Agenda – Council – July 13, 2023

Report – Executive Policy Committee – July 5, 2023

Item No. 2 Creation of Winnipeg Police Service (WPS) Pistol Replacement Capital Project

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On July 5, 2023, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the following to Council:

1. That a new capital project ("WPS Pistol Replacement Capital Project") be established in 2023 with a Class 1 capital cost estimate and budget of $1,200,000, funded through reallocated funds from the 2023 capital budget.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report – Executive Policy Committee – July 5, 2023

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On July 5, 2023, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the matter to Council.

ADMINISTRATIVE REPORT

Title: Creation of WPS Pistol Replacement Capital Project

Critical Path: Executive Policy Committee - Council

AUTHORIZATION

Author	Department Head	CFO	CAO
Insp. N. Paulet	A/Chief Stannard	C. Kloepfer	M. Jack

EXECUTIVE SUMMARY

The Winnipeg Police Service (WPS) is recommending the creation of a new Capital Project in 2023 for the replacement of service-issued pistols. The Capital Project is currently approved in the 2026 capital budget; however, there is a need to move up the replacement of firearms that are at or near end of life.

The project will be funded through the reprioritization and reallocation of the Police Vehicle Operations (PVO) Building Capital Project within the Service's 2023 capital budget, as authorized by the Winnipeg Police Board. The PVO Building Capital Project will be moved to 2026. No additional capital funding is being requested.

RECOMMENDATIONS

1. That a new capital project ("WPS Pistol Replacement Capital Project") be established in 2023 with a Class 1 capital cost estimate and budget of $1,200,000, funded through reallocated funds from the 2023 capital budget.

2. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

Council authorization is required to establish the WPS Pistol Replacement Capital Project and the reallocation of the required funding within the WPS capital budget.

IMPLICATIONS OF THE RECOMMENDATIONS

Approval of this Report will permit the WPS to proceed with the replacement of all pistols, which are at or approaching end of life.

Costs of the project are to be paid by the WPS through its existing capital budget as authorized by the Winnipeg Police Board.

HISTORY/DISCUSSION

While initially a 2023 capital project, the replacement of the Police Vehicle Operations (PVO) building is under review and will be identified as a 2026 capital project. In April 2023, the Province of Manitoba announced the creation of a public safety training strategy that could include recommendations on common curriculum, training delivery options and facilities. As the Service's requirements for the PVO building may be impacted by the development of a provincial public safety training strategy, the PVO capital project will be deferred, which provides an opportunity to advance other critical capital projects. Working within the approved capital budget plan, the Service determined that the Pistol Replacement Capital Project should proceed as the service pistols currently issued to Winnipeg Police Service (WPS) members are at or near their end of life. In addition, price stability and replacement components are considerations in moving up the Pistol Replacement Capital Project from 2026 to the current year.

The replacement pistol to be purchased is a similar platform to the current service pistol. As a result, there are no additional training requirements and members will complete their annual firearms qualifications in the usual manner.

This will be a one-time purchase in the 2023 calendar year to ensure the exchange occurs in the same year. The WPS will aim to minimize the time the two platforms are in service simultaneously to ensure munitions' interoperability in an emergent situation as the ammunition of each pistol is not interchangeable.

In consultation with Corporate Finance, funding for the Pistol Replacement will be from within existing approved debt funding sources. Operating impacts to the debt servicing will be reflected in the 2024 Operating Budget submission. The increased cost of the PVO project from 2023 at $1.200 million to $1.487 million in 2026 will allow for potential design changes and inflationary pricing.

New 2023 Capital Project

The Winnipeg Police Board is responsible for allocating the budget to the WPS after Council approval [section 29(3) of *The Police Services Act*, 75(9) of the *Winnipeg Police Board Rules of Practice and Procedure*, Section 7.1 Policy No. 2 of the *Manitoba Police Boards: Policy and Procedure (Manitoba Police Commission, 2018)*]. As referenced in the Delegation of Financial Authority Administrative Report submitted to the Standing Policy Committee on Finance on February 14, 2022, by the Chief Financial Officer, the Winnipeg Police Board manages the allocations of approved capital projects within the adopted capital budget envelope of the WPS.

On May 12, 2023, at a meeting of the Committee of the Whole, the Winnipeg Police Board approved the reallocation of the capital budget from the 2023 Council-approved Police Vehicle Operations Capital Project to the purchase of the replacement of the WPS pistols.

The Winnipeg Police Board notes that the reprioritization of the two capital projects simply exchanges one project for the other without additional financial impact to the Council-approved capital budget.

Details and implications of the reprioritization and reallocation are as follows:

Project Name	Current Budget	Project Details and Implications	New Budget
Police Vehicle Operations (PVO) Building	$1.200M (2023)	Project to replace the aging and undersized building at the WPS PVO facility. The facility houses staff and serves as WPS members' training space (classroom). • The April 2023 announcement regarding the development of a provincial public safety training strategy may impact future needs. • The Service is also reviewing potential changes to the training methods, which may impact the requirements of a new building. • Deferral of the capital project to 2026.	$1.487M (2026)
Pistol Replacement	$1.487M (2026)	Replace the aging current inventory of pistols. • Opportunity to secure fixed pricing in an inflationary market. • Advancing the capital project to 2023.	$1.2M (2023)

On May 16, 2023, the Winnipeg Police Board received this report from the Winnipeg Police Service for review and consideration. On May 16, 2023, through communication from the Secretary, the Winnipeg Police Board advised that it accepted this report for information, and indicated that the Winnipeg Police Service may proceed with the submission of this report.

FINANCIAL IMPACT

Financial Impact Statement

Date: May 15, 2023

Project Name:

First Year of Program **2023**

Creation of WPS Pistol Replacement Capital Project

	2023	2024	2025	2026	2027
Capital					
Capital Expenditures Required	$ 1,200,000				
Less: Existing Budgeted Costs	1,200,000				
Additional Capital Budget Required	$ -	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal					
Debt - External					
Grants					
Reserves, Equity, Surplus					
Other - Transfer from Current Year Authority	1,200,000				
Total Funding	$ 1,200,000	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ -				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs					
Less: Incremental Revenue/Recovery					
Net Cost/(Benefit)	$ -	$ -	$ -	$ -	$ -
Less: Existing Budget Amounts					
Net Budget Adjustment Required	$ -	$ -	$ -	$ -	$ -

Additional Comments: Capital expenditure is for the one-time purchase of service pistols which are nearing end of life. Funding is available through reallocation of the existing Council approved capital budget.

Tara Holowka May 15, 2023

Tara Holowka, CPA, CGA

CONSULTATION

This Report has been prepared in consultation with:

- Corporate Finance
- Winnipeg Police Board

OURWINNIPEG POLICY ALIGNMENT

Consideration was given as to whether this report connects to the OURWinnipeg 2045 Policy, and it was determined that OURWinnipeg 2045 is not applicable to this specific report.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

Consideration was given as to whether this report connects to the Winnipeg Climate Action Plan (CAP), and it was determined that the CAP is not applicable to this specific report.

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Consideration was given as to whether this report connects to the Winnipeg Poverty Reduction Strategy (PRS) and its Goals and Objectives, and it was determined that the PRS is not applicable to this specific report.

SUBMITTED BY

Department: Winnipeg Police Service
Division: Training Division
Prepared by: Inspector Nick Paulet
File No.
Date: May 16, 2023

Attachments: Winnipeg Police Service – WPS Pistol Replacement Capital Project – Detail Sheet (with Appendix)