SectionId=&InitUrl=

September 13, 2019:
http://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=18222&SectionId=&InitUrl=

November 12, 2019
http://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=18631&SectionId=&InitUrl=

November 22, 2019
http://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=18787&SectionId=&InitUrl=

December 6, 2019:
http://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=18921&SectionId=&InitUrl=

Summary of Expenditures

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Year ended December 31, 2019

KPMG LLP
One Lombard Place
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Fax (204) 957-0808
www.kpmg.ca

INDEPENDENT AUDITORS' REPORT

To the Corporate Controller of the City of Winnipeg

Opinion

We have audited the summary of expenditures of The City of Winnipeg - Winnipeg Police Board, of the City of Winnipeg (the "City") for the year ended December 31, 2019 and the notes to the schedule (hereinafter referred to as the "schedule").

In our opinion, the accompanying schedule of the City for the year ended December 31, 2019 is prepared, in all material respects, in accordance with the financial reporting framework described in the notes to the schedule.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditors' Responsibilities for the Audit of the Schedule***" section of our auditors' report.

We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the schedule in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter - Financial Reporting Framework

We draw attention to note 1(a) in the schedule, which describes the applicable financial reporting framework. The schedule is prepared to assist the City to comply with the financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012 and The City of Winnipeg By-Law No 100/2017 dated November 15, 2017. As a result, the schedule may not be suitable for another purpose. Our opinion is not modified in respect of this matter.

Other Matter - Restriction on Use

Our report is intended solely for the City and the Manitoba Police Commission and should not be used by other parties.

Responsibilities of Management for the Schedule

Management is responsible for the preparation of the financial statements in accordance with the financial reporting framework described in the notes, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Those charged with governance are responsible for overseeing the City's financial reporting process.

KPMG LLP is a Canadian limited liability partnership and a member firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative ("KPMG International"), a Swiss entity. KPMG Canada provides services to KPMG LLP.

Auditors' Responsibilities for the Audit of the Schedule

Our objectives are to obtain reasonable assurance about whether the schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the schedule.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

June 8, 2020

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Summary of Expenditures

Year ended December 31, 2019

	2019	2018
Expenditures:		
Staff wages	$208,766	$276,085
Office rent	58,526	58,279
Honoraria	10,413	13,043
Public consultations and meetings	21,014	1,129
Other administration costs	12,727	8,429
Education and training	12,074	7,731
Conference grant	-	15,000
WPS professional services	5,724	5,616
Board memberships	6,094	5,945
Total expenses	$335,338	$391,257
Expenses charged against Winnipeg Police Board budget	$335,338	$391,257

See accompanying notes to financial information.

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Notes to Financial Information

Year ended December 31, 2019

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1. Significant accounting policies:

(a) Basis of accounting:

This schedule has been prepared in accordance with the financial reporting provisions as set out in The City of Winnipeg (the "City") By-Law No. 148/2012 dated November 28, 2012. As a result, the schedule may not be suitable for other purposes. Winnipeg Police Board expenses are those charged against the Winnipeg Police Board budget in the General Revenue Fund and the Commitment Reserve Fund.

(b) Expenditures:

(i) Staff wages:

Agreements for employment of Board staff have been authorized and approved by The City of Winnipeg - Winnipeg Police Board (the "Board").

(ii) Honoraria:

The Board shall hold a meeting at least once every three months and shall annually hold a minimum of two additional public consultations to solicit community input on public safety issues and priorities.

Citizen members of the Board shall be paid the following remuneration by the City for time spent in attendance at meetings of the Board, including public consultations:

a) Chair and Vice Chair:
   (i) $190.00 for four (4) meeting hours or less;
   (ii) $336.00 for more than four (4) meeting hours.

(b) Other Citizen members:
   (i) $109.00 for four (4) meeting hours or less;
   (ii) $192.00 for more than four (4) meeting hours.

Statement of Revenues and Expenses

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE

Year ended December 31, 2019



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INDEPENDENT AUDITORS' REPORT

To the Winnipeg Police Board

Opinion

We have audited the statement of revenues and expenses of The City of Winnipeg - Winnipeg Police Service, (the "schedule") for year ended December 31, 2019. In our opinion, the accompanying financial statements are prepared, in all material respects, in accordance with financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditors' Responsibilities for the Audit of the Financial Statements***" section of our auditors' report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Restriction on Use

Without modifying our opinion, we draw attention to Note 2 to the schedule, which describes the basis of accounting. The schedule is prepared to provide information to The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board regarding The City of Winnipeg By-Law No 148/2012 dated November 28, 2012. As a result, the schedule may not be suitable for another purpose. Our report in intended solely for The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board, and should not be used by parties other than The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the schedule in accordance with The City of Winnipeg By-Law No 148/2012 dated November 28, 2012, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

KPMG LLP is a Canadian limited liability partnership and a member firm of the KPMG network of independent member firms affiliated with KPMG International Cooperative ("KPMG International"), a Swiss entity. KPMG Canada provides services to KPMG LLP.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity‘s financial reporting process.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are/is free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the Entity to cease to continue as a going concern.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represents the underlying transactions and events in a manner that achieves fair presentation.

- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

June 25, 2020

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Statement of Revenues and Expenses
Year Ended December 31, 2019

	2019 $	2018 $
REVENUES		
Provincial government grants	**20,505,742**	**19,988,909**
Regulation Fees	**17,395,924**	**20,405,366**
Sale of goods and services	**8,835,717**	**7,583,344**
Recoveries	**734,177**	**1,114,995**
TOTAL REVENUES	**47,471,560**	**49,092,614**
EXPENSES (Schedule 1)		
Salaries and benefits	**253,658,607**	**243,986,105**
Services	**16,277,347**	**16,697,433**
Materials - parts and supplies	**5,791,001**	**5,934,571**
Assets and purchases	**2,146,135**	**1,568,057**
Debt and finance charges	**9,206,543**	**8,809,968**
Grant transfers	**15,076,100**	**14,682,875**
TOTAL EXPENSES	**302,155,733**	**291,679,009**
NET TOTAL EXPENSES	**302,155,733**	**291,679,009**
EXCESS OF EXPENSES OVER REVENUES	**254,684,173**	**242,586,395**

1. Nature of the organization:

Winnipeg Police Service, a department of The City of Winnipeg (the “City”), is responsible for protecting and preserving the public peace, preventing crime, assisting victims of crime, apprehending criminals, and enforcing the law.

The City of Winnipeg is a municipality that was created on January 1, 1972 pursuant to The City of Winnipeg Act, a statute of the Legislature of the Province of Manitoba (the "Province"). The City continued as a body corporate by virtue of the enactment by the Province of The City of Winnipeg Charter on January 1, 2003.

2. Significant Accounting Policies:

The statement of revenue and expenses are prepared in accordance with Canadian public sector accounting standards.

(a) Basis of presentation:

The statements are presented in accordance with financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012. This statement of operations materially differs from Canadian public sector accounting standards because statements of financial position and cash flows are not included.

These statements of revenue and expenses present the results of operations of the Winnipeg Police Service as if it has been accounted for on a stand-alone basis. Management has extracted the information used to prepare this statement of revenue and expenses from the consolidated financial statements of The City of Winnipeg.

This statement of revenue and expenses is not necessarily indicative of the results that would have been attained if the Winnipeg Police Service had been operated as a separate legal entity during the year presented.

(b) Commitment reserve:

The Commitment Reserve Fund was established by The City of Winnipeg for the purpose of allowing departments to carry forward committed budget dollars to the succeeding year thereby eliminating the need to re-budget. During both 2019 and 2018, no amount was charged to the City’s Commitment Reserve Fund from the expenses reported.

3. Related party transactions

Type of Charge	Category	**2019 $**
Municipal Accommodations	Rent	**9,723,518**
City of Winnipeg - Corp Finance	Debt & finance	**9,206,543**
City of Winnipeg - Fleet Service	Fleet-Insurance/Lease/Fuel	**3,870,933**
City of Winnipeg - Corp Finance	Translation cost/Neighbourhood watch	**11,892**
City of Winnipeg - Parking Authority	Parking rentals	**145,279**
City of Winnipeg - Corporate Services	Postage meter	**57,659**
City of Winnipeg - Corporate Finance	Cash to capital	**2,900,000**
City of Winnipeg - Business Tech.	Radio shop services	**633,974**
City of Winnipeg - Corporate Services	% of Salary of Occ. Health Nurse	**178,688**
Total		**26,728,486**

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE

Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses

Year ended December 31, 2019

		2019	2018
		$	$
SALARIES			
	Salaries - permanent	192,435,773	184,817,646
	Salaries - temporary	389,390	342,481
	Shift premium	1,194,180	1,128,713
	Acting pay	762,568	771,685
	Long service pay	12,812	8,750
	Overtime	7,699,503	8,304,082
	Standby Pay	497,528	476,087
	Furlough recoveries - permanent	(149,047)	(119,854)
BENEFITS			
	Civic pension	33,652,932	32,833,260
	Civic pension cash out	-	30,596
	Canada pension	5,420,048	4,994,280
	Group insurance	316,383	300,008
	Employment insurance	2,272,731	2,231,251
	Payroll costs	214,413	480,880
	Medical expenses	471,324	453,311
	Pension awards	115,007	107,419
	Fatality pension premium	576,385	566,974
	Interest and administration	644,827	551,703
	Sick leave and severance pay	2,984,354	2,130,318
	Vacation/overtime cashout	1,538,194	1,099,312
	Employer paid benefits	2,609,302	2,477,203
TOTAL SALARIES AND BENEFITS		253,658,607	243,986,105

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE

Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses

Year ended December 31, 2019

	2019 $	2018 $
SERVICES		
Professional and consultant services	390,660	1,092,948
Non-professional services	6,945,914	6,990,294
Taxi services	57,380	40,508
Freight and messenger services	66,368	42,185
Allocated department costs	11,892	10,039
Auto allowance	3,463	2,499
Light and Power	17,371	16,635
Real property contracts - construction and maintenance	418,831	159,183
Office equipment maintenance	1,549,447	1,336,697
Vehicle Maintenance	102,462	139,096
Towing Services	28,401	40,482
Cleaning and Laundry	49,442	49,434
Other Equipment Servicing	838,564	610,796
Printing,Binding,Photocopying	67,275	72,055
Telephone-Regular Desk Set	335,372	354,411
Telephone-Cellular	442,103	421,592
Telephone-Alarm Systems	15,389	13,878
Data Comm DSL	267,300	359,240
Data Comm Leased Lines	-	2,624
Advertising	59,176	190,564
Insurance and Licenses-Auto	236,293	249,687
Fleet Insurance	937,557	912,646
Drivers' Licenses	20,772	21,191
Certificates,Permits,Licenses	59,872	66,731
Hauling Expense	26,709	26,855
Rentals	247,986	277,401
Fleet Capital Lease	1,599,528	1,669,294
Equipment Rental-External	286,830	279,961
Parking Space Rental	145,279	131,271
Meal Expense	7,816	5,529
Luncheons, Receptions & Events	47,351	62,996
Membership Fees	44,426	51,053
Postage	57,659	102,064
Training,Workshops and Tuition	215,544	182,530
Conferences	14,037	17,740
Conferences Involving Travel	349,586	268,192
Training/Workshops with Travel	297,116	373,997
Travel-City Business	16,176	53,135
	16,277,347	16,697,433

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2019

	2019	2018
	$	$
MATERIALS, PARTS AND SUPPLIES		
Photographic Supplies	7,266	10,195
Stationery and Office Supplies	230,421	203,366
Periodicals and Subscriptions	30,244	29,227
Computer Software	72,326	258,153
Medical,Dental & Lab Supplies	186,698	96,902
Animal Food and Supplies	18,194	10,420
Cleaning Supplies	82,242	79,694
Other Operating Supplies	784,066	605,080
Small Tools	1,764	3,157
Uniforms & Protective Clothing	485,810	835,922
Uniforms/Clothing Other	1,200,475	1,104,311
Motive Fuels and Lubricants	311,794	321,472
Fleet Fuel	1,333,848	1,385,063
Carbon Tax	42,696	-
Automotive Parts	646,773	619,826
Clothing Allowance	371,709	370,443
Inventory Adjustment	(15,325)	1,340
	5,791,001	5,934,571
ASSETS AND PURCHASES		
Motive Equipment	109,538	178,538
Elec,Light and Comm Equipment	169,863	121,495
Office Equipment	10,458	1,835
Other Equipment	898,751	696,380
Fuel Site Upgrades	(4,815)	-
Computer Hardware	746,504	481,968
Office Furniture	194,480	61,993
Books	2,986	1,752
Other Personal Property	18,370	24,096
	2,146,135	1,568,057

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE

Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses

Year ended December 31, 2019

	2019	2018
	$	$
TOTAL DEBT AND FINANCES		
Interest	6,917,593	6,539,516
Principal	2,116,898	1,934,139
Letter of Credit Fees	-	116,047
Debenture Issue Expense	129,505	174,916
Credit Card Commission	42,547	45,350
	9,206,543	8,809,968
TOTAL GRANTS		
Grants-Cash	55,814	55,814
Claims-Vehicles	52,000	50,631
Claims	246,326	430,548
	354,140	536,993
TRANSFERS TO OTHER FUNDS		
Tsf to General Capital Fund	1,316,432	90,662
Tsf to GCF-cash to capital	2,900,000	3,277,000
Tsf to Insurance Reserve	(9,279)	(35,133)
Tsf to Civic Accommodations	9,723,518	9,983,494
Inter-Dept Tsf to GRF - BTS	633,974	621,492
Inter-Dept Tsf to GRF - HRPS	178,688	174,632
Adjust Prior Year Operation	-	54,715
Purchasing Card Rebate	(21,373)	(20,980)
	14,721,960	14,145,882
Total Expenses	302,155,733	291,679,009

Winnipeg Police Board

Winnipeg