Agenda – Council – May 27, 2021

Report – Executive Policy Committee – May 18, 2021

Item No. 1 Accommodations at City Hall for flying the flags of Treaty One First Nations, Dakota Nations, and the Métis Nation

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On May 18, 2021, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the following to Council:

1. That accommodations at City Hall be approved for flying the flags of Treaty One First Nations, Dakota Nations, and the Métis Nation.

2. That the Proper Officers of the City be authorized to do all things necessary to complete the intent of the foregoing.

Report – Executive Policy Committee – May 18, 2021

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On May 18, 2021, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the matter to Council.

On November 18, 2020, the Executive Policy Committee granted a further extension of time of 180 days for the Winnipeg Public Service to report back on the installation of three additional flag poles at City Hall, directly adjacent to the three existing flag poles, to permanently fly flags honouring the Treaty One First Nations, Dakota Nations and the flag of the Métis Nation, including consultation with relevant stakeholders.

On September 21, 2020, the Executive Policy Committee granted an extension of time of 60 days for the Winnipeg Public Service to report back on the installation of three additional flag poles at City Hall, directly adjacent to the three existing flag poles, to permanently fly flags honouring the Treaty One First Nations, Dakota Nations and the flag of the Métis Nation, including consultation with relevant stakeholders.

On April 28, 2020, the Executive Policy Committee recommended:

1. That the Winnipeg Public Service report back in 120 days on the installation of three additional flag poles at City Hall, directly adjacent to the three existing flag poles, to permanently fly flags honouring the Treaty One First Nations, Dakota Nations and the flag of the Métis Nation, including consultation with relevant stakeholders.

2. That Recommendation 2 of the March 10, 2020, East Kildonan-Transcona Community Committee motion be received as information, namely:

    "2. That only the flags of The City of Winnipeg, The Province of Manitoba, Canada, Treaty One First Nations, Dakota Nations, Métis Nation and the flags of the countries of visiting dignitaries on official visits to City Hall shall be permitted to be flown at City Hall with the latter replacing the Flag of Manitoba for such events."

Report – Executive Policy Committee – May 18, 2021

DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

Councillor Nason submitted a communication dated April 28, 2020, on behalf of the Southern Chiefs' Organization Inc. with respect to the matter.

Dr. Bob Travica submitted a communication dated April 26, 2020, with respect to the matter.

COMMUNITY COMMITTEE RECOMMENDATION:

On March 10, 2020, the East Kildonan-Transcona Community Committee passed the following motion:

WHEREAS the City of Winnipeg espouses to be a beacon of Human Rights and inclusion, free of discrimination, division, racism and xenophobia in all undertakings;

AND WHEREAS Indigenous peoples have called Winnipeg home long before Winnipeg, Manitoba, and Canada were established;

AND WHEREAS flags are a symbol of Indigenous, Civic, Provincial and National pride;

AND WHEREAS raising flags in a ceremonial event of another Nation can be viewed either directly or indirectly as divisive in the eyes of the citizens of the City of Winnipeg;

AND WHEREAS on March 22, 2017 Council unanimously adopted Winnipeg's Indigenous Accord, as a demonstration of the City's commitment to the ongoing process of reconciliation;

AND WHEREAS Winnipeg's Indigenous Accord states:

> *"The City of Winnipeg is committed to a reconciliation process guided by the knowledge and experiences of First Nations, Métis, and Inuit Peoples and will include distinct cultural traditions, protocols, ceremonies, and languages as an expression of their identity and nationhood."*

Report – Executive Policy Committee – May 18, 2021

DECISION MAKING HISTORY (continued):

COMMUNITY COMMITTEE RECOMMENDATION (continued):

THEREFORE BE IT RESOLVED:

1. That in the spirit of reconciliation, the Winnipeg Public Service be directed to place three additional flag poles directly adjacent to the three existing flag poles to permanently fly flags honouring the Treaty One First Nations, Dakota Nations and the flag of the Métis Nation.

2. That only the flags of The City of Winnipeg, The Province of Manitoba, Canada, Treaty One First Nations, Dakota Nations, Métis Nation and the flags of the countries of visiting dignitaries on official visits to City Hall shall be permitted to be flown at City Hall with the latter replacing the Flag of Manitoba for such events.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

ADMINISTRATIVE REPORT

Title: Accommodations at City Hall for flying the flags of Treaty One First Nations, Dakota Nations, and the Métis Nation

Critical Path: Executive Policy Committee - Council

AUTHORIZATION

Author	Department Head	CFO	CAO
B. Erickson	G. Patton	C. Kloepfer	M. Ruta, Interim CAO

EXECUTIVE SUMMARY

The City of Winnipeg is committed to a reconciliation process guided by the knowledge and experiences of First Nations, Inuit, and Métis Peoples and will include distinct cultural traditions, protocols, ceremonies, and languages as an expression of their identity and nationhood.

A display of flags of the Treaty One First Nations, Dakota Nations, and the Métis Nation has been recommended for Winnipeg City Hall as a step towards fulfilling the City's reconciliation mandate. The Public Service procured the services of Northern Sky Architecture Inc. to perform an initial stakeholder assessment and ascertain project requirements, scope, and cost for the proposed installation of flag poles at City Hall.

Consultation with Treaty One First Nations, Dakota Nations, and the Métis Nation with respect to adoption of the proposed installation plan has affirmed support for the project.

The proposed project has an estimated cost of $125,000 which will be funded by the Assets & Project Management Department. While an appropriate use of the Department's capital funding, this expenditure was not included in any adopted capital budgets and therefore represents a risk to available funding for future capital needs.

Upon the direction of Council, the Public Service will endeavor to expedite the work required to have the flag pole installation in place to commemorate the 150th anniversary of the signing of Treaty 1 on August 3, 2021. The Public Service advises of risks inherent in meeting this schedule, including an aggressive procurement delivery timeline and potential impediments associated with site conditions.

RECOMMENDATIONS

1. That Council approve accommodations at City Hall for flying the flags of Treaty One First Nations, Dakota Nations, and the Métis Nation.

2. That the proper officers of the City be authorized to do all things necessary to complete the intent of the foregoing.

REASON FOR THE REPORT

On April 28, 2020 the Executive Policy Committee considered the motion from the East Kildonan-Transcona Community Committee and directed the Winnipeg Public Service to report back in 120 days on the installation of three additional flag poles at City Hall, directly adjacent to the three (3) existing flag poles, to permanently fly flags honouring the Treaty One First Nations, Dakota Nations and the flag of the Métis Nation, including consultation with relevant representatives.

On September 21, 2020 the Executive Policy Committee granted an extension of time of 60 days for the Winnipeg Public Service to report back on the matter.

On November 18, 2020 the Executive Policy Committee granted a further extension of time of 180 days for the Winnipeg Public Service to report back on the matter.

IMPLICATIONS OF THE RECOMMENDATIONS

Three (3) flag poles would be installed in the Courtyard at City Hall adjacent the existing flag poles, and the funding required for the associated works would be provided by the Assets & Project Management Department.

While an appropriate use of the Department's capital funding, this expenditure was not included in any adopted capital budgets and therefore represents a risk to available funding for future capital needs.

HISTORY/DISCUSSION

In June 2020, the Indigenous Relations Division (IRD) met with the Planning, Property and Development Department (PPD) and Councillor Nason to discuss the project and next steps. IRD subsequently developed a project plan and communications to share with Indigenous community representatives.

In mid-July 2020, the IRD began reaching out to Indigenous community representatives to discuss the project, and Northern Sky Architecture Inc. of Winnipeg was solicited by PPD to prepare a proposal for consultant services in relation to the project.

On July 29, 2020, Northern Sky Architecture Inc. hosted a discovery meeting with pertinent stakeholders in attendance including staff from PPD and the IRD to ascertain the City's project development parameters. At this meeting, project implementation was proposed as follows:

- Phase 1: Schematic design development;
- Phase 2: Detailed design, preparation/submission of deliverables including construction documents and tender package, and contract administration services.

In August 2020, the Public Service awarded a consultant services contract to Northern Sky Architecture Inc. for the provision of Phase 1 services only, at a cost of $5,000 plus applicable taxes. Associated costs were funded by PPD.

In Fall 2020 Northern Sky Architecture Inc. completed Phase 1 work including initial stakeholder assessment, implementation alternatives, and prepared a Class 3 construction cost estimate for the recommended alternative, that being the installation of three new flag poles erected adjacent the existing flag poles on the grounds at City Hall. The Public Service has since established the budget requirements for the project at $125,000 inclusive of detailed design services, construction, and administrative charges (Class 3 estimate).

Consultation with Treaty One First Nations, Dakota Nations, and the Métis Nation with respect to adoption of the recommended implementation plan has affirmed support for the project, and ongoing collaboration is expected:

- In March 2021, formal response from the seven Treaty One First Nations confirmed support for the recommended installation plan. The CEO of Treaty One Nation will work collaboratively with the City on behalf of the seven Treaty One First Nations on this initiative. Additionally, responses indicated a flag raising ceremony following the completion of the installation plan commemorate the 150th anniversary of the signing of Treaty 1 on August 3, 1871.

- In April 2021, formal response from the Southern Chiefs' Organization (SCO) and the five Dakota First Nations Chiefs confirmed completion of a new flag designed by Dakota Tipi artist, Kyle Pache, representing the five Dakota First Nations of Manitoba. In 2020, SCO requested on behalf of the Dakota First Nations of southern Manitoba, a permanent flag be raised at City Hall in recognition of the five Dakota Nations. The SCO and the five Dakota First Nation Chiefs will work collaboratively with the City on this initiative. Additionally, responses indicated a flag raising ceremony following the completion of the installation plan include the five Chiefs of the Dakota First Nations of Manitoba, and SCO leadership.

- In April 2021, formal response from the Manitoba Metis Federation (MMF) confirmed support for the recommended installation plan. The MMF's Engagement and Consultation department will work collaboratively with the City and in accordance with the Manitoba Metis Federation's Resolution No. 8, concerning engagement and consultation of the Manitoba Metis Community on this initiative. A flag raising ceremony following the completion of the installation plan is anticipated to include MMF and Metis Nation leadership.

The Assets & Project Management Department has identified funding for the project with an established budget of $125,000 (Class 3 estimate). While an appropriate use of the Department's capital funding, this expenditure was not included in any adopted capital budgets and therefore represents a risk to available funding for future capital needs.

Upon the direction of Council, the Public Service will endeavor to expedite the work required to have the flag pole installation in place to commemorate the 150th anniversary of the signing of Treaty 1 on August 3, 2021. The Public Service advises of risks inherent in meeting this schedule, including an aggressive procurement delivery timeline and potential impediments associated with site conditions.

FINANCIAL IMPACT

Financial Impact Statement

Date: May 3, 2021

Project Name:

First Year of Program 2021

Accommodations at City Hall for flying the flags of Treaty One First Nations, Dakota Nations, and the Métis Nation

	2021	2022	2023	2024	2025
Capital					
Capital Expenditures Required	$ 125,000	$ -	$ -	$ -	$ -
Less: Existing Budgeted Costs	125,000	-	-	-	-
Additional Capital Budget Required	$ -	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal	$ -	$ -	$ -	$ -	$ -
Debt - External	-	-	-	-	-
Grants (Enter Description Here)	-	-	-	-	-
Reserves, Equity, Surplus	-	-	-	-	-
Other - Enter Description Here	-	-	-	-	-
Total Funding	$ -	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ -				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs	$ -	$ -	$ -	$ -	$ -
Less: Incremental Revenue/Recovery	12,889	-	-	-	-
Net Cost/(Benefit)	$ (12,889)	$ -	$ -	$ -	$ -
Less: Existing Budget Amounts	(12,889)	-	-	-	-
Net Budget Adjustment Required	$ -	$ -	$ -	$ -	$ -

Additional Comments: Capital expenditures consist of an estimated $112,111 contract amount + short-term financing charges and corporate admin fees of $3,752 + Municipal Accommodations admin and Asset Management Office overheads of $9,137. The latter two amounts are offset by equal recoveries in the current budget of the Corporate Finance Department and Municipal Accommodations Division respectively.

Mike McGinn May 3, 2021

Mike McGinn, CPA, CA
Manager of Finance

CONSULTATION

This Report has been prepared in consultation with:

Indigenous Relations Division

OURWINNIPEG POLICY ALIGNMENT

03 Quality of Life - Direction 5: Acknowledge that aboriginal Winnipeggers bring a diverse richness of cultures, traditions, languages, teachings, values, skills and perspectives to our city.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

N/A

SUBMITTED BY

Department: Assets and Project Management
Division: Municipal Accommodations
Prepared by: Brent Piniuta – Manager, Project Delivery Office
Date: May 3, 2021
File No: MA2021-035

Attachments: N/A