June 22, 2022: Joint Statement on Proposed Dismantling of Winnipeg Bus Shelters by City Council

As a community, we are very concerned with the approach taken by Councillor Shawn Nason and the majority of the Infrastructure Renewal and Public Works (IRPW) committee on June 9, 2022. We do not support the motion to remove infrastructure from bus stops on Regent Avenue or anywhere else. These types of actions are regressive, punitive approaches to poverty and homelessness that have proven failures.

In the absence of adequate housing and safe consumption sites, people inevitably use substances in public spaces. Dismantling one or two bus shelters does not address this, as was openly admitted at the June 9 IRPW meeting. Safe consumption sites are an evidence-based best practice for reducing harms of street-level substance use. The only solution to homelessness is housing; and housing is a human right. To address street-level homelessness and substance use, the City must invest in safe, supportive, Indigenous-led housing, consumption sites and mobile outreach services. In this way, relationships between community outreach teams and unsheltered residents can lead to an even greater number of successful housing placements than local outreach providers are already achieving.

The Kíkinanaw Óma Strategy contains many solutions-oriented recommendations, including interim steps such as a guide for the public on what to do if they encounter folks who may be unsheltered. The City of Winnipeg is a key partner in the strategy, alongside lived experts, other levels of government and community organizations such as End Homelessness Winnipeg, Main Street Project, 1JustCity, Aboriginal Health and Wellness Centre, West Central Women's Resource Centre, Right to Housing Coalition, Fearless R2W and others. The City's own Encampment Support Process is grounded in this strategy, stating that the City of Winnipeg is committed to working with partner agencies to find long-term solutions for supporting unsheltered Winnipeggers. The City's own process also states that, at all times, the City's actions will be guided by the human rights based approach outlined in A National Protocol for Homeless Encampments in Canada, issued by the UN Special Rapporteur on the Right to Housing.

The motion to dismantle bus shelters undermines these commitments. Rather, it blames people experiencing homelessness and people who use substances for a host of issues - related to community safety, housing, health, public transit, waste removal and maintenance of public space - that are the responsibility of municipal and other levels of government. In this sense, it is a mere distraction from urgent City Council priorities. Further, when leaders at City Hall misrepresent the City's approach as ineffectual because it takes time, during which homelessness remains visible, they undermine Winnipeg's commitment to the UN Sustainable Development Goals, and to Reconciliation with Indigenous Peoples.

Research indicates that more than two-thirds of those experiencing homelessness in Winnipeg are Indigenous: survivors of legacies of colonization and cultural genocide including Residential Schools and Missing and Murdered Indigenous Women, Girls and Two-Spirit people. More than half of people experiencing homelessness in Winnipeg have been in the care of Child and Family Services, meaning they are also survivors of family separation, abuse and neglect. More than half of people experiencing homelessness have traumatic brain injuries. Nearly half are living with physical and/or mental health disabilities.

Housing successes in this context still occur, in collaboration with every mobile outreach provider that has casework and navigation supports. Achieving results takes time, due to siloed and bureaucratic government systems that must be navigated to access housing:

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income assistance, identification, primary care, disability services, cultural supports, justice services, mental health and/or addictions treatment, all of which must be arranged separately, often with long wait times. This creates barriers to access and trust for people, even with the best-trained, housing-focused, peer-led outreach available.

In the interim, bus shelters can provide refuge from the elements and a sense of safety to community members. They likewise provide a critical amenity to people who have housing and do not use substances in public places. Taking bus shelters away and blaming this action on “homelessness and drug use” only reinforces stigma, fear and hatred toward people without homes and with substance use concerns.

The stigmatizing and hateful language used by some Councillors to describe our unsheltered friends, relatives, and neighbours - in some cases literally comparing them to trash or excrement - is the most shocking and deeply concerning aspect of this issue. It is clear that some Councillors deem people gathering in bus shelters as undeserving of the most basic human respect or dignity, let alone rights. Proposals to dismantle bus shelters, implement hostile architecture (such as slanted benches as proposed at the IRPW meeting), and “move people along” deepen the rights violations and accessibility barriers faced by people who are already experiencing daily violations of their right to live in security, peace, and dignity.

We urge the City to undertake the following:

1. Create Housing: commit to provide 150 new units of low-barrier transitional housing with supports in 2022-23, by securing a hotel, or other facilities, and partnering with community organizations to run the housing specifically to transition people from encampments, bus shelters or sleeping rough
2. Create safe consumption sites and mobile services connected to housing and treatment options
3. Create additional, community-based crisis stabilization spaces and services
4. Enhance outreach grants to cover costs of 24-hour services with casework supports
5. Provide funding to implement the city’s Poverty Reduction Strategy
6. Engage the Province of Manitoba to increase income supports and rental benefits

These actions will help to achieve the City’s stated goals and commitments to human rights and Reconciliation.

Signed,

1. Aja Oliver, North End Women’s Centre Culture and Ceremony Coordinator
2. Al Wiebe, Of No Fixed Address
3. Amanda Liévana-MacTavish, Harm Reduction Outreach Worker
4. Amanda Mondaca, Family and Community Development Coordinator
5. Amy Knowles, Counsellor, North End Women’s Centre
6. Angie Hutchinson, Wahbung Abinoonjiiag Inc.
7. Anne Lindsey, North End Women’s Centre
8. Betty Edel, End Homelessness Winnipeg
9. Carly Nicholson, MFL Occupational Health Centre
10. Charlie Eau, West Central Women’s Resource Centre
11. Cynthia Drebot, North End Women’s Centre (NEWC)
12. Daniel Waycik, PCS
13. David Kron, Cerebral Palsy Association of Manitoba
14. Della Herrera, Aboriginal Health and Wellness Centre of Winnipeg Inc.
15. Ellen Gahigi, North End Women’s Centre
16. Emma Fineblit, Wolseley Family Place
17. Glynis Quinn, 1JustCity

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18. Jacob Kaufman, Peer Advocate
19. Jamil Mahmood, Main Street Project
20. Janet Forbes, Inclusion Winnipeg
21. Jennifer Schillaci, Family and Community Development Coordinator
22. Jessica Wells, mother
23. Joanna Bergen, Mennonite Central Committee Manitoba
24. Kate Kehler, Social Planning Council of Winnipeg
25. Kelly Holmes, Resource Assistance for Youth (RaY)
26. Kemlin Nembhard, Women's Health Clinic
27. Kenzie Gerrand, North End Women's Centre (NEWC) Board Member
28. Kris Clemens, End Homelessness Winnipeg
29. Lauren Lange, End Homelessness Winnipeg
30. Leigh Anne Caron, Sexual Education Resrouce Centre
31. Lin Howes Barr, Spence Neighbourhood Association
32. Linda English, End Homelessness Winnipeg
33. Lisa Carriere, North End Women's Centre
34. Lorie English, West Central Women's Resource Centre
35. Marnie Vieira, North End Women's Centre Outreach
36. Mary Burton, Fearless R2W
37. Paula Hendrickson, Aboriginal Health & Wellness Centre of Winnipeg Inc.
38. Sande Harlos, President, Manitoba Public Health Association
39. Scott MacCaull, Jackson Painting
40. Skylar Van Wyk, Jackson Painting
41. Stephanie Ross, North End Women's Centre
42. Susan Berthiaume, North End Women's Centre
43. Tamara Taillieu, Moms Stop the Harm Board Member (Manitoba)
44. Tara Zajac, North Point Douglas Women's Centre
45. Taylor Clarke, North End Women's Centre (NEWC)
46. Tessa Whitecloud, Siloam Mission
47. Thomas Linner, Manitoba Health Coalition
48. Tracy Wark, North End Women's Centre
49. Victor Mondaca,N'Dinawemak
50. Yvonne Dubois, End Homelessness Winnipeg

Organizations signing onto the statement:

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1. 1JustCity
2. Aboriginal Health & Wellness Centre of Winnipeg Inc.
3. CEDA
4. Cerebral Palsy Association of Manitoba
5. End Homelessness Winnipeg
6. Fearless R2W
7. Inclusion Winnipeg
8. Klinic Community Health
9. Main Street Project
10. Manitoba Health Coalition
11. Manitoba Public Health Association
12. Mennonite Central Committee
13. MFL Occupational Health Centre
14. Moms Stop the Harm
15. North End Women's Centre
16. North Point Douglas Women's Centre
17. NorWest Co-op Community Health
18. Of No Fixed Address
19. PCS
20. RaY
21. Right To Housing Coalition
22. Sexuality Education Resource Centre MB
23. Siloam Mission
24. Social Planning Council of Winnipeg
25. Spence Neighbourhood Association
26. Sunshine House
27. Wahbung Abinoonjiiag Inc.
28. West Central Women's Resource Centre
29. Wolseley Family Place
30. Women's Health Clinic