Agenda – Council – July 21, 2022

Report – Executive Policy Committee – July 13, 2022

Item No. 15 Broadway Centennial Fountain Project Funding Agreement for the Receipt of a Grant from the Downtown Winnipeg Business Improvement Zone ("BIZ") and Amendment of the 2022 Capital Budget

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On July 13, 2022, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the following to Council:

1. That the City accept a grant from the Downtown Winnipeg BIZ in the amount of $250,000 (funded by The Community Revitalization Fund of Canada on behalf of the Government of Canada) for the purpose of the City refurbishing the Broadway Centennial Fountain, incorporating interpretive elements in recognition of Shoal Lake #40 First Nation to signify Winnipeg's gratitude for its water supply.

2. That the City enter into, execute and deliver a funding agreement with the Downtown Winnipeg BIZ and such other agreements as determined necessary by the Director of Legal Services and City Solicitor (the "Ancillary Agreements") to implement the intent of Recommendation 1.

3. That authority be delegated to the Director of Planning, Property and Development to negotiate and approve the terms and conditions of the funding agreement and the Ancillary Agreements, in accordance with this report and such other terms and conditions deemed necessary by the Director of Legal Services and City Solicitor to protect the interests of the City.

4. That, subject to approval of Recommendations 1, 2, and 3, the Downtown Enhancement 2022 Capital Program budget be increased by $250,000 (from $200,000 to $450,000).

5. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report – Executive Policy Committee – July 13, 2022

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On July 13, 2022, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the matter to Council.

ADMINISTRATIVE REPORT

Title: Broadway Centennial Fountain Project Funding Agreement for the Receipt of a Grant from the Downtown Winnipeg Business Improvement Zone ("BIZ") and Amendment of the 2022 Capital Budget

Critical Path: Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
J. Veitch	J. Kiernan	C. Kloepfer	M. Jack

EXECUTIVE SUMMARY

The Public Service is proposing that the City of Winnipeg ("City") enter into a funding agreement with the Downtown Winnipeg Business Improvement Zone (BIZ) to accept a grant of $250,000 for the refurbishment of the Broadway Centennial Fountain, incorporating interpretive elements in recognition of Shoal Lake #40 First Nation to signify Winnipeg's gratitude for its water supply. This project will enhance public space and support reconciliation with First Nations by collaborating with the Shoal Lake #40 First Nation community on design elements and interpretive signage. This funding was part of a larger grant which the Downtown Winnipeg BIZ received from the Community Revitalization Fund of Canada ("CRF") on behalf of the Government of Canada, as part of the Canada Healthy Communities Initiative to revitalize Broadway between Osborne Street and Main Street. The cost of the Broadway Centennial Fountain Project is not expected to exceed $250,000.

The Public Service is also proposing that the 2022 Downtown Enhancement Capital Program budget be increased by $250,000 (from $200,000 to $450,000) to reflect the acceptance by the City of the CRF grant from the Downtown Winnipeg BIZ.

RECOMMENDATIONS

1. That the City accept a grant from the Downtown Winnipeg BIZ in the amount of $250,000 (funded by The Community Revitalization Fund of Canada on behalf of the Government of Canada) for the purpose of the City refurbishing the Broadway Centennial Fountain, incorporating interpretive elements in recognition of Shoal Lake #40 First Nation to signify Winnipeg's gratitude for its water supply.

2. That the City enter into, execute and deliver a funding agreement with the Downtown Winnipeg BIZ and such other agreements as determined necessary by the City Solicitor / Director of Legal Services (the "Ancillary Agreements") to implement the intent of Recommendation 1.

3. That authority be delegated to the Director of Planning, Property and Development to negotiate and approve the terms and conditions of the funding agreement and the Ancillary Agreements, in accordance with this report and such other terms and conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.

4. That, subject to approval of Recommendations 1, 2, and 3, the Downtown Enhancement 2022 Capital Program budget be increased by $250,000 (from $200,000 to $450,000).

5. That the proper officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

Council approval is required to increase the Downtown Enhancement 2022 Capital Program budget and to accept the proposed grant from the Downtown Winnipeg BIZ, by entering into a funding agreement with the Downtown Winnipeg BIZ.

IMPLICATIONS OF THE RECOMMENDATIONS

- The CRF grant in the amount of $250,000 will be received by the City from the Downtown Winnipeg BIZ according to the terms of a funding agreement that has been drafted by the Legal Services Department, and the grant will be used to complete the Broadway Centennial Fountain Project. The Director of Planning, Property and Development will negotiate and approve the terms of the funding agreement.
- The 2022 Downtown Enhancement Capital Program budget will increase by $250,000 (from $200,000 to $450,000). See Appendix 1 for a revised capital detail sheet.
- No additional City funding is being requested as the budget increase of $250,000 will be funded by the grant from the Downtown Winnipeg BIZ and is anticipated to be sufficient to pay the costs of the proposed Broadway Centennial Fountain Project.

HISTORY/DISCUSSION

The Broadway Centennial Fountain project initially began as an effort to make the fountain functional again. The Fountain, also known as the “sudsy” fountain, was dormant and inoperative for several years. Built in 1970, it was designed to pay tribute to the 50th anniversary of the supply of water to Winnipeg from Shoal Lake, as a marker of the engineering marvel of the aqueduct. However, acknowledgement was never made to the community at the source of this water – Shoal Lake #40 First Nation.

As the fountain is now functional again, the intent of the Broadway Centennial Fountain project has expanded to acknowledge the contribution the community of Shoal Lake #40 First Nation made, and continues to make, to the City of Winnipeg. This phase of the project will call attention to, and recognize that, the City of Winnipeg is indebted to the community of Shoal Lake #40 First Nation for its supply of water. This project aims to amplify the voices of, and provide a space in Winnipeg for, the people of Shoal Lake #40 First Nation to share their story. The Downtown Winnipeg BIZ received $250,000 in funding for the Broadway Centennial Fountain project as part of a larger grant which the BIZ received from the Community

Revitalization Fund of Canada (“CRF”) on behalf of the Government of Canada, as part of the Canada Healthy Communities Initiative to revitalize Broadway between Osborne Street and Main Street. The $250,000 was provided by the Government of Canada for interpretive elements in recognition of Shoal Lake #40 First Nation’s role in Winnipeg’s water supply. The project is intended to enhance public space and support reconciliation with First Nations by collaborating with the Shoal Lake #40 First Nation community on design elements and interpretive signage.

The Public Service recommends establishing a funding agreement between the City of Winnipeg and the Downtown Winnipeg BIZ for the receipt of the CRF grant in order to obtain funding towards the Broadway Centennial Fountain Project. The Public Service has negotiated the terms and conditions of that agreement with the BIZ and a funding agreement has been drafted by the Legal Services Department for this purpose. The draft funding agreement further stipulates that the City will manage and carry out all construction of the project, and will also complete all reporting required pursuant to the Downtown Winnipeg BIZ’s funding agreement with the Government of Canada.

The current budget of the Downtown Enhancement Program is $200,000. The objective of this Program is to support functional and aesthetic improvements and required upgrades to public spaces and streetscapes in the Downtown and Exchange District National Heritage Site. The funds enhance accessibility, safety, comfort and urban design quality of pedestrian environments and fulfill the commitment to the "Downtown First" philosophy. The Downtown Winnipeg Urban Design Guidelines provide the guiding principles to support design and enhance the livability of Winnipeg's Downtown urban environment. This Program typically supports the Downtown Winnipeg BIZ and the Exchange District BIZ in their initiatives, the Winnipeg Arts Council with site development, or other Departments to add streetscaping assets to the Downtown. The Broadway Centennial Fountain Project is fully aligned with the objectives of the Downtown Enhancement Program.

FINANCIAL IMPACT

Financial Impact Statement

Date: May 25, 2022

Project Name:

First Year of Program **2022**

Broadway Centennial Fountain Project Funding Agreement for the Receipt of a Grant from the Downtown Winnipeg Business Improvement Zone ("BIZ") and Amendment of the 2022 Capital Budget

	2022	2023	2024	2025	2026
Capital					
Capital Expenditures Required	$ 450,000	$ -	$ -	$ -	$ -
Less: Existing Budgeted Costs	200,000	-	-	-	-
Additional Capital Budget Required	$ 250,000	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal	$ -	$ -	$ -	$ -	$ -
Debt - External	-	-	-	-	-
Grants (CRF via Dntwn Wpg BIZ)	250,000	-	-	-	-
Reserves, Equity, Surplus	-	-	-	-	-
Other - Enter Description Here	-	-	-	-	-
Total Funding	$ 250,000	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ 250,000				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs	$ -	$ -	$ -	$ -	$ -
Less: Incremental Revenue/Recovery	-	-	-	-	-
Net Cost/(Benefit)	$ -	$ -	$ -	$ -	$ -
Less: Existing Budget Amounts	-	-	-	-	-
Net Budget Adjustment Required	$ -	$ -	$ -	$ -	$ -

Additional Comments: The 2022 Downtown Enhancements Capital Program budget will increase by $250,000 (from $200,000 to $450,000) with the funding source for this increase being the CRF grant received by the Downtown Winnipeg BIZ, which will be conveyed to the City of Winnipeg. See Appendix 1 for a revised capital detail sheet. **No additional City funding is required.**

Mike McGinn May 25, 2022

Mike McGinn, CPA, CA
Manager of Finance

CONSULTATION

This Report has been prepared in consultation with:

- Legal Services (as to legal issues)
- Indigenous Relations
- Downtown Winnipeg BIZ
- Prairies Canada

OURWINNIPEG POLICY ALIGNMENT

Economic Prosperity - 3.6 Downtown Economic Investment

- Prioritize the Downtown by leveraging private and public investments, including housing, entrepreneurship, arts, entertainment, and tourism, that advance its status as an economic driver. HW, CB

Social Equity - 5.5 Indigenous Lens

- Develop an Indigenous lens, which recognizes, respects and advances multiple and diverse First Nations, Inuit, and Métis rights, knowledge and perspectives. Apply the lens throughout municipal leadership and governance processes, policies, programs and practices to be inclusive and eliminate elements that knowingly or unknowingly enable the exclusion of Indigenous Peoples. LG, ER, EP, HW, CB

  5.8 Community Cohesion

- Provide opportunities for creative, cultural, and artistic expression through municipal facility design, public place-making, and community-led initiatives to promote community relationship-building, identity and sense of belonging. HW, CB

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

n/a

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Goal 6: All City Services are Equitable, Inclusive and Accessible

A) Residents have equitable access to City Services, in particular demographic groups who experience marinization.
B) Community development models and collaborative approaches are enhanced or initiated for service planning and delivery in areas of higher poverty.
C) Use of City's tools and resources are maximized to reduce systemic inequities.

SUBMITTED BY

Department: Planning, Property and Development Department
Division: Urban Planning and Design Division
Prepared by: Marsha Christiuk, Senior Urban Designer
Date: May 27, 2022

Attachments:
Appendix 1 – Downtown Enhancement Program Capital Budget Sheet
Appendix 2 – Drawings

APPENDIX 1

PLANNING, PROPERTY AND DEVELOPMENT - GENERAL CAPITAL FUND

Project Name: **Downtown Enhancement Program**

Standing Policy Committee: Property and Development, Heritage, and Downtown Development
Dept ID: 630652
Department: Planning, Property and Development
Project: 6351800122

Investment Driver: Maintain
Service: City Beautification
OurWinnipeg: Creativity

AUTHORIZATION	Previous Budgets	2022 Estimate	FORECAST 2023	2024	2025	2026	2027	Five-Year Forecast Total	Six-Year Total
Project Costs ($000's)	N/A*	450	128	237	151	127	-	643	1,093
Financed by:									
Cash to Capital				237	151	127		515	515
External Debt			128					128	128
Internal Financing		200						-	200
Community Revitalization Fund of Canada		250						-	250

CASH FLOW	2022	2023	2024	2025	2026	2027	Beyond 2027	Total
Project Costs ($000's)	450	128	237	151	127	-	-	1,093
Financed by:								
Cash to Capital			237	151	127			515
External Debt		128						128
Internal Financing	200							200
Community Revitalization Fund of Canada	250							250

NET OPERATING IMPACT ($000's)	2022	2023	2024	2025	2026	2027
Operating costs						
Debt and finance charges	22	51	59	59	59	15
Transfer to General Capital Fund			237	151	127	
Total Direct Costs	22	51	296	210	186	15
Less: Incremental Revenue/Recovery	5	4	8	5	4	
Net Cost/(Benefit)	16	48	288	205	182	15
Incremental Full Time Equivalent Positions	-	-	-	-	-	-

Class Estimate: Not applicable, as this is a scalable program

The program objective is the functional and aesthetic improvements and required upgrades to public spaces and streetscapes in the Downtown and Exchange District National Heritage Site. The funds enhance accessibility, safety, comfort and urban design quality of pedestrian environments and fulfill the commitment to the "Downtown First" philosophy. The Downtown Winnipeg Urban Design Guidelines provide the guiding principles to support design and enhance the livability of Winnipeg's Downtown urban environment.

The program supports and develops ongoing opportunities for future Public / Private development and redevelopment partnerships and projects such as: Old Market Square, Broadway, Hydro Tower, Millennium Library Park, Bonnycastle Park and the Assiniboine River Walk. Projects have traditionally relied on and/or leveraged other partnership opportunities and have supported private redevelopments.

These public open space and streetscape improvements are over and above and exclusive of work assumed by the Public Works, Transit, and Water and Waste Departments who are responsible for existing infrastructure such as curbs, street and sidewalk repairs, street trees, planters, boulevards, required maintenance, and accessibility standards.

Downtown Enhancement Program (continued):
Priorities in 2022 - 2026 include but are not limited to:
- Broadway Shoal Lake Fountain Initiative
- Broadway Fountain
- Air Canada Park
- Old Market Square
- Downtown and Exchange District Pedestrian Facilities Enhancements
- East Exchange Interpretative Strategies
- Chinatown
- Public Art Integration
- Halo SHED (Sports, Hospitality and Entertainment District) developments including: 266 Graham Avenue, Garry Street, Smith Street, Edmonton Street and St. Mary Avenue
- Alexander Docks
- Supporting Exchange and Downtown BIZ placemaking initiatives
- Streetscaping support for larger scoped Public Works initiatives
- Broadway pedestrian enhancements

* N/A - No amounts have been included in the "Previous Budgets" due to this project's on-going nature.