# COUNCIL OF THE CITY OF WINNIPEG
# Thursday, February 23, 2023

**The Council met at 9:45 a.m.**

The Clerk advised the Speaker that a quorum was present.

The Speaker called the meeting to order.

The opening prayer was read by Councillor Dobson.

## ROLL CALL

**Clerk:** Madam Speaker Councillor Sharma, His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Gilroy, Lukes, Orlikow, Rollins, Santos, Schreyer, and Councillor Wyatt.

## INTRODUCTION AND ANNOUNCEMENTS

**Madam Speaker:** It's my pleasure now to announce our pages for today's meeting. It is their first Council meeting. Max Novak from Seven Oaks School Division MET School, resides in the Old Kildonan Ward. And Mohini Machiraju from MET Centre for Arts and Technology, who resides in the Point Douglas Ward. Welcome and thank you for serving Council today. We'll now move into morning announcements. Mr. Mayor, you have the floor.

**Mayor Gillingham:** Thank you very much, Madam Speaker, and good morning. And yes, welcome to Max and Mohini. Good to have both of you with us today. Tomorrow we mark the one-year anniversary of the unjustified and unprovoked invasion of Ukraine by Russia. The ongoing violence has killed multitudes and has left countless families without homes or access to basic necessities. It's forced millions to flee Ukraine. However, in the midst of the turmoil, we also have…have seen incredible acts of kindness and generosity. And here in Winnipeg, we are proud to acknowledge the incredible response that our citizens have had to help refugees from Ukraine settle in Canada. From opening their homes to providing financial and emotional support, Winnipeggers have shown that even in the darkest of times, we can unite to support one another. Tomorrow evening the local Ukrainian community will be hosting a rally at the Canadian Museum for Human Rights. I will be there to bring remarks on behalf of all of us, the Winnipeg City Council. And I want to take this opportunity to reaffirm our steadfast support for Ukraine. I also want to express deepest sympathies to those affected by the devastating earthquakes in Turkey and Syria. I personally spoke to leaders of the Turkish and Syrian communities in the hours following the earthquakes to express our condolences and on behalf of all of Council, to offer our support to those in our own community who have lost family members through the tragedy of the earthquakes. Just Sunday, Deputy Mayor Lukes and I attended a fundraiser for Turkey and Syria and all the proceeds are flowing through the Red Cross and Red Crescent to help in relief efforts. And it was very heartwarming and, in fact, moving to see the diversity of individuals who attended that fundraising event from all across Winnipeg. So many different cultural representations and communities in one place represented there to support Syrian and Ukraine…Syrian and Turkish community members here in Winnipeg. I want to congratulate our Chief Financial Officer, Catherine Kloepfer, and her staff on be…on receiving the award from the Government Finance Officers Association of United States and Canada for their work on the City's annual financial report. This is the fifth consecutive year that the City of Winnipeg has been recognized with this award. I also want to recognize and acknowledge Joey and Dave Landreth who make up the band, The Brothers Landreth. Bonnie Raitt recorded a version of their song, 'Made Up Mind' for their last album. For what it's worth, I liked the Landreth version better than Bonnie Raitt's, but no offence to Bonnie Raitt. And earlier this month, that song won a Grammy Award for the Best Americana Performance. And Joey and Dave got a shout out from Bonnie Raitt during her acceptance speech. I know it was quite a thrill for them. So, on behalf of all of us to the Landreth…The Brothers Landreth, congratulations and well-done. Festival du Voyageur is on this week and I've had a couple of opportunities to participate in Festival already. And even with the cold temperatures that we've experienced, it's…it was a great time. Executive Director, Darrel Nadeau, and his team have done a great job with this year's program. I encourage everyone, if you have the opportunity to stop by before things wrap up on Sunday. And so, to all attending, Hého and bon Festival. And finally, we have several athletes representing Winnipeg in national championships in competitions over the next month. The 2023 Canada Winter Games are taking place in Prince Edward Island right now. And so, we want to wish good look to everybody on team Manitoba. Two teams from Winnipeg skipped by Jordan McDonald and Zoey Terrick won the Curl Manitoba Telus junior men's and women's championships. And team Jennifer Jones and team Matt Dunstone, also from Winnipeg, won the women's and men's provincial curling playdowns. And so, this week, team Jones is representing Manitoba at the Scotties Tournament of Hearts along with three other teams with Winnipeg connections; team Kerri Einarson, team Kaitlyn Lawes and team Megan Walter. And I think this once again proves that Manitoba really is the curling capital of the world. So, good lack…good luck to all athletes in their competitions over the next several days. Thank you, Madam Speaker.

**Madam Speaker:** Thank you, Mr. Mayor. Next speaker, Councillor Chambers, your morning announcement.

**Councillor Chambers:** Thank you, Madam Speaker. I rise today in celebration of Black History Month in the city of Winnipeg. 2023 marks the 42nd year of posting Black History Month celebrations in our city. The Black History Manitoba celebration committee has hosted events to celebrate the culture and the contributions of black people in Winnipeg and across our great nation. This year's theme for Black History Month is reflect…Resilience, Remember, Reflect and Educate. It is a theme that's appropriate because black history is an integral part of Canadian history. It's the blending together of two intrinsically similar histories into one Canadian story. A story of overcoming obstacles, fighting social…for social justice and respecting freedoms and promoting equality for all. Here in Winnipeg, Black History Month raises the awareness of the contributions that have been made by the black community in Winnipeg, which is largely comprised of individuals who have immigrated directly from their home country to our city or settle over a variety of different generations. Regardless of their beginnings, they have contributed immensely to our city in sport, arts, government, business, education, among other things. And contributions have helped build an inconclusive and welcoming city for all Winnipeg. This weekend will conclude the month of Black History Month with community awards banquet that will be held this Saturday, February 25th, at the Winnipeg Art Gallery. As I look back on the events that were held this month, I want to thank Mayor Gillingham for hosting the Black History Month breakfast here at city hall to kick off celebrations. I was pleased to participate in the breakfast with several of my colleagues here at city hall. A very much thank you is bestowed on all of you. I was also honoured to bring greetings on behalf of Mayor Gillingham and City Council at several events throughout the city. I was equally impressed with how skillfully the Black History Manitoba celebration committee connected the celebration with I Love to Read Month. They collaborated with several schools and libraries to encourage readers…guest readers to read books to students about black historians. Recognition must also be made to the contributions of private and public sectors, organizations to the (inaudible) of Black History Month. The Canadian Museum for Human Rights hosted several events to raise awareness of the contributions of black people in our community as did the Manitoba Museum. On Tuesday evening, the Winnipeg Jets will hold black history evening honouring former Winnipeg Jet, Greg Neufeld. As black history draws to a close, I want to thank sisters Nadia and Rhonda Thompson as well as Mavis McLaren, and the entire Black History Manitoba celebration committee and all the volunteers for their dedication to hosting the annual celebration. Winnipeg is stronger because of our diversity and our multi-culturalism showcased through celebrations of black experiences, perspectives and our shared history. Thank you very much, Madam Speaker.

**Madam Speaker:** Thank you, Councillor Chambers.

## MINUTES

Councillor Schreyer moves that the Minutes of the meeting held on January 26th, 2023 be taken as read and confirmed.

**Madam Speaker:** All in favour? Contrary? That's carried. We'll now move in to delegations. Our first delegation appearing remotely is Michael Juce.

**Mayor Gillingham:** Madam Speaker, perhaps I…perhaps I missed it. Did we have a motion for Councillor Mayes already?

**Madam Speaker:** There is not at this time.

**Mayor Gillingham:** There's not at this time?

**Madam Speaker:** He may be joining us later today.

**Mayor Gillingham:** Oh, I see. Okay. Perfect, thank you.

**Madam Speaker:** Thank you. Delegations; our first delegation, Michael Juce, President and CEO of the Manitoba Hotel Association. He is in support of Item 1 of the report of the Executive Policy Committee dated February 14th, 2023 regarding Regulating Short-Term Rental Accommodations. Welcome. There's 10 minutes on the clock for you.

## DELEGATIONS

**Michael Juce:** Perfect. Thank you. Good morning Mayor Gillingham and all members of City Council. Our association represents hotels in many of the communities and corners of this province, including over 100 in the city of Winnipeg. The vast majority of our members are family-owned businesses. Over the past several years, MHA has made numerous

presentations before City Council to speak in favour of short-term rental regulations. As the short-term rental industry has grown in Winnipeg, our businesses have been increasingly impacted by competitors that faces none of the regulatory requirements that we do. Over the past several years, you've also heard from many Winnipeg residents and constituents whose lives have been negatively impacted by living in close proximity to these ghost hotels. These residents have shared powerful stories about noise, parties and crime. The livability of their homes and neighbourhoods have deteriorated and their property values have decreased. Over this same period, we have seen other municipalities such as Ottawa, Vancouver, Toronto, Victoria, Quebec City, Charlottetown and more enact strong regulations to stem the negative impact of short-term rentals on housing, affordability and availability. With the recommendations that are before you today, I am hopeful that Winnipeg will soon be joining in this growing list. We are generally supportive of the regulatory approach that's been recommended by City administration and then amended by EPC. We are quite pleased to see that the recommendations include a licensing requirement for both the platforms and the hosts, a requirement to pay the accommodation tax, a limit on the number of guests that can occupy short-term rental at one time, in addition to various safety requirements. However, we still maintain that short-term rentals should be limited to primary residences with no exceptions of grandfathering. The primary residence requirement is very important. When people rent out their own primary residence, there is a much higher level of accountability and accountability to the neighbours. A primary residence requirement also addresses the very negative impact that short-term rentals have on housing availability and affordability. Other municipalities including Toronto have implemented a strict primary residence requirement with no allowance for any commercial non-residential units. We understand that the grandfathering provision has been introduced in consideration of current local operators. We appreciate that it will be phased out over time and this approach affirms that primary residence is a long-term goal and the ultimate path forward. However, the grandfathering of the three units will allow some these very problematic STRs to continue to operate for years in the future. This will not bring any immediate relief for those residents whose lives have been so negatively impacted by short-term rentals in their buildings or neighbourhoods. And so, we ask you to reconsider the grandfathering provision. I also want to stress, again, how important it will be for regulations to be accompanied by strong and meaningful enforcement. We need to ensure that the enforcement beast is well thought out, well resourced that we can be certain that grandfathered units are only owned by Winnipeg residents and that will be phased out over time as intended. As I finish up my remarks, I want to again thank administration for their work on this issue. Thank you to Council for recognizing the importance of this issue and initiating regulations. In particular, thank you to Mayor Gillingham for your leadership on this issue over the years. We know it has been a challenging one to work through. It is responsibility of Council to put in rules like in many other jurisdictions to…in many other jurisdictions, sorry, to control the problems as a result of short-term rentals. These recommendations are a good start and I encourage you to continue moving forward with regulations that are in the best interests of Winnipeg residents and neighbourhoods. Thank you.

**Madam Speaker:** Thank you, Michael Juce. If you could stay online with us, we will come back momentarily for questions after the next speaker. I'd like to call forward Craig Penner who's also in support of this item. He's here with us in-person and we'll have five minutes on the clock. Following that, we will take questions from both delegations on this topic. Welcome.

**Craig Penner:** I would like to begin by thanking City Council with providing me the opportunity to speak today to voice my support for regulation of short-term rentals. We feel the proposal is a step in the right direction, but we do have concerns regarding investors being allowed to grandfather up to three non-primary STRs in downtown or multi-unit buildings. In Winnipeg, 73.6% of STR listings are for an entire home and 96.4% of those have no minimum night requirements. STRs provide a commercial service by bypassing residential re-zoning by converting homes into a commercial room for the night business. It's what we call a ghost hotel. The City's own study shows downtown condos are the most likely to be negatively affected by STRs and we feel the regulations should prioritize protecting those citizens. Short-term rentals increase the risk of parties, violence, break-ins and other criminal activities in close proximity to our homes and families. Noise disruptions and property damage are the most frequent problems we experience. The allure for partiers and criminals is that STRs do not have employees on-site to monitor or intervene. Information is not available to the police and criminals can rent multiple suites in a large building such as ours. Operations can also switch between floors every few days making it difficult for the police to track or obtain a warrant. The police have also met with our concierge service for individuals on Winnipeg's most wanted list who avoid apprehension by renting homes not linked to criminal associates under fake profiles. When parties or criminals visiting STR units turn to violence we feel like hostages in our home…own homes. As living in a high rise building like the Glasshouse, we all share the same entrances and hallways. Incidents are not isolated, but are a pattern of opportunity. On August 13th, 2017, an STR rental was a scene of a gangland torture and murder of a Winnipeg man where four criminals from Vancouver and Calgary were seeking to expand an illegal drug trafficking operation. On September 15th, 2019, the Avenue Building on Portage Avenue was the scene of a double stabbing during an Airbnb party. On November 2nd, 2019, gang violence spilled outside the Exchange District nightclub resulting in two people shot with one of the victims succumbing to his injuries. The shooter in that killing was murdered himself in retaliatory killing two days later while hiding in short-term rental suite. Between 2019 to '21, Project Bluff investigated a sex trafficking operation resulting in the 2022 conviction of a Winnipeg man with STRs playing a role in his mobile brothel. In October 2021, an STR at the Glasshouse was used to lure a man online from Steinbach to a COVID party only to be forcibly moved

to another STR unit to be tortured for extortion purposes. And just weeks ago, we had an incident at the Glasshouse involving the use of a gun in an STR suite where the residents were required to be escorted to and from their homes by the police. I have lived downtown and am not unfamiliar with its problems, but STRs present new problems we have previously never experienced and those problems have progressively gotten worse. As more people sold homes or moved away to avoid the STR issues, more STRs appeared in their place. An apartment building has a vested interest in maintaining stability by ensuring that their suites are occupied long-term. STRs are modeled for a short turnaround and do not have to consider the long-term liveability for their neighbours and homes in multi-unit buildings. The Executive Policy Committee suggested that STRs be required to post a number to deal with complaints. If the City proceeds with grandfathering three downtown or multi-unit STRs, which I don't agree with, but I would suggest a measurable standard regarding response times and/or appropriate courses of action for complaints should be created by the City. As a neighbour to multiple STRs, responding to a party the morning after or by sending a message through an app is insufficient in providing an adequate presence for intervention for many of the problems we experience. A standard for operators handling privileged information should also be established. Personal information including names, addresses or personal details of complainants should not be shared by the STR operator to their customers especially when the complaint involves police. Criminal background checks should also be extended to not only include the license holder, but also the property manager as many of the STR or multi-unit investors do not manage bookings of their own properties. In conclusion, please take our experiences in consideration when forming your opinion on short-term rental regulation. STR investors have complained of a future where regulation would take away the passive income from their STR investments. We, however, have lost our sense of safety and community in our only home and it is why we believe downtown and multi-unit buildings deserve the same protections as residential neighbourhoods such as the R1 and the R2 designated communities. Thank you.

**Madam Speaker:** Thank you, Craig Penner. Are there any questions for either of our delegations? Councillor Schreyer.

**Councillor Schreyer:** Thank you, Madam Speaker. We just heard that in terms of grandfathering that the understanding was that it would be a number of years before the grandfathering no longer applies. Can we be more specific in terms of what the understanding was, in fact, maybe what even the…yeah, what the understanding is by those that are making the presentation today?

**Craig Penner:** My understanding of the proposal put forward is that downtown and multi-unit units will not have the primary resident requirements. You can own up to three units. Now, people that are registered as owners or corporations within Winnipeg would be able to hold licenses for up to three units unless the status of their ownership or rental changes at any point, that would be changed, such as having a lease longer than a month.

**Madam Speaker:** Second question, Councillor Schreyer.

**Councillor Schreyer:** It was explained that this would phase out over time. What are we looking at for the phase out from the understanding of our delegations?

**Craig Penner:** I think that that question is more appropriate, I think, for City Council. I don't really know what the plans are in regards to grandfathering. I know that's the…the intention, I believe, is that slowly these properties will be converted into long-term residential properties instead of for-profit businesses. These policies haven't been implemented in effect, so it is hard for us to predict the extent that they will affect some of the owner operators in regards to maybe changing their operations or being forced to sell their units to other people in the community. The proposed legislation will affect some of the operators. I'm not…I don't know who my neighbours are. I don't know who own my suites. I don't know to the extent how this will change things. I do know that some of the lobbyists on…with STRs that own suites in the Glasshouse do live outside the city. Arizona, Toronto, those…some of those people if they don't have properties in Winnipeg maybe they will be forced to sell.

**Madam Speaker:** Any further questions for either delegation? Seeing none, thank you for your presentation today. Next, I would like to call forward Bruce Kucey of the Manitoba Association of Short-Term Rental Owners, along with Marianna Fradkov and Michelle Finley. They are appearing in opposition to Item 1 of the report of the Executive Policy Committee dated February 14th, 2023, regarding Regulating Short-Term Rental Accommodations. They are here with us in-person. Welcome.

**Michelle Finley:** Thank you. Thank you, councillors, Mayor for the opportunity to speak in opposition to the by-law that's before you for consideration. First, I would introduce myself. I am Michelle Finley, I am a resident of St. James and I own a small short-term rental property located directly next door to my primary residence. I would like to start off by saying that the Manitoba Association of Short-Term Rental Owners or MASTRO as we call ourselves, supports the regulation of this sector, this community in Winnipeg. We support regulation using mechanisms such as the accommodation tax and annual licensing. We also support the adoption of regulations that improve the safety and security for our guests, our neighbours

and our properties. I would like to provide you with some accurate stats regarding the community and the sector that we are part of in Winnipeg. Some of the information you received in the report is actually incorrect. It is not accurate or up to date. So, currently, in Winnipeg as of February 19th, we have 1,459 short-term rental accommodation listings. That is 559 more than what is in your report. The total revenue in 2022 for these properties was $18.6 million. If we were to base a 5% accommodation tax on the 2022 revenue, that would be $929,527 which is a $650,527 difference than what is in your report. The booking demand in August, 2022 was 17,395 booked nights on 11…1,118 properties. And the booking demand in January of 2023 was 11,147 nights on 1,009 properties. For every 100 active short-term rental accommodations gained or lost in Winnipeg that represents more than $75,600 in potential accommodation tax revenue lost or earned. And we can provide you with the calculation…the math behind that. As of…as of February 19th, we had, as I said, 1,459 active listings. 78% of those are on Airbnb, 6% are on VRBO and 16% are on both of them. The average daily rate is…over the past 365 days is about $122. The occupancy rates over the past 365 days are at 65%. The highest occupancy was recorded in August, 82% and the lowest in January of 42%. 75% of the rentals were for an entire home, apartment or condo and 24% were for a private room. Only 1% were for shared accommodations. So, what does this mean? What we feel, as MASTRO, is we feel that the proposed by-law is too much too fast due to the restrictions on the number of units allowed per owner and the banning of short-term rental accommodations in non-primary residents in R1, R2. We estimate that up to 80% of Winnipeg's short-term rental accommodations will close permanently if this by-law is passed as presented. An 80% reduction in a short-term rental accommodations means the City risks losing nearly $1.3 million in accommodation tax revenue and licensing fees annually. Unfortunately, the proposed by-law has been drafted using inadequate outdated data. And the public engagement left important stakeholders out of the conversation. Now, this is where I want to stop and tell you a little bit about the people that are renting the short-term rental accommodations in the city. There's a lot of misconceptions. I think we've heard there are residences and locations in the city that are troublesome. We want those issues solved as well. But the people are coming to rent our properties are from a wide background. The first group I want to just touch on is newcomers, immigrants to the city of Winnipeg, short-term rentals are of tremendous benefit to this population. When they land in Winnipeg or arrive in Winnipeg, they often are coming with multiple family members, large family units and a hotel is just not the proper setting for them to settle in, decompress. It's a large endeavour to come to a new country and try to relocate and set up your family. Our properties offer a space for a family to decompress, the kids can play in the yard, we get to know these people, we help them navigate the city, we help them navigate services. We even provide references when they go on to move into apartments and other rental properties. Hotels don't provide references for these folks. We can provide a reference to talk about what sort of tenant they will be in the future. That's of tremendous benefit to them. Other people that stay with us are coming from northern communities, they're arriving in Winnipeg for medical treatment, for wakes, for other family events and they can bring their whole family, they can stay in our homes, they can cook and be together, entertain, have people over and really connect as a family here in Winnipeg. So, we offer that as well. Other groups that haven't been mentioned or were not consulted are people with disabilities. There are many parents that travel with children with disabilities that cannot be housed in a hotel. They cannot travel and stay in hotels. Their children have special diets, they have sensory limitations, they need a certain kind of environment, we can provide that. Another group that wasn't considered was union labour. We have many large infrastructure projects that happen in Winnipeg and union shops house their folks, house their workers in short-term rental accommodations all the time. It's more accommodating, more comfortable for them to be in those types of situations. So, we don't feel at this point in time that the by-law will resolve the issues that some residents of multi-family buildings such as the Glasshouse are experiencing. In fact, we feel that it will exasperate the problem. The way the by-law is presented now, it makes it more feasible for people to invest in multi-family dwellings and we feel that this is setting up future problems. Other condo buildings that currently perhaps don't have the proper references in their condo by-laws will be at risk by having folks come in and invest under this by-law. So, we think that is of consideration. The other consideration we wanted to bring up was the potential impact on the upcoming Fire and Police Games. I know there is discussion about when the by-law will actually take effect, but the concern from our association is that if the by-law goes forward, people will start to delist their properties. They'll start to make preparations to close their business. They'll look for opportunities to recoup their investment. So…and that could start immediately as soon as the by-law goes forward. So, there is some discussion happening on how big of an impact it would have on the games, but we feel confident that will have a significant impact. We are all booked for this event. So…and most of those bookings are in the R1, R2 area. We have multiple athletes, their families, coaches coming to stay in our properties. There is no guarantee that if this by-law goes forward we'll choose to keep our listings online. Some other considerations are the loss of jobs. In the city, we all employ cleaners. Not all of us, I clean my own property, but many of us employ cleaners, maintenance folks, those are hundreds of jobs that potentially would be lost if this by-law goes forward and we see a massive reduction in accommodations in the city. Now is not the time to be taking employment away from people. The cost of living, the cost of groceries, all of people…all the people that work for us depend on that income to provide for their families. So, that is certainly of consideration as well. So, what we're asking for today is we're asking City Council to consider the following amendments and points. We would like the Public Service to be directed to use current validated data and statistics in the drafting of a revised by-law and in the present…and in the presentation of financial estimates and to work with us on determining the most suitable data sources. We would like the by-law to be amended to use the phased-in approach, with phase one requiring that all STRA owners and operators be licensed no later than October 1st, 2023. And that there be no restrictions on the number of units owned and operated and no restrictions on zoning during phase one. Phase one of the by-law would also require

that all safety, security, maintenance related requirements in the by-law would be implemented by October 1st, 2023. And we'd like to see phase one of the by-law expire October 1st, 2026. And phase two of the by-law would feature updated regulations based on a detailed analysis of Winnipeg…Winnipeg's STRA properties including data points on ownership, location, average nightly rates, occupancy, community complaints using the data obtained through the licensing process and by-law enforcement complaints. Thank you.

**Madam Speaker:** There's 45 seconds left. Anything further?

**Michelle Finley:** We just want to add to…did you want to say (inaudible) Marianne?

**Marianne Fradkov:** Sure. So, we support the…we fully support all the regulations required to safety, as Michelle said, and the licenses as well as taxes. And it would give City a huge revenue source in a time of deficit to help out to reduce that revenue. And it's…to reduce that source, the…basically, deficit, but it also gives the future. This is the revenue source that can be used for the years ahead to help with the different projects and with the accommodation for low-income families as well. And I just wanted to add that I personally host two Ukraine families right now and they are in a short-term rental with three dogs and three grandparents and six family members. So, carry on.

**Madam Speaker:** Thank you. Thank you for your presentation. I will ask you to stay on the bench behind us. We'll take the next delegation and then call you back for questions. Next delegation is Tegan McGinity who's also appearing in opposition to this item. Five-minutes on the clock, please. Welcome.

**Tegan McGinity:** Thank you. I would like to express my gratitude to Mayor Gillingham and all councillors for inviting me to speak today. My name is Tegan McGinity and I currently manage two short-term rentals with a plan to manage a third in the future. I would like to begin by bringing to your attention that there are more than 1,600 signatures on the online petition concerning the regulations for short-term rentals in Winnipeg. 99% of these individuals do not have the opportunity to express their concerns today, so I am here to be their voice and I will share a couple of the many public remarks that have been posted online. Bryan (inaudible) writes, "My wife and I are from the US. On December 22nd, we helped her sister and husband settle in their move from the Philippines. We stayed at a great stand-alone Airbnb that was centrally located for all of our business. It was private and had convenient parking. The City of Winnipeg will be doing an injustice to free trade and options to visitors to Winnipeg by wanting to do away with standalone Airbnbs. As visitors to Winnipeg, my wife and I strongly urge the City Council to not limit Airbnbs to only mean resident's dwellings and will continue to allow standalone dwellings for Airbnbs as well." Tina Katatoya writes, "I support short-term rental in Winnipeg. I started my own cleaning business a few years back to be able to support my family through this business, especially my mother after the loss of our father. With my small cleaning service for short-term rentals, I am able to help her with bills. If you stop short-term rental now, my mother can lose her mortgage as she is not in good enough condition to return to work now." End of quote. I would also like to add that this is my cleaner's sole source of income that she uses to help support herself, her daughter and her grandkids. And it breaks my heart to think how these proposed regulations will impact her and her family. And there are many others just like her. After consulting with numerous short-term rental owners and cleaners over the past week, we all feel blindsided by these new regulations. As a point of reference, the infill guidelines that were introduced last year demonstrate the time and effort required to establish regulations that take into account input from all parties involved. It took several years to create the infill guidelines, so why are the short-term rental regulations being rushed without considering the impact on thousands of visitors and individuals in Winnipeg who own these properties or are indirectly involved with them? For example, for my most recent short-term rental, I have invested over $20,000 in the last three weeks to fully prep and furnish this three-bedroom house in an R1 zoning district. If these regulations pass, does that mean I will no longer be able to use this property as a short-term rental and risk incurring significant amount of debt? I have received dozens of five-star reviews on the Airbnb platform, so why am I being punished? My fiancé and I were born and raised in Winnipeg and we wish to see our city prosper, but if these regulations are implemented, we will be forced to relocate to a place where our profession is valued and not looked down upon. Winnipeg houses are already seeing guests canceled their upcoming stays as they now look to move elsewhere as the proposed regulations do not match what they are looking for in a place to plant their roots. While I do agree with most of the changes, I suggest the following modifications. For one. allow non-prairie, short-term…non-primary short-term rentals in R1 and R2 zoning districts. Short-term rentals have been permitted in R1 and R2 areas for the last decade, so why can't they continue to exist there? They provide a significant increase in privacy for both the guests and the neighbours compared to multi-family units. Number two, the decision to limit stays to short-term only and disallow made for long-term stays throughout appears illogical. Visitors come to the city for a wide range of reasons and their stays vary in duration. Moreover, if hotels aren't required to restrict their length of stays why should we? Given that we are expected to say the…pay the same taxes as they are. And number three, remove the limit of 150 nights per year. Once again, who are we to decide how often or how long guests need a place to stay? Now, why hasn't the hotel industry explored alternative options? Why not provide more home-style accommodations with full kitchens? While some hotels do offer these, they are usually beyond most people's budget. What about those travelling with pets? Could the hotel offer a fenced yard for dogs to play in? Can pets like dogs, cats whatever the sort, be left alone in the room while the owners are out? Hotels could add these amenities such as a

pet friendly floor, a pet friendly yard and affordable home-style living options, so why haven't they? Now, I do give the Marriott credit as the brand has actually taken the initiative to partner with short-term rentals by offering a platform that allows homeowners to share their houses with the Marriott audience, so why haven't other hotels made the same effort? I just have one last section if that's okay.

**Madam Speaker:** Our time is done now. We're going to take questions. Thank you. Councillor Lukes, first question. And I will call the other delegates back, please, that are on the bench. Thank you.

**Councillor Lukes:** Sure. Thank you. I guess maybe I'll direct this to Michelle. So I appreciate you bringing your perspectives forward on short-term rentals. And I'd like to ask you what I should tell residents. I'm going to give you a scenario of what happens. I get these calls weekly.

**Madam Speaker:** Councillor Lukes, any questions will come through the Chair, of course.

**Councillor Lukes:** Right.

**Madam Speaker:** Thank you.

**Councillor Lukes:** 40-year-old neighbourhood, 1,200 square foot, 1,500 square foot homes. Short-term rental on the street. Wednesday morning, five large trucks pull in, patriots with passion, flying flags, they drive up, park on the street, stay there for a couple days. Then they go. Thursday, 10 cars pull up. A group of local high school students who are having huge cannabis party in the backyard. All legal. Then more come, they turn up the music. All legal. And then more kids come because it's close to the high school. And they park, they're coming throughout the night. Then they go. Friday evening, the Lamborghini, Rolls Royce and Jaguar pull up. Home's quiet until 2:00 a.m. when the silence of the night is pierced with the screams of a young woman running down the street crying for help. Monday morning, patriots come back, they found friends. Load up the street with 10 vehicles. Friday morning, construction workers come in, all with their equipment. Parking their trucks, their ladders, tanks of tar, come and go for days on end. So, in all of these situations, there is no by-laws being broken. None, zero. Nothing. And this behaviour that is brought into the residential neighbourhoods is fundamentally changing the fabric of the neighbourhood. No by-laws are being broken.

**Madam Speaker:** The specific question, Councillor Lukes.

**Councillor Lukes:** So, the question is, what do I tell the neighbours? What do I say…what do I say to the neighbours?

**Madam Speaker:** Thank you. And the answers as well, through the Chair, please.

**Michelle Finley:** I would say that you should tell your constituents, of course, that the City takes their concerns seriously as do responsible Airbnb and short-term rental accommodation owners, and that we are working together to put forward a by-law that will provide a mechanism for them to file complaints and have by-law enforcement investigate.

**Marianna Fradkov:** Can I answer that? Airbnb, currently there is a rule. They don't allow parties, period. So, if something like this happens and it did happen to me, I was notified by actually Airbnb within an hour and they told us we can dispatch police or you can dispatch police. So, we actually went with my husband and said, you're either leaving or we call the police. So, there is already rules for short-term rentals where you can say, you don't allow party, you don't allow more than three people, you don't allow check-in after 2:00 a.m., there is certain ways you can manage it within the booking. And the noise complaint, we even heard some short-term rental like myself, I do want to put the…it is a detector that detects like how noise it is outside of the house. I do have cameras with the sound outside all of my buildings. So, if there is something happening, I get the text message, I check the camera, uh-oh. So, it's time…like, I call the Airbnb, I call the residents. it is addressed like immediately. But there are ways to address the concerns that you mention within still allowing the R1 and R2, but say you will need to have cameras like we all do. I want to protect my property. I don't want somebody to trash it and have the parties.

**Madam Speaker:** Thank you. Second question, Councillor Lukes.

**Councillor Lukes:** So, in all of these scenarios,

**Madam Speaker:** Right to the question, please. Thank you.

**Councillor Lukes:** None of the by-laws were broken in these situations. There was no noise.

**Madam Speaker:** The question. The question, Councillor Lukes.

**Councillor Lukes:** I don't know what to tell my residents when none of the by-laws were broken, because none of them...

**Marianna Fradkov:** They can address it as the owners.

**Madam Speaker:** Thank you. Next speaker, Councillor Chambers, followed by Councillor Eadie.

**Councillor Chambers:** Thank you, Madam Chair. Through you to the owners here; you own multiple short-term rentals…properties?

**Michelle Finley:** I own one.

**Marianna Fradkov:** I own three.

**Tegan McGinity:** Two.

**Councillor Chambers:** If changes were made…

**Madam Speaker:** Councillor Chambers, second question.

**Councillor Chambers:** Sorry, thank you. Through you, Madam Chair to the property owners; if changes were made to limit short-term rental properties, would you be able to adopt your platform to become a long-term rental thereby increasing housing access for local residents?

**Michelle Finley:** I will speak to that. I personally…my husband and I would not change our property to a long-term rental. We chose the short-term rental route because we like the option of shutting off the platform when we need a break or we go on vacation. A full-time rental property, that's a full-time job as far as I am concerned. If you are a landlord, you need to be available 24/7. That is not a business we are interested in running right now.

**Madam Speaker:** Third question, Councillor Chambers.

**Councillor Chambers:** No, the response from the…she is a single property owner, Madam Speaker, the others are multiple.

**Marianna Fradkov:** So, for us, we started to do Airbnb in one of the properties after we had criminal person staying long-term. It took us six months and a lot of money to evict this person with sheriff and police. There was a…there was police on the street. Old neighbours complained. So, now we have the short-term rentals. We only allow three people. We allow pets. And our neighbours are so grateful they are actually cutting our grass without charging them each time because they are so happy with the change. So, for us, I would not convert it to long-term…to long-term. I would probably sell those because it is a lot of trouble.

**Tegan McGinity:** I would also just like to add on that, when it comes to converting a short-term rental into a long-term rental, it becomes very difficult because of all the money that you put into furnishing this house, buying supplies, bulk items to refill things. It almost becomes a waste of your money if you have to convert it to long-term rental because not many people are looking for a furnished long-term rental, and it becomes a lot more costly for them as well. So, it's just not very practical for both the host as well as maybe the guest coming because they most likely want to put their own furniture in there. And then we also just look at all the jobs that we'd be taking away as well, like the cleaners. If it's a long-term rental, you're not going to have cleaners going in frequently. So, we're just going to be taking jobs away at that point as well.

**Councillor Chambers:** Last question.

**Madam Speaker:** Thank you. Final question, Councillor Chambers.

**Councillor Chambers:** Thank you, Madam Speaker. And again, through you to the property owners; if the option to convert to long-term rental is not an option, are…is there any impact, again, in terms of selling and potentially increasing the housing market for the local residents? What are the impacts of selling your rental property?

**Marianna Fradkov:** Well, as everybody knows, selling is not the best time right now with the prices, but some people will not have a choice and will sell the property. So, it will not be any benefit to the people around in the area because the property value will be impacted further and will reduce their equity in the house. But just to add to your point about long-term rentals, like, most of the R1 and R2 properties, they are not low-income, a thousand dollars per month rental. If they were to be converted to long-term rentals, and I am thinking about my properties, they would be $2,000 plus per month

long-term which does not feed the many kind of help for what you would be looking for for help for the low-income families to have affordable…affordable housing anyway.

**Councillor Chambers:** I think long…low-income families…

**Madam Speaker:** That concludes the question period, Councillor Chambers, for yourself. Next speaker is Councillor Eadie. There is still time on the clock.

**Councillor Eadie:** Yes, Madam Speaker, if I may, I have a serious concern. Madam Speaker, in 1994, I was part of organizing an independent living conference right here in Winnipeg where a thousand people from across Canada; wheelchair users, people who are blind, all kinds of disabilities, all kinds of dietary needs. And you know, Madam Speaker, the hotel industry served all of those people in the city quite adequately. Only one person was unable to use any building because it was extraordinary and the person with the disability weighed 600 and something pounds. Now, Madam Speaker, in the early 2000s, Disabled Peoples International, while I was working for them, we had an international conference at the convention centre right here in Winnipeg where 800 people from around the world with disabilities came to this city and the hotel industry accommodated all of the needs of those persons with disabilities.

**Madam Speaker:** Councillor Eadie, the question.

**Councillor Eadie:** So, Madam Speaker, my question, I am putting it right now is, how can you say that Airbnb or short-term rentals can do a better job of serving persons with disabilities than the hotel industry when that is not true?

**Marianna Fardkov:** So, basically, one of my short-term rentals is the…has wheelchair access. And we have many people who stayed with the dog, with additional family members that they would not be able to stay in a hotel. They said they have very severe allergy that they need a special kitchen. We had to sanitize things for them. They cooked their own meals. And that is who we accommodated.

**Madam Speaker:** Councillor Wyatt moves extension of five minutes. All in favour? Contrary? That is carried. Councillor Eadie, any further question?

**Councillor Eadie:** No, Madam Speaker. I don't…

**Madam Speaker:** Thank you. Moving to the next speaker, Councillor Wyatt, followed by His Worship Mayor Gillingham.

**Councillor Wyatt:** Thank you for your presentations. You noted a number of times in your presentations that your association and organization is in favour of the accommodation tax being applied. And paying the accommodation tax you wish to be. I imagine the reason you are supporting that is simply for the fact that you recognize that you are a for-profit venture similar to a hotel. And therefore, the accommodation tax is applied to hotel rooms and therefore, should be applied also to these short-term rentals. Is that a fairly accurate statement?

**Michelle Finley:** Yes, that is accurate. We are in favour of it.

**Madam Speaker:** Second question, Councillor Wyatt.

**Councillor Wyatt:** In light of the fact…yeah, in light of the fact you're in favour of the accommodation tax, will you also then therefore support an amendment to the Province of Manitoba's Assessment Act so that equal to the hotels having to pay commercial assessments on their property rolls, that any property that is deemed a short-term rental could be then commercially assessed under the Assessment Act equal to that of a hotel? Would you support that?

**Marianna Fradkov:** We are not familiar with the rules about that, so we wouldn't be able to tell you exactly. Like, you know, we would be in support of the fair game for everyone. And basically, to work with City to support that particular item. But in order for us…we have not…we've not seen it. We have not looked at that from the commercial side of perspective. But really, to level the game, like, that would be potential, definitely, to look at.

**Madam Speaker:** Final question, Councillor Wyatt.

**Councillor Wyatt:** Would you be prepared to write a letter to the Province of Manitoba and the minister responsible requesting an amendment to the Assessment Act to apply commercial assessment taxes against short-term rentals similar to that that is now applied against hotels? Would you support and would you write…would you be prepared as your association to write the premier and cc the City of Winnipeg requesting that change in the legislation?

**Michelle Finley:** I think what we're…what we would be open to is taking this back to our membership, having a conversation about it and sitting down with the Province and the City at the same time as a professional organization, as an association, to talk about what that looks like for our community and our business owners. Not ruling it out. I think, though, we need to consult with our membership before we would. And we would love to meet with the Province and the City to have that conversation together.

**Madam Speaker:** Thank you. Next speaker, Mr. Mayor, over to you.

**Mayor Gillingham:** Thank you, Madam Speaker. I appreciate the questions my colleagues have asked so far. Thank you for your presentations as well. I really appreciate it. The first is...I don't like 'are you aware' questions, but I'll ask it because you did note it, Ms. Finley. Are you aware that what we are looking at today is giving our…among other things, giving our staff 180 days, about six months, to come back with…and drafting a by-law. So, even if we…whatever is agreed to today would not really come into force until that by-law comes into place. Are you aware of that?

**Madam Speaker:** Thank you. Madam speaker, and through the Chair, the questions and the answers. Thank you.

**Mayor Gillingham:** Thank you, Madam Speaker. Through you, Madam Speaker, to the delegations; would an amendment to what is before us today that would permit three…up to three non-primary residential properties that include R1, R2, so a combination of R1, R2 and areas zoned multi-family, would that assist with some of what you are advocating for?

**Madam Speaker:** Thank you. The delegation.

**Michelle Finley:** I'm sorry, could you repeat that question, Mayor?

**Madam Speaker:** Mr. Mayor, if you could restate that question. Thank you. And again, through the Chair, please. The questions and the answers. Thank you.

**Mayor Gillingham:** (inaudible) just to clarify. So, I've supported grandfathering of the three locally owned investor properties. So, if it was…an amendment was made to the current…what is before us, Madam Speaker, would the delegations…that would permit grandfathering in R1 and R2 areas of up to three owned properties, would that be of assistance and consistent what is being advocated for today?

**Marianna Fradkov:** It would definitely be an assistance to the existing group of the property owners who have…who have those recommendations. But at the same time, thinking of the potential revenue for the City, that would definitely limit it for accommodation tax and licensing if you just limit those to three grandfathers. You're limiting yourself of future growth of the taxes.

**Madam Speaker:** Thank you. Councillor Allard moves extension for two-minutes. All in favour? Contrary? That is carried. Thank you, Mr. Mayor. Next is Councillor Allard. Your questions for the delegation.

**Councillor Allard:** Thank you, Madam Speaker. I guess the question maybe it's more for Public Service. But are you aware of how much revenue would be lost over time to the City of Winnipeg if this report would go forward as it is described?

**Madam Speaker:** Thank you, Councillor Allard. The delegation to answer.

**Marianna Fradkov:** Yeah, so based on our calculation of the current data from AirDNA that we are welcome to share with everyone, it's a statistical data, we are estimating that City will be losing around $1.3 million of tax licensing and tax revenue that is total of around over $8.7 million over the next five years, which basically increases. And with the short-term enforcement unit, it was existing setup. It will be producing more deficit than revenue if the proposed is carried. Then basically, City will be losing $1.3 million each year and contribute to the deficit by supporting the enforcement unit that will not, basically, pay for itself in increments.

**Madam Speaker:** Thank you. Councillor Allard, second question.

**Councillor Allard:** Are you aware that I've asked to speak to legal counsel and have been denied that opportunity in terms of whether or not your industry will be damaged if this report goes forward?

**Madam Speaker:** Thank you.

**Marianna Fradkov:** With some of the…some of the residents and some of the owners having multiple properties and running it as potentially as a business, there definitely will be potential for the…for the legal. We at this point personally and I don't know if I…I don't speak for association, at the time didn't look at any of the legal avenues, but City potentially would open themselves for that particular challenge and the impact fees come kind of like in mind of what happened before.

**Madam Speaker:** Thank you. And that concludes our question period. Thank you for your presentations today. Next, we have David Grant who is appearing before Council remotely on the following items: in opposition to the report of the Executive Policy Committee dated February 14th, 2023. In support of Item 7 – Transfer Jurisdiction of Audit Matters to the Governance Committee of Council. In opposition to Item 8 – Establishment for Ukraine Humanitarian Fund. In support of Item 12 – Citizen Member Appointments to Various Boards. In support of the Standing Policy Committee on Community Services notice of motion regarding Winnipeg Police Service District Stations. In opposition to Item 1 of the report Governance Committee of Council dated February 9th, 2023 regarding Information for the Implementation of Recommendations of the City of Winnipeg Governance Review. Welcome, David Grant.

**David Grant:** Yes, thank you, Ms. Speaker. Through the Speaker; I'd like to offer greetings and thanks to His Worship, to Council, to your clerical staff and to everyone else here. I must also say I'm very impressed with the thoughtful questions that are posed to those in delegation here and at EPC. The Mayor was correct last week when he said that these public meetings are one of the best aspects of city government. This is truly the grassroots level of government in Canada. EPC 8, get into the individual items. While I am listed in opposition, I am not asking that this fund not be created. I just seek a slight rewording. I helped organize and run the forum discussion last night where a number of immigrant communities spoke of the role that they want to play in our society and in our politics. Some spoke of the profound difficulties newcomers face. Did you know that those who have come from…to Winnipeg from Ukraine are not refugees? And they do not get the package of benefits that government gives to those who claim to be refugees. The folks who have moved here from Ukraine face huge hurdles including our high cost of living and the shortage of homes. Skyrocketing rents are a big problem for anyone new to the city. We can help. I strongly believe that any funds raised by the City's matching funds program described in this motion that you are voting on should go to assist those new Winnipeggers. Please change the wording of this motion to send this money to the NCC or any similar group to fund those who have come here from Ukraine in the past 12 months. Please do not send this money to Europe. You can read my written submission for more detail. I will start off. This…I see this motion, as of this week, has delved the background of the huge tragedy in Ukraine. I want to add one sentence to the motion's intro, which is a background. This war began long before the vote by the people of Crimea when Biden's CIA overthrew the elected government in Kiev in 2014, the new government ramped up the aggression against residents of the Donbas region. That's just to add to what the motion already includes in background. As EPC heard last week, those now running Ukraine have long been recognized by the EU and NATO as the most corrupt European nation. I implore you to give to an organization that operated outside Ukraine. Please benefit those who have fled the area to live in Manitoba and Winnipeg. They are just as deserving. Ukraine has already been given $150 billion. That is a huge amount. I don't think we will be raising that much from our matched donations. Please direct any City supported funds to help those seeking refuge from that war. Please send no money to the billionaires who control everything in Ukraine. Please amend the words in this motion. On Governance Item 1; I am in favour of this item, but not its timeline. In all the decades of my service in Crown corporations, city civil service and private industry, I was never aware of any person given six months or more to distill an existing report into an action plan. The Governance report…your civil service in this motion, by the way, has been offered six months to maybe come back with an action plan. Usually such an assignment would be due in a week or less. By setting a 180 day target, this looks a lot like kicking the matter down the road. If this is not the intent and Council is actually serious about how the city is governed, please consider changing the due date on this action to 30-days from now. On EPC No. 7; the audit and responsibilities. I am in favour of this change. As my prior comments suggest, this could enhance the quality of the City's audit functions including how city hall reacts to audit reports. If this is to be achieved, it will require that your Governance Committee include those with understanding of audit matters and that they be councillors willing to ask the tough questions that such reviews require. In my background information, I put in information and (inaudible) what I said last week, I did experience just this sort of thing. The organization on which I was an elected councillor, we had our executive group, we're the ones receiving the audit reports, and quite often they didn't get handled correctly and no questions were asked. In the, I think it's about four years that we have had a sub…that group has had separate audit committee with good people on it, the right questions are asked and the audits that we get each year are much higher quality. So, I think this would be an improvement in city governance. It is a matter of giving up power to a smaller other group, but I think it would help. Please note these requirements, if you do change the wording and improve it, please note requirements of these…the folks on that Governance Committee. Under EPC 12…topic 12; there will be 12 persons that are named to City boards. I suggest let's bring a bit of transparency to this process. The public is being asked to support these folks and their qualifications. To just be named doesn't do a whole lot. I am sure the people who considered them had good bios on each of these people and reasons why they would serve well in those jobs. Anyway, to support these recommendations, please add the professional designations to their names. I have known Jeanette for many years, please append P. Eng. to her name, with her consent, of course. It would be Jeanette Montufar, P. Eng. Please add CPA, and so on, to the names of any who use these designations in their professional correspondence.

By this means, we will all have more reasons to support these nominations and nominations in the future. So, moving on to service Item No. 1 on the WPS. I am in favour of this idea. Years ago, before I had a cell phone, I needed to report an emergency. It was 10:00 p.m. I tried to get the attention of the officers inside my local police station. They were there. I could hear them talking and laughing, but they wouldn't answer the door. I was very stressed at the time. I believe that we should never repeat that error. Even if the outside door is locked through the night and off hours, at least allowing persons in when they present to ask for service. I don't think that should be ignored any more. So, I am in favour of the 24/7 keeping them open. And it might be good housekeeping to make sure nobody sneaks in or does anything bad to have the door, you know, buzzed or whatever. But anyway, thank you very much for the opportunity. And we will talk again. Thanks.

**Madam Speaker:** Thank you, David Grant. Seeing no questions, we will move on to the next delegation. I'll just note for Council, Philip Mikulec was listed on our agenda, he can no longer make it. So, we will now move on to Kenneth Ingram, if I could please call you forward. Kenneth is appearing before Council in support of Item 2 of the report of the Standing Policy Committee on Property and Development dated February 2nd, 2023. It's regarding 442 Scotia Street, Leacock House – the Removal of the List of Historical Resources. 10-minute time, please. Welcome.

**Kenneth Ingram:** Hello and thank you again so much for having me yet again today and allowing me to speak. As some of you know, I was here last week at the Executive Policy Committee, but today I am lucky enough to be joined by my girlfriend Heather who also lives with me in the area of Seven Oaks. We join you today as not just members of the community, but as people who really, really do care deeply about the history of our neighbourhood. Last summer, we bought our first home together in the neighbourhood. Again, not far from Marymound. Although, it seems like we've been there a lot longer just beyond the countless times we spent walking the area. I grew up going to Kildonan Park tobogganing, skating, and it takes only a quick trip over the Chief Peguis Bridge to see a plaque of my grandmother's maiden name, Sutherland, because they were among the first of the Scottish settlers to call the area home. Throughout this last year, we really began to taken an interest in the local history and the architecture that goes along with it. Particularly so after visiting the Seven Oaks House Museum and being able to stand in 170-year-old house and the history of the family be told right in the same house that they once existed in. And then I learned that at one point the house spent decades upon decades of just being abandoned, vandalized and being derelict. But through the work of historians and volunteers, it was able to be restored and into the artifact and the jewel of the neighbourhood that it is today. I see a lot of similarities between Seven Oaks House Museum and the Leacock House because while the Seven Oaks House is the oldest house in Winnipeg, the Leacock House is one of the oldest examples we have of the Queen Anne revival style of architecture. It is a style that is near and dear to my heart almost entirely due to the fact that we have so many beautiful examples in the area like the Argue and Lauzon Houses on Luxton, we have the Polson House on Cathedral. For anyone who doesn't know the style here, it's usually characterized by very ornate detailing and woodwork, beautiful fireplaces, wraparound porches and, of course, turrets; the small castle-like towers that project vertically usually on one side of the building. And there is many of these present on the Leacock House, but the Leacock House is particularly unique as a Queen Anne for a couple of other reasons. One, it's over a decade older than any of the other houses I mentioned, even older than historic houses like the McBeth House or the Dalnavert Museum. But it's quite possibly the oldest Queen Anne in the entire area and that's because the Queen Anne style only really caught on in the prairies around 1890. The other thing that makes it so unique is its location. Queen Anne's are generally located fairly central in modern day Winnipeg in areas like the north and west ends, in Wolseley, in Armstrong's Point. And even the ones in Luxton are fairly so. But the Leacock House sits at the furthest north boundary of the then municipality of West Kildonan or modern day Seven Oaks, and it's very far north. Switching gears here, I also want to underline the fact that residents like us and residents as a whole support the great work that Marymound does. And we want to continue to see it expand and through a great initiative like the Healing Centre. But I need to put to rest an idea that I saw surfacing over the last while, because in a case like this, we don't need to make a choice between the expansion of an organization and the preservation of a historical building. Essentially, pitting kids, more specifically struggling youth, against a historic home. Because the choice between only one of these two simply doesn't need to exist. In this case, the choice is nothing more than a false dichotomy fabricated by those who seem to believe that the extra time and care associated with the preservation of one of a kind, 140-year-old home are simply not worth it. This philosophy is exactly why if you go on to Manitoba Historical Society's webpage for the architect of the Leacock House, Walter Chesterton, and you look at all the buildings that he designed in Manitoba from 1881 until 1903, and you look under the status column, you're going to see a lot of demolished. And so, I would like to once again conclude by asking the City Council in 2023 what it would like its legacy to be and ask the real question that we should be asking, which is, do we truly value Winnipeg's earliest history and the few buildings from it that we have left? And I will leave that answer to you. Thank you.

**Madam Speaker:** Thank you for your presentation. We will now take questions for speaker. Councillor Eadie.

**Councillor Eadie:** Yes, Madam Speaker, I am wondering if the delegation is aware that the Polson House, which was located on Cathedral Avenue, was actually recently torn down and there was a lot split?

**Madam Speaker:** Thank you.

**Kenneth Ingram:** As far as I know, 94 Cathedral is still there. It…I just actually took a picture of it last week. So, it hasn't been torn down yet, but unfortunately, it is supposed to be so.

**Madam Speaker:** Thank you. Second question, Councillor Eadie.

**Councillor Eadie:** Yes, Madam Speaker. And I appreciate the presentation from a resident in my ward in the Seven Oaks neighbourhood. He's not the closest neighbour, but close. I know his family. But Madam Speaker, I also wanted to just point out, I think you might have misread your notes. But Madam Speaker, I'm wondering if the delegation knows that the Seven Oaks House is actually, like, more than 170 years old?

**Madam Speaker:** Thank you. Mr. Ingram.

**Kenneth Ingram:** Yeah, I believe that's…that was in my notes. So, I apologize if I misread that. I believe the house itself is about 170 years old and there's actually…the shop next to it, that's even 20 years older than that. So, it just makes it so unique and such a great part of our history.

**Madam Speaker:** Thank you. Final question.

**Councillor Eadie:** And Madam Speaker, last…yeah, last question is, I'm wondering if the delegation has…Madam Speaker, has any problem with the expansion of the facilities at Marymound in order to serve our young ones in the city?

**Madam Speaker:** Thank you. Mr. Ingram.

**Kenneth Ingram:** Thanks again for that question, because I thought I needed to clarify. I heard some of the discussion at EPC and I really need to clarify how much we in the neighbourhood support Marymound, the great work that they do. We've had nothing but positive experiences. Just walking past, there's…we have no problems with them whatsoever. And I think the Healing Centre is a great idea. We think that that's an excellent way of expanding the organization. But again, there's just…it doesn't need to be a choice of one or the other.

**Madam Speaker:** Thank you. Any further questions? Seeing none, thank you for your presentation today. And that now concludes our delegations. We'll now move on to reports. First up, we have the report of the Executive Policy Committee dated February 14th. There are a few items that will be stood down as they have amending motions. That would be Item 1 and 7. Mr. Mayor to introduce the report.

## REPORT OF THE EXECUTIVE POLICY COMMITTEE DATED FEBRUARY 14, 2023

**Mayor Gillingham:** Thank you, Madam Speaker. Then I would introduce the report and move adoption of consent agenda Items 2 through 6, 8 through 12.

**Madam Speaker:** Councillor Allard's pulled 2 – Zoning Agreement Amendment – 1155 Wilkes Avenue. Any further items? Seeing none, I will call the question, thank you Mr. Mayor, on Item 3 through 6, 8 through 12. All in favour? Contrary? That is carried. Madam Clerk.

### Item 1 – Regulating Short-Term Rental Accommodations

**Madam Speaker:** This item has two amending motions. Motion 1: moved by Mayor Gillingham, seconded by Councillor Orlikow. Motion 2: moved by Councillor Allard and seconded by Councillor Santos. Mr. Mayor, your opportunity to introduce the item and speak to your motion.

**Motion No. 1**
**Moved by His Worship Mayor Gillingham,**
**Seconded by Councillor Orlikow,**

*WHEREAS on February 14, 2023, the Executive Policy Committee made a recommendation to Council on the creation of regulation in the previously-unregulated short-term rental accommodation sector;*

*AND WHEREAS the City of Winnipeg wants to grow additional long term residential and encourage housing that attracts and retains longer term residents;*

*AND WHEREAS the intent of the regulation is to control larger scale short-term rental accommodation entities from spreading haphazardly and without control, but not to discourage or punish smaller local operators;*

*AND WHEREAS many Winnipeggers have made personal investment decisions to establish a number of rental properties all across Winnipeg, including in areas zoned R1 and R2, that they then use for short-term rental accommodations;*

*AND WHEREAS condominium owners have expressed frustrations that short-term rental accommodation conflicts in their buildings are not satisfactorily addressed by the limits of City of Winnipeg by-law enforcement;*

*AND WHEREAS The Condominium Act of Manitoba specifies the powers and responsibilities of condominium boards;*

*AND WHEREAS rental arbitrage through short-term rental accommodations has been raised as a growing concern in Winnipeg;*

*AND WHEREAS The Residential Tenancies Act of Manitoba specifies that reasonable landlord approval is required on all sublet arrangements;*

*THEREFORE BE IT RESOLVED that Item 1 of the report of the Executive Policy Committee dated February 14, 2023, be amended as follows:*

- *That Executive Policy Committee recommendation 2-E be replaced with the following:*

  *"In addition, individuals with a permanent residence in Winnipeg, or corporations or partnerships wholly owned by Winnipeg residents with a short-term rental accommodations license would be allowed to rent three (3) non-primary residential properties owned by them or the wholly-owned Winnipeg partnership or corporation as a short-term rental accommodation, conditional on their owning the properties on February 23, 2023, with a combination of the following:*

  *i) In areas zoned multi-family, commercial, or under the Downtown Zoning By-Law;*
  *ii) In areas zoned R1 and R2;"*

- *Add the following new recommendations:*

  *"8. That Council call on the Province of Manitoba to review and amend The Condominium Act, particularly Part 6 – The Condominium Corporation which legislates the power and mandates of the corporation boards, with intention of adding a conflict resolution mechanism for condominium owners who raise grievances related to short-term rental accommodation activities within their building.*

  *"9. That Council further call on the Province of Manitoba to review The Residential Tenancies Act and specify the arrangements that landlords and tenants should be making in regards to short-term rental accommodations."*

- *Renumber the remaining Recommendation accordingly.*

**Mayor Gillingham:** Thank you very much, Madam Speaker. First of all, I want to thank all…all who have been delegates in…certainly in this meeting and previous meetings, as well, all who have submitted comments and requests and ideas related to this item. There was a lot of discussion around it. But I think…I think it is important to put some comments kind of on the record. We certainly are not debating anything today that should surprise anybody. In fact, most major cities in North America already have regulations around short-term rentals and the short-term rental sector. Other cities are moving…if they don't already have regulations they are moving to bring regulations in place. Just yesterday, in fact, Halifax city council passed rules that take effect in September. Rules that are much tougher than the rules being contemplated by Winnipeg City Council today. So, we are not leaping out ahead. And in fact, Councillor Eadie just reminded me a moment ago that we have been discussing the idea of regulating short-term rentals since probably 2019. It was certainly prior to the…prior to the pandemic. I know Councillor Chambers was working quite hard on this file as well. And so, we are actually behind the curve in some ways in bringing some regulations in. Let's also not forget what the legal status, really, of short-term rentals is right now. Whether it's zoning law or tax law or parking rules or building code issues, the odds are that at some point many short-term rental units in the city have already been really operating in the gray area or

perhaps worse when it comes to some of the existing city and provincial laws. I don't believe, you know, that people have nefarious intent in any way. I'm not saying that. I just want to say that, just to reiterate, that the context of what we're doing today that it is important that we bring regulations in. I really appreciate our delegates today, Ms. Finley and others who support the establishment of regulations. The proposal that came through EPC is deliberately meant to be flexible to local operators. Nothing being proposed today is so radical or out of step with what is happening in other municipalities and other jurisdictions. That said, out of respect for the local operators who've tried to do this responsibly, as I said a moment ago, I personally support grandfathering up to three units, and the amending motion that is before you today. I'll highlight it in a minute, just read the 'therefore be it resolved' clauses to articulate that. But to property owners who say that three units are not enough, it's also important to know that for every person who says that they have a right to operate an investment to protect their…and to protect their investments, as Councillor Lukes points out, there is a neighbour writing to ask city councillors to ban this activity outright, entirely, because they believe that's the best way to protect their investment of a home that they own and to preserve a healthy and strong neighbourhood. So, nobody is asking for this to be implemented immediately. In fact, this process is a step in the process today, as I indicated a moment ago, part of what is being…what is before us is to ask our Public Service, if adopted, to come back within 180 days as the development of a by-law at that time before City Council once again will have to deal with this matter and can consider it also. And so, theoretically, any bookings related to…as it was stated today, something like the World Police and Fire Games as one example, would not be jeopardized by bringing in these rules or starting these rules today. And so, the amendment that is before you today, and I want to thank Council colleagues who I've spoken to about this, I certainly want to thank Councillor Orlikow for seconding this amendment. States, and I'll just read it out because perhaps that's easiest way to do it. I will read out the 'therefore be it resolved'. "Therefore be it resolved that Item 1 of the report of the Executive Policy Committee dated February 24th, 2020…February 14th, 2023, be amended as follows: The Executive Policy Committee recommendation 2-E be replaced with the following: 'In addition, individuals with a permanent residence in Winnipeg or corporations or partnerships wholly owned by Winnipeg residents with a short-term rental accommodations license would be allowed to rent three (3) non-primary residential properties owned by them or wholly-owned Winnipeg partnership or corporation as a short-term rental accommodation, conditional on their owning the properties on February 23rd, 2023, with a combination of the following: i) In areas zoned multi-family, commercial or under the Downtown Zoning By-Law; ii) In areas zoned R1 and R2.' And the following new recommendations…add the following new recommendations: 8. That Council call on the Province of Manitoba to review and amend The Condominium Act, particularly Part 6 – The Condominium Corporation which legislates the power and mandates of the corporation boards, with the intention of adding a conflict resolution mechanism for condominium owners who raise grievances related to short-term rental accommodation activities within their building. 9. That Council further call on the Province of Manitoba to review The Residential Tenancies Act and specify the arrangements that landlords and tenants should be making in regards to short-term rental accommodations." And renumber the remaining recommendations accordingly." What this is about, Madam Speaker, is it's an attempt to address two of the issues that I think we have heard consistently. One, an issue from those that are in condominiums who basically said, look, we are not getting anywhere. We have no place to file grievances or file grievances effectively. We are asking the Province of Manitoba to assist those that have invested in condominiums that are condominium…condominium owners who have been negatively impacted by short-term rentals. And that also, we want to make sure that the rules are very, very clear. I mean, it's already in the Residential Tenancies Act, but to specify, we want to make sure that in Winnipeg people cannot rent a property and then turnaround and run it as a…as an Airbnb or some other short-term rental. You have to own the property that you…that you are operating as a short-term rental. And then finally, this amendment also would permit grandfathering up to three units within the R1 and R2 zoning areas. As I said, I think at Executive Policy Committee, Madam Speaker, we are not going to get it perfect the first time through, but we need regulations. We are working hard to put regulations in place and do the best we can to protect area residences and also to acknowledge the investment that many individuals have made over the last several years in the absence of regulations. And we are doing our best to strike this…a regulation that is effective and fair. And certainly, open to and looking forward to the comments of my colleagues.

**Madam Speaker:** Thank you, Mr. Mayor. Next speaker is Councillor Rollins. Oh, pardon me, I need to call Councillor Allard first because he has the…the other amending motion with respect to this item; amending Motion 2, Councillor Allard. My apologies.

**Motion No. 2**
**Moved by Councillor Allard,**
**Seconded by Councillor Santos,**

*BE IT RESOLVED That Item 1 of the Report of the Executive Policy Committee dated February 14, 2023, be referred to the Standing Policy Committee on Property and Development to consider the following:*

*1. The maximum limit for short-term rental accommodations licenses.*

*2. That short-term rental units that are not primary residences of the owner be permitted and regulated consistently across all zoning districts, including in areas zoned R1 or R2.*

**Councillor Allard:** No apology necessary. Thank you, Madam Speaker. Through you to my colleagues; thank you very much to the Mayor for the amending motion. I think it goes a long way in addressing many of the concerns that I had. I do want to maybe talk about the more positive side of Airbnb and the opportunities that it affords Winnipeg. And I won't be supporting the amendments because I think there should be a way forward in allowing Airbnb in all zoning districts in Winnipeg. And I have a few examples that I would like to share and some reasons why I think we should have a mechanism to allow for these under the appropriate conditions with appropriate regulation. And I think regulation is the answer to this issue. I mean, I heard one of my colleagues talk about a situation that was a woman screaming, tires screeching, these are things that can occur anywhere in Winnipeg. And I guess the worst-case scenario is an owner-occupied situation where you may have a neighbour that engages in activities that are not pleasant for the neighbourhood, but given that there is very little regulation for an R1, R2 district that there would be no mechanism for the City to enforce…well, to enforce by-laws if they exist, and I think in that particular instance, there may have been by-law infractions such as the noise by-law, which is governed by the Winnipeg Police Service. I think the Airbnb industry that came here today did make some good examples in terms of how the hotel industry serves some but how the Airbnb industry serves others in ways that are not the same as the hotel industry. I am concerned about the revenue loss for the City of Winnipeg now and going forward. We heard the industry say $1.3 million of tax, license and revenue. That's prior to the Mayor's amendment. So, more information would be required at this point. One of the reasons that I don't…I will not be supporting this motion. I did ask legal counsel for…for consultation with legal counsel because I was worried about potential…potential damages to the City of Winnipeg in terms of the City moving forward with this without…well, without knowing that we were in good legal (inaudible) form as we saw happened with the impact fee which I think was mentioned by one of our delegations today. And I mean, as a person who…who, well, has a family, who has traveled, who has traveled in cars with dogs and kids, I can say that hotels aren't ideal for people who have pets. That's been mentioned earlier. What's also been mentioned earlier that there are municipalities or jurisdictions where the hotel industry partners with the Airbnb industry to offer those people, travelers with opportunities that they are not able to afford with the traditional hotel delivery model. We heard…we heard how important Airbnb is to new Canadians that need to find temporary accommodation. We heard of one family that was relatively large, according to the average, which would be difficult to accommodate in the traditional hotel system. Much better accommodated in the…in an Airbnb scenario where there is the right number of rooms, a suite, a kitchen where that family can prepare food, healthy food, for their family, healthy food for their children, which is often not a possibility when we are looking at a stay at a hotel. Mentioned the Police and Fire Games. I'm…I have some assurance now that this is the beginning of what will eventually be a harder report with hard regulations and there may be time for Police and Fire Games to occur without the bookings currently existing being impacted. I still wonder about damages with…you know, an Airbnb owner with multiple bookings going a year out, you can start looking at some significant dollars that may be forfeit by that…by that new policy. And the fact that we are not proceeding right away with the by-law will help with that, but I don't know that it will be a bulletproof defense if the industry or members of the industry decide to bring the City of Winnipeg to court as we saw with the impact fee scenario. Visiting families; we have…we need immigration to grow as a city. That's been proven time and time again. And the Airbnb framework allows for a variety of different housing opportunities, stay opportunities. And I understand visiting families will at times use the short-term rental option in order to see what life is like in Winnipeg, decide if life in Winnipeg is what they want for their families. And so, I am concerned that a moratorium, which is essentially what is being proposed here with grandfather, thank you to His Worship Mayor Gillingham for accommodating grandfather clauses on a numbers of existing suites. But I think when you get into moratoriums, you're saying, essentially well, we acknowledge that something is existing now. We don't want to hurt the people who are…who are currently beneficiaries of the…of the policy or the lack of policy. But it doesn't offer a way forward, and that is what I would like to see. And that is why I moved the amending motion with Councillor Santos. I wanted this to go back to committee so that we could hash a lot of these things out. I think there is a way to regulate in a way that is strong enough to have even better behaviour from Airbnb tenants than you might have in an owner-occupied environment since we would have regulations. And we need look no further than our vehicles for hire policies. The vehicles for hire policies have allowed the City of Winnipeg to increase the standards of levels of service for residents, they have allowed for things like code of conducts for drivers. There are tremendous opportunities once you start getting into regulation. And if we…if we have a moratorium on new Airbnb in the R1, R2 or other districts, I see that as a loss of opportunity in terms of revenue, in terms of being a welcoming city, in terms tourism. It is not easy traveling with pets and…pets and a larger family. In terms of my own experience, I lived at a single-family home in St. Boniface. We had a situation with our fridge, our fancy fridge, that allowed for us to take filtered water out of the fridge. We were away…no, we weren't away, we…I came to a house that was flooded by this fridge because a pipe had burst, something like that. And my family, which included dogs and kids and my wife and…at the time, and we went to a short-term accommodation with a furnished apartment which was provided to us by the…by the insurance company, but that was the equivalent of a hotel stay and the problem that we had, other than not having the type of space that we were accustomed to, is that we had dogs. The dogs barked and we had complaints. And we felt like this wasn't the right place for us to be because our dogs were barking and they were annoying the neighbours. And so, that wasn't the right place for us. And so, luckily, we were able to find short-term accommodations in the River Heights Ward, which…which was an experience living in a place

other than the St. Boniface Ward. I have to say, it's quite nice in that ward. I don't know that it's as nice as in St. Boniface, but we had an opportunity…the point is, we had an opportunity for a short-term rental because it was there and had it been a lease, the short-term rental would not have been available. And those are the types of opportunities that…that we would be losing. So, we are losing revenue, we're losing a welcoming place of Winnipeg for people visiting the city maybe for the first time. Another story I have is my brother moving back to Winnipeg. He needed short-term accommodation in order to secure himself a home for him…him and his family. They found…they found a place where they could live short-term in an Airbnb. So, I think moratoriums are generally bad policy. We should find a way forward, but that should include a way forward that allows for this and allows for this regulation. Thank you.

**Madam Speaker:** Thank you, Councillor Allard. Mr. Deputy Speaker, I'd like to pass the Chair for you. I'll be back momentarily. Please call me back for the vote. And next speaker, over to you, is Councillor Rollins and Councillor Orlikow. Thank you.

**Mr. Deputy Speaker:** I do need to speak to it as well, Madam Speaker. Anyway, I'm in the Chair and so we have Councillor Rollins.

**Councillor Rollins:** Councillor Eadie, if you need to pass the Chair, I will catch that ball if you need auxiliary support today. My concern as a downtown councillor is to attract and retain my residents and frankly, add more housing that attracts and retains residents. Building residences, housing, they (inaudible) they can afford and they want to live, work and play within and around. Licensing and regulating short-term rentals, I feel, is necessary because to date, folks that are…that own short-term rentals have failed to self-regulate. While I like…I, like other councillors, have experienced the negative effects, the short-term rental as an industry have failed to self-regulate. And in multiple failings, that work has ended up on my desk, on the living rooms and kitchens of houses that live next door and in subsequent podium discussions that we have had. The sum total of those discussions when they have come forward before Council, unfortunately, and I will exclude some of the discussion today, but it included some of the themes we have heard, i.e. that folks are fully capable of self-regulating. Unfortunately, the sum total from if I were to take into account all the things Council have heard for well over a year has been to delay and to not regulate. And the sum total effect is that while City by-laws are sufficient to deal with this which is always an implicit tax on the Public Services' time and always the solution will be, through the Chair, to situate the problems on the laps of councillors like Councillor Lukes who was the sole person responding and neighbours and neighbourhoods. So, I am in favour of getting going today. Of getting going today and having a by-law at the end of 180 days, a draft by-law that we can all look at. And as Chair of Property and Development, I will welcome that day. I will be happy that day. Why? Because then we can stop with the delays, delays that, frankly, at times I considered a values and ethics violation by lobbyists to delay the work of Council, very concerned about that. And get on with the work of really digging into a by-law…a draft by-law that's before us. Today is not that day. Today is the day that we merely direct the Public Service to draft, which is really important to state for reasons that have been expressed by colleagues and concerns. So today is still the day that we exist in an unregulated environment and that is really important. Today is the day and in a subsequent 180 days, well, that is the timeline that we can just prove that you can self-regulate. Folks can self-regulate, Mr. Speaker. I remain concerned that Winnipeg exists in a nonregulated space. So, like I said, I want the next 180 days to be turned over to the Public Service post haste. That is why today, however imperfect, I want to proceed. And as Chair, I will ensure a healthy review, including looking at amending Motion No. 2. And Mr. Speaker, I don't think amending Motion No. 2 presented by Councillors Allard and Santos is necessarily clear, but as a downtown councillor, and like I said, downtown is an area I both want to intensify, but I also want to safeguard it on what might negatively curtail growth and impact adversely housing costs and affordability. And so, when this item returns to Property and Development, I want to seriously look at perhaps using other methods like temporary use permits on nonprimary residences. And so, I will proceed today knowing it is coming back in 180 days, knowing that we will have a framework that is more solid and proceed with the amending motion that Mr. Mayor introduced today. But I do think that there is more to do in order to further mitigate risks, but first, through you, Mr. Chair to Council; I want it to be written. And so, I will be in support of the amending motion from Mr. Mayor. And I look forward to other amending motions to come, but not till 180 days and we see that draft before us. That beautiful draft by-law and the beautiful draft guidelines. Thank you very much, Mr. Speaker.

**Mr. Deputy Speaker:** Councillor Rollins, and just…I appreciate your offer, but you know that anybody who sits on EPC cannot be the Deputy sitting Speaker. Senior Clerk, who do we have next? Councillor Orlikow. Okay.

**Councillor Orlikow:** Well, again, I am learning a lot today. Thank you, Councillor Eadie. That's out of the backdated in the playbook. But that's totally…thank you very much. So, I don't lose my time, which is now down to seven minutes and 50 seconds somehow. So, first of all, today's debate…and I would say, it has been…it has been one of the more interesting debates I have had at city hall in my few years that I have been here. It's been quite interesting. When I first started off in this debate it was based upon zoning, it was based upon ideas of a housing supply. It was based upon more of a model of let's get rid of it. Let's just get rid of short-term rentals in general. However, during the debate I have shifted. And that is, again, why I want to thank all the delegations who have come out to speak and other people who've contacted me. I

have shifted and I…that's why I supported the amending motion today. And the reasons why is I've heard about…first of all, back in…before I started at city hall, I was recycling…in the recycling business. And then, I call it the regulatory hammer came up and wiped me out. Last minute meeting Council had, they decided to go with a large multi-national company and all the three…all the four recyclers in the city got wiped out. Right that day, I lost hundreds of thousands of dollars. I spent five years working five jobs trying to pay that off because the regulatory hammer was just too hard. And that's what I've heard today; the regulatory hammer was a little big, a little bit wide. So, again, so that made me pause. And that's kind of where I am coming from in my background. And I appreciate the Mayor listening to me when I kind of whined a bit about that. But I've also heard about how these short-term rentals, the benefits they do provide. They do provide…again, it really hit home for me from our northern neighbours who come down to the hospitals, want to have more of a home place, they're dealing with some serious issues. Now, Ronald McDonald House does their best, but it provides them a place that they can have…be a family and deal with their issues. We heard about immigrants, as well, who were trying to find a location. So, we've heard about a number of things. Yes, we've also heard about the horror of the party animals that come in just for the night and they go hard, but that's why we're doing licensing regime. The licensing regime, that would be for. The licensing regime will come by and hopefully deal with that. And I've heard some great ideas today, again, to try to limit that down as guests, you're not allowed to have parties in short-term rentals. That's it. And if you do, your license will be revoked. I don't know, that's not bad. So, we can start addressing some of these issues through a licensing regime, but we need one. So, I understand it was a gray area that people ran into. And I was also double…triple shocked when I heard that some people have 80 units. Okay, now that's getting into the area of housing supply and unit supply. That's just too many. This is not what I was expecting out of this whole program. But what I was really happy to see in the amendment that this is for Winnipeggers. This isn't for the person who lives in, god bless them, in Morden or lives in the States who wanted to do investment properties. This is for Winnipeggers. This is what…this is a benefit. If you live here, you can have a few of these. They can update some house…old housing stock, which we know we have, and they can use this. But again, it's for Winnipeggers, even the corporations have to be from Winnipeg. So, again, this to me, limits down the horror that I saw when somebody, a ghost hotel that they call it, of 80 different units. They come in, they're huge moneybags, we have low property values and they come in and they just take over. So, again, I am not looking to expand this into R1 neighbourhoods that everybody has it. But what will this amendment do to the R1? Well, let's say you live beside an R1 short-term rental right now that may or may not be there because it only allowed three. So, they're going to have to make some choices in their thing. They will be licensed and regulated, that's great. So, that's two things. They also may not be there. They may disappear, but you also are going to get more. So, again, I think that balance between those two is very…is very effective. Some arguments about, oh, we're going to lose money. Well, the City is not just about making money but then we'd probably get out of swimming and a whole bunch of other things. We aren't doing that. What we do is we develop neighbourhoods. So, again, I didn't want to see this coming out to be, you know, wiping out neighbourhoods. And again, there was a hint about the rentals in there as well. So, like, just in general rentals. I've heard those arguments. But again, I think we've found a balance between allowing those that do exist, just some of them, many of them are going to be gone because they have to be because they only get three and they have to live in Winnipeg. So, the person from Morden, I am sorry, but not. It allows…it allows…there will be less and we know that. So, to me, regulations are important, money is important, but that's not what we should be driving for because we want to create vibrant communities. We also want to have tourism. We've heard quite clearly that tourism is a big one for this one. The hospitals, the tourism, these other opportunities that they do provide. And not everybody wants to lives or go to an apartment. That is fine. So, again, I think that's okay. We have criminal record searches, that's now in there. We have a licensing regime that's in there. And then, the idea…if we just…I felt if we just focused on the multi-family only, that would be a problem because that would drive it to some of where the problem areas are in right now. So, we need to find a way to find that balance. I know that I have a couple properties in River Heights-Fort Garry Ward that are R1, but 99% of them or the ones I've heard from, and I haven't heard a lot from my neighbourhood. And again, we have the 180 days. We'll now get feedback if there is a very uprising happening at the…in the local level about even having any of these. And I'm sure some people won't be happy, but again, we do have a few in the River Heights area, a couple. And I really have not had a very large number of calls and complaints. There's a couple of bad actors out there, but it's very minor. And again, with these licensing, I believe there will even be less. So, I am quite happy about that as well. So, bottom line is, there are some benefits. There are some benefits with a short-term rental. There are some benefits of allowing people to have R1 properties for homeowners who are trying to struggle, even meet with inflation and other costs, to have an extra source of income. That's okay. But again, I am not in favour of carte blanc, let them…let this have 80…have 200 units throughout the city because that does impact housing supply. And I'm not…so, this is where I kind of found, you know, the balance, for me, was in this one. The licensing will address some of these local issues that we are having. And you know, I've heard from Councillor Lukes, who I totally appreciate. The licensing regime, and we have 180 days, we could even enforce it even a bit better and I know there's a by-law problems, but we're going to have to go through that. So, for me, I think, you know, this motion here today, the amending…with the amending motion, it deals with licensing, it gets revenue, it limits down the numbers that can happen and it's really for Winnipeggers. And to me, that was one of my driving ones for me is, I don't work for the person in Morden, I don't work for the person in Toronto, I work for the person in Winnipeg. So, I felt that this was a good balance. The three R1 properties, and it may not be three R1s, it may be one R1, it may be two RMFs, doesn't matter, they will figure that out. And it does…and I know it's like, well, they knew it was a gray area before they started this business. They did. We also allowed it to happen for a long time, you know. So, they may have known it was a gray area, but we also

didn't address it and we kind of sat back on it. So, again, it's reflecting some of that investment and entrepreneurial spirit that we love from Winnipeggers to be able to, you know, get out there and do things, but not just dropping the regulatory hammer on them and wiping them out. So, again, my biggest concern were the mom and pop shops, the ones that have one, two properties, those are the ones I heard from are. Not too interested in the 80…80-unit people. This is not the business we should be…they should be doing. So, I found this a very good balance. So, overall, I…as Councillor Rollins said, I'll be looking at the by-law. We'll be tweaking it. Councillor Wyatt came up with a great one, the commercial…the tax…the assessment taxation. Well, yeah, if you are…if it's not a home and it's a business, you may…we want to look at that one. That's a very good idea as well and I think more ideas will pop-up in 180-days that we can hammer down on. But overall, I think this is a good balance. And I hope we'll support the motion plus the amending Motion No. 1.

**Mr. Deputy Speaker:** Thank you, Councillor Orlikow. Next on the list I have Councillor Chambers to speak. After Councillor Chambers, it will be Councillors Gilroy and then Councillors Luke…Councillor Lukes.

**Councillor Chambers:** Thank you, Mr. Deputy Speaker. You know, I have used air and b for some of my trips with my buddies, whether we're heading to the United States to attend Super Bowl or just out for a golfing trip. Got eight or nine of us that are, you know, staying in the same accommodations. So, we've used Airbnb for that purpose. And I know that the short-term rentals do serve a purpose in our community for a variety of service users with alternative accommodation needs. And I am very sensitive that…to that. And I want to ensure that I support their unique needs in terms of finding accommodations here in our city as it does impact on tourism. But I am also sensitive to the point that short-term rentals are not the only businesses that are operating in the residential context. There are licensed daycares, there are hair salons which I know nothing of, there's reiki, there's a whole host of other permitted businesses in our communities. And we must also note more and more people are also working from home these days. The area of Fort Richmond, which is in my ward, also struggles with the student housing issue near the University of Manitoba that contribute to the decline of homes and properties in that area. With all of this activity, how is it impacting the liveability of residents who have made significant investments in their homes and their properties? We need to know the totality of what we're dealing with and get an inventory of all of the short-term rental providers so we know and understand the gravity of this situation. I want to thank the short-term rental people that…owners that were…have taken time out of their day to come and present to us as Council today. It has given us a lot more food for thought in terms of how we're going to proceed from a regulatory perspective. I also want to thank the Public Service for the work that they have done in terms of doing their due diligence looking at other jurisdictions, other models and how that might impact here on the City of Winnipeg recognizing that not every jurisdiction is the same. So, there is some uniqueness to the City of Winnipeg in terms of how this should be framed up and eventually go to legal counsel for the framing of the by-laws. I also want to thank Mayor Gillingham for the amendments that he has proposed to strike a fair and decent balance that strives to address the concerns of residents that, you know, I've raised in points and Councillor Lukes has raised in points. And being also sensitive to the business owners, the short-term rental business owners, who have also made investments in their properties. We also have to work very collaboratively with the Province to address the gaps in the condo board regulations to ensure that there's no loopholes in terms of some of the nefarious activity that continues to happen, especially in the downtown area, but we've heard does happen throughout the city as well. So, I will support the amendments that were supported or provided by Mayor Gillingham. I am looking for this to be resolved, to have this debate today or to go to a vote so that we can start the process of working on those regulations that strike that fair balance for the residents who have…who have been impacted by neighbours on either side that have short-term rentals that they are seeing this activity, this business activity, in their residential communities. It is important that, you know, we look and focus on the health and welfare of our communities. As Councillor Orlikow has said, we are in the business of developing communities. And it's important for us to ensure that we are sensitive to the needs of those who are tax paying citizens in our city, that are raising their families in our city, that are, you know, at the end of the day want to, you know, go home, sit in their backyards, you know, put their feet up and enjoy their time with their family members and within their community. I am sure that a fair balance can be reached if we work hard enough as a Council to debate these issues and ensure all of the saline points are met while recognizing the dichotomy that exists between the business owners and the residents that are living, you know, consecutively beside each other and ensuring that those that are coming in, in terms of, you know, the tourism aspect are also vetted and, you know, are good individuals to rent out these accommodations and that they are not going to negatively impact the neighbourhoods that we are trying to build. Thank you, Mr. Speaker.

**Mr. Deputy Speaker:** Thank you, Councillor Chambers. Councillor Gilroy.

**Councillor Gilroy:** Thank you, Mr. Speaker. This is something that I believe we should be moving forward with. I have been hearing from residents within the Glasshouse for quite a while on this issue. I believe, though, that we need to be really a lot…a little bit more stronger and towards our condominium use. I believe that when we ask the Province, we need to really dictate the amount that is allowed within a multi-family unit. I think that that's critical. It is really unfair of what the Glasshouse has seen and how many accommodations that we have within the Glasshouse. So, that is something I'm a little bit concerned of about the motion, but maybe those that hear me now might think of something we could do that would support that. But in terms of regulations, we need to really look at what other cities are doing and that is what we

have done here. I have enjoyed using short-term rentals myself. And I have gone away and that is not something I'd want to see the City not allowing here, but I do think that they need to be regulated. It is clear that we are seeing issues within short-term…short-term rentals and we have to make sure that we're dealing with them. A lot of things that we could be looking at in terms of making sure that people sign…that when they do come in to a short-term rental that they're signing on to the noise by-laws, that they're signing on to the regulations that we as a city feels strongly about. Making sure that when there is…how many are limited within a…within a premise and if there's visitors on the premises. So, we…there are things that we can be doing within…within our legislative authority when we are restricting and when we're permitting and licensing short-term rentals. So, I think this is a really good start. So, I look forward to seeing the results in 90 days. I do think that we should be considering, though, asking the Province. I know there is a little bit…a bit of wording around asking the Province, but we should be asking them to restrict the numbers that are within multi-family units. Because in terms of the Glasshouse, the majority of the…of the units are short-term rentals and that is not something we want to see within our downtown and within neighbourhoods. So, I look forward to further discussion. I do want to thank the many owners of short-term rentals that have come forward and shared their…their concerns. I'm hoping that we'll come up with...I don't think we're going to please everybody in terms of what we're going to come forward with, but I do like the work that was done by EPC. And I also like the fact that you have to be a resident in terms of owning short-term rentals. I think that that is key here. We want to support our Winnipeggers in making sure that they are trying to find other ways to make money but also too I think there is a need for short-term rentals here in the city, and so, providing that opportunity for some people to be able to provide those accommodations, I think, is critical. Thank you. Thank you, Mr. Speaker.

**Mr. Deputy Speaker:** Thank you, Councillor Gilroy. Councillor Lukes, your turn.

**Councillor Lukes:** Thank you very much. I want to acknowledge and thank all the presenters and the hours of conversations and e-mails that the public has brought forward. Being on the Planning and Development Committee for a few years enabled much discussion on this file. We have been talking about it a lot. I am glad to see that we are implementing some form of regulation that's coming forward. I know we are not going to please everyone. For sure, that's…this is a very…this is one of these topics that, you know, the pendulum is here and it's here and we are trying to bring it in the middle, but I know we're not going to please everyone. So, I am going to speak to primarily the R1 and R2. I've worked for years with the very, very dark nature of illegal rooming houses. And I am acutely aware of what the by-law officers can and can't enforce. And through that work, we increased our by-law officers, we increased clarity on what can and can't be enforced. We increased clarity on horizontal communication versus just the sort of siloed approach that started in the beginning. Short-term rentals that are not owner-operated fundamentally change the fabric and character of a residential neighbourhood. The coming and goings nonstop of different entities, different people; weekly, daily, every week, every month indisputably changes the dynamics of a residential neighbourhood that is zoned R1 and R2. Residential neighbourhoods do not have the same regulatory tools that apartments and condos have. They're not multi-family complexes. They don't have condo boards. They don't have agencies overseeing them. And as I have noted, working for many years on the very, very dark deep nature of illegal rooming houses and working with by-law officers, by-law officers can only enforce the by-laws in place if the by-law officer is available. In the situations I've presented earlier today with the coming and goings of the patriots, the roofers, the Lamborghinis, and the others, they were all adhering to the by-laws. No by-law can prevent the constant daily, weekly, monthly turnover in an area zoned residential. And to note, short-term rental owners don't have to be bad actors, they could be good. But it again, it's the constant business turnover, the transient nature that short-term rentals bring to residential neighbourhoods that fundamentally change the fabric of the area that's zoned R1 and 2. So, you know, I appreciate the work that is being done. I appreciate the collaborative effort that's…that's being put into this. But I also…you know, I didn't hear from any residents today. I know…I know some of the residents that I work with are out of town, they're not here, they are listening. And I have to be the voice of them and speak up and speak to the R1 and R2 what is presented for grandfathering in. So, I know more work has to be done at the creation of the by-law. This will be coming back. I appreciate that. And I just wanted to put these comments on the record. Thank you.

**Mr. Deputy Speaker:** Senior Clerk, is there anybody else indicating they'd like to speak?

**Clerk:** Next is Councillor Schreyer.

**Councillor Schreyer:** Councillor Schreyer, okay.

**Councillor Schreyer:** Madam Clerk, Madam…Mr. Speaker, Councillor Santos had had her hand up at the same time. I would prefer if Councillor Santos could speak before me given that she seconded the motion.

**Mr. Deputy Speaker:** All right. Councillor…Councillor Santos…Councillor Santos, please, you may proceed, and then Councillor Schreyer will follow.

**Councillor Santos:** Aw, that was nice.

**Councillor Schreyer:** That was to my own benefit.

**Councillor Santos:** Oh, okay. Okay, so I reviewed the report in quite a bit of detail and compared the negative impacts and the positive impacts. And I am convinced that having short-term rentals is a good thing for our local economy, tourism and offering affordable accommodations. I support some of the recommendations; the accommodation tax, licensing annually and adding regulations to address the safety concerns and neighbourhood liveability. What I am not supportive of at this time is the maximum license limit or allowing to rent three non-primary residential properties. Might be a little controversial, but I am going to say it. Governments should not be in the business of restricting free market. Remember the Uber and the taxi debate? We offered choices. If we are going to be restricting individuals, then I think it is only fair that we should restrict hotel owners. Again, don't want to be offensive or controversial, but someone like Canad Inns or Holiday Inns, should we be restricting their business and limiting those owners to only three hotels? I am in favour of a free market dictating itself. Our job as a government is to collect taxes and manage public services. Yes, I want to acknowledge there are some bad apples in our community and I am glad to see in this report there are mechanisms to either fine the STRs or revoke their licenses. I am not supportive…lastly, I'm not supportive of restricting short-term rentals to only multi-family commercial and downtown. We should allow these accommodations in all neighbourhoods, in all different types…all different dwelling types. The important factor that resonated to me the most was allowing vulnerable people such as refugees, survivors of domestic violence, people who are receiving medical treatments to be…those are the things that impacted me the most because I think about the lived experiences and things that happened within my own family context. We know our city is changing rapidly. We call ourselves a multi…multi-cultural, diverse city that has over 150 languages spoken. Our population is changing over the decades. We have multi-generational families coming to Winnipeg and wanting to settle here. Like myself, I've got two kids, I have my husband, I've got dogs and cats and I have my mom that lives with us. We as a family travel a lot together and so we are always looking at costs and what those costs look like when we're travelling, when we're going out to medical appointments. My mom, as an example, she had eye surgery and we went to BC and we took my dog and my husband. And you know, at that time, we were in downtown, the hospital was in downtown Vancouver; very expensive hotels. So, short-term rentals was definitely an affordable option for our family. We know that like most families who are looking for affordable options, current rise in inflation and living costs, it is even more imperative that affordability is the key when we make our policies while balancing and including economic recovery. We've heard from delegates today bring up some concerns such as World Police and Firefighter Games or even if our city wants to host large events, for example, I think we just recently put in a bid for Grey Cup to come here in 2024 or 2025…or 2025. So, for the World Police Games, I'm just using that as an example, we know 9,000 athletes from all over the world are coming to Winnipeg. I'm going to do a little plug here, too; I am a volunteer, technical lead, for the Arm-Wrestling Games, so I attend the monthly meetings where I know these athletes, when they come, they are not sponsored. They are coming here on their own dime, on their own money. And when they're coming here from across the world, they want to make a trip out of it. So, they're coming here with their families and they're making it a family trip. Another thing that I am considering is the influx of Ukrainians that are choosing Winnipeg as their new home. We know there are roughly 12,000 that have already arrived and they are living here in Winnipeg in STRs and in hotels. So, given the affordable options to people who are choosing Winnipeg as their new home or just visiting our great city, rentals should be allowed in all neighbourhoods in all dwelling types. I do want to point out one thing that I did notice in the report, page 18. And I think why I believe the administration chose to be restrictive with this respect. Public Service recommends approaching the regulations STR is a matter of scales of the type of land use according to the intensity of the surrounding use. This approach does not require zoning review or development application as a use would be established within the current zoning by-laws and regulated through licensing. This approach already has put restrictions because their own policies make R1 and R2 restrictive. The only way to change this is to realize and recognize that our policies that we created we must work hard to change them. Zoning changes that breakdown the economic and racial divides in our city will only be successful if these restrictive policies are changed. We say we are an inclusive city, but wording and like these in these reports suggest otherwise. Winnipeg is economically and racially divided. These divisions actually create structural racism in our city that acts as a barrier to opportunity, quality of life for many newcomers, immigrants and visitors to our great city. If we want to find meaningful solutions that create more equitable cities, we must establish broad interwoven public policies that move us towards those goal. We must make difficult and unpopular decisions. But accepting that neighbourhood character must come from more diverse, both socially and built in form, driven by the creation of more affordable housing options, it is important to start a starting point along that journey into equitable state. So, I hope with my council colleagues will consider bringing these…the specific motion back. I think we've said here maximum limit for short-term rental accommodation license and short-term units should be going across all zoning districts. I would like it to refer it back because of the reasons I've stated before. Mayor Gillingham and Councillor Orlikow, I'm not in favour of grandfathering, so I can't support your current amendment, but I do support adding the new recommendations 8 and 9. I will be calling to spread out these recommendations separately when the vote does come time. Thank you.

**Mr. Deputy Speaker:** Thank you, Councillor Santos. The next speaker will be Councillor Schreyer. And as soon as Councillor Schreyer is done, we are going to break for our lunch break till 1:30 after Councillor Schreyer finishes. Only because your…your Deputy Speaker has a telephone doctor's appointment at 12:15 p.m., so.

**Councillor Schreyer:** Point of order. Is there a point of order?

**Mr. Deputy Speaker:** Pardon me, Monsieur Allard?

**Councillor Allard:** (inaudible) as well.

**Mr. Deputy Speaker:** Yeah, okay. All right, Councillor Schreyer.

**Councillor Schreyer:** Do we have any technical…audio visual technical difficulties at this time? I don't see the screen on.

**Mr. Deputy Speaker:** I'm sorry, it's your turn to speak on the short-term rental report.

**Councillor Schreyer:** Thank you, Speaker…Mr. Speaker. Do we have any technical difficulties at this time? I don't see our audio visual working.

**Mr. Deputy Speaker:** Oh.

**Councillor Schreyer:** We're good? Okay. Thank you…thank you, Mr. Speaker. I wasn't being a gentleman when I asked to yield to Councillor Santos. She had seconded a motion and it was to my benefit to listen to her. You may be aware that those that speak during the Council influence…I actually influenced by what people say in the council chamber as I deliberate on this and decide what I am going to say as well. I'll have to say, in this case, this was one of the most substantive, developed speeches made by Councillor Santos in my…well, in my four years sitting here beside her in this chamber. And I thank her for that as well as her perspective on her concerns over the path that we are dealing with today. Really important issue. I have something to say. In my…over the course of my life, which is a number of decades now, I have traveled throughout this country, this continent, this world in many forms of residences and lodging. I don't know anybody in particular…I know for a fact has stayed in more modes of lodging and short to mid-term lodging than I have. Not even any member of my own family or coworkers. And I'm just…when I think of what influences my perspective on how it is to be living short-term over days or weeks or months in a certain location, I mean, it's been…in Alberta, as a roughneck, traveling all over Alberta, that is pretty good because you get a daily allowance for where you stay when you're working on an oil rig and the closest hotel or motel and you might stay at a place for few days or a few weeks until your lease is done and you strike or you don't strike oil. As a political organizer throughout Atlantic Canada billeting with people on a short and mid-term for days or weeks at a time or circling around and staying with the same families over time…over a period of months as you travel around as a political organizer. Traveling from Winnipeg, driving myself through the States, Mexico, Guatemala, El Salvador, Nicaragua, Costa Rica, and Panama in my car with Nicaraguan soldiers or Honduran police officers in my car flagging me down. I become their chauffeur for the day. Things like this. And how the lodging you stay in, staying in beds and breakfasts before the era of Airbnb even existed kind of thing. And…but we are in a new era. And in the last decade, I've stayed in Airbnbs, as an example, and the like…the ilk, this new emerging industry which kind of already existed, but more than ever before, in half the provinces of Canada. And in Winnipeg I've lived short-term or mid-term in half the wards in the city, I mean, in sort of different ways. What I notice is…I mean, because I don't necessarily…I feel the sense of connection to maybe the community, to my neighbours, whatever, but always trying to figure how they feel about where I am living, how they feel about this place I am living in temporarily. It's part of my life whether I'm living there or not. And so, I have to say for all of that experience and living in all forms…so many forms…oh, traveled in the arctic, there's not necessarily any Airbnbs or beds and breakfasts or hotels but you stay in military installations or in working camps. Not too different from…as you would working in northern Alberta drilling for oil, as an example. But all these things I still rely on the good judgment of my fellow councillors and the administration and those in the industries who are vying for their perspectives to be heard. And given all of this, I don't have any more to say than anybody else has on this. Everybody has made some really good comments on this. And it ends up being a rather complex issue, isn't it? It's a surprisingly complex issue because we are talking about where people are living, whether they're there short-term or adjacent to next door to where people are living long-term. We are talking about where people sleep. We are talking about why are we doing this, because people need a place to sleep. And how do you quantify this? We don't…we don't even talk much about the relevance of that. It is a place where people are raising their families right next door. We're talking about a place where people are traveling with their families. Hopefully doing this in safety. We're…there's all sorts of reasons to be traveling and all sorts of reasons why we will be living near or beside short and mid-term accommodation units for all sorts of reasons throughout our lives. And therefore, we are getting down to the crux of people's concept of quality of life. Their concept of what their neighbourhood is. Their…and, of course, people's industries and an emerging industry and…which I have seen, I've seen…I've seen with my own eyes in different cities and here in Winnipeg, I have been really impressed with the industry. Having said that, and referring to Councillor Santos in terms of what she referred to as a free market. Well, I believe in private market. I believe that true freedom in the marketplace comes from regulations that are liberating. And to the extent we all know we live in a society of law and order. Does that mean that we don't live in a society of freedom because we have regulations and rules? And so, it becomes

that this is where we…where we hash it out and where we try to establish the fairest market we can. And fairness, of course, isn't perfection, it's a sense of compromise, but at the same time, there's things in which you can't compromise. There's things in which we uphold dearly like the ability for people to have certain industries, to have their own companies. And I have seen how people embrace it with their lives, their ability to offer these accommodations in a way that hasn't been done before. Having said that, I also believe in a fair playing field. And therefore, as an example, in this industry or when it comes to the car service industry, having a market, a fair market, with a fair playing field. Another issue when we have to deal with changing of regulations in industry, including in private industry, is when you change the rules in the middle of the game. Now, for some people you can say, anytime you change the rules in the marketplace and industry you're changing the rules in the middle of the game. As an example, when it comes to historical building designation and people say, well, I just bought a building for $1 million. I know I have to…I have to do some renovations, but bow they are imposing on me an historical status, so now there's certain things I can't do, have to do, and certain ways I have to spend my money and spend more money. And therefore, that is part of the problem when you change regulations kind of thing. And here we are having to adapt to a change in the industry that we all accept has to be an expression of fairness for the industry. But because it impacts on...was that eight minutes already? All right, well anyway. Thank you and there is a couple of cents worth of perspective.

**Mr. Deputy Speaker:** Thank you for concluding, Councillor Schreyer. Maybe a little less time about Councillor Santos at the beginning might have helped. Anyway. So, we are now adjourned. And please, I will make my best effort to be 1:30 sharp. I hope everybody else will.

**Reconvened meeting of**
**Winnipeg City Council of**
**February 23, 2023, at 1:41 p.m.**

**Madam Speaker:** Good afternoon. I would like to reconvene our Council meeting of February 23rd, 2023. We're on the report of the Executive Policy Committee dated February 14th, 2023, Item No. 1 – Regulating Short-Term Rental Accommodations. Our next speaker is Councillor Wyatt.

**Councillor Wyatt:** Thanks, Madam Speaker. I just rise to put a few words on the record. I want to share a lot of the same concerns raised by Councillor Lukes, previous speaker to this matter. And you know, this is probably…you know, land use is probably one of our main responsibilities. This issue speaks to the core of the land use and land use regulation. And if anything, it also speaks to the issue in terms of taxation. It was pointed out to me by a very young and talented member of the Mayor's Office, Mr. Kelcey, that…that the headquarters of Airbnb is no less than San Francisco, but of course, in San Francisco, what they decided to do is to regulate Airbnb by applying assessment taxation on units. They actually addressed it through their assessment legislation. And that to me I think would restore balance to the debate. We have a scenario where the industry has come forward, the short-term rental industry, and voluntarily said, we are prepared to pay taxes. We're prepared the same…pay the same taxes that the hotel association, the hoteliers pay in terms of the accommodation tax. But when asked about whether or not they are prepared to pay commercial realty taxes including business tax the association had no policy on it or no opinion on it as if they were not aware that such taxes existed. In other words, it's really not a mature industry yet. A mature business would have recognized the fact that they would be paying business tax and commercial taxes because that is in the realm of their responsibilities. That is in the realm of their…their fixed costs. This is an industry which clearly is somewhat flying by the seat of their pants in terms of how they operate. And we hear it now it in terms of the amount of units. Now, it's been said that it's 1459…1,459 units in the city, who knows what the number is, Madam Speaker. You know, it's very similar, this debate reminds me of the Uber debate, you know, vehicles for hire. And you know, what I always…have never been able to understand is why we are so eager to bend over backwards for an online American multinational corporation which, frankly, doesn't give two hoots about what goes on in the city of Winnipeg. And clearly, does not operate by the same standards, for example, as our taxicab industry has to, the same safety standards. Uber flies far below those safety standards even though we have attempted to try to address it and it's still an outstanding issue in my mind. And we see that happening here. And let's be realistic, everybody is throwing out these ideas of how wonderful this is, that we're going to have by-law enforcement and we're going to get three units…maximum of three units. Let's…you know, we live in a city where we are right now enforcing our by-laws spread out over three or four or five different departments or divisions. We've got Community Services, Property and Development, Parking Authority, Fire and in some cases, Police attempting to enforce our by-laws. Have you seen our…have you seen by-law enforcement happening in the city lately, Madam Speaker? Garbage that's full in downtown Winnipeg piled high against buildings. Pylon signs empty without any facia. Mobile signs breaking the by-laws when the multiple mobile signs on properties. All over our city, by-laws are not being enforced, and yet, we fully expect to how we're going to enforce this? How are we going to know who has how many units somebody has? How is this enforceable? It is impossible to enforce it. What has to happen is we have to request…this is beyond our realm again and we have to request assistance from the Province in terms of amending legislation because this is the gig economy. The gig economy which

is undermining the regular economy. And we often say, well you know, we didn't have that flexibility before. I've been…I'm hearing on this floor of council, we didn't have that flexibility before. And with all due respect, Madam Speaker, you know, the hotels of our city have accommodated many different scenarios with regards to families, families with pets, people…other than smoking, you can forget about smoking in hotels now, but everything else you can accommodate. You want to…you want to be able to make a meal? You can have, you know, a kitchenette. You get a hotel with a kitchenette, Madam Speaker. But these hotels are paying business tax. They are paying commercial taxes. They're paying accommodation tax. They have hired staff. We heard today from the…you know, you're going to impact our employment in the city. What is going to be the impact and what has been the impact of the Airbnb industry on employment in the hotel industry which has been very loyal to the city and consistently loyal and supportive? How many times have we called upon that industry to help us in times of crisis? How many times in the past, think about it, has the hotel industry stepped up when we've had evacuation from the north because of the fires or other crisis and rooms were full? As if they didn't exist before, that all of a sudden, Airbnb solved all these problems. What utter nonsense. We are not going to be able to enforce this by-law, Madam Speaker. We need to bring in regulations to apply taxation. And I can assure you that if they are subject to commercial taxes and a property is deemed now commercial because it has a unit in it that is being used for commercial purpose and business taxes, the issue will resolve itself pretty quick. And we won't have the headaches that we've been having throughout the city that Councillor Lukes so eloquently spoke about. And yeah, Madam Speaker, I am not…not a fan of the gig economy because, frankly, it hasn't proven itself yet. It's been around for a short while. It's made a lot of money. Congratulate for that. I know Councillor Santos is a strong free entrepreneur…free enterpriser and a part of me is as well. But I can tell you this, Madam Speaker, I believe in an even playing field. I think that's absolutely crucial, right? We expect certain things of our hotels in the city to operate by certain standards, and yet, those same standards; whether it be workplace, health and safety, whether it be building code, whether it be requirements with regards to how staff are treated and hired, whether it be regards to how they pay their taxes are not being applied in any way, shape or form to the same extent for this industry. And that's what's got to change. And that's really beyond the realm of this municipal government or any other municipal government. We need the assistance of the Province of Manitoba to address this growing concern. And just as our phone lines light up with regards to the complaints, as Councillor Lukes spoke about, we've got to make sure that the MLA's phone lines light up the same way so that we could bring in the regulations, the regulations that have to come provincially to address this problem. Those are my comments. Thank you.

**Madam Speaker:** Thank you, Councillor Wyatt. Next speaker, Councillor Eadie.

**Councillor Eadie:** Thank you, Madam Speaker. My doctor finally called. Madam Speaker, I rise to speak to this report on what we are calling short-term rentals. Whatever happened to the month-to-month lease agreement? Anyway, sorry. Madam Speaker, I am rising to speak to this issue in regards to the...well, let me start off by…so, my aunt and uncle…so we used to have bed and breakfast. Airbnb is a gig thing. It's not really a bed and breakfast necessarily as we traditionally know it. And there are people who are operating like a traditional bed and breakfast where you have a couple. And my aunt and uncle actually had a…on the farm, north of Treherne. And to help ends meet, Madam Speaker because, you know, it wasn't pulling in enough some years for…from grain or from cattle or whatever, Madam Speaker, so they had a home-based business that they added in to bring in some more income. And so, they were running a bed and breakfast. And there's lots of people who would do that. It's a home-based business, bed and breakfast. And it's a way of having income, being able to afford and enjoy your house, and so on. So, we get into the gig economy and we move into this whole new realm of short-term rentals. It is a place you're staying. So, a bed and breakfast, I would be staying there, not living there, I was staying there. So, my first problem is this; it's not a residential property being used as a home-based business. What we're hearing from are people running a business, a gig economy business. And ultimately, I disagree with the zoning experts. You know, it is called residential; residential-1, residential-2. We should call it A-1, A-2 and call it…a hotel A-3; accommodation-3, accommodation-2, accommodation-1. Maybe that's what we should have, a new zoning category that would be lumped under the Municipal Assessments Act as under the 'other' category, which means it will be apportioned and taxed at 65% of the value. And like apartment blocks, Madam Speaker, apartments are actually assessed, their value is based on their ability to make money. It's not necessarily the sale value of that apartment block…or apartment blocks to get sold, it's also based on their ability to make money. So, we bring in this gig economy thing. Apartment blocks now can make, what? We heard the average daily cost is $122. So, I can make on a two-bedroom apartment, I can make $3,660 at the average a month. That's what I can make. What are people paying for two bedrooms now in Winnipeg? They're paying, what? $1,500, $1,600, maybe, for brand-new high-end kind of thing, Madam Speaker. And so, like…so what are we going to drive up the rental prices for apartment blocks for people like my son and his partner who living together now? They couldn't afford to buy a house. They are barely…you know, they could afford to rent that apartment, but can they afford to rent that apartment at $3,660 a month? No. So, like, we are regulating this to try to prevent some issues that could happen. The potential rise in the value of a house is not going to help…the free market isn't going to help the William Whyte neighbourhood or the Spence neighbourhood for that matter. So, that free market, it ain't bringing people over there because you know what? Nobody wants to buy up those vacant buildings and fix them up and rent them out properly now. What is going to happen, Madam Speaker? So…so, like, this gig economy sounds wonderful, but what we are doing here, we need to achieve a balance. I'm kind of…my position on the whole matter is totally different from what we are bringing forth here about what we should do. But given that we do need some regulation, Madam Speaker,

in order to try to balance this out, whatever regulations we create, don't do what we did to the taxicab. That personal vehicle doesn't have to meet anywhere near the requirements of a regular taxicab license. All the security, all the ability to tape video and all the extra costs, not to mention, they get a special deal from MPI. That's not how you create what I call fair competition. Never mind the free market. If we are going to bring in regulations, we need to create fair competition. And make no mistake, they are in competition with the hotels. Accommodation. It is all about accommodation for places for people to stay short term, not live, whatever. We heard these wonderful things about immigrants coming here and needing to have a place for a month or two. Well, that is a month-to-month lease agreement. You can already find that for cheaper than, what, we heard from somebody, $50 a day. $50 a day. Wow, I could…I could get a better deal on a month-to-month rental. Somebody's making more money than they need to. Anyway, it's not your traditional bed and breakfast. This is a gig economy. So, I just have to say today, I am voting to do some regulation, but I want to see regulation that balances things out. It sees that there's fair competition and fair competition is if you're going to have like 80 units, you are running a hotel, then you've got to pay your assessment based on 65% on a commercial. Councillor Wyatt came up with an interesting idea, you add a new category under the Municipal Assessments Act. I don't know. For apartments, we need some regulation in there that says only a percentage of the apartments in an apartment block can be used for short-term rentals because otherwise you are going to drive up the cost for people to rent apartments in this city. Now, if you look at Toronto, they went strictly you have to do it in your primary residence, which is your traditional bed and breakfast. Not the gig economy, traditional. That's the way for people to have a home-based business to bring in extra money. That is cool. My dad used to rent out on a month-to-month. Used to rent out to a renter in our house. He lived in one room and we lived in the other rooms and he was there and he paid month-to-month, he paid us and that helped my dad make ends meet. So, but we really have to be careful here. If you look at Toronto, I don't know if it has anything to do with the regulations on the short-term, but have you booked your hotel yet for Toronto for the federation? It's like…it's gone up a huge amount for hotels. So, we need a balance in regulations, Madam Speaker. And so, I will be voting for the amendment from the Mayor and as amended I will vote for it to go along.

**Madam Speaker:** Thank you, Councillor Eadie. Any further speakers on this item? Seeing none, Councillor Allard to close.

**Councillor Allard:** Thank you, Madam Speaker, through you to my colleagues. Thank you to the Mayor for the motion…for the motion amending the report from the recommendation of Executive Policy Committee. I will not be supporting this motion because I don't believe it goes far enough. I don't think that moratoriums are generally a good policy. I think we should know what we're allowing, who, what, when, and why. And having a shrink wrap on part of the city going forward I don't think is the right policy. I think we need to know why we're allowing certain Airbnbs to operate. I believe that we can regulate. I believe that we can be very strict with the regulation. Further to Councillor Eadie's comments about regulations imposed on the vehicle for hire industry and with the licensing system, we can impose the types of fines and regulations that would allow for a well functioning Airbnb system in Winnipeg. I believe that with…through the licensing system, we can implement a regulation system for Airbnb that would be even stronger than our current by-law enforcement system in the city of Winnipeg given that we have seen that the licensing system with vehicles for hire, for example, has allowed us to do things like impose code of conducts to protect women from sexual harassment, for example. That is not something that we would see through a by-law type of system. That is something that we were able to impose through a licensing system. And that was supported by Council. And so, I'm concerned about the lost…the loss of revenue, future revenue for the City of Winnipeg, not allowing Airbnb in all zoning districts. I am concerned about potential damages. We heard one of the delegations talk about perhaps seeing a repeat of what we saw with the impact fee. City of Winnipeg losing in court and losing millions of dollars. And just a bit on the positives, I've heard a lot of criticisms, a lot of…just some of the positives on what Airbnbs allow. And so, Airbnbs often have kitchens. They allow for the preparation of healthy food for families. They offer accommodation for potential new Canadians who are visiting Winnipeg and may be considering moving here permanently and gives them accommodation similar to that that they may want to live in long-term. Airbnb allows for short-term accommodation of northern remote communities coming in to town for healthcare or other reasons. I had mentioned my own situation where I had to leave my owner-occupied residential home because…because of a fridge flood and that the hotel environment was not ideal for me and my family. The hotel environment ended up…resulted in my family and I generating complaints from neighbours in the hotel with barking dogs. We eventually found accommodation with short-term rental in the River Heights Ward, which was…which was a nice ward. I still think St. Boniface is nicer. I mentioned my brother who moved here permanently to Winnipeg who used short-term accommodations and that was ideal for him and his family given their…well, given their situation and their dog. And I really think this is a lost opportunity for us not to give the Public Service the direction to look at Airbnb regulation for all zoning districts. I mean, there is also the problem of…heard the problem of enforcement. My experience, belief from my time in…well, in office and my time in university in my masters in public administration is that if you simply ban things, they don't go away. They keep happening and they become more problematic and that regulation is really the way to have a…what you want from an industry is by regulating it and not by banning it outright which is, I think, what this grandfather is. I mean, it's allow what is, but don't allow any more in the future. I think there are ways to bring in a new policy to make it strong and to allow for it in all zoning districts. And tourism; I think…I think tourism is important to Winnipeg. And some families will choose to not come to Winnipeg if they can't find accommodation for them and their families. So, please support my motion. My motion is for referral, it's not to end the report, it's for the report to go to Planning, Property and

Development and so that we can hash out more of the…those issues there and look at the possibility for Airbnb happening in all zoning districts. And so, I have heard this is just the beginning and I acknowledge that this is just the beginning, we're not putting on the by-law today. However, we are giving explicit direction to the Public Service to not explore all zoning districts. And so, I think it is true that it's early, it is true that there isn't a by-law today that we are going on, but I think it's also true that if we support the Mayor's motion, though improved, we are still giving the Public Service that order to freeze Airbnb in time without having a forward-looking policy on how to deal with Airbnb in the future. And on the complaints, a heavy regulatory system, a license…a licensing system can deal with complaints. And it is much stronger than a by-law approach. So, I hope you will consider supporting this motion for referral to Planning, Property and Development. We have Councillors Dobson and Duncan who were not part of the original discussions when this went to…when it was directed by the last council for this report to be heard at Executive Policy Committee. This would normally be heard at Planning, Property and Development. But it also gives additional time to speak to our constituents, to speak with people who are involved in the industry. I think I have learned a lot today from conversations or the representations from my councillor colleagues as well as those from the public. And so, I think…I think I will leave it at that for now. And please support my motion. And thank you for your consideration.

**Madam Speaker:** Thank you, Councillor Allard. Mr. Mayor, your opportunity to close on amending Motion 1 and also the main item.

**Mayor Gillingham:** Thank you, Madam Speaker. Just the dialogue around the council chamber shows the diversity of views on this. Everything from what's being proposed here with the report and the amendment is too restrictive. Others saying it's not restrictive enough. So, I think that is the inevitable nature of this debate, the short-term rentals debate. I want to remind us all again that we are certainly not the first in any stretch of the imagination to be the first to bring forward recommendations. In fact, we are probably behind many other jurisdictions in establishing regulations to govern short-term rental operations. Just yesterday Halifax brought in some very stringent restrictions in their city. But I think what is being proposed here in the amendment that Councillor Orlikow and I have put forward, I want to think him again for seconding the motion, is an effort to strike somewhat of a middle ground. I thank Councillor Allard for his motion. I won't be supporting it primarily because one of the clauses, I think, is covered off in the amending motion that Councillor Orlikow and I have brought forward. And the second clause is not something that I support. The Public Service, if we agree to this, will report back to the Property and Development Committee in 180 days with a by-law which gives Council the opportunity, once again, to further debate, discuss this matter, refine, make amendments as necessary. The goal, really, of the amendment that I put forward today is to be consistent with the campaign commitment I made to grandfather up to three properties that people have invested in. And a secondary goal is also to not unduly, in my view, penalize people that have made significant investments in short-term rental properties in the absence of any regulation prior to today. It also is an amendment that seeks to assist those individuals that own condos in buildings like the Glasshouse by advocating to the Province of Manitoba they look at changing the acts; the Condominium Act and the Residential Tenancies Act, to provide better support for condominium owners that are currently having challenges with short-term rentals in their building and those that are being adversely affected as property owners in the buildings that seem to be the most problematic. This is not going to close every loophole. These regulations are not going to solve every problem, but I believe it's a very good first start. We have come to this place today not making all of these rules and regulations up on our own, but in fact, by looking at other jurisdictions and trying to find a balance that is fair for the market within Winnipeg. And so, I am asking all of my councillor colleagues to please support the amending motion and the main report.

**Madam Speaker:** Thank you, Mr. Mayor. With that, we will vote on the amending motions in reverse order. I'll call the question on amending Motion 2, moved by Councillor Allard. All in favour? Contrary? That is lost. Next is amending Motion 1, moved by Mayor Gillingham. All in favour?

**Councillor Santos:** Each recommendation separately, please.

**Madam Speaker:** We can vote on the two clauses separately if that's the will of Council. I will call the question on the first clause. Sure. Madam Clerk, there's one clause and then we'll break it into the second clause. That is Item 8 and 9 would be clause 2.

**Councillor Lukes:** Make sure we're broken down into one and two, the roman number i and ii.

**Madam Speaker:** Yes, i and ii will be one clause and then 8 and 9 will be the second vote. Mr. Mayor.

**Mayor Gillingham:** I would like us to vote that way, but I think, actually, my colleagues are looking for even further refinement. I think they're looking, Madam Speaker, for the first item as roman numeral i, a second vote on roman numeral ii, and then a third vote on 8 and 9. I believe that is what everyone's looking for.

**Madam Speaker:** Yeah. We typically leave each clause together. Certainly, we can suspend the rules further if we want to break it down. Be careful what you wish for.

**Councillor Santos:** I can clarify. I can clarify. I am…yeah, no, I can clarify. I am just looking to vote on recommendation 2-E be replaced with the following: one vote. And then the two new recommendations 8 and 9. So, three separate votes.

**Madam Speaker:** Just a moment. I'm going to confer with the Clerk for a moment. See 2-E here, Marc. All right, so there's two…the two main bullets. We're going to have a vote on the two clauses separately. Councillor Lukes.

**Councillor Lukes:** Can you just clarify then, so you're saying we're not…we're not voting individually on the first bullet roman numeral i and roman numeral ii. Or are they roman numerals? What are they? i and ii?

**Madam Speaker:** No, my understanding is the two clauses. Yeah. We can suspend the rules, if you'd like to…

**Councillor Lukes:** I would like to suspend the rules to break it down even further to vote on the two...what do you call those?

**Madam Speaker:** It's sub-clauses, I guess, i and…

**Councillor Lukes:** Two?

**Madam Speaker:** I guess it's i and ii. Yeah. And 8 and 9 go together. Okay. All right, so there is a call to suspend the rules to break it down into three different votes. Okay. All in favour? Contrary? That is carried. Madam Clerk, if you want to read the various sections into the record, let's start with the first vote. We're going to have a long budget meeting if we keep breaking things down this way.

**Clerk:** That the Executive Policy Committee recommendation 2-E be replaced with the following: "In addition, individuals with a permanent residence in Winnipeg, or corporations or partnerships wholly owned by Winnipeg residents with a short-term rental accommodations license would be allowed to rent three non-primary residential properties owned by them or the wholly-owned Winnipeg partnership or corporation as a short-term rental accommodation, conditional on their owning the properties on February 23rd, 2023, with a combination of following: i) In areas zoned multi-family, commercial, or under the Downtown Zoning By-law."

**Madam Speaker:** That's the first vote. Okay.

**Councillor Chambers:** It says three non-primary. That's in addition to a primary?

**Madam Speaker:** Okay, it's right in front of us. It's circulated, so feel free everyone to follow along. Yes, but that's correct. If you don't have it we will get you another copy. So, all in favour? Do you need it read into the record again? Okay, so the vote is on the first clause, just i, in areas zoned multi-family, commercial or under the Downtown Zoning By-law. All in favour? Contrary? Do you wish to be recorded Councillor Santos and Councillor Wyatt are noted…and Councillor Allard, three noted in opposition. The next vote, Madam Clerk. Yes, I guess it's the…sure, read it all out so everyone is clear.

**Clerk:** That the Executive Policy Committee recommendation 2-E be replaced with the following: "In addition, individuals with a permanent residence in Winnipeg or corporations or partnerships wholly owned by Winnipeg residents with a short-term rental accommodations license would be allowed to rent three non-primary residential properties owned by them or the wholly-owned Winnipeg partnership or corporation as a short-term rental accommodation, conditional on their owning the properties on February 23rd, 2023, with a combination of following: ii) in areas zoned R1 and R2."

**Madam Speaker:** Call for a recorded vote. All in favour of clause…the first clause, item ii, please rise.

**A RECORDED VOTE** was taken the result being as follows:

**Yeas**

His Worship Mayor Gillingham, Councillors Browaty, Chambers, Dobson, Duncan, Gilroy, Orlikow and Rollins

**Nays**

Councillors Allard, Lukes, Santos, Schreyer, Wyatt and Madam Speaker Councillor Sharma

**Madam Speaker:** The vote, please. Those opposed, please rise. We'll do the…we'll do it once again, please. Please rise if you are opposed.

**Nays**

Councillors Allard, Lukes, Santos, Schreyer, Wyatt and Madam Speaker Councillor Sharma

**Madam Speaker:** The vote is 6-6. Mr. Clerk, is that correct? Two are absent.

**City Clerk:** Was Dobson absent?

**Madam Speaker:** Councillor Mayes is absent and Councillor Eadie is absent from this vote.

**City Clerk:** So, I have the vote as Yeas 8, Nays 6.

**Madam Speaker:** Just a moment. Mr. Clerk, go ahead.

**City Clerk:** The vote, Madam Speaker, Yeas 8, Nays 6 with Councillor Eadie and Mayes absent.

**Councillor Gilroy:** The councillor was here for the vote. He was standing here when…he was standing right…

**Madam Speaker:** The vote is 8-6. And that clause passes. Next clause, madam…Madam Clerk.

**Clerk:** Add the following new recommendations: "8. That Council call on the Province of Manitoba to review and amend the Condominium Act, particularly Part 6 – The Condominium Corporation which legislates the power and mandates the corporation boards, with intention of adding a conflict resolution mechanism for condominium owners who raise grievances related to short-term rental accommodation activities within their building. 9. That Council further call on the Province of Manitoba to review The Residential Tenancies Act and specifically the arrangements that landlords and tenants should be making in regards to short-term rental accommodations." And renumber the remaining accordingly.

**Madam Speaker:** Yes, sure. All in favour? Contrary? That is carried. Now, the main item, as amended. All in favour? Contrary? That is carried. Madam Clerk, Item 2.

**Item 2 – Zoning Agreement Amendment – 1155 Wilkes Avenue – ZAA 8/2022**

**Madam Speaker:** Thank you. Mr. Mayor, your opportunity to introduce Item 2.

**Mayor Gillingham:** I will wait to hear from colleagues, thank you.

**Councillor Allard:** Madam Speaker, I had…I had pulled this in error. I would like to retract my…

**Madam Speaker:** Someone did pull it to…okay, it was an error. Mr. Mayor, do you wish to close or I can call the question?

**Mayor Gillingham:** The question, please, Madam Speaker.

**Madam Speaker:** All in favour of Item 2? Contrary? That's carried. Item 7, Madam Clerk.

**Item 7 – Amendment to the City Organizational By-law No. 7100/97 to Transfer Jurisdiction of Audit Matters to the Governance Committee of Council**

**Madam Speaker:** There is an amending Motion 3 to go with this item. That is moved by Councillor Allard and seconded by Councillor Eadie. That's amending Motion No. 3. Mr. Mayor, your opportunity to introduce this item.

**Mayor Gillingham:** I will look forward to my colleagues' comments.

**Madam Speaker:** Thank you. Councillor Allard, your opportunity to introduce amending Motion 3.

**Motion No. 3**
**Moved by Councillor Allard,**
**Seconded by Councillor Eadie,**

*BE IT RESOLVED that Item 7 of the Report of the Executive Policy Committee dated February 14, 2023 be amended as follows:*

- *Delete Recommendation 1 in its entirety and replace with the following:*

*"1. That the City Organization By-law No. 7100/1997 be amended as follows:*

*A. To remove the requirement for the Executive Policy Committee to act as the Audit Committee.*

*B. To provide the Governance Committee of Council with jurisdiction over all audit matters currently delegated to the Executive Policy Committee.*

*C. To allow the Governance Committee of Council to report directly to Council for all audit related matters.*

*2. That the Proper Officers of the City do all things necessary to implement the intent of the foregoing."*

**Councillor Allard:** Thank you. I found my notes just in time. Well, thank you…thank you, Madam Speaker and my colleagues for an opportunity to present this motion. I had this idea last year at the end of the term. I had vetted the language by the Clerks. I worked with colleagues and found that my original motion wasn't quite right and that we had an existing body of governance called the Governance Committee of Council where the audit…the audit function could naturally lie as a check to where it is currently housed in Executive Policy Committee. First of all, I want to state that I have no reason to believe that the Executive Policy Committee is engaging in any unethical behaviour. I have reason to believe, however, that there has been in the past and there may be in the future issues of that kind. And so, I am looking to…for your support, Madam Speaker and members of Council, to structurally change the governance structure of the reporting requirements of the City Auditor because having been a member of EPC and having been a member of not EPC and having been a member of…having gone to and from, I have seen the dynamics from what happens inside Executive Policy Committee. I see the power of the office of the Mayor. I see the executive power of the office of the Mayor. In practice, the CAO reports to Executive Policy Committee and the Mayor in…sorry, in legislation the office of the Chief Administrative Officer reports to Executive Policy Committee and the Mayor. I think in practice what is more...what is truer to what is done, what is, is that the Mayor's Office has a much closer relationship with the CAO's office as other members of Executive Policy Committee, therefore, rendering that executive function, everything that happens between meetings, the…even the consultation on reports. And I know that's a…I know that's a question of some controversy. We have a strong mayor model and the strong mayor can ultimately de facto hire, fire the CAO. Legislation says the mayor and EPC, in practice, it's more the mayor. And so, the fundamental conflict that I see in the audit function being governed by the Executive Policy Committee of Council is that there is a certain interest in the Executive Policy Committee and the Mayor in things appearing to go well in the City of Winnipeg. And…and so, I don't think it's…it's not a material conflict. It's a conflict of that desire being there, generally speaking, I believe. And I don't seek to impugn anyone's motive. In my experience, that is the general gist of, I think, the Public Service and the Mayor and the Executive Policy Committee is to show how the City is moving forward. At least traditionally, that is what it has been. And I mean, we have…and Madam Speaker, the Mayor has already addressed this in my past presentation to Executive Policy Committee, the Mayor has written to the Premier of Manitoba asking for the power to write the budget without a committee of Council. And I can say that, as a…as a city councillor who has participated as committee of Council in a committee of Council to draft the budget that I have had the opportunity to make changes to that budget. And so, if we have a strong mayor model today, Madam Speaker, I believe that we will have the strongest mayor model if the request of the Mayor is granted by the Premier of Manitoba. And so, the Mayor campaigned on making a stronger Council, smaller EPC, have more of these debates happen on the floor of council, not necessarily in the back rooms of Executive Policy Committee. And I mean, looking at the pile of motions in front of me, I think some of that is working. I do believe that this would be an additional step in democratizing Council in that we would hive off the audit function, which is currently with Executive Policy Committee of Council. So, the audit plan is governed by Executive Policy Committee. When the issue of the traffic signals came up in the media, I moved a motion, Council supported it to ask the Auditor to look into the issue of traffic signals in Winnipeg where there appear to be traffic signals moving around. And there was a potential waste and mismanagement according to some. And I want to keep it to potential. We are still investigating that. The Auditor is now, by order of the Executive Policy Committee and confirmed by Council, has updated the audit plan to look at a new set of audit recommendations on the traffic signals. Underground work procurement, much more detailed analysis of what…of what was going on in the signals branch as well as numerous recommendations that I learned through this process as a city councillor had never been updated to Council. There had been prior audits years ago, multiple recommendations and when I asked the Auditor what the status was on those multiple recommendations, the Auditor couldn't…couldn't tell me. So, we had the Auditor reporting back. And that is only because Executive Policy Committee agreed to amend the Auditor's plan in order to reprioritize the work on the signals branch. And I think that demonstrates how the Executive Policy Committee has that influence on what the Auditor investigates or doesn't investigate. Now, if we were to transfer this power to the…well, to the Governance Committee of Council, we would have a committee of councillors, more numerous or as numerous, but not necessarily

members of the Executive Policy Committee chaired by the Speaker, and that committee would work with the Auditor to direct the Auditor's activities and not the Mayor and Executive Policy Committee. And so, if we want a more democratic Council, if we want to rebalance the powers that we have in this council relative to the Mayor's Office, I think this is a good step in the right direction. I think it's a structural change. I don't think there is reason to believe that anything untowards is going on. But I think in the past there have been issues. In the future there may be issues. There likely will be issues. And so, that is my pitch, Madam Speaker, Council, Mr. Mayor. I would like to say a few words in French.

***Translation of French Spoken:***

**Councillor Allard:** I would like to briefly make the argument that I believe that the suggestion to have the Auditor's office fall within the jurisdiction Governance Committee of the City of Winnipeg would be…would be a measure that makes Council a more democratic body. Presently, we have a strong mayor model. What that means to Winnipeg is that the Mayor can name his Executive Policy Committee. Lots of reports are considered behind closed doors by Executive Policy Committee. And finally, at the level of the real power of the Mayor's Office, I believe that it's at the level of the relation with the Chief Administrative Officer. On paper, the Winnipeg Charter indicates that the Chief Administrative Officer is managed by the Mayor and the Executive Policy Committee. On paper, it's that. In practice, what I have seen is that there's a more direct relation between the administration of the Mayor's Office and the administration of the Chief Administrative Office. So, this is part of what makes our Mayor a strong mayor is that he is very close to all the executive decisions that are made outside of this council chamber. And so, what's more, Madam Speaker, Mr. Mayor had recently sent a letter to the Premier of Manitoba asking for the power to create a budget without having a committee of Council and I can share with you that having been part of this Budget Working Committee, I could do things, I could block (inaudible), I could advance budgets, I had an influence with regards to the budget when there was a Budget Working Committee. And so, I heard the Mayor at Executive Policy Committee when I presented there, I heard that there would be a clarification from the Mayor by a letter to Council. However, I also heard that the intention of the Mayor was to not have an Executive Policy Committee create the budget. So, I think that at the level of democratizing Council that it's going in the right direction to approve this motion. Thanks.

**Madam Speaker:** Thank you, Councillor Allard. Next speaker, Councillor Wyatt, followed by Councillor Lukes, then Councillor Eadie.

**Councillor Wyatt:** Madam Speaker…thank you, Madam Speaker. Madam Speaker, I would move referral of this matter to Governance for consideration. If I may just speak to it for three minutes, as is my right.

**Madam Speaker:** You may.

**Councillor Allard:** Is this in order or is referral…does that come with speaking rights or is that only in writing?

**Madam Speaker:** No, it's in order. Yeah.

**Councillor Allard:** It is in order? Okay.

**Madam Speaker:** Thank you.

**Councillor Wyatt:** Madam Speaker, I hear a lot of…there's a lot of pros and cons with the matter being suggested here. The fact of the matter is, Governance is, under your leadership, going through an entire process as stated here under the agenda under a later item that reviewing a number of items that will be coming back within 180 days to this council. This is an opportune time to look at this. You know, I see pros and cons. I mean, on the one side, I hear what Councillor Allard is saying.

**Councillor Eadie:** (inaudible) in orders, if he wants to move referral, he's got to speak to why refer it. He's starting to debate…

**Councillor Wyatt:** Right, and I was (inaudible). I'm not saying…I'm not speaking to the item. I am just saying the fact that it's very hard to make a decision on such a complex item today because there's many facts to the debate here that could be argued one side and another. In many ways, EPC having power to be able to audit makes sense, in spite of the fact that they're accountable for so many things. On the other hand, yeah, you…the idea that an outside entity should be able to audit as well, maybe not having the same amount of power. But on the other hand, do we really want to create a Ken Starr kind of special counsel situation where we're now going on witch-hunts right left and centre?

**Madam Speaker:** Councillor Wyatt. Councillor Wyatt.

**Councillor Wyatt:** Which is what I would fear could come out of this. Madam Speaker, we really need to think hard about this.

**Madam Speaker:** Thank you.

**Councillor Wyatt:** Which is why we need to send this to Governance to give it some thought, to see where this can go, to look at pros and cons but to make sure something comes back that is balanced, that's fair, that is not a partisan witch-hunt of…being used as a tool of any which kind, shape or form.

**Madam Speaker:** Thank you.

**Councillor Wyatt:** Because that would only bring disrepute to the whole idea of the audit committee's initial intention.

**Madam Speaker:** Thank you. We've got your point. Councillor Allard.

**Councillor Allard:** Is this referral even in order? I understand that the…

**Madam Speaker:** It is in order.

**Councillor Allard:** The org by-law would have this matter go to Executive Policy Committee and not Governance.

**Madam Speaker:** It is in order. And Mr. Mayor, you have an opportunity if you wish to rebut or we can leave it at that and have the vote. To Governance…to Governance and it is in order. Yes.

**Councillor Eadie:** I want to make a point, though, that Councillor Wyatt's debate was a debate on the issue, not on a referral. For the record.

**Madam Speaker:** Noted. Thank you. Mayor Gillingham.

**Mayor Gillingham:** Thank you, Madam Speaker. I will try to speak to the issue of the referral. I was going to vote against this. I will vote for the referral because for this reason; Councillor Allard referenced the letter that I sent to the Premier. We await a response from the Premier. Any response would go to Council for consideration and probably go to Governance for consideration anyways. I think the bottom line, Madam Speaker, all this will end up at the same committee which is the Governance Committee. Therefore, I am okay with the referral.

**Madam Speaker:** Thank you. With that, we will vote on the referral. All in favour? Contrary? That is carried. Thank you. Do you wish to be recorded in opposition Councillor Eadie or?

**Councillor Eadie:** I'm in opposition to the referral, which is bogus.

**Madam Speaker:** Thank you. Noted. You already voted for it. Well, then we'd be rescinding. Moving along. Okay, that was Item 7. That was Item 7. Madam Clerk, next item. I guess we are done that section. Yes, we are into motions first. Other motions we have: Motion 4 is moved by Councillor Eadie and seconded by Councillor Allard. It's regarding donation of a recyclable electronic waste. This is an automatic referral to the Executive Policy Committee. Motion 7: moved from Councillor Wyatt and seconded by Councillor Eadie. It's regarding a request to the Province for a public inquiry. This is a notice of motion and it will appear on next month's Council agenda. Motion 6 is next. Motion 6 is moved by Councillor Wyatt and seconded by Councillor Eadie. It's regarding a request to the Province for a strategic plan. This is also a notice of motion and it will appear on next month's Council agenda. Motion 8: moved by Mayor Gillingham, seconded by Councillor Wyatt. It's regarding support for Ukraine. It is an automatic referral to the Executive Policy Committee.

## EXECUTIVE POLICY COMMITTEE
## MOTIONS

**Motion No. 4**
**Moved by Councillor Eadie,**
**Seconded by Councillor Allard,**

*WHEREAS during the first year of COVID-19, students and their families living in poverty discovered their lack of affordable internet services were further compounded by not being able to participate in home based K to 12 education;*

*AND WHEREAS in consultation with stakeholders in the North End, Mr. Joel Templeman, Executive Director of the Internet Society Manitoba Chapter, has established the North End Connect Project, to provide at no cost or very little cost, wireless internet services to the R2W postal code, as expressed by Mr. Templeman;*

> *"The key to long-term sustainability of a community network is to keep costs and risks as low as possible. Our ability to repurpose the city's unwanted equipment is both environmentally responsible and will allow us to expand our trial at limited additional expense."*

*AND WHEREAS since September, 2021, Mr. Templeman has been discussing with the Innovation and Technology Department, the Public Works Traffic Signals Branch and initially with the Mynarski Ward Office and Mayor Bowman's Office, the donation of up to 70 units of 802.11g point to point wireless access point devices that are old, ready for recycling;*

*AND WHEREAS this community based project is following other successful efforts in Baltimore and New York City for those living in poverty, and this project is the template other areas in Winnipeg needing to bring people living in poverty into today's internet service based government and economy;*

*AND WHEREAS other entities such as Broadband Communications North and Computers for Schools are contributing their resources towards this North End Connect Project envisioned by Indigenous Vision For The North End;*

*THEREFORE BE IT RESOLVED that the Winnipeg Public Service be directed to donate the old, ready to be recycled, 802.11g point to point wireless access point devices, to the Internet Society Manitoba Chapter for the North End Connect Project.*

**Motion No. 6**
**Moved by Councillor Wyatt,**
**Seconded by Councillor Eadie,**

*WHEREAS the City of Winnipeg is facing significant and diverse socio-economic challenges requiring collaborative leadership from City Council as a collective body;*

*AND WHEREAS the traditional ward-based and "strong Mayor" models of municipal governance inherently prevent City Council from tackling city-wide issues and embracing transformational city-building initiatives;*

*AND WHEREAS Mayor Scott Gillingham has set a strong example of inclusive leadership by holding a strategic planning session with members of City Council, symbolically sitting in alphabetical order amongst City Councillors in Council Chambers during meetings of City Council, and holding regularly meetings with City Councillors; and*

*AND WHEREAS an annual strategic planning process, with a formal, City-Council adopted plan would serve to coordinate City Council's governance and ensure that municipal government is working in unison and in an accountable manner to address the pressing demands facing the City of Winnipeg;*

*THEREFORE BE IT RESOLVED:*

1. *That the City of Winnipeg call upon the Province of Manitoba to amend the The City of Winnipeg Charter Act to require City Council to produce a four-year strategic plan (the "Strategic Plan") prior to March 31st in the calendar year following a Winnipeg Civic General Election;*

2. *That the Province of Manitoba, in its amendment, require:*

   A. *all City Councillors to participate in the creation of the Strategic Plan, in a manner to be determined by the incoming Mayor;*

   B. *that all City Councillors sign the Strategic Plan, with an option for dissenting City Councillors to issue a separate minority report in the event of non-unanimity;*

   C. *that the Strategic Plan be subject to a vote of City Council requiring the support of no less than a 2/3 majority; and*

*D. that the Strategic Plan be subject to an annual update by City Council in the years following the adoption of the Strategic Plan, no later than March 31st of each calendar year, with respect to City Council's progress on the Strategic Plan, subject to a vote of City Council, requiring no less than a 2/3 majority;*

*3. That the relevant by-laws or policies of the City of Winnipeg and Council be amended accordingly; and*

*4. That the Proper Officers of the City of Winnipeg do all things necessary to implement the intent of the foregoing.*

**Motion No. 7**
**Moved by Councillor Wyatt,**
**Seconded by Councillor Eadie,**

*WHEREAS the City of Winnipeg has exercised the powers granted to it under the authority of The City of Winnipeg Charter, The Municipal Council Conflict of Interest Act, the Code of Conduct for the Members of the Council of the City of Winnipeg, and the City of Winnipeg Employee Code of Conduct, to investigate potential violations of the above acts including conflict of interest and public disclosure activities and decision-making on matters of public interest and importance;*

*AND WHEREAS the City of Winnipeg is restricted to powers exercisable by the authority granted through the above-noted Acts and Codes;*

*AND WHEREAS per Section 106 of The City of Winnipeg Charter, the City does not have the power to conduct a broad, comprehensive systemic review;*

*AND WHEREAS in July 2014, Winnipeg City Council approved motions to forward the "Real Estate Management Review" and the "Winnipeg Police Service Headquarters Construction Project Audit" to Manitoba Justice for review;*

*AND WHEREAS an RCMP investigation pertaining to matters concerning the activities conducted regarding the Winnipeg Police Headquarters Construction Project ended in 2019 without any charges being laid;*

*AND WHEREAS the RCMP investigation did not broadly examine decision-making and other actions leading to and impacting a number of significant civic projects of public interest and importance or the disclosure of results of such decision-making and activities;*

*AND WHEREAS Manitoba Court of Queen's Bench Justice Glenn Joyal has found that a former Chief Administrative Officer of the City of Winnipeg accepted a bribe in the amount of $327,200 from the general contractor of the Winnipeg Police Service Headquarters Construction Project;*

*AND WHEREAS an inquiry is an investigation into an issue, event, or series of events by which the findings of fact and statements infrequently go well beyond and are completely separate from matters that may be subject to police investigations or civil or criminal proceedings;*

*AND WHEREAS federal, provincial, and municipal commissions of inquiry regularly investigate matters that may also be subject of police investigations or civil or criminal proceedings;*

*AND WHEREAS it is critical to the public interest that factual matters for discovery that are not attainable using existing powers available to the City, be identified and disclosed through public inquiry, and that a fulsome public accounting and disclosure with respect to the above-noted projects is essential to ensure transparent municipal government;*

*AND WHEREAS the Province of Manitoba, under the leadership of Brian Pallister, has previously declined to call a formal commission of inquiry despite repeated requests of Winnipeg City Council and its officials, including former Mayor Brian Bowman, who referred to the Winnipeg Police Headquarters Construction Project as "one of the biggest scandals in Winnipeg's history"; and*

*THEREFORE BE IT RESOLVED:*

*1. That the Province of Manitoba be called upon to conduct a formal commission of inquiry under the authority of The Manitoba Evidence Act to consider any and all matters, including those noted above, for the purposes of reviewing all mechanisms regulating conflict of interest requirements and disclosure as it relates to City of Winnipeg elected members of Council and its senior public service members, and to conduct a broad systemic examination of all processes and procedures affecting the conduct of business between elected officials and*

*senior public service members employed by the City and/or parties with whom the City may conduct business, given the concerns noted above;*

2. *That the formal commission of inquiry investigate all City of Winnipeg construction projects which were the subject of the Real Estate Management Review and the Winnipeg Police Service Headquarters Construction Project Audit, and that the commission furthermore investigate other construction projects of city-wide or regional importance occurring in the years preceding or succeeding the same, including but not limited to the Winnipeg Convention Centre Expansion Project;*

3. *That the Province of Manitoba consider the following to be included in the requirements of a Commission:*

   A. *that the Commission be directed to perform its duties without expressing any conclusion or recommendation about the civil or criminal liability of any person or organization and without interfering in any police investigations or civil or criminal proceedings relating to the matter and without duplicating work previously undertaken in police investigations or civil or criminal proceedings;*

   B. *that the Commission consider the previous undertakings of the City of Winnipeg to review such matters through the City Auditor and external audits, along with any additional prior studies to avoid duplication of process and ensure economies of scale are built into the process so the inquiry does not have to duplicate any costs or for efforts already undertaken.*

4. *That the relevant by-laws or policies of the City of Winnipeg and Council be amended accordingly; and*

5. *The Proper Officers of the City of Winnipeg do all things necessary to implement the intent of the foregoing.*

**Motion No. 8**
**Moved by His Worship Mayor Gillingham,**
**Seconded by Councillor Wyatt,**

*WHEREAS on April 19, 1971 City Council approved that there be Sister-City affiliation with other cities;*

*AND WHEREAS City Council also approved that the Mayor be authorized to enter into any such agreements with Mayors in other cities;*

*AND WHEREAS on November 26, 1973 a sister city agreement was entered into with Lviv, Ukraine;*

*AND WHEREAS on February 24, 2022 Russia invaded Ukraine forcing many to flee the Country;*

*AND WHEREAS the City of Winnipeg is home to thousands of settled Ukrainian immigrants as well as those who have recently arrived;*

*AND WHEREAS the sister city affiliation with Lviv, Ukraine will celebrate 50 years on November 26, 2023;*

*AND WHEREAS Mayor Gillingham has established a Lviv Sister City Advisory Committee, which includes community members and organizations, to assist the City in recognizing what contributions it can make as a municipality to assist those who still reside in Ukraine, and to assist in the celebration of the sister city anniversary;*

*THEREFORE BE IT RESOLVED that City Council put on record its support for Lviv and the residents who still reside in Ukraine through the Mayor's establishment of the Lviv Sister City Advisory Committee;*

*AND THEREFORE BE IT ALSO RESOLVED that members of Council be provided the opportunity to provide their suggestions on support from the City of Winnipeg through the Advisory Committee.*

**Councillor Wyatt:** I'll move suspension of the rules, Madam Speaker, to deal with this item immediately.

**Madam Speaker:** Item 8? Okay. Councillor Wyatt moves suspensions…suspension of the rules to hear the item today. All in favour? Contrary? Call for a recorded vote. Yes, Councillor Eadie?

**Councillor Eadie:** Actually, point of privilege. Just, could we have the 'be it resolved' read on the record so I'm actually (inaudible)?

**Madam Speaker:** Madam Clerk, please do that.

**Clerk:** Therefore be it resolved that City Council put on record its support for Lviv and the residents who still reside in Ukraine through the Mayor's establishment of the Lviv Sister City Advisory Committee. And therefore be it further resolved that members of Council be provided the opportunity to provide their suggestions on support from the City of Winnipeg through the Advisory Committee.

**Madam Speaker:** All in favour of hearing this motion today, please rise.

**A RECORDED VOTE** was taken the result being as follows:

**Yeas**

His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Lukes, Orlikow, Rollins, Santos, Wyatt, and Madam Speaker Councillor Sharma

**Nays**

Councillor Gilroy

**City Clerk:** The vote Madam Speaker, Yeas 13, Nays 1, with Councillors Mayes and Schreyer absent.

**Madam Speaker:** The suspension passes. We will hear Motion 8 today. Mr. Mayor, do you wish to introduce the motion?

**Mayor Gillingham:** I think it's pretty straightforward, Madam Speaker. I am fine with you calling the question on the matter if my colleagues are fine with that.

**Madam Speaker:** Thank you. Any other speakers? Seeing none, I will call the question on Motion 8. Call for a recorded vote. All in favour, please rise.

**A RECORDED VOTE** was taken the result being as follows:

**Yeas**

His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Gilroy, Lukes, Orlikow, Rollins, Santos, Wyatt, and Madam Speaker Councillor Sharma

**City Clerk:** The vote Madam Speaker, Yeas 14, Nays 0, with Councillors Mayes and Schreyer absent.

**Madam Speaker:** Motion 8 passes unanimously. Next is Motion 11: Moved by Councillor Wyatt, seconded by Councillor Schreyer. It's regarding rescinding a Council decision regarding the Winnipeg Housing Rehabilitation Corporation. It's an automatic referral to the Executive Policy Committee. We will now get into by-laws under Executive Policy Committee. Mr. Mayor.

**Motion No. 11**
**Moved by Councillor Wyatt,**
**Seconded by Councillor Schreyer,**

*WHEREAS on September 22, 2022 Council adopted the following:*

1. *That the Winnipeg Housing Rehabilitation Corporation (WHRC) be authorized, and the Manitoba Housing and Renewal Corporation and the Lieutenant Governor in Council be requested, to amend the WHRC Articles of Incorporation and by-laws:*

    A. *To provide that the Council of the City of Winnipeg would appoint only the four City representatives to the Board of Directors, a minority of the total membership;*

    B. *In such other ways as are determined by the Board of Directors of the WHRC from time to time to be in the best interests of the WHRC.*

2. *That the Proper Officers of the City do all things necessary to implement the intent of the foregoing.*

*THEREFORE BE IT RESOLVED that the September 22, 2022, Council decision on Item 34 of the Report of the Executive Policy Committee dated September 14, 2022, as stated above, be rescinded.*

**EXECUTIVE POLICY COMMITTEE**
**CONSIDERATION OF BY-LAWS – 1ST READING ONLY**

**Mayor Gillingham:** Thank you, Madam Speaker. I move that By-law No. 19/2023 be read a first time.

**Madam Speaker:** Did you say 19?

**Mayor Gillingham:** I did.

**Madam Speaker:** Okay. I think it's 122/2022, is that correct? Oh, excuse me, there's…there's another one up there. Thank you, Mr. Mayor. All in favour? Contrary? Carried.

**Clerk:** By-law No. 19/2023.

**Madam Speaker:** Mr. Mayor.

**EXECUTIVE POLICY COMMITTEE**
**CONSIDERATION OF BY-LAWS – 2ND AND 3RD READINGS**

**Mayor Gillingham:** Thank you. I move that the following by-laws be read a second time: By-law No. 122/2022, By-law 151/2022, By-law 16/2023, By-law 17/2023.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-law No. 122/2022, By-law No. 151/2022, By-law No. 16/2023, By-law No. 17/2023.

**Mayor Gillingham:** Thank you. I move that By-laws No. 122/2022, 151/2022, 1…16/2023, 17/2023 be read a third time and that the same be passed and ordered to be signed and sealed.

**Madam Speaker:** All in favour? Contrary? Carried.

**EXECUTIVE POLICY COMMITTEE**
**CONSIDERATION OF BY-LAWS**

**Mayor Gillingham:** I move that the following by-laws be read a first time: By-law 11/2023 and By-law 12/2023.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-law No. 11/2023, By-law No. 12/2023.

**Mayor Gillingham:** I move that By-laws No. 11/2023 and 12/2023 be read a second time.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-law No. 11/2023 and 12/2023.

**Mayor Gillingham:** And I move the rule be suspended and By-laws No. 11/2023 and 12/2023 be read a third time and that the same be passed and ordered to be signed and sealed.

**Madam Speaker:** All in favour? Contrary? Carried. We'll now have question period for the Mayor. 30 minutes on the clock. Any questions? Councillor Allard.

**EXECUTIVE POLICY COMMITTEE**
**QUESTION PERIOD**

**Councillor Allard:** Madam Speaker, through you to the Mayor. Has the Mayor had any conversations with the Premier regarding the strongest mayoral model letter that I have referred to earlier today?

**Madam Speaker:** Thank you. Mr. Mayor

**Mayor Gillingham:** Thank you, Madam Speaker. I have had discussions with the Premier through you Madam Speaker to Councillor Allard with the Mayor related to the letter, the Premier, pardon me. I put together to the letter. Let's try this again, I had a conversation with the Premier regarding the letter that I sent to her relating to making changes to the Governance model. What it really is about is giving Council the autonomy to determine our own Governance structure. This came out of lots of conversations that we…most of us had around this chamber over the last several years in the last term of Council but…and it's consistent with my campaign commitment, but Councillor Allard's characterization that it would be the strongest mayoral model ever is just factually wrong. It's inaccurate. For example, he brought up earlier the issue of the budget. For what I'm as an option proposed to the Premier to consider as one option would be that the Mayor with the Public Service could draft the first draft of the budget, to do so, would force any Mayor to work harder, even harder then Mayor's work today to get a budget adopted. Council would remain supreme. Council would still continue to amend the budget, vote on the budget, change the budget, speak to the budget, give input into the budget, and I would remind Councillor Allard that we've already taken the first step to have all Councillors involved in the budget making process by establishing the Strategic Plan, which all councillors have input on and have already begun to have input on through the Strategic Planning process that we had back in January. The Strategic Plan is the first step in the next multi year budget, all Councillors have been involved, all Councillors will continue to be involved. So, this is the letter that I sent to the Premier, I did raise with her, she is…she did say she is giving consideration to it. When the Premier, when and if the Premier responds by letter, then it will be up to all Council to determine how we are going to respond to any changes that would be permitted, that the province would consider making to the Charter that would allow Council to establish its own Governance model. Also want to be clear though that it's important for us all to remember that it's the mayors that are elected city-wide, so any changes to the Charter would also have to give myself as the current mayor and any future mayor the opportunity to implement the agendas and platforms that mayors are elected on. So, it's really that balance of making sure that we do find a way to kind of eliminate any of what would be the negative or seem to be negative governance structures and come up with a governance structure that really is the optimal way to govern the City of Winnipeg for the people that were elected to serve. But just to be clear to…I think with all due respect to Councillor from St. Boniface to characterize this as being a proposal for the strongest mayoral model yet is just factually inaccurate. And a quick or careful I should say read of the letter that I sent would bear that out, that this actually does not strengthen the Mayor's powers but in fact gives more powers as it were takes more powers out of the hands of the Mayor and distributes it to Council.

**Madam Speaker:** Thank you Mr. Mayor, second question Councillor Allard.

**Councillor Allard:** Thank you Madam Speaker, is the Mayor aware that road safety upgrades of 7.5 million dollars are unfunded and the draft budget only funds a very small portion of those road safety upgrades?

**Madam Speaker:** Thank you Councillor Allard, Mr. Mayor.

**Mayor Gillingham:** Thank you, Madam Speaker. I look forward to the debate on the budget, which is upcoming, thank you. I thank Councillor Allard for raising the matter. I'll look further into that.

**Madam Speaker:** Thank you. final question.

**Councillor Allard:** Thank you, Councillor Sharma. I recall a heart breaking 8-8 vote on low mounted lights at lighted pedestrian crossings, our administrators say they are a low-cost way to better safety at these crossings. Will the Mayor commit to funding the last piece of these structures and will that be part of the upcoming budget at the road renewals (inaudible).

**Madam Speaker:** Thank you. Just want to remind everyone there is question period under the various committees that you can ask the appropriate chairs. Mr. Mayor.

**Mayor Gillingham:** Thank you, Madam Speaker, I like your answer, to your response to the Councillor that certainly the chair of Public Works could perhaps answer that as well. But the budget, you know, has Councillor Allard is aware of the budget process and these matters will continue to be discussed in the budget process, thank you.

**Madam Speaker:** Thank you. Councillor Gilroy.

**Councillor Gilroy:** Thank you, Madam Speaker. Is the Mayor aware that relinquishing, having a letter sent to the province, making sure that he would have full control over the budget process would not allow the voices that I think is really important aspect of City politics, the voices from all different political parties, all different perspectives being added at the very impact of when we have to make the decisions on what goes into the budget as is we're already seeing that we've stopped some of the processes of ensuring that we have directors coming in, telling us what's missing out of the budgets, so we really don't always understand and know what's going to happen until that budget comes out and we start to see the cuts. By Having no participation at the front from Councillor colleagues is critical.

**Madam Speaker:** The question, Councillor Gilroy.

**Councillor Gilroy:** Does the Mayor know that it would not empower the Council members to have control over the budget, it would lessen the power of Council? Does the Mayor understand that?

**Madam Speaker:** Thank you, Mr. Mayor.

**Mayor Gillingham:** Thank you, Madam Speaker, through you to my council colleague, a couple things, first of all, the Mayor has and continues to in essence control the budget. Currently as Mayor, I have the ability to establish a budget working group. This year in an effort certainly to make sure that the budget working group went beyond the Executive Policy Committee, I chose two members who are on the Executive Policy Committee and two members who are not including Councillor Gilroy who was part of the budget working group. Part of the budget working group at any size is to survey and work with all council colleagues and I know that our budget chair our Finance chair, Councillor Browaty does an excellent job of that. I appreciate his leadership and thank him again for his stewardship and guidance through the budget process. Really the goal was to make sure that all councillors have greater input through the budget working group. I'll re-state a part of the effort I made as a first step in the next multi-year budget is to invite all councillors to establish a strategic plan. The strategic plan will be the first phase and is the first phase of the next multi-year budget. The next multi-year budget will fund the Strategic Plan. All councillors have had voice on that. I think my record is fairly clear and I'm glad to stand on it, that over my time as a councillor and Chair of Finance and now currently as Mayor, I'm making every effort to include all of Council in the budget process to the degree that we can. If the Premier comes back with the response that they are open to changing the charter, it'll be all of Council that ultimately determines the Governance structure. If it is a matter of permitting the Mayor to work with the Public Service to establish the first budget, once again I reiterate all councillors will be involved in the budget process. Council will remain supreme. If a draft budget is put forward or when a draft budget is put forward, then the…it will go through the process and this year we provided more time. We established and tabled our budget earlier then we have in previous years to provide all of Council more time to give input into the budget. Just recently there was I think last week, there was a city in British Columbia might even have been Vancouver, correct me if I'm wrong where the public service, none of the politicians but the public service brought forward the budget. They brought forward and tabled a budget that proposed a close to ten percent property tax increase. That becomes, that's problematic, and so there has to be someone in my view that tables or pardon me, works with and establishes and leads the budget process, someone that is elected, to me it makes sense that it is the Mayor. That either through the current mechanism we have or through some other future mechanism, it would be the Mayor that gives leadership to the development of the budget process. I have and will continue to make every effort to find ways to involve all of Council in the budget deliberations and look forward to the ongoing discussion and debate about the current budget that has been tabled for 2023 and the work that we are all doing together with everybody being given the opportunity for input into the next multi-year budget.

**Madam Speaker:** Thank you, Mr. Mayor. Next question Councillor Gilroy has question number two and we'll come back to you, Councillor Allard.

**Councillor Gilroy:** And I just wanted to know…has the Mayor asked his council colleagues to see if they feel that this is the right way to go and is he aware that, you know, he may not be like forever the Mayor so we have to make sure that we're putting policies in place that reflect all mayors that come before us.

**Madam Speaker:** The question. We've heard it. Thank you.

**Councillor Gilroy:** Yeah, so…is he aware…did he ask all of his councillor colleagues?

**Madam Speaker:** Thank you. Mr. Mayor.

**Mayor Gillingham:** Thank you Madam Speaker I can't keep on making these changes. It was in my platform and we clearly articulated the platform in the months prior to the election. It was public knowledge not only to Council, but to the

broader public as well that I would be penning the letter to the Province asking to…for the opportunity to give Council the autonomy to make its own governance decisions and set up its own governance structure. Just a reminder, you know, a careful read of the letter that I put forward to the Premier clearly states as one option. I'm not asking for this to be codified. I'm suggesting one option. If…if Council, I should back up, if the Premier comes back and responds and the Government is willing to and wants to make amendments to the Winnipeg Charter that would give Council the autonomy of…the Winnipeg City Council the autonomy to make its own governance structure, then it's up to Council to work on that governance structure and make those determinations. If the choice is to limit, change, amend, even go as far as doing away with the Executive Policy Committee model. It's the Executive Policy Committee currently that is tasked under the Charter with tabling the budget. If there's no Executive Policy Committee someone has to bring forward a budget. It makes sense in my mind that the mayor, future mayors be the natural one's to lead the development of the budget process, one option could be, which is what I was putting out, one option could be that the Mayor works with the Public Service to establish the first budget, the first draft of the budget. Again, but then it goes to Council, it goes to the committees of Council, it goes to Council for input, Council remains supreme so Council can change, amend and ultimately it will be up to Council to adopt the budget.

**Madam Speaker:** Thank you, Mr. Mayor. Councillor Eadie.

**Councillor Eadie:** Yes, Madam Speaker given the current questioning about the letter does…I'm wondering if Madam Speaker if the Mayor believes that any provincial government in this election year is going to be changing the City of Winnipeg Charter given the schedule for the Manitoba assembly.

**Madam Speaker:** Thank you, Mr. Mayor.

**Mayor Gillingham:** Thank you, Madam Speaker, through you to Councillor Eadie, he's correct in the sense that I don't, nobody knows ultimately what the response of the Province of Manitoba will be to the letter that I did send as I committed to sending and so ultimately just to reiterate, if the Government does respond and is looking to change the Charter before this upcoming election year, assuming there's an election as scheduled, then it would be upon us as a Council to respond to the letter and make a determination of what Governance structures we would want if that change is permitted.

**Madam Speaker:** Thank you. Any further questions? Councillor Allard, we'll come back to you in the second round. Councillor Wyatt.

**Councillor Wyatt:** To be fair to His Worship and the letter that was sent, the letter in its entirety is also calling for the abolition of EPC, so is it not fair to say Mr. Mayor that with the abolition of EPC save the fact that you suggested that the Deputy Mayor still be appointed by the Mayor which makes sense. That if EPC is abolished then in a sense Council would have the final authority over the budget and indeed a veto that does not exist today.

**Madam Speaker:** Thank you Mr. Mayor.

**Mayor Gillingham:** Thank you for the question. I don't have the letter right in front of me, but I think it's pretty clear that I didn't necessarily call for the abolition of EPC. That may be one of the possibilities that Council could make a determination on. Ultimately, what remains supreme is council, not the mayor, not any future mayor not this current mayor, Council remains supreme. Council remains supreme certainly on budget matters and on the budget vote so once again just to reiterate, if we get a response from the Premier and they're going to make a change to the Charter, then it would come to this body of council, not just me as a mayor it would come to all of Council to determine what the future strictures would look like. Thank you.

**Madam Speaker:** Thank you, Mr. Mayor. Second question, Councillor Wyatt.

**Councillor Wyatt:** Thank you for the clarification and in a sense, that's correct if Council were to elect EPC with the Mayor still being able to appoint Deputy Mayor in other words, EPC not necessarily being abolished about existing but Council determining…

**Madam Speaker:** The question.

**Councillor Wyatt:** In a sense, Council would de facto have power over the budget no matter who brings it forward to the budget. Fair to say.

**Madam Speaker:** Thank you. Mr. Mayor.

**Mayor Gillingham:** Yes, I believe that would be a fair way to…to one possibility and a fair way to characterize it. I think ultimately what…you know, the message I'm trying to get here again is that whomever brings forward the budget in the future budget state, future governance state, Council remains supreme.

**Madam Speaker:** Thank you, Mr. Mayor. Final question.

**Councillor Wyatt:** Is it fair to say that there's been no other mayor previously who's actually written the Premier requesting a reduction in the amount of powers in terms of what has been requested by yourself Mayor Gillingham to go down from EPC appointments to just appointing one member being Deputy Mayor. To my knowledge, I don't have any record of anything like that happening in the past.

**Madam Speaker:** Thank you. Mr. Mayor.

**Mayor Gillingham:** I have no knowledge of any such previous mayor writing such a letter.

**Madam Speaker:** Thank you. Any further questions? Seeing none, Councillor Allard.

**Councillor Allard:** Thank you, Madam Speaker, through you to the Mayor. I see that the draft tabled budget includes transit funding to restore to pre-pandemic levels I believe that is going in the right direction I think we should have much better transit in the City of Winnipeg. To my question, my concern is that although we may have the budgeted funds that we may not be able to deliver the levels of hours of service because the collective agreement isn't such that is attracting enough drivers so is the Mayor aware that Transit is currently facing recruitment issues and retention issues?

**Madam Speaker:** Thank you. Mr. Mayor.

**Mayor Gillingham:** I want to thank Councillor Allard for the question, and the answer is yes. Certainly, I am aware and I believe most likely by now all Council is aware of the challenges Winnipeg Transit service is facing in hiring and retaining operators. One of the bits of feedback I've been getting, no doubt many of you have been getting too I know Councillor Lukes has been getting as the Chair of Public Works is that Transit operators in some cases don't feel safe on the bus. And so, it's a concerning workspace for many of them. We want to try to address that, that's why there's five million dollars in this year's budgets the draft budget to establish a transit security team. That work is being done…the…were started the process please to all Council, through you Madam Speaker, please be aware sometime before too long, you'll get an email from me and a document I'm going to ask you to review just on the concept of the establishment of a transit security team. Through you Madam Speaker to Councillor Allard, the very reason one of the very reasons for the establishment of that team is to make it a safer work space for our transit operators and make it a safer space for those that use Transit. I concur with Transit Allard. I want to see more people using public transportation and choosing transit as their means of transportation, but to do that people have to have confidence that the bus is a safe space and so we are certainly working hard to make it a safer space.

**Madam Speaker:** Thank you, Mr. Mayor. Second question.

**Councillor Allard:** Thank you, Madam Speaker through you to the Mayor, is the Mayor confident that current measures being considered including security and whatever mandate is being considered in terms of the amalgamated transit union that we will be in a position to increase levels of service back to pre-pandemic levels as per the budget document?

**Madam Speaker:** Thank you, Councillor Allard. Mr. Mayor.

**Mayor Gillingham:** Thank you. I'm confident, through you Madam Speaker, I'm confident we're taking this…we're taking steps to see that happen. Again, campaigned on restoring transit service by the end of 2023 to pre-pandemic levels to 100% of transit service, we are currently just below that still but as the Councillor already kind of indicated in his first question one of the hurdles to getting transit restored to 100 % service level is the recruitment, training and retaining of bus operators. And so, there are several pieces that have to be hooked together including making transits a safer space for us to be able to see us go back to 100% transit service, that's the goal. We're working hard to put the pieces in place to see that they become a reality.

**Madam Speaker:** Thank you. Final question, Councillor Allard.

**Councillor Allard:** Yes, Madam Speaker, through you to the Mayor, speaking directly to transit drivers not necessarily the Transit Union, I've heard that shift trades are one of the major impediments in transit driver recruitment and retention. Is the Mayor committed to facilitating shift trades so that we may retain more transit drivers, that being one of the top priorities of transit drivers that I speak to on the bus?

**Madam Speaker:** Thank you. Mr. Mayor.

**Mayor Gillingham:** Madam Speaker, I may be wrong in my response here and forgive me if I am, but I believe that will be a matter for collective bargaining, and those discussions at the bargaining table.

**Madam Speaker:** Thank you. Any further questions? Seeing none. Councillor Allard.

**Councillor Allard:** Yes, Madam Speaker, through you to the Mayor. Yes, I do understand that that's a matter of shift trades could be addressed through the collective bargaining agreement, but I also understand that the issue could be addressed as a matter of policy through the City administration. I understand the issue first was flagged because of issues regarding Canada Revenue Agency and workplace management HR issues, but that this could be fixed outside of the collective agreement.

**Madam Speaker:** The question.

**Councillor Allard:** Can the Mayor commit to fixing this issue?

**Madam Speaker:** Thank you. Mr. Mayor.

**Mayor Gillingham:** Thank you. Through you Madam Speaker, I've had ongoing conversations with the associated transit union and I believe hopefully established a good line of communication with them and we have ongoing discussions too with their department so if there's ways that things could be assisted and these things you know identified, I'd be glad to help out in that way, but on the other hand, I'm just wondering I don't know, again I can't ask questions back but Councillor Allard was the chair of the Public Works committee for quite some time, I don't know if this was a matter he tried to mediate as well.

**Madam Speaker:** Thank you. That brings our question period to a close.

**Councillor Allard:** May I go again?

**Madam Speaker:** Councillor Allard, second question.

**Councillor Allard:** Yes.

**Madam Speaker:** You've had two rounds actually.

**Councillor Allard:** Oh, I'm…okay, procedurally.

**Madam Speaker:** I've announced we are done with that, yes. Okay, next…you were. Yeah. Next committee is Standing Policy Committee on Community Services. We have a notice of motion from Councillor Wyatt and seconded by Councillor Allard from our January Council meeting. It's regarding police district stations. The motion came forward last month, so you will find it on the published agenda. There is also a amending motion to go with this. Amending Motion 12: moved by Councillor Chambers and seconded by Councillor Wyatt. Madam Clerk.

## STANDING POLICY COMMITTEE ON COMMUNITY SERVICES
## NOTICE OF MOTION

### Item 1 – Winnipeg Police Service District Stations

**Madam Speaker:** Thank you. Councillor Wyatt to introduce the motion.

**Councillor Wyatt:** I call the question on the motion from Councillor Chambers to refer.

**Madam Speaker:** You don't want to…would you like to introduce the item?

**Councillor Wyatt:** No.

**Madam Speaker:** Okay. Yeah, and Councillor Chambers, you get an opportunity to introduce the amending Motion 12.

**Motion No. 12**
**Moved by Councillor Chambers,**
**Seconded by Councillor Wyatt,**

*BE IT RESOLVED that the resolve of the Notice of Motion, under the Standing Policy Committee on Community Services regarding the Winnipeg Police Service District Stations, be amended by deleting the words "that Council request the Winnipeg Police Board to do the following" and replacing with "That the following be referred to the Winnipeg Police Board for consideration:"*

**Councillor Chambers:** Thank you, Madam Speaker. Just before we call the question, just in terms of procedure, the Winnipeg Police Board does not direct operations of the Winnipeg Police Service. So, this notice of motion is just so that we can at least accept this notice of motion for consideration under the Winnipeg Police Board.

**Madam Speaker:** Thank you. Any further speakers? Seeing none, Councillor Wyatt, do you wish to close? No. I'll call the question on amending Motion 12. All in favour? Contrary? Carried. And the main motion before us, as amended. All in favour? Contrary? That is carried. Now move in to by-laws under this committee. Councillor Orlikow.

## STANDING POLICY COMMITTEE ON COMMUNITY SERVICES
## CONSIDERATION OF BY-LAWS

**Councillor Orlikow:** I'm sorry. No, I had by-laws. Go ahead. I have so much paper. So much trees being killed here today. There we go. Thank you. I move that By-law 14/2023 be read for a first time.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-law No. 14/2023.

**Councillor Orlikow:** Good. Okay, I'm back up. I move that By-law No. 14/2023 be read a second time.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-law No. 14/2023.

**Councillor Orlikow:** I move that the rules be suspended and By-laws No. 14/2023 be read a third time and that the same be passed and ordered to be signed and sealed.

**Madam Speaker:** Thank you. All in favour? Contrary? That's carried. We'll now have question period under this committee. Any questions for our chair, Councillor Orlikow? Any questions? Councillor Allard.

## STANDING POLICY COMMITTEE ON COMMUNITY SERVICES
## QUESTION PERIOD

**Councillor Allard:** Thank you, Madam Speaker through you to the chair. Last summer, we had as we have with transit issues regarding recruitment for our lifeguards, and so we had reductions in hours in pools and other life guard related services like lessons. What are we doing to address that and will we have our normal operating hours back this year?

**Madam Speaker:** Thank you. Councillor Orlikow.

**Councillor Orlikow:** Thank you very much to you, Madame Chair to Councillor Allard. Step one is already in process. Again, step one is identifying what are the barriers, why aren't people applying. We did have some COVID problems where we didn't have classes running. That was one issue. The second issue though that was discovered quite quickly was the amount of cost involved for lifeguards to become lifeguards. They have to do all that cost up front. We also looked at the…the other problem is that it's not a very diverse group of people in our lifeguards. They're generally from the same pool so we want to diversify the pool of people that we can do. We did. Thank you very much. Oh my god. So the idea…so again reaching out to newer communities that may not have been involved in lifeguarding before reducing some of those upfront barriers and I want to thank the Federal Government and I believe the Province as well. They provided some funding so we could address some of those barriers by really the City of Winnipeg paying for it. So, the first thing (inaudible)

happened and I believe that there was over 100 applications that came in. Fantastic. We ended up with about right now the last count was last week about 60 people still in the program going through it. Very good. So, we hope to have that filled up and those people coming out shortly. We have identified another issue and I brought this up to Councillor Browaty already regarding there's another leg after this where they're kind of working for free for a couple of weeks part of the certification process so we are trying to find a way to cover that cost as well, so they will stay with us and when they actually graduate lifeguard, they will want to stay with us. We also had the other issue about swimming lessons in general. They're quite restrictive. The parents really want to have that one person as their swimming instructor/lifeguard so we, you know, we're trying to figure that one out because lifeguards want to have a little bit more flexibility on when they come in in that regard, so that's a little more complicated just to find that balance between the two. So goal is right now is let's get these first sixty through the door. The problems we face right now is it isn't as attractive as it used to be in the days of the past. We aren't getting the applicants even prior. It was tough, so looking at some of the systemic barriers and how we can address it so I think this first haunch as we call it is looking very positive. How much will they be able to fill in all the gaps? We're not too sure yet, but the goal is to fill in the…like we do have like Cindy Klassen pool is closed because of repairs which we have Councillor Allard is very well aware of. Some of our pools are coming to end of life so that's a separate problem, but right now on lifeguard, I really want to commend the department and Cindy Fernandes, our director who have looked at what are the barriers, how can we address those barriers, put an action plan in place, deliver and have more lifeguards so we don't have to reduce hours. And that's our goal and we're well on that way and we may have to do this again though, another round after this first round is done. But I can't tell you if we have full hours, but that is our goal.

**Madam Speaker:** Thank you. Councillor Orlikow. Second question, Councillor Allard.

**Councillor Allard:** Yes, Madam Speaker through you to the chair, can the chair confirm that in the upcoming draft budget that there are no cuts to library service hours either by number in the budget or through vacancy management?

**Councillor Orlikow**: I'll defer that question until the budget can come forward and talk about it at the…at our community committee, I mean at the Standing Policy committee budget. There is a little bit of differences going on. There isn't a reduction (inaudible), it appears it's how they formatted it, it looks like a reduction in fees in our library services, that's not actually accurate. There's been some amalgamation of different jobs during our collective agreement. We are having a little bit of difficulty at the higher end which is the Chief librarians and I've met with many librarians already about some of those issues which are really monetary, the big one, the lack of programming money is another one and then the third one was the lack of (inaudible) which is a little more complex than just the budget. Some of the models have different (inaudible). So we're not seeing a huge issue in staffing in the library services except for the directors side, but we're not seeing a lot of…we're not going to see a lot of changes in hours for that so I'm not expecting to see a lot of reduction in hours if any at all, but we are still (inedible) people get sick. They just don't come in. That's still straining our system so it's not our goal to reduce hours, but we can get a little more full answer during the budget seminar, whatever they are calling it.

**Madam Speaker:** Thank you. Final question, Councillor Allard.

**Councillor Allard:** Thank you, Madam Speaker through you to the chair. Is the chair able to confirm that there will be a continuation of the policy of free access for unheated pools in the City of Winnipeg this upcoming summer?

**Madam Speaker**: Thank you. Councillor Orlikow.

**Councillor Orlikow**: Well, again, I can't confirm because I'm not Council. I think that would be a Council decision to make. I believe that we aren't expecting any changes to that, but again I don't know what Council will do by March. But again, I like the idea, the unheated pools, we talked a little bit today. The City of Winnipeg does a lot of things that don't make money because that's why we do it. It's a service to the people. It's not supposed to make money and such as, and so areas where we can actually decrease transit fees or whatever for people who maybe just don't have funds, not maybe don't have the funds to participate in our swimming our indoor pools that have access to the outdoor pools at no charge. I like it, but again I can't speak for Council.

**Madam Speaker:** Any further questions for the chair? Councillor Allard.

**Councillor Allard**: Yes, Madam Speaker through you to the chair, I understand the…the waving of library fees has been very successful, I wonder if the chair can share with us how successful that has been.

**Madam Speaker:** Thank you. Councillor Orlikow.

**Councillor Orlikow:** Yeah, I think Councillor Allard will also recognize that story about I think it was weirdly enough catcher in the rye I think where the ancient book finally came back to us, my last discussion with the library services is that it is working. People are coming back. There was an issue about the limit of books you can have overdue causes a little bit of concern, but I think it's ten which is fair enough. So, I think it's working. We're losing a little bit of revenue, but we're also going to ensure that those books get back into circulation and not people are just too scared to come back to the library to pay the fee. So our…the main goal of the library services as we all know would love to be able to provide library services with more materials and constantly keep feeding the system, but that's only one part of it. We also got to make sure that we get those materials back into the system rather than people saying well, I can't go back because I don't want to pay the late fee, so now we are seeing materials being returned on a more regular basis, but again, library services still in flux still from post COVID so we don't really have any quantifiable data yet, but we are monitoring it, and I haven't heard anything back yet.

**Madam Speaker:** Any further questions? Seeing none. Let's move to the next committee, Standing Policy Committee on Public Works. Councillor Lukes, on the report dated February 7th, 2023.

**REPORT OF THE**
**STANDING POLICY COMMITTEE ON PUBLIC WORKS**
**DATED FEBRUARY 7, 2023**

**Councillor Lukes:** Thank you, Madam Speaker. I would like to introduce the report and move adoption of the consent agenda Items 1 to 8.

**Madam Speaker:** Yes, Councillor Allard.

**Councillor Allard:** I would like to…I mean, because they were, frankly, ignored; vote against reports 2, 3, 4 and 5 that were motions that were all received as information.

**Madam Speaker:** You've pulled 2 through 5. Councillor Eadie. Councillor Eadie.

**Councillor Eadie:** No, that's fine.

**Madam Speaker:** Okay, that covers it. Any others? I will call the question on Item 1, 6, 7, and 8. All in favour? Contrary? That is carried. Madam Clerk, Item 2.

**Item 2 – Sidewalk Snow and Ice Removal on Residential Streets**

**Madam Speaker:** Thank you. Councillor Lukes, your opportunity to introduce the item.

**Councillor Lukes:** I would like to hear from my colleague first, please.

**Madam Speaker:** Thank you. Councillor Allard.

**Councillor Allard:** Thank you, Madam Speaker. Through you to the Chair; I mean, I asked through a motion for a pilot. What I got was a few words from the director.

**Councillor Lukes:** Freeze the pilot.

**Councillor Allard:** You know what? Out of respect for everybody's time, I would like to be recorded in opposition to all of these items that were received as information. If the Chair…I've off-lined with the Chair already. I spoke at the EPC. My intention was to vote against them. I don't know that they need to be re…yeah, relitigated.

**Madam Speaker:** Thank you. Thank you, Councillor Allard. Councillor Lukes, do you wish to close on Item 2?

**Councillor Lukes:** No. Fine.

**Madam Speaker:** I will call the question. All in favour? Contrary? Thank you. Councillor Allard is noted in opposition and the item carries. Councillor Orlikow is absent and Councillor Mayes is absent. Madam Clerk.

**Item 3 – Pilot Project for Sidewalk Plowing to Pavement**

**Madam Speaker:** Councillor Lukes to introduce the item, Item 3.

**Councillor Lukes:** Thank you very much. I'd like to just give a brief overview. We had a very in-depth discussion on this topic in the Public Works Committee. Just so everyone understands, there are two different types of machines that the Public Works staff use on active transportation pathways and sidewalks. One is a Bobcat which is a heavy piece of equipment. The others are called walk machines and they are lighter weight. In the downtown area when the Public Works staff removes snow banks with larger pieces of equipment, they go in with the Bobcats and they clear to pavement. The Bobcats are a heavy machine that can push the snow and ice. They are expensive machines compared to the walk machines and they are also extremely slow. I don't have the time ratio in front of me of how long it takes. So, we have a policy that says we need to clear ATPs, active transportation network, within 36 hours for P1 and P2. If we were to do that with Bobcats to clear to pavement, we'd…we'd need probably hundreds of Bobcats. They move so slow. So, we discussed this in the Public Works Committee. We discussed the speed of the walk machines, the ones that go on the sidewalks, and how they are lighter weight and they can't clear to pavement. So, we spent half an hour discussing this. And we're also going to be discussing it, I will put a plug in here, Saturday morning at the seminar that the Public Works Committee is hosting with the Public Works staff on snow and ice removal on the active transportation network. I think there is a misunderstanding of what machines do what, what machines we own and the time and the cost to do it. There is another alternative that the City could use and that would be applying a lot of, I'll just call it, salt for simplicity. A lot of salt. A lot of other cities put salt on their pathways and sidewalks. Ottawa being one which, you know, salt…I don't want to go into the details of salt. I think everyone understands what salt does, how it kills the grass, how it rots the concrete. But I encourage people to listen to this really informative half hour discussion we had at the Public Works Committee. I encourage you to come Saturday to hear more when Mr. Cantor will be speaking about it, but that is my introduction.

**Madam Speaker:** Thank you. Councillor Allard, do you wish to speak to this item? Yeah, well you had your…okay, Councillor Eadie.

**Councillor Eadie:** Thank you, Madam Speaker. I am actually going to vote on the recommend…for the recommendation from IRPW, which was to receive it as information. It was…it did provide, Madam Speaker, and I did listen to the discussion from the Public Service and others who spoke about the issue and talked about equipment. Although, I think that the Chairperson just right now explained things in greater detail than I heard at the IRPW which you as well serve on, Madam Speaker. I just wanted to say that everybody wonders, like, that Bobcat, for example, there is another piece of equipment that's even heavier that has been used by the North End BIZ in the past. Heavier than a Bobcat, but even more expensive with more power, but Madam Speaker…and is a licensable vehicle to drive on the actual streets. But the Bobcat, while it probably is slow and it can go to concrete, but ultimately, come to my ward. I got the worst front streets I'm telling you in this whole city. Lots of…I mean lot…I mean lots. I am not talking about gravel roads and…anyway. But please, I invite my friends from Charleswood-Westwood and anywhere else who want to come and check it out. I have the worst streets, just like Councillor Gilroy still has the worst back lanes. Although, I have a lot of those, too, Madam Speaker. But like, you are going to wreck your equipment on those sidewalks because they're…they are nowhere near, these residential sidewalks, are nowhere near the condition of the sidewalks on our regional streets. And some of our regional streets, the sidewalks aren't great, but I have to say, residential sidewalk, they're bad. So, Madam Speaker, what I heard, Madam Speaker, in the discussion and debate was the most accurate, Madam Speaker. And that was a comment from the councillor from Transcona, who does hear quite often from his residents as well as I. And Madam Speaker, what the people who live in the residential streets have to say about snow on sidewalks; clear them more often. I just happen to live on a…the north Winnipeg parkway which is part of the AT trail that comes up the west side of Red River. And not only that, I live on a P2 street, but the sidewalk is basically a P1 and it…I am going to file a complaint with you, Madam Speaker. How many times do I have to remove the windrow off that side…from my path to the taxicab? Anyway, just kidding. But ultimately, what people want on those residential streets is that level of service, more frequent. And Scotia sidewalks are not plowed to the…to the surface. They are…but they are plowed. And what people on residential streets want is they want their residential street sidewalks cleared more often. That was the comment from Councillor Wyatt. I don't know how we can fit that in a budget. It would be a lot more pieces of equipment as we heard that the Bobcat is…or even the…the push whatever they are, they are not super fast either, as far as I know. But if you had that, what are they called, Kubotas or something like that, they're like a 86, 80…$92,000 item whereas a Bobcat is about a…about a $68,000 if I recall the North End BIZ when they purchased theirs. But anyway, I'll leave it at that. What the people of Winnipeg want is they want their residential sidewalks cleared more often, not to the…not to the main surface.

**Madam Speaker:** Thank you, Councillor Eadie. Councillor Gilroy.

**Councillor Gilroy:** Thank you, Madam Speaker. I won't be supporting this, what's in front of us here today, to receive it as information. I think we can do a pilot. We have many communities like mine, that is really close proximity to the downtown where we would have this equipment already, where I think we should be doing a higher level of snow clearing.

That's just not considered downtown, but it is close to the university. When they talk about the sidewalk quality, I just…I didn't really buy that. We are using it on paved stones which is…which comes up and easily comes up. And we are doing that within the downtown. So, I think we could easily be picking out a spot to do a simple pilot and I don't think it would be very hard for the city. So, I don't support it. But I do want to thank Councillor Lukes. She has been working really hard in terms of trying to improve the snow clearing. And I am looking forward to hearing the discussion on Saturday because I know that I have been sharing that with my residents to go to this. I think it's really critical that we do provide important feedback to…to our…our department. And I also just want to know, a lot of the times I find that is a struggle for me as a councillor and probably many of you around here too, is the first thing that our…that our departments will say is no because it's difficult, right? Costs more money. No, we don't have the…like, those are always what we hear. But in order for us to become a progressive city, we do have to do these trial things, we do have to try this out. And there are areas in the city that we should be considering doing a higher level of snow clearing because of their proximity to the downtown and because the amount of traffic that they have on those streets. And this could clearly be a demonstration of where we can do that within the Daniel Mc that would be close to where we already do snow clearing, already have the equipment and, quite frankly, I think we have the ability to do that. So, I won't be supporting receiving it as information, but I do really like having the debate and having the discussion coming forward. So, thank you for everyone for their contribution.

**Madam Speaker:** Thank you, Councillor Gilroy. Councillor Schreyer.

**Councillor Schreyer:** Thank you, Madam Speaker. Yeah, I wish we could have done the pilot project on this. I'm usually in favour of pilot projects. That's where we learn things. They're pilot projects, they're not…they're not outright expenditures trying to change a department, a sector, an industry, they're experiments from which we learn so that we can take the best from this and that and try to do our…to do our best. Having said that, as Councillor Gilroy said, again, hats off once again and always to Janice Lukes for her work, for her effort, and to try and figure things out and get information. In this case, I wish…I think the pilot would have been helpful. But having said that, nonetheless, we will keep going. I do have questions, as an example. I mean, when it comes to things like this, it raises questions just like we've had right now. The question arises, like, do we have the same frequency of service as we used to 10 years ago, 20 years ago, 30 years ago? That's essentially the question. And if we can't answer that question, it's really hard for us to do what we are supposed to do and to do our best and to answer people's concerns. Let's face it. We all know sooner or later people say it's…there is a problem. The question is, we always have problems when it comes to snow in this…in this city, in this country. Other cities in this country have it worse than us because they get more snowfall than we do. They just do. They've got greater precipitation in the wintertime if not the summertime as well. So, the question is, are we maintaining services over the years and decades or are we not? If we can't answer that question each and every one of us in the room or as a city, then where are we going? Then we don't know where we are at. We know what we used to be. We should know. People's taxes are going up. We're going further into debt. We're selling debentures again, so we're going further into that form of debt. We are reducing forms of services. I want to know if this is affecting, to the affect…to the extent that we have not dealt with the fact that we are increasing taxes, fines, fees, levies, rates continually. We're reducing our services and going into further debt, selling debentures, whatever you want to call it. Are we maintaining certain types of services like snow clearing? I understand. Don't forget, that although I did vote for the active transportation motion…the active transportation project, it did say in the wording that we give consideration to the City abdicating its responsibility for maintaining sidewalks in the wintertime. That is in there. Okay. Now, of course, you know, Jenny Gerbasi, when she was here, I've said this before, I said, look, there is no way that aspect of it is going to pass while she's here. Well, she is not here. I don't think Councillor Rollins is inclined to just give away the City's responsibility for maintaining sidewalks. But bear in mind, it is the challenge of this council more than anybody else to look at the evolution, where we are going in terms of maintaining our sidewalks and maintaining our streets. And not just in terms of winter, but in terms of the quality of care when we are maintaining our streets and sidewalks, over every year, every season and every decade. So, I'm going to say this once again, it might sound boring, but the issue is not going to go away. It's issues like this that bring up the question, are we maintaining our sidewalks and streets to the same level that we have in the past? We deserve to know that. We need to know that otherwise what are we evolving into as a city, as a Canadian winter city when it comes to care of our streets and sidewalks that people count on and people pay for.

**Madam Speaker:** Councillor Schreyer. Next speaker, Councillor Allard.

**Councillor Allard:** Thank you, Madam Speaker. I wasn't going to speak to this, but given that we are speaking to this, I guess I will speak to this. So, I would like to express what I think has been sidewalk snowplowing history in the last term of Council when I was Chair of Infrastructure Renewal and Public Works. I first called to, through a motion; thank you to my colleagues on Infrastructure Renewal and Public Works to call…calling for that report to…for multiple options and budgets to improve sidewalk conditions. What we got from the Public Service was no budgets, but I will acknowledge that we did have a new policy of reporting sidewalks conditions through 311. Following that, we had another report where it was finally deemed we…or the Public Service finally deemed after that intake process further to that report where we didn't get budgets, but we did get a new policy of 311 complaints. And so, following that, we did have confirmation from the Public Service that we were in fact, despite having heard for years that we were complying to our Snow Clearing By-

law that we're plowing sidewalks at the same time as we were plowing streets. So, the first time in a report, I saw that we were not meeting our Snow Clearing By-laws that pertain to sidewalks and following that report, there was an administrative recommendation to buy $3 million of new machines through debt financing. And so, that is moving forward. And why did that happen? Because we called for reports. We called for report after report after report. And thank you to my colleagues on Infrastructure Renewal and Public Works for supporting me on some of those reports that I had called for, we have $3 million in more snow clearing equipment because we called for the…those reports and the Public Service did acknowledge that we were not, in fact, meeting our obligations in the Snow Clearing By-law for sidewalk snow clearing. And so, that is a win. We should get better snow clearing soon. There was the question of whether or not we should do it with internal forces or if we should have the private sector bridge that gap. Congratulations to Councillor Lukes for figuring that out with a memorandum of understanding with CUPE saying that it is, actually, just one year that we are going to be doing this, bridging this gap with the private sector for sidewalk snow clearing. So, I think we will have a better snow clearing season. We may have had a better one this year. It is hard to compare because we haven't had twice the snow events as…in history like we did last year. But I think…I think we will have better snow clearing services. But the reason why is because we called for report after report after report. Councillor…Councillor Eadie mentions, and I have been in Councillor Eadie's ward, I was walking with the Bear Clan and I will…I will share it with Councillor Eadie that I do believe the conditions of streets and sidewalks in his ward are atrocious. They are…they are probably amongst the worst of the city. And that being said, when the Public Works Committee asked the Public Service, could we plow to pavement? Public Service said, no, we can't plow to pavement because our streets are too broken. But then, in a separate report, which the Infrastructure Renewal and Public Works Committee called for, where we asked for the amount of sidewalks not constructed as part of road renewals, rehabilitations and re-surfacing. Did I get that right, Councillor Browaty? There's one word I keep messing up on those. And so, we got that report. In that report, it showed millions of dollars in sidewalks not reconstructed because they were in good enough shape. And when I asked the Public Service what that meant, was that good enough shape as in we can plow to pavement, the answer that I got, and this was a private meeting, it's not in the report, was yes. But if you do read the report, it talks about all the road renewals that have been done over the years. It does say that the sidewalks are in good condition and it quantifies how many…how many millions of dollars in sidewalks were not built because they deemed to be in good enough condition. And so, to Councillor Eadie's point, yes, the streets in his ward are terrible, Madam Speaker. And to Councillor Lukes' point, when I first pitched this to Council a couple councils ago maybe, it is not just greenfield development that has pristine sidewalks that are ready to be plowed to pavement. We have been…we have been investing hundreds of millions of dollars into our road renewal projects, many of them being regional and arterial roads. And as the report of Public Works, which you can see on the November agenda, demonstrates there are many, many, many sidewalks in Winnipeg that can be plowed to pavement. So, we had one administrative report saying we can't plow to pavement because it's going to break the machines. We have another Public Service report that says, these are all the pristine sidewalks where…that we didn't even have to fix because they were so good. And because we've spent hundreds of millions of dollars on our road renewal program, there is a very large inventory of streets that we could pilot plowing to pavement on. Now, I'm asking…I'm moving a motion…I moved a motion asking for a pilot. I ask that in lieu of a pilot, can we have a report, what we got was a verbal report from a director. We heard some of it from the Chairperson of Infrastructure Renewal and Public Works just now. What I heard was Bobcats and salt. Okay, so Bobcats cost a certain amount of money. Salt costs a certain amount of money. It is also bad for the roads, it's also bad for the sidewalks. We also use probably literal tons, wait, actual tons. You can't say literal anymore because apparently it has no meaning. But actual tons of salt on our roads. So, when I hear salt on sidewalks, I hear, okay, yeah, salt isn't great, but we are using tons of salt on our street and that salt is getting deposited onto the boulevards. And so, a comparative analysis of how much salt is being used on our roads versus how much salt may be used on the sidewalks that might be plowed to pavement, I think we might be surprised or perhaps not surprised to see that the comparative amount of salt required in order to deice the sidewalk should be substantially less than the amount required to plow a road to pavement which is the level of service we want for roads. And this council, well, most of this council, we have some new additions, welcome; voted to have mode shift 50% by 2030. Do we really believe we're going to get to 50% mode shift by 2030? We all voted for that motion for the Transportation Master Plan to have mode shift 50% by 2030. This is the type of policy and all that was asked for was a pilot. This is the type of policy that will give people, Winnipeggers, transportation options. And I might add, the most vulnerable Winnipeggers, transportation options. I saw in the media a woman in a wheelchair saying she can't get around the city because of our snow packed…our snow packed standard for sidewalks. I saw the president of ALS Society of Manitoba saying that on behalf of his members, plow to pavement is what would be required for him. These are the most vulnerable Winnipeggers and for some of them, they can't get out of their houses because of our level of service. Now, I recall, Madam Speaker, and correct me if I'm wrong, His Worship, Mr. Mayor, saying we don't want to do this because we don't want to raise Winnipeggers' expectations. Well, we all voted for mode shift.

**Madam Speaker:** Thank you. Councillor Schreyer moves a two-minute extension. All in favour? Contrary? Carried.

**Councillor Allard:** We all voted for mode shift 50% by 2030. There is $150,000 new for the Transportation Master Plan in this proposed budget. If we don't hit 50%, we can do better than whatever is going to be proposed on that Transportation Master Plan, Councillor Lukes. Madam Speaker, through you to Councillor Lukes. My apologies. I am working on decorum.

Thank you as well, Madam Speaker, through you to Councillor Orlikow. So, my point is, and the reason I wanted to pull these reports only to vote against them, but since I am on the issue…since we're on the issue, is that somebody asked me the other day, why are you in politics? It is insane to be in politics. You get attacked every day, you have to muddle through, things are so hard to change, you have to deal with public…Public Service, stakeholder groups; why are you doing it, Matt? Well, I'm doing it because I believe that I am making an actual difference in making this city better. And how do we do that as councillors? Well unfortunately, incremental change is not much of a battle cry, but that is what we get as city councillors. And how do we get it? We call for reports. That is how we got $3 million in snow clearing equipment. That is how we got the Public Service to finally admit that we were not meeting the snow clearing policy, Madam Speaker. That is how we do it. So, I am frustrated when I moved four motions to try to better things like sidewalk snow clearing and they are all taken as information. So yeah, that is frustrating. And that is why I have a new motion calling for reports so there's nothing lost in translation. Can we please get a report on how many Bobcats or how many tons of sodium chloride it would take for one sidewalk per ward or even less than that; one sidewalk in one ward, three sidewalks in three wards. Can we please do something?

**Madam Speaker:** Thank you, Councillor Allard. Any further speakers? Councillor Wyatt.

**Councillor Wyatt:** Thanks, Madam Speaker. I wasn't going to speak, but Councillor Allard inspired me. Incremental (inaudible). You know, I recall a time when I brought forward a resolution to…I have a cousin who is brilliant and he came forward with at Christmas time one idea. I said, why don't you look at creating an app that would allow people to bid to be able to snow plow their own block, you know, and respond? And…well, exactly, gig economy. And I remember bringing it forward and at that time Mayor Bowman had created an innovation fund and put $1 million into it to allow the Public Service to develop. And I remember, I won't mention the director's name of Public Works at the time being, but meeting him behind closed doors saying, Councillor Wyatt, please, please, can you take this motion back? We don't know how to do this. I said, well, that's why…I don't know how to build an app either, but there are people out there who know how to do it. Anyway, we…the motion never ended up going anywhere. I would say this though, Madam Speaker, I hear what Councillor Allard is saying in terms of people with disabilities. However, I…if we have to choose, I suppose. And we are often faced with that in terms of, you know, finite amount of money of what we are going to do in terms of the snow clearing. And what I hear from my constituents is not necessarily, you know, down to pavement, but the frequency in terms of the snow clearing on sidewalks. That's what I hear about. And I hear about, well how is it that we can treat a car with snow clearing, we can clear the streets, including the residential streets, but we can't get to all the sidewalks? And yet, if you look at it, a regional street, a vehicle can get down there anytime because we clear it no matter what, but somebody walking on a sidewalk, even on a side street, they still got to walk on a sidewalk or they're forced to walk down the street itself because we haven't been able to plow the sidewalk because it's not made the criteria. So, back in December, I went out of my way to reach out to the Public Service to determine what would be the cost if we were to treat all AT and sidewalks as a P1. In other words, to be plowed within 36 hours. And it took about a month for the department to get back, but they researched it and got back to me. And they indicated that, just to give you an idea in terms of annual operating budget, in terms of staffing and other 36 FTEs; five in Fleet, 36 in Public Works for a total of about $6.9. almost $7 million, in terms of annual operating costs, in terms of the capital budget, we are looking at a total of 53 new machines, snow and sidewalk machines. Total cost estimated at $11.6 million. Meeting the level of service requirement is an additional 53 sidewalk clearing units. With clarity, there are only…there are currently 31 units in the division with an additional 15 units on order bringing in the total to 46. With the increase of 53, this would bring the total to 99 units to meet the service requirement of a 36 hour clear on all sidewalks and AT city-wide. The estimate is assuming 14 priority one sidewalk clearing events per winter season. Actual events will vary depending on the season and costs, of course, could go up and down depending on the season. The estimate assumes that an additional 80 operators will be needed to be hired at .45 FTE per position. Contractor costs represent an estimate for increasing frequency of service on the existing contractor cleared priority, three sidewalk, based on a reclassification to a priority one service level. In order to support the additional units, it is estimated that the fleet will require an additional five mechanics. The above represents salaries and benefits for the additional mechanics five FTEs. Estimate assumes no incremental support costs required to facilitate the scheduling tracking of the incremental units and staffing. The estimated equipment costs do not include sanding attachments. And so…and that's…the operating costs are based on 2023 cost estimates, annual increases to the operating budget for inflation would be required on an ongoing basis. So, out of the things I'd have to choose, do I want to be able to plow the sidewalk down to pavement? We heard at the standing committee for those who wish to attend or who to listen, we have to buy Bobcats. We are talking here, something far more…if we want to start clearing the sidewalks, buy more sidewalk clearing machines, not Bobcats. I mean, what I hear from residents, they're saying, I can't get down my sidewalk, I've got to walk down the street. I…open up the AT path. Why is it that a regional street or collector street and a vehicle has a higher priority than somebody who wants to walk or exercise or be healthy in their life. You know, and yet, we can't even do that and yet, we're debating these pilot projects…with all due respect to the former chair of the standing committee, I have to disagree with him on this. And I have a…I hold him in high regard. So, I don't mean to bring any derision against, I'm just saying that this is not…should not be a priority. The priority should be looking at an increased level of service, Madam Speaker. Because at the end of the day, I think that's what our constituents want to hear, not get it down to…ultimately, yeah, if we can increase the level of service, then let's have the debate about whether or not we get down to pavement or not. In the ideal work, hopefully

one day, you know, with technology and everything, we could run wires through our sidewalks and they'd be able to heat themselves and melt the snow and we won't have to worry about that down the road 50, 100 years from now. But the reality is, we are not there. We're not even at the point of being able to plow the sidewalks as we plow our streets. Which is the biggest thing that I hear from my constituents, not get down…I mean, yes, unfortunately, there are the folks, and I experienced that recently when I had the dang whatchamacallit, the wheel thing that I had to wheel my leg around. I mean, it was a pain in the butt. I can tell you that much. But I'll…but I am glad I'm free of it, but I can tell you, yes, it did make a difference whether it was down sidewalk, pavement or not. And for those folks, definitely I have much sympathy. But we have to look at the realities of what we can deliver in terms of our service living in a winter city. And I think, in terms of priorities, this would be a priority. This information, by the way, is accessible. Feel free to e-mail Mr. Cantor to request it. It's now available. I've read it into the record. It would be a great goal to work towards and an expensive one. But maybe the citizens of Winnipeg may be prepared to pay for this. Last time I checked, $7 million, that's equivalent of a 1% property tax increase, just under that. Is that something people would be prepared to pay for? Maybe, maybe. Anyway, there's many things we have to ask citizens to pay for, of course, not just that. But anyway, thank you, Madam Speaker. Those are my comments. And now, I have the honour of leaving all of you fine folks to go to watch my son play hockey at 4:30 p.m. so that we can stay in the tournament that we are in right now. And I…I bid you good-bye. Thank you. Hopefully, I will be able to vote on this matter before I leave. Thank you.

**Madam Speaker:** Thank you, Councillor Wyatt. Any further speakers on this item? Seeing none, Councillor Lukes, do you wish to close?

**Councillor Lukes:** I would love to. So, you know, I will say it again, probably in this room here I think that I would say I am one of the people that has been working on trying to improve active transportation in the city the longest. I recall coming down, Councillor Wyatt was here, and giving great suggestions and going on and on and trying to move the mountain. Of course, you know, we want to see better accessibility for our residents in the city of Winnipeg. I encourage you all to go down to the yards, go down, pick one of three Public Works yards office, go down, look at the machines. It was a great pleasure that the Public Works Committee, myself, BIZ members from Downtown BIZ, West End BIZ, Osborne BIZ, other BIZs', we went down to the Public Works yards, the north yards, the north yards does downtown. We looked at the machines, we talked about going down to pavement. We understood what was required to get to pavement. We looked at Bobcats, we looked at it all. We also talked about salt. When you put salt on sidewalks, what's going to happen is, because you've got a windrow, the salt will melt the ice and the snow, but it will remain as a puddle. It can't get pushed off. In some cases, it can, in a lot of cases it can't. So, a lot of these questions and these discussions that I'm hearing today, I am an individual that I like to speak to the people that do the work so that I can understand their perspective. I encourage you all to go down to the yards. The Public Works Committee, we have been doing a lot of things like this. We've been meeting with groups, with Transit. We're working together as a committee and trying to understand perspectives that maybe aren't brought forward under the camera at the Public Works Committee. But again, we all want to see this accessibility increased on pathways. There is a lot of innovation that the department is doing right now. Again, I encourage you to come on Saturday. The Public Works Department disbursed time in this last event is doing a second swipe of the active transportation network, the sidewalks that Councillor Gilroy speaks about, when we get the snow that's falling off the windrows on to the sidewalk. This last snow event they are doing a second round. They're going around and cleaning up. They're going much quicker because they don't have to push the snow. They've got GPS that they're working on so that we will have better information on what is cleared and what isn't cleared. There's a lot of innovation going on in the departments right now. So, again, I just encourage you to come Saturday. I encourage you to actually get out of the office, go down to the Public Works yards, tell them you are coming and look at the machines and understand how they work and understand how they operate. Last thing I'll say is about the pilot. You know what, we have a pilot. We've been doing a pilot. What we do is downtown when the Public Works staff removed the snowbanks, they go out with the Bobcats and they clear to pavement. We see the challenges of clearing to pavement even with a Bobcat. We know that the other machines, the walk machines, are too light to clear to pavement. Sure, we can do pilots, but the bottom line is, we'd have to change our equipment. We'd have to purchase more equipment. Maybe that is what the citizens want. Like Councillor Wyatt has pointed out, we'll see the information that he has gathered. But, I just, I guess in summary, you know what, I encourage you to actually go out, talk to the yards and see how it actually happens in real life instead of just sitting at committee and bringing motions forward. Get out there, talk to them, see what happens in the field. Go out on a grader at night, see how complicated it is in the dark with a grader on the road dealing with windrows, dealing with sidewalks. It's an incredibly complex, complicated operation. We have 17 different entities providing snow removal. Again, I am encouraging you to come tomorrow. We have so many reports that come through. We have so much information that passes through. This presentation that Mr. Cantor has presented, 21-22 slides, summarizes years and years and brings it to today in one presentation. It is incredible. I encourage you to come. And I will close. That's it.

**Madam Speaker:** Thank you, Councillor Lukes. With that, I will call the question on Item 3. All in favour? Contrary? There's four in opposition, we'll have a recorded vote. All in favour, please rise.

**A RECORDED VOTE** was taken the result being as follows:

**Yeas**

His Worship Mayor Gillingham, Councillors Browaty, Chambers, Dobson, Duncan, Eadie, Lukes, Rollins, Wyatt and Madam Speaker Councillor Sharma

**Nays**

Councillors Allard, Gilroy, Santos and Schreyer

**City Clerk:** The vote Madam Speaker, Yeas 10, Nays 4, with Councillors Mayes and Orlikow absent.

**Madam Speaker:** Thank you. Item 3 passes. Next, Madam Clerk, Item 4.

**Item 4 – Snow Clearing Related to the Active Transportation Network**

**Madam Speaker:** Councillor Lukes to introduce the item.

**Councillor Lukes:** Sure. Essentially, at committee we discussed this. We were a little unclear on a couple…on one of the 'therefore be it resolved'. But the City currently is doing this. The City…the City looks every year. We have a report that comes forward and they look every year at what has changed, what new AT infrastructure has been put in, what needs to be plowed. I know that for a fact, I put a new sidewalk in one year. They didn't do it. We had to update the data and information. So, they…they're always updating and re-evaluating the existing facilities that connect to the network. So, that is the introduction.

**Madam Speaker:** Thank you, Councillor Lukes. Councillor Eadie.

**Councillor Eadie:** Pardon me, colleagues. But I just want to, Madam Speaker, active transportation trails are very similar to sidewalks. And some sidewalks are part of the active transportation trail because active transportation is walking, running, and cycling. I don't know…I don't think it is really active transportation, Madam Speaker, when these new e-bikes and stuff. Like, that is not active. You are just sitting on an electric bike powered along. That is not active transportation. It is probably healthier for the environment, but it…I wouldn't call that active transportation. But anyway, I digress. Madam Speaker, I just want to bring a concept that's used in the back lanes versus, you know, on an active transportation or on a front street to whatever degree, Madam Speaker. So, the thing about the sidewalk clearing machines. Now, a Bobcat is used, yes, to clear and probably used on our active transportation trails to clear the trails that need to be to the surface. And I think there are a number. I could be corrected when Councillor Lukes closes. But Madam Speaker, a front-end loader goes down a back lane and it scoops up snow and it pushes snow to the side, but it also, at the same time, because it is a heavy piece of equipment, it actually compresses the snow. So…because they are not going right to the…if they're going right to the…to the surface, they're going to create these huge windrows. So, they not supposed to do that. According to the policy, they are supposed to compress snow to a certain amount. It does run into problems in the melt with big ruts and stuff. So, there is a balance in how you compress the snow. But Madam Speaker, what I would point out about that equipment, when they compress the snow, it is quite firm. So, what that means is, any tire rolling along down that back lane is going to do fine as long as it's got a decent grip to the…to that compressed snow. So, on the sidewalk, we have these walking machines and they are light machines, Madam Speaker. So, they will clear the snow, not right to the surface. However, they are not compressing the snow, Madam Speaker. So they are not compressing the snow on the sidewalk that is part of an active transportation trail. I will try to stay to the topic at hand here. But if you're going to compress snow…if you're going to only not remove snow to the surface, you have to compress it. Now, I want to talk about wheelchair users and I want to talk about the frequency. So, I don't want people to be left with an impression, and I happen to have some expertise in the area, I don't use a wheelchair. However, back in the '90s and early 2000s, I was a qualified accessibility consultant, had my certification and so on and so forth, across disability perspective, a universal design perspective. And so, many of wheelchairs that are used by people today, they'll have electric wheelchairs, but then there's…there are a number who use the manual wheelchair, which is even more difficult unless you're…you know, you're a powerful wheelchair racer. And Rick Hansen was one of those. Very, very good. The guy rolled around the world on his manual wheelchair. But those wheelchairs and their tires, they work quite fine on compressed snow. So, let's not talk about, well, we have to clear to the surface because we are all concerned about wheelchair users or walk…people use walkers and so on, Madam Speaker. The compression of the snow can help. You know, if it's icy, we've got to sand or whatever. But Madam Speaker, the point being is, if you do go to the surface, you are creating these huge windrows that you can't get out of your yard and cross and get to the sidewalk because you've got these big windrows. So, if you are compressing the snow with a Bobcat, which a Bobcat can do, it's got the muscle and the ability to do it, you can compress the snow. And then, if you do it more frequently, Madam Speaker, on any active transportation trail, as well, for any person using a wheelchair, you can get around quite well. No windrows at the…when you are crossing the intersection. One of the problems with the snow clearing is, how do we deal with those little lips of snow and stuff at intersections. You should

come and try and cross at Main Street and Seven Oaks Avenue, Seven Oaks Avenue being considered an active transportation asset. The sidewalks are plowed more often, but when you get to the corner of Main Street and Seven Oaks Avenue and you are crossing at the signals, you are dealing with windrows. And this blind person sometimes stumbles and then you don't get the right direction to get across the street. So, there's all kinds of issues you can talk about for persons with disabilities regarding snow clearing, and you may recall in the active…the Transit Master Plan, I called for better snow clearing because we're going to have to make connections and at intersections we need a much higher level of snow clearing so we can make our transit connections. But I digress. So I just wanted to get that on the record that compressed snow that's still up on the sidewalk is workable, not just to the surface. So, there you go. Thank you.

**Madam Speaker:** Thank you, Councillor Eadie. Next is Councillor Schreyer.

**Councillor Schreyer:** Thank you, Madam Speaker. I'm not going to say too much about this, but when we talk about active transportation and we're talking about the resources to maintain them in the wintertime, as well as what it means to us as a city, bear in mind, if citizens at the beginning, eight years ago, when we brought in our current active transportation report and that is that sidewalks still account, always will account, for over 90% of the active transportation system in this city as elsewhere, that's why they're there in the first place. I know some people don't like that I say that because they say I don't understand the intent of why we brought in the active transportation trails in the first place. And I can only say, it doesn't matter, that's not the point. It's not about how I feel about it or how they feel about it, it's a fact. Because sidewalks are about 95% of the active transportation system in this city. That's just the way it is, regardless of the intent of why we've brought in the active transportation strategy seven years ago. It doesn't matter what our intent is, how we feel about it or how people react to what I just said. It is…sidewalks are 95% of the active transportation system in this city. And why is that important? Why is it relevant to state? That's how people walk to work. That's how people walk to school. That's how people walk to their buses. That's how people walk to the stores. That's how people walk to their cars. That's how people walk to their neighbours. That's how people walk from one side of their yard to the other side of their yard. So, bear in mind, sidewalks are 95% of the active transportation system and when we lose track of that and we don't focus on that, we can lose focus on people's priorities. Why people use sidewalks, why people use streets, what it's all about and why we build sidewalks for generations. We've always had an active transportation system in cities for centuries if not millennia, in a way, but essentially, based on sidewalks and let's not…never forget that. Thank you.

**Madam Speaker:** Thank you. Next speaker, Councillor Allard.

**Councillor Allard:** Yes, thank you. Thank you for the opportunity to speak. And so, if there was some uncertainty in what was being asked for in the motion, I would like to share with Council and the committee chair; perhaps I can move referral back to committee, but what I was referring to and thank you to my colleague for seconding it, thank you for considering it at the committee. June 21, 2018, Council regular meeting minutes adopted the report of the Standing Policy Committee on Infrastructure Renewal and Public Works dated May 29th, 2018 Item 2 – Active transportation Network Winter Maintenance Strategy, Appendix A – Ward Maps, Appendix B – Cost Summary. And so, when I had moved this motion, I was asking for an update to that. So, perhaps I should move a new motion and ask for that report. I understand from the Chairperson that the Public Service will, I think, periodically or constantly update the snow clearing as is administratively appropriate. The point of my motion was to ask for a report, an update. And the last time I recall having a wholesale update and this was…this was a big deal at the time in 2018 when we did this, it was repriorizing roads in order to link those roads that connected the active transportation network that we approved as a Council to those facilities that…to the active transportation facilities where there were gaps in the network. And so, that was my intent. I hope…I hope it's clear now. I'm happy to…it's probably too late now for me to refer this item back to committee. If one of my colleagues wanted to do so, I would be happy to make a presentation at committee, but it is a referral to this. We have in the past authorized millions of dollars over the years to update the snow clearing policy as it pertains to the active transportation network and that was done on June 21, 2018, to consult the Council minutes. And it has an in-depth explanation of what the level of service by ward increase is, including what…including maps. And so, that's what I was hoping for. And perhaps I'll move it at a later date. Perhaps next time I will be more prescriptive in the reports that I am referring to in my 'whereas''. Thank you.

**Madam Speaker:** Thank you, Councillor Allard. Any further speakers? Seeing none, Councillor Lukes to close. Okay, I can call the question. All in favour, Item 4? Contrary? That's carried, with Councillor Allard and Councillor Santos in opposition. Madam Clerk, Item 5.

**Item 5 – Photo Enforcement of Motor Vehicle Noise Infractions**

**Madam Speaker:** Thank you. Councillor Lukes to introduce the item.

**Councillor Lukes:** Yes, well, this is a hot topic right now. So, what to say about this? The Province now has been asked three…or twice, I don't have the dates in front of me, but they were asked to look into new technology so that we could

enforce noise through new technology. They refused the first time, they sent a letter back and saying no. The second time we asked them, which was less than a year ago, they said no. Now, we're all aware that throughout Canada, throughout North America, new technologies are being tested, not finalized yet in Canada, on how to test sound to make it in such a manner that it can actually be enforceable. So, the Public Works Committee felt that since we just received a letter back from the Province saying no, that they weren't going to allow us to pilot and test new technologies, that we would wait till…we'd give them another year and then we would wait and send another letter. Now, since then, some great motion has come forward from Councillor Chambers, which I think might address some of these concerns, we'll be hearing at the Public Works Committee. But that's sort of a bit of an update on why the Public Works Committee received it as information.

**Madam Speaker:** Thank you. Any other speakers? Councillor Gilroy, followed by Councillor Allard.

**Councillor Gilroy:** Thank you, Madam Speaker. I rise, I'm not going to support this. And I can understand the committee for not wanting to ask the Province again. I did the main motion asking for the Province, so I can understand them. But I do have to stand up here and speak for my community who is really feeling the pressure of the vehicle noise coming from cruise nights in general. And I do appreciate…I know there's motions that are working…have been worked on with Markus Chambers who has done a great job as well. Part of the issue that I'm having in my ward is a stopping and the screeching that is caused on purpose. So, Edmonton has been using this technology. This technology is changing all the time. By the time we actually get something to the Province and get them to even look at it, it could be a year anyways. So, I'm going to keep advocating for this because I think that the technology is out there, we should be trying it. It might not be the be all and end all, but I think we should be trying the technology that is out there that is being used in other cities and seeing what we can do to mitigate the noise that is coming from things like Sunday night cruise. I am supportive of the motion Councillor Chambers made in terms of the muffler. I think those are other great areas, but there are other noise things that we have to look at in terms of vehicle noise and that is the stopping and screeching. So, I'm going to advocate for my community and I'm going to continue to plug away at urging the Province to really look at the technology that is being used in other cities. And by the time, I think, this goes forward anyways, this (inaudible) in the Province in a year. But I'm going to continue with urging that. So, thank you, Madam Speaker, for having the opportunity to speak.

**Madam Speaker:** Thank you, Councillor Gilroy. Next is Councillor Allard.

**Councillor Allard:** Thank you, Madam Speaker. Once again, I was hoping to raise this item and vote for it and against because of it being taken as information along with the other motions. Thank you to Councillor Chambers for moving forward a motion from the Riel Community Committee looking at updating the Highway Traffic Act. Given that, if successful, that motion will be asking the Province to look into the Highway Traffic Act and look into things like increased fines for people who are affecting people's quality of life because they're…they're using their cars in ways that are too noisy. They're affecting neighbourhoods. They're affecting my neighbourhood. They're affecting Councillor Gilroy's neighbourhood. They're probably affecting all neighbourhoods. And so, I want to commend Councillor Chambers for doing that. And since we are opening the door to the Highway Traffic Act, I'm hoping that we can wheel in the machines that are being used in Alberta or in California where we can pilot test see how these things work. Maybe we can send fake tickets in the mail saying, hey, your car was super loud, would you please not be super loud in the neighbourhood again? So, we're opening the door. We're asking the Province, maybe Councillor Chambers is successful, I hope that Councillor Chambers is successful. I hope the Public Works Committee of Council endorses the direction of asking for a pilot for photo enforcement of vehicles. I do acknowledge that the fines need to be updated. I do also want to suggest that the police, though they are responsible for the by-law, the by-law update will be good, having higher levels of fines will be good in terms of deterrence. We do also know that the Winnipeg Police Service is very much stressed in terms of its resources dealing with when they tell me life before property. This is a…this is a…it's not a life and death issue, I don't think. I think it's an issue of quality of life, though quality of life does have an impact on people's health and I think people's health is being impacted by these loud vehicles. And so, Councillor Chambers moved this motion at Riel. I asked Councillor Chambers if Councillor Chambers would be supportive of adding the pilot idea. I'm collaborating with Councillor Chambers. He has brought to my attention some pilots that I was not aware of that were happening. Councillor Gilroy is talking about a pilot that's happening in Canada. There's a pilot happening in California. If we're opening the door and we're talking to the Province about the Highway Traffic Act as it pertains to the noise by-law and the loud vehicles, why not ask them if we can have a little test and see how this works because I think the police should have the tools with bigger fines. Neighbourhoods are being impacted. But I think if we're going to really crack down on this problem, we need to have a cheap, effective way of doing it. Our Public Service reports say that this is being done in other jurisdictions successfully. Probably the best way to see if it works here is a pilot, so thank you for your consideration.

**Madam Speaker:** Thank you, Councillor Allard. Next is Councillor Eadie.

**Councillor Eadie:** Madam Speaker, I'm actually opposed to just receiving this one as information, Madam Speaker. I think the Province is being quite negligent in its consideration of people's public health. There should be something under

the Public Health Act regarding this because I have to say, Madam Speaker, you know, am I going…starting to go deaf because of how noisy the regional streets are now? But I have to let you know, Madam Speaker, that I've been blind now for 30 whatever years, 30…30…going on 37 years now. And Madam Speaker, I don't know that it's necessarily age, but I used to walk quite quickly down Main Street, quite confidently because I could actually hear what is going on. I would actually be able to hear myself walk by a pole, as a matter of fact. You wouldn't be able to do that today, Madam Speaker. Now, I don't know if it's because I have older ears now, but I can assure you that there is so much noise on these regional streets, it's not just cruise night. I get complaints and the police service try to watch this but there's people with these inappropriate mufflers or whatever, they want to sound like they're hot machines, whatever. Seems to be, you know, stroke the ego, I guess that's what it is. But I have to say, it's so loud to the point that sometimes after a snow kind of deadens the sound. But these…our regional streets are so loud, Madam Speaker, that I can hear loud traffic going down Main Street and I'm two long blocks from Main Street. The people who live east of Main and on the west side of Main, all the way along Main Street, even going up north because they got all those…as Madam Speaker will remember, all those bikers and everything being really loud at Tim Hortons down there and then cruising off and speeding up and down Main Street. And the problem for the police service to catch these over noise, because they're…I think…I can't remember, I don't know it's the highway…the highways act, but there is, I think it's called the motor vehicles act or something like that, Madam Speaker. But there are, or used to be, banned mufflers that cars were not supposed to have and then motorcycles are supposed to use certain types of muffler sounds. And when you hear, I remember, a long time ago at Bannerman and Main, there's a couple of…three Hells Angels came into town with no mufflers and it sounded like three army tanks going down the street. But with the bigger trucks and maybe with the more electric vehicles, they are quieter, Madam Speaker. I don't know what they're going to do, but we're transitioning away from the fossil fuel moving cars and there's really no need for a muffler system on an electric car, is there? Councillor Santos? Anyway, sorry, I digress. Anyway, this is…this is dangerous. It's so loud out there I am afraid to even cross here at Market and Main to catch a bus because things are so noisy now. It's just…it's scary. You can't…there's so much noise you can't hear where you are going and you need to be able to do that. Thank goodness you can still hear the audible signals. But ultimately, you need to be able to hear the environment and (inaudible)…so this not good for people who are blind. But also, totally quiet cars are not good for people who are blind either because you need to be able to hear if there's danger. But anyway, Madam Speaker, I digress. I'm opposed. We could write a better letter to the Province demanding that we can do some kind of enforcement. I'm not sure how the photo sound initiated system works, but I could foresee some problems because we've got a lot of really loud, big trucks moving up and down the streets too. Like, some of those garbage trucks that are driving, I don't if you heard how loud they are and then when they're starting…what was it King Street, a number of years I think they fixed the road, Madam Speaker, but I remember hearing this big piece of equipment going bang, bang, bang, bang. It's just so bad. Anyway, so I'm not sure how that kind of enforcement would work if it…if it's going to be able to work where the real noise problems are because there are people who are living in apartment blocks and live right along these regional streets where people like to cruise or like to stomp on their motor vehicles and make lots of noise. And so, it would be interesting to see at least some kind of pilot or demonstration of this as well if we're going to demand that the Province allow this under the Highway Traffic Act. Thanks.

**Madam Speaker:** Councillor Eadie. Any further speakers? Seeing none, Councillor Lukes to close.

**Councillor Lukes:** Sure. Thank you very much. Whoops, I just lost it here. Thank you very much, Madam Speaker. I do want to note for everyone, item…on the attached to this agenda item is the letter from the Province which was November 21st, 2020. And…2022, sorry, it's a long day here. And it says that…and read one of the paragraphs, "In response to the City of Winnipeg Council's concerns regarding excess vehicle noise, I can advise that the department is currently exploring opportunities to make regulatory changes related to excessive noise. Departmental staff have been in contact with law enforcement including the Winnipeg Police Service to discuss potential changes to fines for non-compliance with specific vehicle equipments…equipment requirements such as illegal vehicle modifications that increase vehicle noise; i.e. modified mufflers. Increasing fines for repeat vehicle equipment infractions including modifications that generate excess vehicle noise are being considered." So if anyone, I mean, I'm on this…I'm on the perimeter, Councillor Chambers is on the perimeter. We deal with a lot of noise from the perimeter. You know, we…I had made a motion ages ago, years ago, related to updating the City's 35-year-old policy on noise in a growing city. I'm very optimistic the Province is going to come back with increased fines because the reality of it is, there's a lot of piloting going on on equipment to test for noise, but it's the ability to prosecute for noise. Prosecution can occur when vehicles are modified, when changes have been made, but clearly, the fees or the fines aren't enough. So, I'm pleased to hear this from the Province that this is happening. I'm glad Councillor Chambers brought a motion forward and has raised it even further. Province is doing work on this. They just got back to us this past November. And again, that's why the Public Works Committee chose to receive this as information. So, I think the Province has heard us loud and clear that we've got a noise issue in a growing urbanizing city. So, that's my closure on this item.

**Madam Speaker:** Thank you, Councillor Lukes. I'll call the question on Item 5. All in favour? Contrary? That's carried. Two recorded in opposition. Three: Councillor Gilroy, Eadie and Allard. Thank you. Okay, we'll now move into motions. We have Motion 5: moved by Councillor Allard and seconded by Councillor Santos. It's regarding sidewalk plowing. This

is an automatic referral to the standing policy committee. Motion 13: moved by Councillor Allard, seconded by Councillor Gilroy regarding road safety. Also an automatic referral to the standing committee. And now, by-laws. There's none under this committee, so right into question period. Any questions for Councillor Lukes? Councillor Allard, followed by Councillor Eadie.

**STANDING POLICY COMMITTEE ON PUBLIC WORKS**
**MOTIONS**

**Motion No. 5**
**Moved by Councillor Allard,**
**Seconded by Councillor Santos,**

*WHEREAS the public service has identified that the reason that plowing to pavement on sidewalks is not possible given the poor condition of sidewalks with uneven surfaces would create too big a risk to damage equipment and therefore was not recommended;*

*AND WHEREAS in another Council report, the public service quantified the numbers of sidewalks that were not renewed as part of the road renewal program because they were deemed to be in good condition, and where the sidewalks were deemed to be in poor condition these were renewed;*

*AND WHEREAS the public service may now with this information generate a list of sidewalks that are in good condition city wide;*

*AND WHEREAS plowing to a snow packed surface only works some of the time, where melting and freezing conditions may leave sidewalks in treacherous conditions, and plow to pavement with a combination of salt and sand can leave a sidewalk in a superior condition to a snow packed surface;*

*AND WHEREAS plowing to pavement is possible given that it is currently done in part of the city such as the downtown;*

*AND WHEREAS plowing to pavement would be a higher level of service for sidewalks and would encourage more people to walk in the winter instead of using other modes of transportation, and pedestrian safety would also increase;*

*AND WHEREAS pedestrian death and injury has been on the rise and residents using sidewalks is safer than residents walking on the road;*

*AND WHEREAS residents choosing to walk instead of driving will reduce the number of single passenger automobile trips, reducing the wear and tear on Winnipeg roads, with savings being found there from reductions in maintenance costs;*

*AND WHEREAS people choosing other means for transportation will mean less vehicular traffic reducing traffic congestion and that people who use other means of transportation have more money in their pockets to support local businesses instead of monies leaving the city through the purchase of gasoline;*

*AND WHEREAS there is a list of road conditions City-wide and there should be a list of sidewalk conditions city wide;*

*AND WHEREAS the public service has indicated they would require equipment in order to implement the project*

*THEREFORE BE IT RESOLVED:*

1. *That the Winnipeg Public Service be directed to report back on the following to the Standing Policy Committee on Public Works at its June 26, 2023 meeting:*

    A. *Selecting one sidewalk per Council Ward for a plow-to-pavement trial during the 2023-2024 winter season, with multiple options to implement the trial, including associated costs for each.*

    B. *Options for potential future expansion of the pilot project using in-house resources.*

    C. *The condition of all sidewalks and streets within the City.*

*2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.*

**Motion No. 13**
**Moved by Councillor Allard,**
**Seconded by Councillor Gilroy,**

*WHEREAS road safety is a priority for Winnipeggers because of fatalities and injuries having detrimental effects, millions of dollars of monies for Traffic Engineering Upgrades remain unspent, and millions of dollars of upgrades are warranted and unfunded by Council leaving the responsibility on City Council to approve the funds necessary to improve road safety based on public service recommendations;*

*AND WHEREAS in the Capital Expenditures Monthly Report dated May 16, 2022, the Traffic Engineering Improvements section totals $9,860,476;*

*AND WHEREAS as noted in Appendix A of the report titled "Warranted Projects within the Traffic Engineering Improvement Program" the total for all funded 2022 Traffic Engineering Improvement Programs (TEIP) projects and Contingency and Reserve Funds for New Projects Throughout 2022 is $2,460,000;*

*AND WHEREAS the total cost of warranted, but unfunded projects, within the TEIP is estimated at $7,886,070, as identified in the report titled "Warranted Projects within the Traffic Engineering Improvement Program" considered by the Standing Policy Committee on Public Works on April 6, 2022;*

*AND WHEREAS the Preliminary 2023 Operating and Capital Budget only awards an additional $1.3 million in new spending, leaving $6,586,070 of unfunded projects for road safety ($7,886,070 - $1,300,000 = $6,586,070);*

*AND WHEREAS what projects in approved projects with unspent funding of $9,860,476 are not identified in detail in the Traffic Engineering Improvements section of the capital project reporting;*

*AND WHEREAS as of April 30, 2022, $9,860,476 in unspent monies without detail for capital Traffic Engineering Upgrades, plus the cost of $7,886,070 in warranted but unfunded projects equals $17,746,546 of traffic engineering improvement project monies that are either unspent or warranted and unfunded;*

*AND WHEREAS this list of warranted projects is dated and should be updated;*

*THEREFORE BE IT RESOLVED that:*

*1. The Winnipeg Public Service be directed to publish the following documents:*

*A. A detailed list of projects that are already are funded with $9,860,476 remaining unspent, the warranted and unfunded Traffic Engineering Program of $7,886,070 for a total of $$17,746,546 of projects.*

*B. An updated list of warranted and unfunded Traffic Engineering Program Enhancement Program projects.*

*2. That the Winnipeg Public Service be directed to develop multiple proposals and budgets to fully fund the Traffic Engineering Improvement Program and/or the upcoming Road Safety Program as part of the 2024 multi-year budget process.*

**STANDING POLICY COMMITTEE ON PUBLIC WORKS**
**QUESTION PERIOD**

**Councillor Allard:** Thank you Madam Speaker I want to talk about road safety, I want to comment the Mayor for campaigning on road safety, I would like to see action on road safety, I want to recognize the draft budget does have some funding allocated to road safety and that's a good thing. However, question is, is Councillor Lukes aware that there is a road safety deficit of our traffic engineering improvement program of $7,886,070.00.

**Madam Speaker:** Thank you. Councillor Lukes.

**Councillor Lukes:** Thank you Madam Chair, through you to Councillor Allard, I cannot tell you how thrilled I am that we've got funding in the budget for road safety. I brought that motion forward I don't know three or four years ago to develop a road safety plan, exactly, and you know what it's been a long road to get to this point, lots of studies, but now and I think…I think, if I'm not mistaken in the budget, this is the only area where we added FTEs or we added staffing to support this plan going forward, so there's gonna be a lot of discussion on road safety going forward, I received the email update from the public service related to what Councillor Allard speaking about and I know that we're going to be speaking a lot more to this in the budget process. So again, I don't think there's anyone here longer then I've been working and advocating for road safety for pedestrian safety, and I can assure you that I will continue the conversation dialogue looking for funding to continue to improve road safety in the City of Winnipeg.

**Madam Speaker:** Thank you. Next question.

**Councillor Allard:** Thank you, Madam Speaker. So I understand that there's going to be $1.3 million in capital allocated to the road safety deficit of $7,000,886.70 according to the public service report bringing the road safety deficit to $6,586,070.00. Why would we not expedite the process of making our road safety debt finance for some things we spend millions on roads, the Mayor said we should fix roads before our time of renewal. Why don't we fix this evident road safety deficit that we have.

**Madam Speaker:** Thank you. Councillor Lukes.

**Councillor Lukes:** In light of the time we've been here today and in light of the fact that were going to have budget discussions coming up, I encourage Councillor Allard to come to the budget meetings where we will have some riveting discussions on road safety.

**Madam Speaker:** Thank you. Next speaker, Councillor Eadie.

**Councillor Allard:** Don't I get a third one?

**Madam Speaker**: You have to put your hand up yeah. Third question, sure.

**Councillor Allard:** Okay, I'll put my hand up next time. Thank you, Madam Speaker, Is the chair aware of how many pedestrian fatalities and injuries have occurred in 2022-2023. The police said that they would give us more regular updates, Manitoba Public Insurance said that they wouldn't tell us until their annual report. Does the chair know how many fatalities and how many injuries have happened on our roads in the last couple years?

**Madam Speaker:** Thank you. Councillor Lukes.

**Councillor Lukes:** Thank you very much. I'm aware of what has been published. I'm also aware that there are challenges in getting information, the data and then filtering the data from MPI. So, I'm as aware as you are Councillor Allard on the information that has been made public through MPI. Thank you.

**Madam Speaker:** Thank you. We'll go to Councillor Eadie now.

**Councillor Eadie:** Yes, thank you Madam Speaker. Madam Speaker, we are coming up to the budget process and I appreciate the chairperson of Public Works invitation for questions and so, Madam Speaker, I'm hoping that the chairperson can find out or maybe she knows now as to the underlying reasoning as to why there are less reconstruction road renewals then there has been in the past, while they've been increasing the rehabilitation renewal streets within under the local road program.

**Madam Speaker:** Thank you. Councillor Lukes.

**Councillor Lukes:** Very good question. I can't factually say that. I would like to think that it's been because we've been pouring so much funding into our roads to improve them. I'd like to think that that's why maybe there's less reconstruction versus rehabilitation and it will be very interesting to see how the roads come forward after the tenders are closed this year because the specs have changed and because a lot more risk is being built in so we're sitting down with Public Works staff to analyze that and go through that because some of the RPs are coming back now the tenders are closed so that's a really good question and really timely because just this morning I was speaking with individuals about the cost of roads and why potentially some may not be occurring and may be occurring. So I'll get back to you on that Councillor Wyatt and I'll get back to everyone on that. Councillor Wyatt, my god to Councillor Eadie, apologies, apologies

**Madam Speaker:** Thank you. Second question, Councillor Eadie. Thank you.

**Councillor Eadie:** This is for the adaptation, those in the room heard some debate earlier. Madam Speaker, did…I'm wondering, Madam Speaker, if the chairperson of Public Works is aware that the worst sidewalks are on the huge amount of streets that need reconstruction renewal in the Mynarski ward. Did she know that?

**Madam Speaker:** Thank you. Councillor Lukes.

**Councillor Lukes:** You know what ,actually Councillor Eadie, I am aware that you have got horrendous sidewalk conditions over there and that's an interesting obviously ties in together the renewals are tied into sidewalks so the recons are tied to the sidewalks. So I've actually gone around, I think I've covered just about everyone that is not on the Executive Policy Committee asking them if they have…any councillor has any questions about Public Works that they'd like to ask me that I can try to find answers to. And I've extended that invitation, I'll extend it to everyone here now. Public Works is a big department that touches on many aspects of our liveability in our city and it's my intent as I've been doing with the Public Works Committee to engage councillors on any topic that they're interested in over and above the regular committee meetings. So, I'm reaching out to you all and I will pursue Councillor Eadie's questions.

**Madam Speaker:** Thank you. Final question, Councillor Eadie.

**Councillor Eadie:** Madam Speaker, I'm wondering if the chairperson could ask why the Public Works engineers won't bundle an active transportation street like Powers with a regional road reconstruction company so that they can get the low rates because the equipment is already only a block away but I can't…anyway, I'm wondering if you can ask why Public Works won't bundle for a bid, the reconstruction of residential streets that are near the regional street renewal contracts.

**Madam Speaker:** Thank you. Councillor Lukes.

**Councillor Lukes**: I know that…you know what, under the new Mayor that we have a lot more access to the departments and to the Public Service and I encourage Councillor Eadie to also reach out and ask those questions. There isn't the restriction there once was on non-EPC members being able to reach out to Public Works, to any department actually. So, my understanding is it's due to the consultants, you know, I could tell you what my understanding is but I'll get you the facts and ill report back to you.

**Madam Speaker:** Thank you. Any further questions? Councillor Allard, second round.

**Councillor Allard:** Thank you Madam Speaker, this question is for the chairperson and (inaudible) of Public Works, the Public Works Committee had instituted the practice of having monthly verbal reports on fatalities and injury at the infrastructure and renewal Public Works report in order to raise the issue and see if there were opportunities to make our roads safer. I note that those are no longer happening on a monthly basis, this adds to my question about how many fatalities and injuries happened to citizens in Winnipeg on our roads in 2022-2023.

**Madam Speaker**: Thank you. Councillor Lukes.

**Councillor Lukes:** Sure, so again I'll reiterate. I spent over 20 years trying to make roads, pedestrians…making it safer for pedestrians and cyclists. This is obviously is very important because it does raise awareness and does raise attention. I think the former chair would know that that information does not come out monthly and the Public Works Department when they have that information will be bringing it forward so that's the update.

**Madam Speaker:** Thank you. Second question.

**Councillor Allard**: Thank you, Madam Speaker to the chair, the Public Service report when we asked for what we tried to get a comprehensive injury and fatality tally, we asked both the Winnipeg Police Service and Manitoba Public Insurance to get us that information. The Winnipeg Police said that they would I believe quarterly, redacted reports we asked for whatever information is available even if the cases hadn't been closed. Has that information been made available to the chairperson, the Public Service? Are we going to get accurate numbers soon, well accurate…are we going to get numbers soon from the Police as was stated in the Public Service report?

**Madam Speaker:** Thank you. Councillor Lukes.

**Councillor Lukes:** Thank you Madam chair, so I have not had any update lately and if I did, it would be public information for sure. But I want to assure the former chair and I want to assure all of Council that with our staffing that we've got coming on board for our road safety plan, that we will be receiving information like this and other information critically important to road safety and we will have staff that will be able to filter data because a lot of the information that we get

from MPI is raw data that needs to be filtered. Again, the road safety plan is something that I think we're all going to be really surprised at how much information we're going to be having…we're going to have come out from it. Because we know that road safety is just not building roads, it involves health facilities, it involves Police, it involves MPI and it involves many, many other players and this information and more will be coming forward as part of the road safety plan, and I think this is and you know what I encourage everyone from Council to vote for that in the budget so thank you.

**Madam Speaker:** Thank you. Final question. Thank you, Councillor Allard.

**Councillor Allard:** Thank you Madam Speaker, through you to the chair, would the chair commit and I believe this is already a motion on infrastructure and renewal Public Works Committee, what would the detailed lists of projects that are already funded with millions of dollars remaining unspent some for years, in the traffic engineering program that is available and the capital…the open capital expenditure reports, would be great to know what those projects are. I know that I have attempted to tap some of those dollars for the low mounted lights at lighted pedestrian intersections. What is happening with that money?

**Madam Speaker:** Thank you. Councillor Lukes.

**Councillor Lukes:** Well, I absolutely will commit to pursuing that and I hope I will have better odds of finding that information out than the former chair.

**Madam Speaker:** Thank you. That concludes our question period under this committee. Let's move on to the Standing Policy Committee on Finance and Economic Development. There's no report today. We'll get right into question period. Any questions for our chair? Any questions for Councillor Browaty? Seeing none, next committee, Standing Policy Committee on Water and Waste and the Environment, also no report today. And we do not have our chair here. Oh, pardon me, there is a motion. There is a motion that was circulated: Motion 10. It was moved by Councillor Eadie, seconded by Councillor Schreyer. It's regarding solid waste collection. It will be an automatic referral to the standing committee. So, there's no question period, our chair is not present today. We can move to the next committee.

## STANDING POLICY COMMITTEE ON WATER, WASTE AND ENVIRONMENT
## MOTIONS

**Motion No. 10**
**Moved by Councillor Eadie,**
**Seconded by Councillor Schreyer,**

*WHEREAS many businesses along Main Street and elsewhere in the City are violating Part 3 of the Neighbourhood Liveability By-law No. 1/2008, Section 5 and Section 12 of the Solid Waste By-law No. 110/2012 by dumping solid waste from their property in neighbouring properties and containers because the violating business does not subscribe to any solid waste collection service or provide containers for collection;*

*AND WHEREAS Clause 161(2) of the City of Winnipeg Charter, Clause 4(2)(k) and Section 10 of the Solid Waste By-law 110/2012 provides jurisdiction over non-residential buildings with more than seven dwellings, no residential dwellings, and mixed-use properties with buildings that existed on August 1, 2012;*

*AND WHEREAS there is no proactive effort from enforcement to compel these non-residential properties to use a solid waste collection service with the appropriate capacity for collection containers;*

*THEREFORE BE IT RESOLVED that the Winnipeg Public Service be directed to proactively inspect businesses and other commercial property occupants' operations to ensure solid waste collection services are in place with the appropriate containers.*

**Madam Speaker:** It could be another member of the committee could take the questions. Okay, okay.

**Councillor Eadie:** Point of order question. This referral, do you think…is it possible or would we have to rule at our Water and Waste Committee meeting on Monday because this automatic referral kind of goes hand and hand with Councillor Gilroy's motion that is on the agenda already. Is there…maybe the Clerks could let me know. Is there a possibility that this could hit the already published agenda for Monday?

**Madam Speaker:** Okay. Could we…we can respond now or discuss that later offline. Mr. Clerk, I'll leave that to you.

**City Clerk:** Thank you. We could certainly get back to the councillor on that. The agenda has been published, so new additions to and are subject to approval of the Mayor's Office and, you know, requirements to walk-on or suspend the rules.

**Councillor Eadie:** Okay. Thank you.

**Madam Speaker:** Thank you. Okay, let's move on to the next committee, it's the Standing Policy Committee on Property and Development dated February 2nd, 2023.

**REPORT OF THE**
**STANDING POLICY COMMITTEE ON PROPERTY AND DEVELOPMENT**
**DATED FEBRUARY 2, 2023**

**Councillor Rollins:** Thanks, Madam Speaker. I wish to move adoption of the consent agenda Items 1 through 17, although there is amending motion on Item No. 16, so we'll need to pull that pertaining to 220 Helmsdale, 755 Henderson.

**Madam Speaker:** Thank you. Any other items? Councillor Allard.

**Councillor Allard:** I believe there's a motion coming forward in this committee, is that…

**Madam Speaker:** There's amending Motion 9 that goes with Item 16.

**Councillor Allard:** Okay, we're good. I think it's…I'd like to pull Item 2.

**Madam Speaker:** Item 2 – Scotia Street – Historical Resources. That's been pulled. Any other? Okay, I'll call the question on Item 1, 3 through 15. All in favour?

**Councillor Rollins:** No. Sorry, we have to pull 16 as well. Oh, 3 to 15, my apologies, Madam Speaker.

**Madam Speaker:** 3 through 15 and 17…and 17. All in favour? Contrary? That's carried. Madam Clerk.

**Item 2 – 442 Scotia Street, Leacock House – Removal from the List of Historical Resources**

**Madam Speaker:** Thank you. Councillor Rollins to introduce the item.

**Councillor Rollins:** I'll wait to hear from council colleagues.

**Madam Speaker:** Thank you. Councillor Allard, do you wish to speak to Item 2?

**Councillor Allard:** No, I wanted to be (inaudible)…

**Madam Speaker:** Thank you. Any further speakers? Councillor Eadie.

**Councillor Eadie:** I'll speak to it, Madam Speaker. How could I say? So, Madam Speaker, there's…in the Seven Oaks neighbourhood, it's not Scotia Heights, it's the Seven Oaks neighbourhood, it's been called that for many decades, the Leacock House and Marymound have been actually, I think, very good in the community over the years. And I have a history, Madam Speaker, with Marymound and some similarities on the boys' side of the world versus the girls' side of the world back in the '70s. But Madam Speaker, many of us who live in that area believe in Marymound and the work that they're trying to do with our young ones nowadays. And they have provided supportive services for women…young women, girls, whatever you want to say. The history is…it used to be young women that they helped out back in very difficult times around the, well, the…in the early 1900s. And ultimately though, everybody who spoke in favour of the Public Service's recommendation, which on this one, is not the delist the Leacock House from the historical sources. We actually heard from presenters that there could be possibilities. Yes, Marymound isn't the museum. They don't deliver museum services. They have a building that they own that, you know, frankly they don't want the responsibility for anymore. And I did, Madam Speaker, will say that I spoke a little bit off base in that the new facility doesn't necessarily need the Leacock House to be torn down, however, Madam Speaker, it is located quite close to where the construction is proposed to happen on Marymound. And Madam Speaker, I think it…I'm not sure if it has to come to a hearing, Madam Speaker, at Lord Selkirk-West Kildonan. I'm not going to make any comments, but I will say that Marymound does deliver important, very good services and they want to expand into much…what we're told is much more successful for young people to try

to heal whatever social ills and traumas that are compelling them to need that kind of service. And so, nobody who spoke in support of the Public Services' recommendation not to delist have a problem with the way Marymound is trying to deliver its services today. So, but this is a very important heritage building. And Madam Speaker, I don't want to be…well, I won't be judgmental, but Madam Speaker, the Leacock House is very important to a lot of people who care about history. You heard from the young Kenneth Ingram who believes in history, believes in our heritage. He happens to come from the Scottish world, Madam Speaker. And you know, there's heritage there and considerations. And we heard him talk about the Seven Oaks House which is 170 years old, and a museum, because the Province of Manitoba, actually, back in…was it 1957, around there, made it a museum for the city of Winnipeg, actually or for the…yeah, city of Winnipeg, not the city of West Kildonan. And Madam Speaker…and actually, there were some development around there. I happen to have bought a house on Riverside Boulevard, which is right there. But I digress. But there's so much heritage in east of Main. We don't want to lose…we almost lost Barbara House. We are going to lose the Polson House because it was never listed on the historical resources list. It was not there. So, that's going to go. But we need to protect this. And Heritage Winnipeg, Madam Speaker, is willing to try to work and help Marymound, try to find a way to deal with what they don't want to run as a museum. But frankly, Madam Speaker, there was some ideas that that house could be used for which can enhance the service delivery of Marymound to the young ones we are trying to build a better life for. And so, again, I just urge everybody to vote with the Public Service. It is a highly qualified heritage residence. And that's it.

**Madam Speaker:** Thank you, Councillor Eadie. Next speaker. None, Councillor Rollins to close.

**Councillor Rollins:** Just call for the vote, Madam Speaker. Thank you.

**Madam Speaker:** All in favour of Item 2? Contrary? That's carried. Councillor Allard, Mayes, and was that it for the absences? And Councillor Wyatt. Three were absent. Pardon me? And the Mayor. Yeah, thank you. Next item.

**Item 16 – Subdivision and Rezoning – 220 Helmsdale Avenue and 775 Henderson Highway – DASZ 44/2022**

**Madam Speaker:** Councillor Rollins to introduce the item, followed by yourself, you've moved amending Motion 9. You can speak to both.

**Motion No. 9**
**Moved by Councillor Rollins,**
**Seconded by Councillor Schreyer,**

*WHEREAS the Province of Manitoba recently amended the City of Winnipeg Charter and implemented a number of changes related to Planning and Development;*

*AND WHEREAS one of the aforementioned amendments to the City of Winnipeg Charter was to add the following:*

> *Reasons for rejection*
> *281(2) Council must provide written reasons if council rejects a by-law under clause (1)(b).*

*AND WHEREAS the recommendation before Council is to reject to the Subdivision and Rezoning application for 220 Helmsdale Avenue and 755 Henderson Highway under file DASZ 44/2022 and in order to comply with the requirements of the Charter, Council must adopt supporting reason this rejection.*

*THEREFORE BE IT RESOLVED that Recommendation 1 of Item 16 of the Report of the Standing Policy Committee on Property and Development dated February 2, 2023 be amended as follows in order to comply with Section 281(2) of the City of Winnipeg Charter:*

- *In Recommendation 1, delete the period after "be rejected" and replace with the following:*

  *"for the following reasons:*

  *A. Closing the subject rear lane to enable expansion of a larger scale commercial use and its associated parking area into an Established Neighbourhood does not demonstrate contextually sensitive development given the residential character of this block of Helmsdale Ave*

  *B. The proposed closure of a public lane and subsequent expansion of a "C2" Commercial Community development into the Established Neighbourhood to accommodate surface parking in a residential context does not represent compatible growth as outlined in OurWinnipeg 2045 policy.*

*C. The proposed development is seeking to close the public rear lane, which enables access to 755 Henderson Hwy. in the preferred manner for corridor fronting development. Closing a portion of the public lane would preclude long term redevelopment opportunities from having rear lane access and developing in the preferred fashion, which is contrary to Complete Communities 2.0 policy that seeks to minimize impacts of vehicular access and parking on the pedestrian environment by having vehicular access off of existing lanes.*

*D. The proposed closure reduces permeability of the established grid, which is contrary to Complete Communities 2.0 policy that seeks to maintain the established street and sidewalk grid.*

*E. The proposed expansion of the "C2" Zoning District would result in increased impact of this Henderson Hwy. oriented commercial development on the established residential uses on Helmsdale, which is inconsistent with the objectives of the Henderson Hwy Corridor Action Area Plan.*

*F. The applicant advised at the public hearing that they are amenable to keeping the public lane open for public access and therefore there is no need to close and sell the public lane as proposed in the application.*

**Councillor Rollins:** Yes. Madam Speaker, this…this item pertains to a subject property at 20…220 Helmsdale Avenue and 755 Henderson Highway. The Province of Manitoba, as we know at Council, Madam Speaker, amended the City of Winnipeg Charter and implemented a number of changes related to the Planning Department. And in one of those changes was reasons for rejection that Council must provide written reasons if Council rejects the by-law under clauses. And in this case, we did. Council did reject the subdivision. It came to P and D without…without a decision because it was a tie vote at the community committee. And insofar as it was a tie vote, I'd like to thank local area councillor, Councillor Schreyer, Madam Speaker, who amended the amending motion that you see here today. There is…I won't go into the reasons through A item 2F here, but there's enough to hang our hat on. It's always good practice, Madam Speaker, as we know to put supportive or…supportive or other reasons for our decision on the record and this is just that, Madam Speaker. And it's really just dotting the i and crossing the t, Madam Speaker. I think it should be a unanimous vote barring any unforeseen folks that might have voted against it in community committee.

**Madam Speaker:** Thank you. Any further speakers? Councillor Schreyer.

**Councillor Schreyer:** Sure. Thank you and I thank Councillor Rollins for bringing this up and helping guide what is the first time, I believe, that we've had to bring up since the changes made to, I believe, the City Charter from…by the Provincial Government regarding getting reasons why we reject a subdivision. So, Councillor Rollins working with Clerk's Office Andrew Poitras and bringing up what is, I think, the very first mandatory now by Charter explanation of when we reject a subdivision application. Bear in mind, we rejected the application, we did not reject the administrative's…administration's recommendation. We were in favour, essentially, of the administration's recommendation. When it comes to these things, there are minutia in which things can get bogged down. And in this case, there's a number of reasons why we could support the administration's recommendation as was written out working with Councillor Rollins and the administration. I happen to add an extra one and that being merely the fact that because the applicant was amenable to maintaining public access of the back alley which was in question whether we sell off the back alley or not, because the applicant was in favour of maintaining the back alley to having public access, therefore, there wasn't any real reason for having to sell the back alley in the first place once that was established during the course of the community committee hearing. So, I'm glad that the standing committee made a decision and that was…that I was in favour with and we come to Council now I believe to vote to in favour of standing committee's vote, and in this case, the administration's recommendation as well. And I wish all the best to the applicant in their future endeavours having done great work in this city. Thank you.

**Madam Speaker:** Thank you. Any further speakers? Seeing none, Councillor Rollins to close.

**Madam Speaker:** Can call the question? All in favour of amending Motion 9? Contrary? That's carried. And all in favour of the main item, as amended? All in favour? Contrary? That's carried. And we have Councillor Orlikow, Mayes, Wyatt and the Mayor absent.

**Councillor Rollins:** Madam Speaker, I wish to move on to by-laws if we're ready.

**Madam Speaker:** Yes, Councillor Rollins, we are on to by-laws. Thank you.

**STANDING POLICY COMMITTEE ON PROPERTY AND DEVELOPMENT**
**CONSIDERATION OF BY-LAWS - 1ST READING ONLY**

**Councillor Rollins:** Okay, I wish to move the following by-laws be read at first time, Madam Speaker: By-law No. 120/2022 and By-law No. 20/2023.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-law No. 120/2022, By-law No. 20/2023.

**STANDING POLICY COMMITTEE ON PROPERTY AND DEVELOPMENT**
**CONSIDERATION OF BY-LAWS - 2ND AND 3RD READINGS**

**Councillor Rollins:** Okay, I wish to move that By-law No. 71/2020 be read a second time, Madam Speaker.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-law No. 71/2022.

**Councillor Rollins:** Madam Speaker, I wish to move that By-law No. 71/2022 be read a third time and that the same be passed and ordered to be signed and sealed.

**Madam Speaker:** All in favour? Contrary? Carried.

**STANDING POLICY COMMITTEE ON PROPERTY AND DEVELOPMENT**
**CONSIDERATION OF BY-LAWS**

**Councillor Rollins:** I wish to move that the following by-laws be read a first time: By-law No. 21/2023, By-law No. 22/2023, By-law No. 23/2023.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-law No. 21/2023, By-law No. 22/2023, By-law No. 23/2023.

**Councillor Rollins:** Moving along, I wish to move that By-law Nos. 21/2023 to 23/2023, both inclusive, be read a second time, Madam Speaker.

**Madam Speaker:** All in favour? Contrary? Carried.

**Clerk:** By-laws No. 21/2023 to 23/2023, both inclusive.

**Councillor Rollins:** And always an exciting time, Madam Speaker, I wish to move that the rule be suspended and By-laws No. 21/2023 to 23/2023, be inclusive, be read a third time and the same be passed and ordered to be signed and sealed. Thank you, Madam Speaker.

**Madam Speaker:** All in favour? Contrary? That's carried.

**Councillor Rollins:** Unanimously. Woohoo.

**Madam Speaker:** We'll have question period under this committee, any questions for Councillor Rollins? No questions. Yeah, okay, thank you. Moving on, next committee, Councillor Eadie, will you move the report on my behalf? Items 1 and 2, if you'll…

**REPORT OF THE
GOVERNANCE COMMITTEE OF COUNCIL
DATED JANUARY 19, 2023**

**Councillor Eadie:** Oh, hang on. I need to get there, sorry.

**Madam Speaker:** Item 1 on my behalf, please.

**Councillor Eadie:** I will move Item 1. That's not the by-law, right? I will move…

**Madam Speaker:** Item 1 of the report dated January 19th.

**Councillor Eadie:** Yes, thank you. Sorry.

**Madam Speaker:** Thank you. All in favour? Contrary? Carried. And also, Report 1 now if you would move on my behalf of the report dated February 9th, 2023.

**REPORT OF THE
GOVERNANCE COMMITTEE OF COUNCIL
DATED FEBRUARY 9, 2023**

**Councillor Eadie:** February 9th, 2023, so…so moved.

**Madam Speaker:** All in favour? Contrary? That's carried.

**Councillor Eadie:** Sorry.

**Madam Speaker:** Councillor Eadie, will you move adjournment?

**Councillor Eadie:** I will most definitely move adjournment.

**Madam Speaker:** All in favour? Contrary? That's carried. And for roll call, Madam Clerk.

**ROLL CALL**

**Clerk:** Madam Speaker Councillor Sharma, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Gilroy, Lukes, Orlikow, Rollins, Santos, and Schreyer.

**Madam Speaker:** Thank you. Meeting adjourned.

**Council adjourned at 4:55 p.m.**