**Minute No. 452**
**Report – Executive Policy Committee – May 18, 2022**

**Item No. 18 Creation of P25 Compliant Radio Subscriber Gear Capital Project**

COUNCIL DECISION:

Council concurred in the recommendation of the Executive Policy Committee and adopted the following:

1. That a new capital project ("P25 Compliant Radio Subscriber Gear Capital Project") be established in 2022 with a Class 1 capital cost estimate and budget of $4,799,000, funded by way of reallocated funds from existing WPS capital projects.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

**Report – Executive Policy Committee – May 18, 2022**

DECISION MAKING HISTORY:

Moved by His Worship Mayor Bowman,

That the recommendation of the Executive Policy Committee be adopted by consent.

Carried

David Grant submitted a communication dated May 25, 2022, in opposition to the matter.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On May 18, 2022, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the matter to Council.

David Grant submitted a communication dated May 17, 2022, with respect to the matter.

# ADMINISTRATIVE REPORT

**Title:** Creation of P25 Compliant Radio Subscriber Gear Capital Project

**Critical Path:** Executive Policy Committee – Council

## AUTHORIZATION

| Author | Department Head | CFO | CAO |
|---|---|---|---|
| T. Holowka | Chief D. Smyth | C. Kloepfer | M. Jack |

## EXECUTIVE SUMMARY

The Winnipeg Police Service (WPS) is recommending the creation of a new Capital Project for P25 Compliant Radio Subscriber Gear. The Capital Project is required to purchase P25 compliant radio equipment using the approved cooperative purchase agreement with the Government of Canada National Master Standing Offer E60QD-171874/001/Q (NMSO P25 Radios), which was awarded to Motorola Solutions Canada, Inc.

Through discussions with the Government of Canada and a detailed review of the contract, the WPS has determined that the pricing advantages available on the Government of Canada contract provides significant savings and, therefore, it is in the City's best interest to continue participating in this cooperative purchase agreement rather than releasing our own request for proposals. In order to secure the preferential pricing, the WPS must purchase the radio equipment prior to the June 16, 2022, expiration of the cooperative purchase agreement with the Government of Canada. The project will be funded through a reallocation of capital items within its existing capital budget, as authorized by the Winnipeg Police Board. No additional capital funding is being requested.

## RECOMMENDATIONS

1. That a new capital project ("P25 Compliant Radio Subscriber Gear Capital Project") be established in 2022 with a Class 1 capital cost estimate and budget of $4,799,000, funded by way of reallocated funds from existing WPS capital projects.

2. That the proper officers of the City be authorized to do all things necessary to implement the intent of the foregoing

## REASON FOR THE REPORT

Council authorization is required to establish the P25 Compliant Radio Subscriber Gear Capital Project and the allocation of the required funding within the WPS' capital budget.

## IMPLICATIONS OF THE RECOMMENDATIONS

The cooperative purchase agreement with the Government of Canada is set to expire on June 16, 2022. Approval of this Report will permit the WPS to make purchases under the cooperative contract as a one-time purchase to secure pricing at a preferential rate under the Canadian Collaborative Procurement Initiative.

Costs of the project are to be paid by the WPS through its existing capital budget, and supplemented by the operating budget, as authorized by the Winnipeg Police Board.

## HISTORY/DISCUSSION

Information received from the members of the public calling 9-1-1 is communicated to field responders (police, fire, and paramedic) via the City of Winnipeg's P25 radio system. For this reason, the City of Winnipeg Public Safety services (Winnipeg Police Service [WPS] and Winnipeg Fire Paramedic Service [WFPS]) rely on P25 compliant radios to provide a mission-critical link between members in the field and 9-1-1 Communication Centre for real-time exchange of information and effective coordination of emergency response. The P25 system and equipment are required to maintain the safety of the residents of the City of Winnipeg. In addition, the P25 radios provide officer safety protection and are relied upon in all manner of events, including dangerous and violent incidents.

On November 25, 2015, Council approved the recommendations presented in the corporate-led Administrative Report relative to the Award of Contract for the Purchase of P25 Public Safety Radio System and Services – Request for Proposal 635-2014.

- The Award of Contract for the purchase of P25 Radio System and Services – Section C – Mobile & Portable Radios, Items 19 to 30, 32 and 55 for a period of 60 months from the date of award, was awarded to Harris Canada Systems Inc., in the conditional amount of $6,900,046.58 plus MRST and GST.

This contract ended on November 25, 2020, and its terms and conditions were amended for an extension until November 25, 2025. These new terms and conditions exclude the models of P25 subscriber gear and accessories that were originally acquired by the City of Winnipeg Public Safety services.

Following the initial corporate-led P25 Project, the WPS anticipated that the future replacement costs would also be addressed as a corporate initiative, while the Winnipeg Public Safety services would continue to be responsible for the annual repair/maintenance costs. As a corporate led-project for the replacement of P25 Radio System and Services was not developed, the WPS submitted a P25 Compliant Radio Subscriber Gear capital project in 2019 for the 2020 budget. The capital project was placed on the unfunded capital risk list, where it remains.

As such, there has been no capital project approved and created for the P25 Compliant Radio Subscriber Gear, to date. Since 2020, the P25 Radio Subscriber Gear equipment and accessories

have been replaced on an as-required basis due to equipment end of life using operating funds found from within the WPS budget. As set out below, due to the Government of Canada contract, the WPS and WFPS have been able to address urgent equipment replacements necessary to maintain officer and public safety due to the ability to secure pricing at a preferential rate. Even with the reduced rates, the WPS does not have the operating funds to evergreen the existing equipment and requires the reallocation of capital funds.

On June 15, 2017, the Government of Canada posted a National Master Standing Offer E60QD-171874/001/Q (NMSO P25 Radios), which was awarded to Motorola Solutions Canada, Inc., with a period end date of June 14, 2020.

On June 10, 2019, Standing Offer Revision 006 was raised to exercise the two (2) additional one (1) year option periods, with a period end date of June 16, 2022.

On May 29, 2020, Amendment 009 was raised to add the City of Winnipeg as an identified user to NMSO P25 Radios, which gives the City of Winnipeg authorization to issue call-ups against the standing offer.

On November 19, 2020, through communication from the Secretary, the Winnipeg Police Board advised that it accepted Administrative Report 775-2020, and indicated that the WPS may proceed with the submission of the said report to the CFO.

On November 25, 2020, the interim CFO approved Administrative Report 775-2020 regarding a cooperative purchase agreement with the Government of Canada for the provision of P25 compliant radio subscriber gear effective November 26, 2020, and set to expire on June 16, 2022.

- On November 26, 2020, the WPS purchased P25 compliant radio equipment using the NMSO P25 Radios to replace a small number of radio equipment that were at end-of-life.

On April 6, 2021, through communication from the Secretary, the Winnipeg Police Board advised that it accepted Administrative Report 262-2021, and indicated that the Winnipeg Police Service may proceed with the submission of said report to the CFO.

On April 12, 2021, the CFO approved Administrative Report 262-2021 to purchase P25 compliant radios utilizing Government of Canada National Master Standing Offer E60QD-171874/001/Q.

- On April 14, 2021, the WPS purchased P25 compliant radio equipment using the NMSO P25 Radios to replace a small number of radio equipment that were at end-of-life.

On December 6, 2021, the CFO approved the joint Administrative Report 667-2021 authored by the Communications Systems Branch (CSB) of the Innovation, Transformation, and Technology Department for the WPS, WFPS, and Winnipeg Transit. This joint report was received by the Winnipeg Police Board and, through communication from the Secretary on November 19, 2021, the Winnipeg Police Board indicated the WPS may proceed with the submission of said report to the CFO.

- On December 10, 2021, the Winnipeg Police Service purchased P25 compliant radio equipment using the NMSO P25 Radios to replace a small number of radio equipment that were at end-of-life.

WPS, WFPS, and the CSB reviewed the Government of Canada Motorola contract and are satisfied that the subscriber gear and accessories in this contract meet public safety requirements.

The current P25 subscriber gear (radios) is over five (5) years old and has reached the end of its useful life. As such, the P25 subscriber gear that was purchased at the beginning of the corporate-led initiative are failing at a high rate. P25 radios and infrastructure need to be upgraded to ensure public safety, officer safety, and operational continuity. The WPS has determined that the pricing advantage available on the Government of Canada contract provides significant savings and that it is in the City's best interest to continue participating in this cooperative purchase agreement. A new federal agreement is not expected to be created. As such, in order to secure the preferential pricing, the WPS must purchase the radio equipment prior to the June 16, 2022, expiration of the cooperative purchase agreement.

**New 2022 Capital Project**

The Winnipeg Police Board is responsible for allocating the budget to the WPS after Council approval [section 29(3) of *The Police Services Act*, 75(9) of the *Winnipeg Police Board Rules of Practice and Procedure*, Section 7.1 Policy No. 2 of the *Manitoba Police Boards: Policy and Procedure (Manitoba Police Commission, 2018)*]. As referenced in the Delegation of Financial Authority Administrative Report submitted to the Standing Policy Committee on Finance on February 14, 2022, by the CFO, the Winnipeg Police Board manages the allocations of approved capital projects within the adopted capital budget envelope of the WPS.

On April 5, 2022, through communication from the Secretary, the Winnipeg Police Board approved the reallocation of capital budget from the 2019 Council-approved Major Case Management System project, 2019 and 2020 Council-approved Evidence Archive–Tenant Improvement project, 2020 Council-approved Evidence Archive Racking System project, and 2022 Council-approved Vehicle Ops-Track Replacement project to the purchase of P25 Subscriber Gear under the cooperative purchase agreement NMSO P25 Radios.

The Winnipeg Police Board recognizes that it is in the City's financial interest for the Board to reallocate capital funds in order to take advantage of the preferential prices under the cooperative purchase agreement in order to acquire as many replacement units as possible with the available funds. The Winnipeg Police Board understands that doing this will mitigate the need to request additional funds to evergreen the P25 equipment.

Details and implications of the reallocation are as follows:

| Project Name | Current Budget | Project Details and Implications | Future Budget Request |
|---|---|---|---|
| 2019 Major Case Management Project | $1.158M | A software tool that provides a mechanism to forward files to the Crown in an electronic format, and allows better use of resources. While the WPS follows major case management principles, the software would improve efficiency and accountability in the management of major cases.<br>• With the anticipated introduction of province-wide policing standards related to criminal investigations, the introduction of the software tool has been deferred.<br>• The WPS is currently exploring integration within current WPS systems, which may reduce the future budget capital request. | Unknown |
| 2022 Vehicle Operations – Track Replacement Project | $1.8M | Repaving asphalt for the Police Vehicle Training facility. Deteriorating asphalt conditions damage training vehicles and associated equipment. Areas of the track will close, limiting the quality of training for officers affecting levels of service. Repair and replacement of the track will prevent further damage caused by deferred maintenance.<br>• The Service has re-evaluated this project and determined that an intensified preventative maintenance program will manage the risk protracting the need to replace the track entirely and extend the lifespan of the asset.<br>• The Service is estimated to spend $50K-$75K biennially, funded by way of the existing operating budget. | None |
| 2019 Evidence Archive – Tenant Improvement Project | $0.5M | To provide for the growth in space requirements for the Evidence Control Unit. While the new headquarters has provided comparable square footage, it has not provided comparable cubic footage, and with the additional number of exhibits that need to be stored every year, space requirements will continue to grow.<br>• Storage of evidence is nearing full capacity. Volume of archived exhibits is continually monitored and evaluated against available capacity.<br>• WPS is required to meet legislated obligations to maintain continuity of possession of evidence in high-profile crimes.<br>• Evidence Archives Facility is identified as an unfunded capital project in 2020 through 2022 Capital Budget submission.<br>• The Service will consider tenant improvements, as applicable, in the development of the long- | Unknown |
| 2020 Evidence Archive – Tenant Improvement Project | $0.5M | | |

| Project Name | Current Budget | Project Details and Implications | Future Budget Request |
|---|---|---|---|
| | | term solution for Evidence Archives during the 2023 Capital Budget submission. | |

| Project Name | Current Budget | Project Details and Implications | Future Budget Request |
|---|---|---|---|
| 2020 Evidence Archives – Racking System | $841K | Archives racking system requirement once a new location has been selected to house the archives exhibits which will allow efficient utilization of space.<br>• Racking system is not required until a facility is identified and nearing occupancy.<br>• Evidence Archives Facility is identified as an unfunded capital project in 2020 through 2022 Capital Budget submission.<br>• The Service will consider the racking system requirements in the development of the long-term solution for Evidence Archives during the 2023 Capital Budget submission. | Unknown |

On April 20, 2022, the Winnipeg Police Board received this report from the Winnipeg Police Service for review and consideration. On April 21, 2022, through communication from the Secretary, the Winnipeg Police Board advised that it accepted this report, and indicated that the Winnipeg Police Service may proceed with the submission of this report.

**FINANCIAL IMPACT**

## Financial Impact Statement

**Date:** April 14, 2022

**Project Name:**

Creation of P25 Compliant Radio Subscriber Gear Capital Project and Federal Cooperative Purchase of P25 Radios

**First Year of Program** **2022**

| | 2022 | 2023 | 2024 | 2025 | 2026 |
|---|---|---|---|---|---|
| **Capital** | | | | | |
| Capital Expenditures Required | $ 5,092,000 | $ - | $ - | $ - | $ - |
| Less: Existing Budgeted Costs | 5,092,000 | - | - | - | - |
| Additional Capital Budget Required | $ - | $ - | $ - | $ - | $ - |
| **Funding Sources:** | | | | | |
| Debt - Internal | $ - | $ - | $ - | $ - | $ - |
| Debt - External | - | - | - | - | - |
| Grants (Enter Description Here) | - | - | - | - | - |
| Reserves, Equity, Surplus | - | - | - | - | - |
| Other - Operating | 293,000 | - | - | - | - |
| Other - Transfer from Prior Year Authority | 4,799,000 | - | - | - | - |
| Total Funding | $ 5,092,000 | $ - | $ - | $ - | $ - |
| Total Additional Capital Budget Required | $ - | | | | |
| Total Additional Debt Required | $ - | | | | |
| **Current Expenditures/Revenues** | | | | | |
| Direct Costs | | $ - | $ - | $ - | $ - |
| Less: Incremental Revenue/Recovery | - | - | - | - | - |
| Net Cost/(Benefit) | $ - | $ - | $ - | $ - | $ - |
| Less: Existing Budget Amounts | $ - | - | - | - | - |
| Net Budget Adjustment Required | $ - | $ - | $ - | $ - | $ - |

**Additional Comments:** Capital expenditures above includes the one-time purchase of P25 Compliant Radio Subscriber Gear in the amount of $4,664,556.47 plus applicable taxes and corporate fees. Funding is available through the reallocation of existing Council approved capital budgets and within the Winnipeg Police Service operating budget.

*Tara Holowka* *April 14, 2022*

Tara Holowka, CPA, CGA
Comptroller

## CONSULTATION

This Report has been prepared in consultation with:

- Winnipeg Fire Paramedic Service
- Innovation, Transformation, and Technology Department – Communications Systems Branch
- Corporate Finance Department – Materials Management Division
- Winnipeg Police Board

## OURWINNIPEG POLICY ALIGNMENT

01-1 City Building
01-2 Safety and Security
01-3 Prosperity

## WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

N/A

## WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

N/A

## SUBMITTED BY

Department: Winnipeg Police Service
Division: Communications Division/Finance Division/Services Division/Executive
Prepared by: Ken N. Borce/Tara Holowka/Barb Mah/Art Stannard
Date: April 22, 2022
File No: CT.1/2022(408), MM#281-2022

Attachments:
Attachment 1 - Winnipeg Police Service – P25 Compliant Radio Subscriber Gear Capital Project– Detail Sheet (with Appendix)