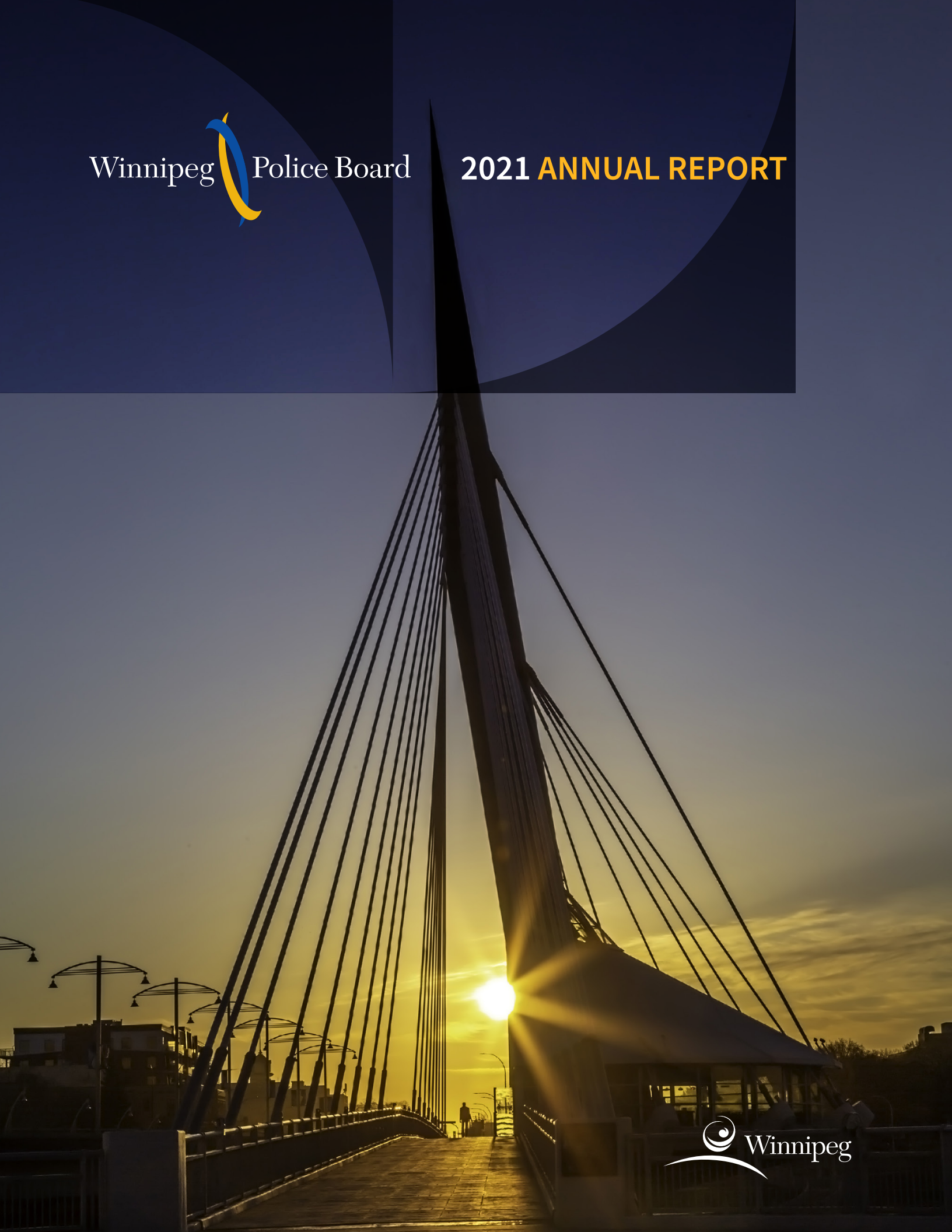
Winnipeg Police Board

2021 ANNUAL REPORT



Winnipeg



MESSAGE FROM THE BOARD CHAIR



ON BEHALF of my colleagues on the Winnipeg Police Board, I am pleased to provide this report on the work of the Board in 2021.

I am honoured to have been re-appointed the Mayor's representative as the Chair of the Winnipeg Police Board in November 2021. This appointment afforded me the opportunity to continue leading the Board through another year of public health orders which saw the extension of mask-wearing, physical distancing and mandatory vaccination requirements to conduct city business.

Using virtual platforms, the Board was able to further its business by holding regular public meetings which were available to livestream via YouTube. Citizens were encouraged to attend as delegations via Zoom to speak to topics on the public agendas. Though improving communication with the public has been a priority for the Board, the COVID-19 pandemic limited efforts to meet in-person and engage with the citizens of the City. The work of continuous improvement on communication and meaningful partnerships is important to the Board.

Board members participated in on-line learning sessions in their continuing efforts to increase their individual understanding of governance in terms of civilian oversight of police services. All Board members were provided with the opportunity to virtually attend an annual police governance conference for education, training and networking purposes.

The Board remains committed to ensure that police services are delivered in a manner that is consistent with the community's needs, values and expectations. The Board will continue to demonstrate transparency and accountable governance of the police service through quarterly and ad hoc reports at the Board's public meetings and through community consultations.

Residents can contact the board, through the board office using the following:

Email: WPB@winnipeg.ca
Phone: 204-986-8690
Website: www.winnipegpoliceboard.ca

Sincerely,



Chair, Winnipeg Police Board
Councillor, St. Norbert – Seine River

EXECUTIVE SUMMARY

This report covers the period January 1 to December 31, 2021 and provides highlights of the Board's work and information on its financial performance.

The Board's purpose is to provide oversight of policing in Winnipeg and to liaise with citizens and organizations to ensure their community needs are being met. The overall goal of the Board is to increase its interaction with the citizens of Winnipeg.

The Board's 2021 audited summary of expenditures is appended to this report. Information on the Board's activities is published on an ongoing basis on the City of Winnipeg's Decision-Making Information System (DMIS) in the form of quarterly reports and meeting minutes.

OVERVIEW OF THE WINNIPEG POLICE BOARD

The Winnipeg Police Board provides civilian governance and oversight of the Winnipeg Police Service.

The Board receives its mandate from *The Police Services Act* – Manitoba (received Royal Assent in 2009 but the first provisions were not enacted until 2012). The Act created a requirement for all municipalities with their own police services to have civilian police boards to govern the police, establish priorities and policies for the effective management of police and improve transparency and accountability. In 2012, Winnipeg City Council adopted By-Law No. 148/2012 to establish the Winnipeg Police Board. The by-law was amended in November 2017.

Since its first meeting in June 2013, the Board has been establishing the relationships, governance structures and processes enabled by *The Police Services Act.*

What does the Winnipeg Police Board do?

- Seeks community input on policing priorities and public safety issues
- Makes use of community input to develop strategic plans and objectives for the Winnipeg Police Service
- Recommends the budget that is necessary to operate the police service
- Acts as a liaison between the community and the Winnipeg Police Service
- Recommends for appointment and evaluates the performance of the Chief of Police
- Receives reports from the Winnipeg Police Service and provides them to the public
- Meets in public to be open and accountable

Board Composition

All Board appointments are for limited terms. Board members can have their appointments renewed for multiple terms, so long as they do not serve on the Board for more than eight consecutive years.

The Board has published a list of the competencies, skills and attributes that effective Board members should possess. That list is available for viewing at: https://winnipeg.ca/clerks/boards/WpgPoliceBoard/pdfs/BoardMemberCompetencies.pdf

The Police Services Act prescribes the size and composition of police boards in Manitoba. For the City of Winnipeg, the police board must consist of a minimum of seven members to a maximum of nine. Two of the members are to be appointed by the Lieutenant Governor in Council, and the other members are to be appointed by City Council.

The Winnipeg Police Board By-Law ("the By-law") prescribes that the Board shall be composed of a minimum of seven members and a maximum of nine members, including the Chair and Vice Chair, and a minimum of five members and a maximum of seven members shall be appointed by Council as follows:

a) The Mayor or his or her nominee, subject to ratification by Council, who shall also be appointed as Chair of the Board;

b) a minimum of one and a maximum of two Councillors; and

c) a minimum of three and a maximum of five members of the public.

The Act prescribes that the term of a council member on the police board ends when the person is no longer a member of the council; the term of a person appointed to the police board by council who is not a council member must be fixed in his or her appointment. The term of a person appointed to the police board by the Lieutenant Governor in Council must be fixed in the order appointing the person, and must not exceed four years.

The By-law prescribes that Council Appointees who are Councillors shall be appointed for a one (1) year term. Though, a Councillor may be a Board member only as long as they remain a Councillor. Council Appointees who are Citizens shall be appointed for a term not to exceed the lesser of three (3) years or the term of office of the Council that made the appointment.

WHO CAN BE A BOARD MEMBER?

To be appointed by Council, a Board member must:

- Be a Canadian citizen or permanent resident (*the City of Winnipeg Council adopted an amendment to the Council Policy on Citizen Appointments to Boards and Commissions to allow for permanent residents to apply for positions on City of Winnipeg Boards and Commissions*)
- Reside in Winnipeg, and
- Be at least 18 years of age

**At the time of writing this report, the Province of Manitoba is still considering recommendations from the independent review by the Community Safety Knowledge Alliance of The Police Services Act. Recommendation 14 provides: That the Police Services Act be amended to replace two municipal appointees with two provincial appointees. This would effectively remove any representation on the boards by City Council and increase provincial representation by two to four.*

Meet the Board Members

The Board is composed of up to nine members. In 2021, the following people served on the Board. Full biographies can be found on the Board's website: https://www.winnipeg.ca/clerks/boards/WpgPoliceBoard/CurrentBoardMembers.stm



Councillor Markus Chambers (Chair)



Brian Scharfstein (Vice-Chair)



Mohamed El Tassi



Councillor Brian Mayes



Edna Nabess



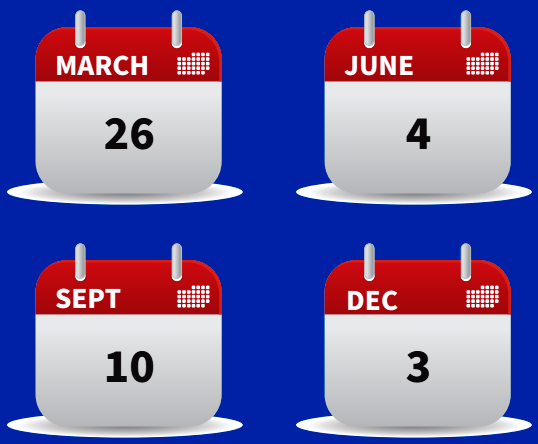
Damon Johnston
(appointed by the Province)



Alicja Szarkiewicz
(appointed by the Province)

MEETINGS

The Board held four regular public meetings in 2021:



Total Board and Committee meetings in 2021

Meeting Type	#
Public Board meetings	4
Committee meetings (all committees) and consultation meetings	15
Paid training sessions*	3

**Board members receive remuneration for attending training sessions arranged by the Board or the Manitoba Police Commission. Board members may choose to attend additional training opportunities and community events on their own time.*

Training opportunities

In 2021, the following opportunities were offered to Board members:

- Two orientation meetings/training sessions with the Manitoba Police Commission
- Presentation by Corporate Finance on the City of Winnipeg's multi-year budgeting process and the Board's Role
- Presentation by the Winnipeg Police Service on Roles and Responsibilities of various members and units of the Service within the organizational structure
- Participate in the Canadian Association of Police Governance (CAPG) webinars
    - March - A Conversation with Ontario's First Inspector General of Policing - Devon Clunis
    - April - Body Worn Cameras and the Policy Considerations for Police Governance
    - June - Manitoba Police Act - Review and Recommendations
    - July - Municipal Council & Police Governance – Legal Boundaries, Guidelines & Ethics
    - September - The "Alignment Gap" in Policing
    - August - Managing Risk for your Police Governance Authority
    - October - Training/Knowing your Board Authority
- Participated in the Canadian Association of Police Governance (CAPG) Virtual Governance Summit - Policy Development in Police Governance.
- Participated in the Canadian Association of Police Governance (CAPG) Virtual Governance Summit – Governance 101 A Refresher for Police Boards and Commissions
- Participate in the 7th Annual CAPG First Nation Conference 2021 – Peacekeeping in First Nations Communities: Governing for Community Safety, Wellbeing and Good Relations – held virtually
- Participate in the Canadian Association of Police Governance 32nd Annual Conference 2021 - Reimagining Community Safety Inspiring Change – held virtually
- Participate in the Canadian Association of Police Governance (CAPG) Governance Summit - Community Safety & Wellbeing - With HelpSeeker Co-Founder Dr. Alina Turner and Marty Thomsen (City of Lethbridge)
- Note: Shadow members of the Service's communications centre to understand how emergency calls are received and dispatched, participate in ride-a-longs with patrol officers and join members of the Service's Flight Operations Unit for a portion of their shift *(this training element was put on hold during the COVID-19 pandemic)*

Remuneration for Board meetings

The Winnipeg Police Board By-law states that citizen members of the Board shall receive remuneration for any official Board or committee meetings that they attend, as well as any training sessions arranged by the Board or the Manitoba Police Commission.

Board members who are also City Councillors are not eligible for remuneration. In 2021, this included:

- Councillor Markus Chambers
- Councillor Brian Mayes

	Rate of Remuneration		
Meeting Length	**Regular Members**	**Board Chair and Vice-Chair**	**City Councillors**
4 hours or less	$109	$190	Not eligible
Over 4 hours	$192	$336	Not eligible

Board Member Remuneration Report as of December 31, 2021		
Board Member	**2021 Board & Committee Meetings Attended**	**Amount Paid**
Mohamed El Tassi – Board Member	20	$2.237.00
Damon Johnston – Board Member	16	*
Edna Nabess – Board Member	15	$2,801.00
Brian Scharfstein – Board Member	21	**$5,208.00
Alicja Szarkiewicz – Board Member	22	$2,455.00
Total		**$11,701.00**

** Declined remuneration*

*** $1,116.00 Vice-Chair adjustment for 2020*

HIGHLIGHTS

The Board determined to conduct sub-committee business within the Committee of the Whole Board of which includes all Board members. Members were officially appointed to the Committees in 2021. The deliverables that had been divided among committees were managed collectively and it is determined that this was the most effective way to ensure consensus among the Board on key tasks.

- The Board published the 2021 Environmental Scan, the Strategic Plan 2021 update for the Winnipeg Police Service, and the WPB 2022 Communication Plan.
- The Board reviewed the Winnipeg Police Service's 2021 Business Plan and received quarterly updates on its implementation.
- The Board received quarterly updates on the Winnipeg Police Service's 2021 Operating and Capital Budgets.
- The Board recommended multi-year budget estimates for the operating and capital budgets for the Winnipeg Police Service to the City of Winnipeg and approved the current year allocation of the operating budget provided by the City of Winnipeg.
- The Board considered a City Council motion on options and recommendations on a multi-year funding formula for the Winnipeg Police Service. After discussion, the Board determined to formally withdraw from the project in any capacity so that it did not appear that the Board is being influenced by Council in making its budget recommendation.
- The Board responded to requests from City Council by publishing the reply within the Report of the Chair at a public meeting.
- The Board finalized the appointments to their Committees and published the appointments with the agenda of the public meeting in March, 2021.
- The Board was apprised of the WPS/WPA Member Survey results.
- The Board received a WPS presentation on Body-Worn Cameras and Digital Evidence Management.
- Board members attended virtual meetings of community organizations and a group of City Councillors to bring awareness of the Board 's mandate and to inform the next iteration of the strategic plan.
- The Board reviewed the terms of reference documents for their Committees.
- The Board assessed the performance of the Chief of Police.
- The Board monitored WPS budget adjustments and risks, risk and audit reports and the risk management framework.
- The Board received the WPS annual reports for Bias-Fee Policing, Police Vehicle Operations and Use of Force.

COMMITTEE MANDATES

Budget and Risk Management Committee

Provides advice and support to the Board in fulfilling its responsibilities to:

- Hold the Police Chief to account for the performance of the Service in managing its budget and risks to the effectiveness of the organization;
- Comply with the requirements of the Board's By-law (City of Winnipeg By-Law No. 148/2012 with respect to estimating and reporting on the Board and Service budgets;
- Provide assurances that the Service operates effectively within its budget and deploys its resources in accordance with strategic priorities; and
- Provide assurances that the Service has established and implemented an adequate risk management framework.

Governance Committee

Provides advice and support to assist the Board in all governance matters, including:

- Dealing with all governance matters referred to it by the Board;
- Leading the drafting and development of policies and procedures;
- Updating framework for monitoring and evaluating the Police Chief's performance; and
- Overseeing the development of annual reports and annual planning documents.

Strategic Planning Steering Committee

Provides advice and support to assist the Board in all strategic planning matters, including:

- Consultation with the Police Chief on strategic priorities and suitable targets and objectives for the Service;
- Completion of the planning cycle in accordance with the timeline set in the Board's Rules of Practice and Procedure;
- Publication of an annual environmental scan;
- The development and implementation of a strategy for consulting with the community;
- Articulating the Board's priorities and objectives for the Service in a multi-year strategic plan;
- Annually reviewing the Board's strategic plan to determine whether a major review is required and updating the plan to reflect current and emerging priorities;
- Advising the Board on monitoring implementation of the strategic plan;
- Recommending changes to the Board's approach, process and timelines for strategic planning as needed; and
- Oversee the activities of the Strategic Planning Working Group, should the Board establish one.

STRATEGIC PLANNING

In compliance with the Procedure Manual of the Manitoba Police Commission, the Board must establish a multi-year strategic plan for the Service. In accordance with the Board's Rules of Practice and Procedure, the plan must be for a period of five years, updated annually and be subject to a major review and revision once every five years.

In support of the 2021 Strategic Plan Update, the following occurred.

The Winnipeg Police Board met with the following:

- City of Winnipeg Councillors (virtual)
- The Winnipeg Executive Association (virtual)

Received delegations who appeared at the public meetings:

- Marianne Cerilli, Change Agent, Community Development for Health, Sustainability, Peace
- Talia Taras
- Emily Gerbrandt
- Rodney Graham
- David Grant
- Owen Toews
- James Wilt, Winnipeg Police Cause Harm

Received written submission from:

- David Grant

Received input from:

- Community members who reached out to the Board directly via email and the contact form on the Board's website
- Community members referred to the Board by City Councillors
- WPS General Survey 2019
- The Board's web survey

2021 Strategic Plan Update for the Winnipeg Police Service

The following strategies and objectives are linked to the **Winnipeg Police Service (WPS) Business Plan**, which annually provides and in-depth overview of the services' objective, actions and progress.

The table below presents either end of year totals, or an average measure based on each quarter, as shown in the 2021 business plan for the fourth quarter. This progress is also linked to the WPS 5-year Strategic Plan. The Service's quarterly reports are published with the agendas of the Board's public meetings and are available on the Winnipeg Police Service website under Publications.

GOAL: PROTECTION AND CRIME PREVENTION			
Strategy	**Objective**	**Measure**	**Progress**
Promote road safety and driver responsibility	Promoting responsible driving through enforcement and education with focus on speeding, impaired driving and distracted driving.	Number of traffic fatalities investigated	9
		Number of officer-enforced speeding offences	12,800
		Number of impaired driving offences	406
		Number of distracted driving offences	1,673
		Number of vehicle inspections completed	1,589
		Number of vehicle re-inspections conducted to correct vehicle deficiencies	548
		Number of education and awareness campaigns; media views	
		- Tweets	38
		- Retweets	649
		- Impressions	1,195,291
		- Likes	2,582
Promote safety of downtown and other at risk neighbourhoods	Reduce crime and disorder, and increase the community's sense of safety in the downtown area.	Number of foot patrol hours in the downtown Foot Patrol Zone	7,960
		Number of special events attended in the downtown SHED	72
		Number of hours deployed on Winnipeg Transit or in Transit corridors	1,835
		Number of problem-oriented initiatives	5
		Number of arrests in the downtown Foot Patrol Zone	533
		Number of suspect identifications in the downtown Foot Patrol Zone	17

Strategy	Objective	Measure	Progress
Prevent and disrupt gang and illicit drug activity	Suppress and disrupt gang activity, focusing on crime involving firearms and trafficking of illicit substances.	Number of disruptions to gang operations	29
		Number of gang members and associates arrested	135
		Number of compliance checks	496
		Number of social program referrals and diversions	27
		Number of educational videos presented	10
	Firearms Investigative Analysis Section	Number of crime guns processed	482
		Number of ballistic tests completed using investigative technology	514
GOAL: COMMUNITY PARTNERSHIPS			
Strategy	**Objective**	**Measure**	**Progress**
Foster relationships, partnerships, understanding and trust to build confidence in police	Safety of Indigenous women and girls by working with and supporting Indigenous-led community organizations and community partners.	Number of homicides involving indigenous women and girl victims	1
		Clearance rate of homicides involving indigenous women and girl victims	100%
		Percentage of counter-exploitation investigations involving indigenous women and girls	46.25%
		Percentage of total missing person reports involving youth in care	80.25%
		Percentage of interventions to community programming and services involving indigenous women and girls	61.75%
Referrals to restorative justice and diversion programming	Supporting the goals of Restorative Justice by using discretion and diverting appropriate cases.	Number of individuals diverted (excluding domestic offences)	527
		Number of individuals accused of domestic offences diverted	80
		Number of restorative justice events facilitated by members on scene	692

Strategy	Objective	Measure	Progress
Engagement with community and ongoing safety and crime prevention awareness activities	Provide ongoing support and expand existing relationships and crime prevention education, through community -based events and participation in joint meetings.	Number of meetings and consultations with Indigenous, newcomer, diverse and racialized communities	2,042
		Number of crime prevention and education initiatives	1,361
		Number of community-based events attended by the WPS members	1,660
		Number of committees, boards or joint operating committee meetings attended by WPS members	1,458
		Public and Social Media Engagement	
		- Media releases	524
		- E-Watch	51
		- YouTube videos	51
		- Facebook posts	957
		- Instagram posts	171
		- Twitter tweets	1,099

GOAL: EFFECTIVE AND EFFICIENT SERVICE			
Strategy	**Objective**	**Measure**	**Progress**
Instill a culture of continuous improvement	Transition to next generation 911 – (The current 911 system is mandated to be decommissioned in 2023)	Progress to date to achieve quality assurance program. Progress to date of workload/job demand analysis. Progress to date of policy review. Number of public engagements conducted	75% 100% 100% 7
	Multiple Disciplinary Response - Recognizing the importance of working with partner agencies in government and the community who provide a wide range of supports	Number of domestic events screened. Number of non-criminal domestic events referred to DVSS. Projected hours saved for General Patrol units to respond to non-criminal domestic events. Number of individuals experiencing a mental health crisis taken to hospital. Average General Patrol Unit wait time for turnover of mental health patient at hospital (hours). Progress towards development of multidisciplinary strategies.	2,017 761 2,146.02 2,282 2.29 Strategies executed
Explore innovation technologies	Connected Officer *Pilot Project – Service is exploring 2nd phase of this initiative WPS Mobile App Virtual Police Response Initiative	Project team established. Infrastructure developed and installed. Proof of Concept completed. Finding of efficiencies and effectiveness summarized In progress Number of events processed through VPR	100% 100% 100% 100% 562

GOAL: HEALTHY ORGANIZATION			
Strategy	**Objective**	**Measure**	**Progress**
Enhance training and professionalism in the Service	Advancing the elimination of systemic racism through key activities. Build on past efforts addressing internal processes and ensuring that training reflects the needs and values of the community.	Number of new employees (civilian and sworn) identifying as Indigenous, visible minority and/or female.	86
		Percentage of new employees (civilian and sworn) identifying as Indigenous, visible minority and/or female.	59.75%
		Number of citizen complaints received by Professional Standards Unit.	67
		Progress to date of sworn members who completed Racially Biased Policing training.	92%
		Number of members who completed Trends in Diversity training.	75
		Percentage of reviews completed to demonstrate compliance with CALEA standards (2020/2021).	100%
		Percentage of reviews completed to demonstrate compliance with CALEA standards (2021/2022)	40%
Focus on employee safety, health and wellness	Resources to ensure the physical and mental health of members and their families through programs and initiatives to support them.	Number of mental health training /awareness initiatives to support members.	124
		Number of members injured on duty.	492
		Progress to date of sworn members completing annual fitness appraisal.	59%
		Progress to date toward Human Resource dashboard implementation.	80%
		Progress to date of SafeWork Certification by 2021.	100%

THE WINNIPEG POLICE BOARD BUDGET

The Board was allocated $378,421 from the budget for the City Clerk's department in 2021. The Board received quarterly budget update reports in June, September and December and submitted them to Council for information through the Standing Policy Committee on Finance.

The Board operated within its budget in 2021. Its primary expenditures were staff salaries; office rent; remuneration for Board members; memberships, office operations; and professional governance support services.

The Board's audited summary of expenditures is appended to this report.

THE WINNIPEG POLICE SERVICE BUDGET

Pursuant to:

- section 29(1) of *The Police Services Act* (PSA), the police board has the responsibility of providing the municipal council with an estimate of the costs required to operate the police service in the next fiscal year and any additional information the council considers necessary to enable it to assess the financial requirements of the police service.
- section 29(2) of the PSA, the council is responsible for establishing the total budget of the police service.
- section 29(3) of the PSA, the police board is responsible for allocating the funds that are provided to the police service under the municipal budget.
- section 19 of the *City of Winnipeg By-Law* 148-2012, (By-Law) the Board shall submit operating and capital estimates to Council that will show the amounts that will be required to maintain current service delivery for the Winnipeg Police Service including provisions for equipment and facilities. The format of the estimates, the period they cover, and the timetable for their submission shall be in accordance with City budget procedures.
- section 20 of the By-Law, the Board shall provide sufficient information to enable Council to determine the financing requirements of the Winnipeg Police Service including, if directed by Council, strategic plans, variance reports, capital plans and variance analysis. Council is responsible for establishing the total budget of the Winnipeg Police Service.

The Board submits estimates for the operating and capital budgets to City Council, along with any other budget information Council requires. The estimates must reflect an assessment of what it will cost to provide adequate and effective police services and that are in keeping with the objectives set out in the strategic plan. The estimate and any supporting materials shared by the Board help inform Council's decision of the amount of the total City of Winnipeg budget for the Winnipeg Police Service.

Key considerations for the Board throughout 2021 included:

- Council approved a 2% 4-year average annual budget increase for multi-year budget ending in 2023 for the Winnipeg Police Service. Within the total budget approved for 2021 through 2024, the City expected the Service to achieve approximately $19 million in cost savings.
- Council approved collective agreement and corporate directed expenditures constitute 93% of the total budget (85% of this is for salaries and benefits, and 8% is for debt and finance charges, accommodations, cash to capital and other corporate set charges)
- The 2021 operating budget Expenditure Management target was increased to $6.1 million from $1.0 million to accommodate police pension shortfall as a result of an arbitration decision that the City breached the collective agreement by passing a by-law amending the pension benefits of the members. In October 2021, the WPS submitted a request for an over-expenditure authorization of $1.517 million for budgeted pension savings that would not be realized. However, savings from attrition, vacancy management and a reduction in overtime resulted in the Service achieving the expenditure management target of $6.1 million.
- Based on the triennial actuarial valuation for the Winnipeg Police Service Pension Plan, the City's obligation for the employer contribution rate increased from 18.31% to 21.78% effective January 1, 2021. In October 2021, the WPS submitted a request for an over-expenditure authorization of $5,771 million to cover the cost of this increase to the budget.
- Salary and benefits increase over 2020 was 5%, which included a retroactive increase to the employer contribution to police pension.
- On November 12, 2021, The Standing Policy Committee on Finance requested that in consultation with the Winnipeg Police Service and Winnipeg Police Board, the Chief Financial Officer review delegation of financial authority and provide a report to the Standing Policy Committee on Finance within 90 days. The results of the review will not be available until 2022.
- A further deferral of the capital project for the replacement of the North District Police Station
- On March 20, 2020, Council directed the Public Service, in preparation for the 2024 – 2027 multi- year budgets, working collaboratively with the Service and the Board, to bring forward on or before March 2022 options and recommendations for Council's consideration on a multi-year funding formula for the WPS that will provide planning certainty for the City of Winnipeg and a sustainable, predictable funding level for the WPS. (This project commenced in January 2021 and the jurisdictional scan was completed by the end of the 2021 year. The public engagement phase is to take place at the beginning of 2022, with the final report being provided to Council in the spring of 2022)
- In comparison to photo and traditional enforcement revenues for 2020, which were down from 2019 as traffic volumes were impacted by Public Health Orders related to COVID-19, revenue for 2021 was up. Although revenue was nearly at 2019 levels, it was under budget as the overall volume were trending downward prior to the pandemic.
- To address staffing challenges arising from the pandemic and ensure the continuity of essential services, a State of Emergency for the Service was issued under the Collective Agreement.

Further details on the allocation of the Service's operating and capital budgets and its budget performance in 2021 can be found in the Board's meeting minutes, particularly in the Service's quarterly budget update reports. Meeting minutes and reports are available through the City of Winnipeg's Decision-Making Information System.

2021 Winnipeg Police Service Operating Budget	
Adopted Budget	$312,703,494
2021 Winnipeg Police Service Capital Budget	
Adopted Budget	$4,990,000

The Service's audited statement of revenues and expenses is appended to this report.

APPENDIX 1

Annual Report Requirements

The Winnipeg Police Board By-law no. 148/2012 requires the Board to issue an annual report at the end of each year that summarizes the Board's activities for the year. The report is submitted to Council for information through the Standing Policy Committee on Protection, Community Services and Parks.

The Policy and Procedure Manual for Manitoba Police Boards developed by the Manitoba Police Commission ("the MPC Manual") states that the Commission must receive a copy of the Board's annual report as well. It prescribes that the annual report must include the following information:

a) a progress report on the strategic objectives, goals and/or tactics identified by the police board in their strategic plan;

b) highlights of activities and achievements throughout the year;

c) a breakdown of police service spending for the year; including the total amount of honoraria paid to each police board member

d) a reporting of the number of police board meetings held in the fiscal year including private meetings; and

e) the minutes of any regular meetings of the police board in the form of an appendix to the annual report.

The Winnipeg Police Board also includes audited statements on its spending for the year, which includes the remuneration paid to Board members.

APPENDIX 2

Board Meeting Minutes

The Winnipeg Police Board publishes minutes for all of its public meetings on the City of Winnipeg's Decision-Making Information System. The following links connect to each of the four public meetings the Board held in 2021.

March 26, 2021:
https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=20828&SectionId=&InitUrl=

June 4, 2021:
https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=20986&SectionId=&InitUrl=

September 10, 2021:
https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=20986&SectionId=&InitUrl=

December 3, 2021
https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=21418&SectionId=&InitUrl=

Summary of Expenditures

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

And Independent Auditors' Report thereon

Year ended December 31, 2021

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INDEPENDENT AUDITORS' REPORT

To the Corporate Controller of the City of Winnipeg

Opinion

We have audited the summary of expenditures of The City of Winnipeg - Winnipeg Police Board, of the City of Winnipeg (the "City") for the year ended December 31, 2021 and the notes to the schedule (hereinafter referred to as the "schedule").

In our opinion, the accompanying schedule of the City for the year ended December 31, 2021 is prepared, in all material respects, in accordance with the financial reporting framework described in the notes to the schedule.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditors' Responsibilities for the Audit of the Schedule***" section of our auditors' report.

We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the schedule in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter - Financial Reporting Framework

We draw attention to note 1(a) in the schedule, which describes the applicable financial reporting framework. The schedule is prepared to assist the City to comply with the financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012 and The City of Winnipeg By-Law No 100/2017 dated November 15, 2017. As a result, the schedule may not be suitable for another purpose. Our opinion is not modified in respect of this matter.

Other Matter - Restriction on Use

Our report is intended solely for the City and the Manitoba Police Commission and should not be used by other parties.

Responsibilities of Management for the Schedule

Management is responsible for the preparation of the financial statements in accordance with the financial reporting framework described in the notes, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Those charged with governance are responsible for overseeing the City's financial reporting process.

KPMG LLP, an Ontario limited liability partnership and member firm of the KPMG global organization of independent member firms affiliated with KPMG International Limited, a private English company limited by guarantee. KPMG Canada provides services to KPMG LLP.

Auditors' Responsibilities for the Audit of the Schedule

Our objectives are to obtain reasonable assurance about whether the schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the schedule.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

July 6, 2022

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Summary of Expenditures

Year ended December 31, 2021

	2021	2020
Expenditures:		
Staff wages	$ 218,843	$ 215,567
Office rent	56,295	55,825
Honoraria	11,718	10,426
Public consultations and meetings	931	8,418
Other administration costs	10,358	9,736
Board memberships	7,750	6,246
WPB professional services	5,992	5,778
Education and training	1,849	2,979
Total expenses	$ 313,736	$ 314,975
Expenses charged against Winnipeg Police Board budget	$ 313,736	$ 314,975

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Notes to Financial Information

Year ended December 31, 2021

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1. Significant accounting policies:

(a) Basis of accounting:

This schedule has been prepared in accordance with the financial reporting provisions as set out in The City of Winnipeg (the "City") By-Law No. 148/2012 dated November 28, 2012, amended with By-Law No. 100/2017 dated November 15, 2017. As a result, the schedule may not be suitable for other purposes. Winnipeg Police Board expenses are those charged against the Winnipeg Police Board budget in the General Revenue Fund and the Commitment Reserve Fund.

(b) Expenditures:

(i) Staff wages:

Agreements for employment of Board staff have been authorized and approved by The City of Winnipeg - Winnipeg Police Board (the "Board").

(ii) Honoraria:

The Board shall hold a meeting at least once every three months and shall annually hold a minimum of two additional public consultations to solicit community input on public safety issues and priorities.

Citizen members of the Board shall be paid the following remuneration by the City for time spent in attendance at meetings of the Board, including public consultations:

(a) Chair and Vice Chair:
(i) $190.00 for four (4) meeting hours or less;
(ii) $336.00 for more than four (4) meeting hours.

(b) Other Citizen members:
(i) $109.00 for four (4) meeting hours or less;
(ii) $192.00 for more than four (4) meeting hours.

Statement of Revenues and Expenses

THE CITY OF WINNIPEG
WINNIPEG POLICE SERVICE

Year ended December 31, 2021

KPMG LLP
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INDEPENDENT AUDITORS' REPORT

To the Winnipeg Police Board

Opinion

We have audited the statement of revenues and expenses of The City of Winnipeg - Winnipeg Police Service, ("the schedule") for year ended December 31, 2021. In our opinion, the accompanying financial statements are prepared, in all material respects, in accordance with financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditors' Responsibilities for the Audit of the Financial Statements***" section of our auditors' report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Restriction on Use

Without modifying our opinion, we draw attention to Note 2 to the schedule, which describes the basis of accounting. The schedule is prepared to provide information to The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board regarding The City of Winnipeg By-Law No 148/2012 dated November 28, 2012. As a result, the schedule may not be suitable for another purpose. Our report in intended solely for The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board, and should not be used by parties other than The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the schedule in accordance with The City of Winnipeg By-Law No 148/2012 dated November 28, 2012, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

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KPMG Canada provides services to KPMG LLP.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity‘s financial reporting process.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are/is free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the Entity to cease to continue as a going concern.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represents the underlying transactions and events in a manner that achieves fair presentation.

- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

July 7, 2022

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Statement of Revenues and Expenses
Year Ended December 31, 2021

	2021 $	2020 $
REVENUES		
Provincial government grants	**21,470,215**	**22,227,239**
Regulation fees	**17,321,281**	**12,878,579**
Sale of goods and services	**13,241,473**	**9,176,673**
Other revenue	**57,524**	**-**
Recoveries	**685,958**	**625,995**
TOTAL REVENUES	**52,776,451**	**44,908,486**
EXPENSES (Schedule 1)		
Salaries and benefits	**272,026,262**	**258,900,670**
Services	**17,550,577**	**16,357,424**
Materials - parts and supplies	**6,093,340**	**6,638,684**
Assets and purchases	**3,459,060**	**3,108,632**
Debt and finance charges	**8,876,208**	**8,061,166**
Grant transfers	**13,398,409**	**12,589,028**
TOTAL EXPENSES	**321,403,856**	**305,655,604**
EXCESS OF EXPENSES OVER REVENUES	**268,627,405**	**260,747,118**

THE CITY OF WINNIPEG – WINNIPEG POLICE SERVICE
Notes to the Statement of Revenues and Expenses
December 31, 2021

1. Nature of the organization:

Winnipeg Police Service, a department of The City of Winnipeg, has a mandate to ensure the safety of the lives and property of citizens; preserve peace and good order; prevent crimes from occurring; detect offenders; and enforce the law.

The City of Winnipeg (the "City") is a municipality that was created on January 1, 1972 pursuant to The City of Winnipeg Act, a statute of the Legislature of the Province of Manitoba (the "Province"). The City continued as a body corporate by virtue of the enactment by the Province of The City of Winnipeg Charter on January 1, 2003.

2. Significant Accounting Policies

The statement of revenue and expenses are prepared in accordance with Canadian public sector accounting standards.

(a) Basis of presentation:

These statements of revenue and expenses present the results of operations of the Winnipeg Police Service as if it has been accounted for on a stand-alone basis. Management has extracted the information used to prepare this statement of revenue and expenses from the consolidated financial statements of The City of Winnipeg.

This statement of revenue and expenses is not necessarily indicative of the results that would have been attained if the Winnipeg Police Service had been operated as a separate legal entity during the year presented.

The basis of accounting used in this statement of operations materially differs from Canadian public sector accounting standards because statements of financial position and cash flows are not included.

3. Related party transactions:

Type of charge	Category	2021 $	2020 $
Municipal Accommodations	Rent	9,399,031	9,778,516
City of Winnipeg - Corp Finance	Debt and finance	8,876,208	8,061,166
City of Winnipeg - Fleet Service	Fleet insurance/lease/fuel/carbon tax	4,203,266	3,845,691
City of Winnipeg - Corp Finance	Translation cost/neighbourhood watch	9,000	9,000
City of Winnipeg - Parking Authority	Parking rentals	155,549	141,950
City of Winnipeg - Corporate Services	Postage meter	28,465	43,309
City of Winnipeg - Corporate Finance	Cash to capital	2,804,000	1,625,000
City of Winnipeg - Business Tech.	Radio shop services	529,965	623,600
City of Winnipeg - Corporate Services	% of salary of occ. health nurse	274,897	217,226
Total		26,280,381	24,345,458

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE

Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses

Year ended December 31, 2021

		2021	2020
		$	$
SALARIES			
	Salaries - permanent	**203,757,635**	**197,840,567**
	Salaries - temporary	**718,596**	**371,968**
	Shift premium	**1,040,912**	**1,059,327**
	Acting pay	**935,907**	**832,160**
	Long service pay	**9,750**	**15,966**
	Overtime	**6,054,726**	**6,429,002**
	Standby pay	**559,456**	**532,855**
	Furlough recoveries - permanent	**(133,669)**	**(168,581)**
BENEFITS			
	Civic pension	**41,365,705**	**34,373,892**
	Pension adjustment	**26,567**	**-**
	Civic pension cash out	**6,212**	**-**
	Canada pension	**6,243,799**	**5,684,616**
	Group insurance	**333,397**	**322,906**
	Employment insurance	**2,317,209**	**2,064,945**
	Payroll costs	**1,164,636**	**557,899**
	Medical expenses	**523,390**	**403,407**
	Pension awards	**163,111**	**10,321**
	Fatality pension premium	**615,821**	**602,049**
	Interest and administration	**801,985**	**608,064**
	Sick leave and severance pay	**1,972,597**	**3,401,192**
	Vacation/overtime cashout	**2,771,430**	**2,159,979**
	Employer paid benefits	**777,090**	**1,798,136**
TOTAL SALARIES AND BENEFITS		**272,026,262**	**258,900,670**

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE

Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses

Year ended December 31, 2021

	2021	2020
	$	$
SERVICES		
Professional and consultant services	**763,668**	**563,421**
Non-professional services	**7,613,586**	**6,321,881**
Taxi services	**22,178**	**32,199**
Freight and messenger services	**57,519**	**50,529**
Allocated department costs	**9,000**	**9,000**
Auto allowance	**3,973**	**2,114**
Light and power	**15,286**	**33,884**
Real property contracts - construction and maintenance	**294,039**	**574,997**
Office equipment maintenance	**1,872,254**	**1,799,064**
Vehicle maintenance	**112,121**	**93,024**
Towing services	**17,613**	**14,584**
Cleaning and laundry	**32,370**	**37,739**
Other equipment servicing	**1,110,848**	**911,344**
Printing, binding, photocopying	**49,190**	**51,414**
Telephone-regular desk set	**328,803**	**337,658**
Telephone-cellular	**299,467**	**450,890**
Telephone-alarm systems	**8,895**	**11,459**
Data comm DSL	**327,625**	**379,596**
Advertising	**132,842**	**302,663**
Insurance and licenses-auto	**296,083**	**209,067**
Fleet insurance	**807,340**	**928,519**
Drivers' licenses	**26,462**	**25,358**
Certificates, permits, licenses	**36,769**	**51,405**
Hauling expense	**32,450**	**27,626**
Rentals	**256,861**	**253,212**
Fleet capital lease	**1,876,763**	**1,719,637**
Equipment rental-external	**395,205**	**334,489**
Parking space rental	**155,549**	**141,950**
Meal expense	**6,470**	**5,155**
Luncheons, receptions & events	**23,195**	**13,735**
Membership fees	**43,544**	**55,209**
Postage	**28,465**	**43,309**
Training, workshops and tuition	**175,819**	**310,506**
Conferences	**10,840**	**4,849**
Conferences involving travel	**17,810**	**131,967**
Training/workshops with travel	**238,825**	**102,423**
Travel-city business	**50,850**	**21,548**
	17,550,577	**16,357,424**

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2021

	2021	2020
	$	$
MATERIALS, PARTS AND SUPPLIES		
Photographic supplies	**8,304**	**(5,835)**
Stationery and office supplies	**150,082**	**178,350**
Periodicals and subscriptions	**45,768**	**25,869**
Computer software	**89,721**	**651,462**
Medical, dental & lab supplies	**122,286**	**191,591**
Animal food and supplies	**15,473**	**11,587**
Cleaning supplies	**109,859**	**243,986**
Other operating supplies	**885,044**	**1,195,883**
Small tools	**2,294**	**11,929**
Uniforms & protective clothing	**629,657**	**528,212**
Uniforms/clothing other	**999,763**	**1,022,836**
Motive fuels and lubricants	**314,764**	**281,491**
Fleet fuel	**1,411,424**	**1,112,710**
Carbon tax	**107,739**	**84,826**
Maintenance materials	**-**	**3,450**
Automotive parts	**787,653**	**664,579**
Clothing allowance	**382,590**	**381,206**
Inventory adjustment	**30,919**	**54,552**
	6,093,340	**6,638,684**
ASSETS AND PURCHASES		
Motive equipment	**100,835**	**163,067**
Elec, light and comm equipment	**18,494**	**100,676**
Office equipment	**23,447**	**9,701**
Other equipment	**2,818,055**	**1,599,907**
Computer hardware	**411,289**	**1,032,246**
Office furniture	**78,974**	**184,956**
Books	**7,966**	**4,470**
Other personal property	**-**	**13,609**
	3,459,060	**3,108,632**

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE

Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses

Year ended December 31, 2021

	2021 $	2020 $
TOTAL DEBT AND FINANCES		
Interest	**6,494,881**	**6,221,696**
Principal	**2,065,740**	**1,657,937**
Letter of credit fees	**6,059**	**-**
Debenture issue expense	**188,470**	**76,519**
Credit card commission	**121,058**	**105,014**
	8,876,208	**8,061,166**
TOTAL GRANTS		
Grants-cash	**52,033**	**52,033**
Claims-vehicles	**320,028**	**436,345**
Claims	**49,500**	**46,500**
	421,561	**534,878**
TRANSFERS TO OTHER FUNDS		
Tsf to general capital fund	**133,126**	**42,795**
Tsf to GCF-cash to capital	**2,804,000**	**1,625,000**
Tsf to insurance reserve	**(151,146)**	**(213,202)**
Tsf to civic accommodations	**9,399,031**	**9,778,516**
Inter-Dept tsf to GRF - BTS	**529,965**	**623,600**
Inter-Dept tsf to GRF - HRPS	**274,896**	**217,226**
Purchasing card rebate	**(13,024)**	**(19,785)**
	12,976,848	**12,054,150**
Total Expenses	**321,403,856**	**305,655,604**



Winnipeg Police Board

Winnipeg