Winnipeg Police Board

2022 ANNUAL REPORT

Winnipeg

Photo Credit: Salvador Maniquiz

MESSAGE FROM THE BOARD CHAIR

Markus Chambers

On behalf of my colleagues on the Winnipeg Police Board, I am pleased to provide this report to update the citizens of Winnipeg on the business of the Board in 2022.

I was honoured to be re-appointed as Board Chair in November 2022 by the new Mayor and Council. I appreciate their confidence as I continue in this role for another year.

The Board would like to acknowledge and thank the outgoing citizen members whose terms on the Board expired in 2022, Brian Scharfstein, Edna Nabess, Mohamed Eltassi and Alicja Szarkiewicz. Brian Scharfstein served as the Vice-Chair for the past two years.

Mayor Scott Gillingham, who was elected on October 26, 2023 made a commitment to serve on the Winnipeg Police Board as a member-at-large, but not to chair the Board. As a result, a Council Motion on November 9, 2022, amended the Winnipeg Police board By-Law No. 148/2012 to allow the Mayor to be appointed to the Board, by Council, in a capacity other than the Chair.

The Board is proud of the work that we have been able to accomplish during the pandemic and look forward to working for the citizens of Winnipeg in meeting the challenges ahead as the demands for police services continue to increase.

The Board welcomes input from the citizens of the City through delegations at the quarterly public board meetings, invitations to meet from community members and organizations, written submissions and the Board's website surveys.

Residents can contact the board, through the board office using the following:

Email: WPB@winnipeg.ca
Phone: 204-986-8690
Website: www.winnipegpoliceboard.ca

Sincerely,

Markus Chambers
Chair, Winnipeg Police Board
Councillor, St. Norbert – Seine River

Cover Photo Credit: William Au

WHAT DOES THE WINNIPEG POLICE BOARD DO?

- Seeks community input on policing priorities and public safety issues
- Makes use of community input to develop strategic plans and objectives for the Winnipeg Police Service
- Ensures the police budget is spent according to public priorities
- Acts as a liaison between the community and the Winnipeg Police Service
- Recommends for appointment and evaluates the performance of the Chief of Police
- Receives reports from the Winnipeg Police Service and provides them to the public
- Meets in public to be open and accountable

EXECUTIVE SUMMARY

This report covers the period January 1 to December 31, 2022 and provides highlights of the Board's work and information on its financial performance.

The Board's purpose is to provide oversight of policing in Winnipeg and to liaise with citizens and organizations to ensure that community needs are being met. The overall goal of the Board is to increase its interaction with the citizens of Winnipeg.

The Board's 2022 audited summary of expenditures is appended to this report. Information on the Board's activities is published on an ongoing basis on the City of Winnipeg's Decision-Making Information System (DMIS) in the form of quarterly reports and meeting minutes.

OVERVIEW OF THE WINNIPEG POLICE BOARD

The Winnipeg Police Board provides civilian governance and oversight of the Winnipeg Police Service.

The Board receives its mandate from *The Police Services Act* – Manitoba (received Royal Assent in 2009 but the first provisions were not enacted until 2012). The Act created a requirement for all municipalities with their own police services to have civilian police boards to govern the police, establish priorities and policies for the effective management of police and improve transparency and accountability. In 2012, Winnipeg City Council adopted By-Law No. 148/2012 to establish the Winnipeg Police Board. The by-law was amended in November 2017.

Since its first meeting in June 2013, the Board has been establishing the relationships, governance structures and processes enabled by the *Police Services Act*.

WHO CAN BE A BOARD MEMBER?

To be appointed by Council, a Board member must:

- Be a Canadian citizen or permanent resident *(the City of Winnipeg Council adopted an amendment to the Council Policy on Citizen Appointments to Boards and Commissions to allow for permanent residents to apply for positions on City of Winnipeg Boards and Commissions)*
- Reside in Winnipeg, and
- Be eligible to vote in municipal elections.

Board Composition

All Board appointments are for limited terms. Board members can have their appointments renewed for multiple terms, so long as they do not serve on the Board for more than eight consecutive years.

The Board has published a list of the competencies, skills and attributes that effective Board members should possess. That list is available for viewing at: https://winnipeg.ca/clerks/boards/WpgPoliceBoard/pdfs/BoardMemberCompetencies.pdf

The *Police Services Act* prescribes the size and composition of police boards in Manitoba. For the City of Winnipeg, the police board must consist of a minimum of seven members to a maximum of nine. Two of the members are to be appointed by the Lieutenant Governor in Council, and the other members are to be appointed by City Council.

The Winnipeg Police Board By-Law ("the By-law") prescribes that the Board shall be composed of a minimum of seven members and a maximum of nine members, including the Chair and Vice Chair, and a minimum of five members and a maximum of seven members shall be appointed by Council as follows:

a) The Mayor or his or her nominee, subject to ratification by Council, who shall also be appointed as Chair of the Board;
b) a minimum of one and a maximum of two Councillors; and
c) a minimum of three and a maximum of five members of the public.

The Act prescribes that the term of a council member on the police board ends when the person is no longer a member of the council; the term of a person appointed to the police board by council who is not a council member must be fixed in his or her appointment. The term of a person appointed to the police board by the Lieutenant Governor in Council must be fixed in the order appointing the person, and must not exceed four years.

The By-law prescribes that Council Appointees who are Councillors shall be appointed for a one (1) year term. Though, a Councillor may be a Board member only as long as they remain a Councillor. Council Appointees who are Citizens shall be appointed for a term not to exceed the lesser of three (3) years or the term of office of the Council that made the appointment.

The By-law was amended in 2022 by Council to allow the Mayor to be appointed to the Board, by Council, in a capacity other than the Chair.

**At the time of writing this report, the Province of Manitoba is still considering recommendations from the independent review by the Community Safety Knowledge Alliance of The Police Services Act. Recommendation 14 provides: That the Police Services Act be amended to replace two municipal appointees with two provincial appointees. This would effectively remove any representation on the boards by City Council and increase provincial representation by two to four.*

Meet the Board Members

The Board is composed of up to nine members. In 2022, the following people served on the Board. Full biographies of the current members can be found on the Board's website: https://www.winnipeg.ca/clerks/boards/WpgPoliceBoard/CurrentBoardMembers.stm

Councillor Markus Chambers
(Chair)

Mayor Scott Gillingham
(appointed Nov 9, 2022)

Councillor Ross Eadie
(until Nov 9, 2022)

Mohamed El Tassi

Damon Johnston
(appointed by the Province)

Edna Nabess

Brian Scharfstein
(Vice-Chair)

Alicja Szarkiewicz
(appointed by the Province until March 2, 2022)

Colleen Mayer
(appointed by the Province March 2, 2022)

Councillor Brian Mayes
(until March 7, 2022)

MEETINGS

The Board held four regular public meetings in 2022:

March	June	September	December
4	3	16	2

Total Board and Committee meetings in 2022

Meeting Type	#
Public Board meetings	4
Committee meetings (all committees) and consultation meetings	22
Paid training sessions*	2

**Board members receive remuneration for attending training sessions arranged by the Board or the Manitoba Police Commission. Board members may choose to attend additional training opportunities and community events on their own time.*

Credit: Salvador Maniquiz

Training opportunities

In 2022, the following opportunities were offered to Board members:

- New Board Members orientation meeting/training sessions with the Manitoba Police Commission
- Presentation by Corporate Finance on the City of Winnipeg's multi-year budgeting process and the Board's Role
- Participate in the Canadian Association of Police Governance (CAPG) webinars
  - March - Police Governance in Crisis
  - March - Community Conversations with Saskatoon Board of Police Commissioners
  - April - Hate Crimes. Antisemitism: An Existential Threat to Civilization Confirmation
  - April - Churn at the Top – Why is it so hard to get and keep the right Chief?
  - July - Canadian Policing Why & How it Must Change
  - September - The "Alignment Gap" in Policing
  - August - Policing the Modern Community
  - August - Policing in a Pandemic
- Participate in the 8th Annual CAPG First Nation Conference 2022 – Peacekeeping in First Nations Communities: Governing for Community Safety, Wellbeing and Good Relations
- Participate in the Canadian Association of Police Governance 33rd Annual Conference 2022 - Reimagining Community Safety Inspiring Change
- Participate in The Canadian Institute's Annual Law of Policing Conference, Western Edition focusing on the most critical policies and procedures affecting police and law enforcement professionals in Canada.
- Note: Shadow members of the Service's communications centre to understand how emergency calls are received and dispatched, participate in ride-a-longs with patrol officers and join members of the Service's Flight Operations Unit for a portion of their shift *(this training element was put on hold during the COVID-19 pandemic)*

Remuneration for Board meetings

The Winnipeg Police Board By-law states that citizen members of the Board shall receive remuneration for any official Board or committee meetings that they attend, as well as any training sessions arranged by the Board or the Manitoba Police Commission.

Board members who are also City Councillors or the Mayor are not eligible for remuneration. In 2022, this included:

- Mayor Scott Gillingham
- Councillor Markus Chambers
- Councillor Brian Mayes
- Councillor Ross Eadie

Rate of Remuneration Rate of Remuneration			
Meeting Length	**Regular Members**	**Board Chair and Vice-Chair**	**City Councillors**
4 hours or less	$109	$190	Not eligible
Over 4 hours	$192	$336	Not eligible

Board Member Remuneration Report as of December 31, 2022		
Board Member	**2022 Board & Committee Meetings Attended**	**Amount Paid**
Mohamed El Tassi – Board Member	18	2237.00**
Damon Johnston – Board Member	23	*
Colleen Mayer – Board Member	19	2237.00
Edna Nabess – Board Member	16	1910.00
Brian Scharfstein – Vice Chair	25	5378.00**
Alicja Szarkiewicz – Board Member	5	737.00**
Total		**$12,499.00**

** Declined remuneration*
***Includes payment for a meeting held in 2021*

HIGHLIGHTS FROM THE COMMITTEE OF THE WHOLE BOARD

The Board determined to conduct sub-committee business within the Committee of the Whole Board of which includes all Board members. Members were officially appointed to the Committees in 2022. The deliverables that had been divided among committees were managed collectively and it is determined that this was the most effective way to ensure consensus among the Board on key tasks.

- The Board published the 2022 Environmental Scan and the WPB 2023 Communication Plan.
- The Board reviewed the Winnipeg Police Service's 2022 Business Plan and received quarterly updates on its implementation.
- The Board received quarterly updates on the Winnipeg Police Service's 2022 Operating and Capital Budgets.
- The Board recommended multi-year budget estimates for the operating and capital budgets for the Winnipeg Police Service to the City of Winnipeg and approved the current year allocation of the operating budget provided by the City of Winnipeg.
- The Board finalized the appointments to their Committees and published the appointments with the agenda of the public meeting in March, 2022.
- The Board reviewed the terms of reference documents for their Committees.
- The Board assessed the performance of the Chief of Police.
- The Board monitored WPS budget adjustments and risks, risk and audit reports and the risk management framework.
- The Board initiated its formal effectiveness evaluation for 2022. The evaluation is in accordance with the requirement set out in the Manitoba Police Commission's Procedure Manual that the board is to evaluate its effectiveness every three years. Historically the evaluation was undertaken by the City of Winnipeg Auditor. In 2022, the City of Winnipeg Audit Department determined that a recent hire created a conflict of interest. In the interim, the City Solicitor agreed to perform the current year evaluation for the Winnipeg Police Board.
- The Board received the results of its 2022 Effectiveness Evaluation carried out by the City Solicitor in December 2022. The results will be analyzed in the new year.
- Board staff created a web survey asking citizens to provide their input to the Winnipeg Police Board on issues affecting their community.

COMMITTEE MANDATES

Budget and Risk Management Committee

Provides advice and support to the Board in fulfilling its responsibilities to:

- Hold the Police Chief to account for the performance of the Service in managing its budget and risks to the effectiveness of the organization;
- Comply with the requirements of the Board's By-law (City of Winnipeg By-Law No. 148/2012 with respect to estimating and reporting on the Board and Service budgets;
- Provide assurances that the Service operates effectively within its budget and deploys its resources in accordance with strategic priorities; and
- Provide assurances that the Service has established and implemented an adequate risk management framework.

Governance Committee

Provides advice and support to assist the Board in all governance matters, including:

- Dealing with all governance matters referred to it by the Board;
- Leading the drafting and development of policies and procedures;
- Updating framework for monitoring and evaluating the Police Chief's performance; and
- Overseeing the development of annual reports and annual planning documents.

Strategic Planning Steering Committee

Provides advice and support to assist the Board in all strategic planning matters, including:

- Consultation with the Police Chief on strategic priorities and suitable targets and objectives for the Service;
- Completion of the planning cycle in accordance with the timeline set in the Board's Rules of Practice and Procedure;
- Publication of an annual environmental scan;
- The development and implementation of a strategy for consulting with the community;
- Articulating the Board's priorities and objectives for the Service in a multi-year strategic plan;
- Annually reviewing the Board's strategic plan to determine whether a major review is required and updating the plan to reflect current and emerging priorities;
- Advising the Board on monitoring implementation of the strategic plan;
- Recommending changes to the Board's approach, process and timelines for strategic planning as needed; and
- Oversee the activities of the Strategic Planning Working Group, should the Board establish one.

STRATEGIC PLANNING

In compliance with the Procedure Manual of the Manitoba Police Commission, the Board must establish a multi-year strategic plan for the Service. In accordance with the Board's Rules of Practice and Procedure, the plan must be for a period of five years, updated annually and be subject to a major review and revision once every five years.

In support of the 2022 Strategic Plan Update, the following occurred.

The Winnipeg Police Board met with the following:

- Province of Manitoba Justice – Review of *Police Services Act*
- McPhillips Business Network & crime solutions
- Downtown Community Safety Partnership
- Marion Willis, St. Boniface Street Links, Founder and Executive Director

Delegations who provided their perspectives on Board reports that were published within the public meeting agendas and issues that were highly publicized in the media.

- Councillor Rollins, Fort Rouge-East Fort Garry Ward
- Omar Kinnarath, Defend Winnipeg
- Jessica Peebles, Owner, Cherish Health Services
- Abdikheir Ahmed, Co-Chair, Police Accountability Coalition
- Kate Kehler, Executive Director, Social Planning Council
- Bridget Young
- David Grant
- Cerah Dube
- Irene Bindi
- James Wilt
- Natalie Smith
- Daniel Friesen
- Cole Coughlin

Received written submission from:

- David Grant
- Jenny Motkaluk

Received input from:

- Community members who reached out to the Board directly via email and the contact form on the Board's website
- Community members referred to the Board by City Councillors
- WPS General Survey 2021
- The Board's web survey

2022 Strategic Plan Update for the Winnipeg Police Service

The following strategies and objectives are linked to the **Winnipeg Police Service (WPS) Business Plan,** which annually provides an overview of the services' objective, actions and progress.

The table below presents either end of year totals, or the percentage range, as shown in the 2022 business plan for the fourth quarter. These measures are also linked to the WPS 5-year (2020 – 2024) Strategic Plan. The Service's quarterly reports are published with the agendas of the Board's public meetings and are available on the Winnipeg Police Service website under Publications.

GOAL: PROTECTION AND CRIME PREVENTION			
Strategy	**Objective**	**Measure**	**Progress**
Promote road safety and driver responsibility	Promoting responsible driving through enforcement and education with focus on speeding, impaired driving and distracted driving.	Number of traffic fatalities investigated.	28
		Number of officer-enforced speeding offences.	7,325
		Number of impaired driving offences.	448
		Number of distracted driving offences.	1,889
		Number of vehicle inspections completed.	1,417
		Number of education and awareness campaigns; media views	
		• Tweets	13
		• Retweets	144
		• Impressions	256,111
		• Likes	673
Promote safety of downtown and other vulnerable neighbourhoods	Downtown Safety Strategy - Reduce crime and disorder, and increase the community's sense of safety in the community.	Number of foot patrol hours in the downtown Foot Patrol Zone.	7,752
		Number of special events attended in the downtown/ SHED.	275
		Number of hours deployed on Winnipeg Transit or in Transit corridors.	1,731
		Number of arrests in the downtown Foot Patrol Zone.	627
		Number of suspect identifications in the downtown Foot Patrol Zone.	64
		Number of downtown safety initiatives.	
		• Community Contacts	1637
		• Community Partner Meetings	172
		• Downtown Priority Offender Arrests	82
		• Intensive Case Assessment Process (ICAP) Crown Contacts	169
		• Safety Training Days	8

Prevent and disrupt gang and illicit drug activity	Suppress and interrupt gang activity, focusing on crime involving firearms and trafficking of illicit substances as well as prevention, intervention and education programs.	Number of disruptions to gang operations.	27
		Number of gang members and associates arrested.	105
		Number of compliance checks.	366
		Number of social program referrals.	19
		Number of dispatched events involving firearms.	2341
		Number of dispatched events involving firearm discharges.	146
		Number of guns seized.	1220
	Firearms Investigative Analysis Section – continue to monitor outcomes of the federal funding received to support the FIAS	Number of crime guns processed through FIAS.	718
		Number of ballistic tests completed.	764
		Number of leads through use of Canadian Integrated Ballistics Identification Network (CIBIN).	63

GOAL: COMMUNITY PARTNERSHIPS

Strategy	Objective	Measure	Progress
Foster relationships, partnerships, understanding and trust to build confidence in police	Continue to develop proactive strategies that reduce the victimization of Indigenous women and girls by working with and supporting Indigenous-led community organizations and community partners.	Number of homicides involving indigenous women and girl victims.	8
		Clearance rate of homicides involving indigenous women and girl victims.	75%
		Percentage of counter-exploitation investigations involving indigenous women and girls.	31.5%
		Percentage of interventions to community programming and services involving indigenous women and girls.	45.5%
		Highlight efforts related to Family Support and Resource Advocate.	38
		Percentage of total missing person reports involving youth in care.	75.75%
		Activities regarding missing persons.	22

Referrals to restorative justice and diversion programming	Supporting the goals of Restorative Justice by using discretion and diverting appropriate cases from the criminal justice system to programming and services.	Number of individuals diverted (excluding domestic offences). Number of individuals accused of domestic offences diverted. Number of restorative justice events facilitated by members on scene. Number of restorative justice events facilitated by School Resource Officers on scene. Number of activities to enhance member awareness.	218 103 711 533 12
Promote communication, transparency and accountability	Provide ongoing support and foster existing relationships and crime prevention and education initiatives, through community-based events throughout the city.	Number and highlights of meetings and consultations with Indigenous, newcomer, diverse and racialized communities. Number of crime prevention and education initiatives. Number of public/social media engagements. Number of community-based events attended by the WPS members. Public and Social Media Engagement • Media releases • E-Watch • YouTube videos • Facebook posts • Instagram posts • Twitter tweets	2,173 928 2,176 1,543 640 52 39 807 101 1,185
GOAL: EFFECTIVE AND EFFICIENT SERVICE			
Strategy	Objective	Measure	Progress
Instill a culture of continuous improvement	Next Generation 911(NG911) (The current 911 system is mandated to be decommissioned by the Canadian Radio-television and Telecommunications Commission (CRTC) in 2025)	Procurement steps taken. Progress to achieve quality assurance program. Progress on policy development. Number of public education initiatives. Number of calls redirected from WPS non-emergency line to 211. Number of calls redirected from WPB non-emergency line to 311.	95% complete 60% complete 36% complete 5 1,102 4,335

Collaborate to reduce the demand for police response	Alternative Response to Citizens in Crisis (ARCC) Pilot Project	Number of shifts ARCC team deployed. Number of calls ARCC team attended. Percentage of ARCC clients remaining in community. Number of clients proactively supported. Progress of pilot project.	272 882 Approx. 90% 23 100% complete
	Domestic Violence Intervention Pilot Project	Number of domestic events screened. Number of non-criminal domestic events referred to DVSS. Projected hours saved for General Patrol units to respond to non-criminal domestic events. Number of repeat callers supported. Number of child custody dispute calls managed by Family Guide – Domestic Violence (FG-DV) Specialist. Number of callers who spoke with DVSS and/or Family Guide – Domestic Violence (FG-DV) Specialist. Number of callers who were engaged through video response platform.	1,913 592 1,425.34 27 129 397 Strategies implement-ed
	Special Events (Additional equipment and training required to increase the resources available to respond)	Number of members trained in crowd dynamics. Procurement steps taken. Number of events monitored. Number of events attended. Number of pre-event engagements to liaise and educate.	1,025 100% 278 115 111
Explore innovative technologies	Connected Officer *Pilot Project – 2nd Phase WPS Mobile Applications and tools – introduction of citizen portal	The implementation of Connected Officer is positioned to proceed during 2023. The Service aims to deploy a mobile application solution capable of accessing and supplying information to the existing on-premises Niche RMS system, as well as share information within users of the application in support of public safety, crime suppression and officer safety.	

GOAL: HEALTHY ORGANIZATION			
Strategy	Objective	Measure	Totals
Enhance training and professionalism in the Service	Strive to remain current with policies, training and education initiatives as policy continues to evolve. Continue to recruit and hire candidates to build a diverse membership that reflects the community.	Number of mandatory recertification courses delivered.	408
		Number of sessions with a leadership development component.	7
		Number of members completing Trends in Diversity training.	38
		Percentage of sworn members completing Racially Biased Police training.	92%
		Number of Canadian Police Knowledge Network (CPKN) online courses members completed.	8,015
		Number of new employees (civilian and sworn) identifying as Indigenous, visible minority or female.*	110
		Percentage of reviews completed to demonstrate compliance with CALEA standards (2021/2022).	100%
		Percentage of reviews completed to demonstrate compliance with CALEA standards (2022/2023).	50%
		**Individuals may declare in more than one employment equity category.*	
Focus on employee safety, health and wellness	Focus attention and resources to support the physical and mental health of members and their families through programs and initiatives.	Number of mental health training /awareness initiatives provided.	70
		Number of Behavioural Health Unit contacts with members.	9,954
		Number of health assessments/awareness initiatives provided.	89
		Number of recommendations implemented.	8
		Number of actions items identified for implementation (year to date).	156
		Number of audiometric tests completed.	292
		Number of actions taken to support SafeWork Certification.	5

THE WINNIPEG POLICE BOARD BUDGET

The Board was allocated $378,421 from the budget for the City Clerk's department in 2022. The Board received quarterly budget update reports in June, September and December and submitted them to Council for information through the Standing Policy Committee on Finance and Economic Development.

The Board operated within its budget in 2022. Its primary expenditures were staff salaries; office rent; remuneration for Board members; memberships, conference, travel and events, office operations; and professional governance support services. The Board paid for an independent consultant to manage the 2022 Winnipeg Police Service Citizen Survey

The Board's audited summary of expenditures is appended to this report.

THE WINNIPEG POLICE SERVICE BUDGET

Pursuant to:

- section 29(1) of *The Police Services Act* (PSA), the police board has the responsibility of providing the municipal council with an estimate of the costs required to operate the police service in the next fiscal year and any additional information the council considers necessary to enable it to assess the financial requirements of the police service.
- section 29(2) of the PSA, the council is responsible for establishing the total budget of the police service.
- section 29(3) of the PSA, the police board is responsible for allocating the funds that are provided to the police service under the municipal budget.
- section 19 of the *City of Winnipeg By-Law* 148-2012, (By-Law) the Board shall submit operating and capital estimates to Council that will show the amounts that will be required to maintain current service delivery for the Winnipeg Police Service including provisions for equipment and facilities. The format of the estimates, the period they cover, and the timetable for their submission shall be in accordance with City budget procedures.
- section 20 of the By-Law, the Board shall provide sufficient information to enable Council to determine the financing requirements of the Winnipeg Police Service including, if directed by Council, strategic plans, variance reports, capital plans and variance analysis. Council is responsible for establishing the total budget of the Winnipeg Police Service.

The Board submits estimates for the operating and capital budgets to City Council, along with any other budget information Council requires. The estimates must reflect an assessment of what it will cost to provide adequate and effective police services and that are in keeping with the objectives set out in the strategic plan. The estimate and any supporting materials shared by the Board help inform Council's decision of the amount of the total City of Winnipeg budget for the Winnipeg Police Service.

Key considerations for the Board throughout 2022 included:

- On November 12, 2021, The Standing Policy Committee on Finance and Economic Development requested that in consultation with the Winnipeg Police Service and Winnipeg Police Board, the Chief Financial Officer review delegation of financial authority and provide a report to the Standing Policy Committee on Finance and Economic Development within 90 days. The results provided that Council retains the authority for all capital budget appropriations, allocations for approved capital projects included in the WPS budget are managed by the WPB within the adopted capital budget envelope. [Section 10 (l) Org Bylaw]. On February 14, 2022, the Standing Policy Committee on Finance and Economic Development concurred in the recommendation of the Winnipeg Public Service and received the Delegation of Financial Authority report, as information. Further, The Standing Policy Committee on Finance and Economic Development directed that, in the case of any future Over-Expenditure Report requests from the Winnipeg Police Board, the report be included as an Appendix. https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=21588&SectionId=&InitUrl=
- On March 20, 2020, Council directed the Public Service, in preparation for the 2024 – 2027 multi- year budgets, working collaboratively with the Service and the Board, to bring forward on or before March 2022 options and recommendations for Council's consideration on a multi-year funding formula for the WPS that will provide planning certainty for the City of Winnipeg and a sustainable, predictable funding level for the WPS. (This project commenced in February 2021 and the jurisdictional scan was completed by the end of the year. The public engagement phase took place at the beginning of 2022, with the final report being provided to Council in the spring of 2022) On March 16, 2022, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted to Council that the funding for the Winnipeg Police Service remain under the current Multi-Year Balanced Budget Policy, (Status Quo). On March 24, 2022, Council concurred in the recommendation of the Executive Policy Committee and adopted the recommendation that the funding for the Winnipeg Police Service remain under the current Multi-Year Balanced Budget Policy, (Status Quo).
- Council approved a 2% CPI increase for projections, 4-year average annual budget increase for multi-year budget ending in 2023 for the Winnipeg Police Service. Within the total budget approved for 2022 through 2024, the City expected the Service to achieve approximately $9.1 million in cost savings for 2022.
- Council approved collective agreement and corporate directed expenditures constitute 93% of the total budget (85% of this is for salaries and benefits, and 8% is for debt and finance charges, accommodations, cash to capital and other corporate set charges)
- The 2022 operating budget Expenditure Management target was increased to $9.1 million from $6.1 million to accommodate the increase in the employer contribution rate which increased to 21.78% from 18.31% effective January 1, 2021 based on the actuarial valuation of the pension plan.
- A further deferral of the capital project for the replacement of the North District Police Station
- Increased costs for fuel and automotive parts, had an impact on the Service's expenses.
- Photo enforcement and traditional fine revenues are impacted by extended winter road conditions, lack of construction zones that are suitable for photo enforcement, and the high number of traffic fatalities and investigations.
- The Service is managing an increasing number of protests/rallies. The Service's response to these events range from monitoring to determine risks to public safety, to a full deployment of officers. The Service is accommodating the associated costs within the existing operating budget for these events.

- On December 21, 2022, the WPS submitted a request to the Standing Policy Committee on Finance and Economic Development to over-expend its 2022 operating budget up to $4,250,000 for unrealized Expenditure Management savings as follows:
  - Budgeted Expenditure Management Savings $9,092,000
  - Offset Salary and Benefit Savings (3,350,000)
  - Offset Other Non-Salary Savings and recoveries (990,000)
  - Offset Accommodations Savings (349,000)
  - Offset Special Duty Revenge in excess of expense (749,000)
  - Operating Expense Pressures 596,000
  - Total $4,250,000
- Salary savings totaled $2.3 million. Savings were primarily due to retirement cash-outs, overtime and vacancy management within the civilian complement.

Further details on the allocation of the Service's operating and capital budgets and its budget performance in 2022 can be found in the Board's meeting minutes, particularly in the Service's quarterly budget update reports. Meeting minutes and reports are available through the City of Winnipeg's Decision-Making Information System.

2022 Winnipeg Police Service Operating Budget	
Adopted Budget	$319,725,866
2022 Winnipeg Police Service Capital Budget	
Adopted Budget	$5,047,000

The Service's audited statement of revenues and expenses is appended to this report.

APPENDIX 1

Annual Report Requirements

The Winnipeg Police Board By-law no. 148/2012 requires the Board to issue an annual report at the end of each year that summarizes the Board's activities for the year. The report is submitted to Council for information through the Standing Policy Committee on Community Services.

The Policy and Procedure Manual for Manitoba Police Boards developed by the Manitoba Police Commission ("the MPC Manual") states that the Commission must receive a copy of the Board's annual report as well. It prescribes that the annual report must include the following information:

a) a progress report on the strategic objectives, goals and/or tactics identified by the police board in their strategic plan;
b) highlights of activities and achievements throughout the year;
c) a breakdown of police service spending for the year; including the total amount of honoraria paid to each police board member
d) a reporting of the number of police board meetings held in the fiscal year including private meetings; and
e) the minutes of any regular meetings of the police board in the form of an appendix to the annual report.

The Winnipeg Police Board also includes audited statements on its spending for the year, which includes the remuneration paid to Board members.

APPENDIX 2

Board Meeting Minutes

The Winnipeg Police Board publishes minutes for all of its public meetings on the City of Winnipeg's Decision-Making Information System. The following links connect to each of the four public meetings the Board held in 2022.

March 4, 2022:
https://clkapps.winnipeg.ca/DMIS/ViewDoc.asp?DocId=21632&SectionId=&InitUrl=

June 3, 2022:
https://clkapps.winnipeg.ca/DMIS/ViewDoc.asp?DocId=21882&SectionId=&InitUrl=

September 16, 2022:
https://clkapps.winnipeg.ca/DMIS/ViewDoc.asp?DocId=22295&SectionId=&InitUrl=

December 2, 2022
https://clkapps.winnipeg.ca/DMIS/ViewDoc.asp?DocId=22758&SectionId=&InitUrl=

Summary of Expenditures

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

And Independent Auditor's Report thereon

Year ended December 31, 2022

KPMG LLP
1900 - 360 Main Street
Winnipeg MB
R3C 3Z3

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INDEPENDENT AUDITOR'S REPORT

To the Corporate Controller of the City of Winnipeg

Opinion

We have audited the summary of expenditures of The City of Winnipeg - Winnipeg Police Board, of the City of Winnipeg (the "City") for the year ended December 31, 2022 and the notes to the schedule (hereinafter referred to as the "schedule").

In our opinion, the accompanying schedule of the City for the year ended December 31, 2022 is prepared, in all material respects, in accordance with the financial reporting framework described in the notes to the schedule.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditor's Responsibilities for the Audit of the Schedule***" section of our auditor's report.

We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the schedule in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter - Financial Reporting Framework

We draw attention to note 1(a) in the schedule, which describes the applicable financial reporting framework. The schedule is prepared to assist the City to comply with the financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012 and The City of Winnipeg By-Law No 100/2017 dated November 15, 2017. As a result, the schedule may not be suitable for another purpose. Our opinion is not modified in respect of this matter.

Other Matter - Restriction on Use

Our report is intended solely for the City and the Manitoba Police Commission and should not be used by other parties.

Responsibilities of Management for the Schedule

Management is responsible for the preparation of the financial statements in accordance with the financial reporting framework described in the notes, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Those charged with governance are responsible for overseeing the City's financial reporting process.

KPMG LLP, an Ontario limited liability partnership and member firm of the KPMG global organization of independent member firms affiliated with KPMG International Limited, a private English company limited by guarantee.
KPMG Canada provides services to KPMG LLP.

Auditor's Responsibilities for the Audit of the Schedule

Our objectives are to obtain reasonable assurance about whether the schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the schedule.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

July 27, 2023

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Summary of Expenditures

Year ended December 31, 2022

	2022	2021
Expenditures:		
Staff wages	$ 229,328	$ 218,843
Office rent	56,785	56,295
Board memberships, Conferences, Travel and Events	26,069	7,750
Public consultations and meetings	20,965	2,780
Honoraria	12,658	11,718
Other administration costs	9,111	10,358
WPB professional services	6,099	5,992
Total expenses	$ 361,015	$ 313,736
Expenses charged against Winnipeg Police Board budget	$ 361,015	$ 313,736

See accompanying notes to financial information.

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Notes to Financial Information

Year ended December 31, 2022

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1. Significant accounting policies:

(a) Basis of accounting:

This schedule has been prepared in accordance with the financial reporting provisions as set out in The City of Winnipeg (the "City") By-Law No. 148/2012 dated November 28, 2012, amended with By-Law No. 100/2017 dated November 15, 2017, and amended with By-Law No. 138/2022 dated November 9, 2022. As a result, the schedule may not be suitable for other purposes. Winnipeg Police Board expenses are those charged against the Winnipeg Police Board budget in the General Revenue Fund and the Commitment Reserve Fund.

(b) Expenditures:

(i) Staff wages:

Agreements for employment of Board staff have been authorized and approved by The City of Winnipeg - Winnipeg Police Board (the "Board").

(ii) Honoraria:

The Board shall hold a meeting at least once every three months and shall annually hold a minimum of two additional public consultations to solicit community input on public safety issues and priorities.

Citizen members of the Board shall be paid the following remuneration by the City for time spent in attendance at meetings of the Board, including public consultations:

(a) Chair and Vice Chair:
(i) $190.00 for four (4) meeting hours or less;
(ii) $336.00 for more than four (4) meeting hours.

(b) Other Citizen members:
(i) $109.00 for four (4) meeting hours or less;
(ii) $192.00 for more than four (4) meeting hours.

Statement of Revenues and Expenses

THE CITY OF WINNIPEG
WINNIPEG POLICE SERVICE

Year ended December 31, 2022

KPMG LLP
1900 - 360 Main Street
Winnipeg MB
R3C 3Z3

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INDEPENDENT AUDITOR'S REPORT

To the Winnipeg Police Board

Opinion

We have audited the statement of revenues and expenses of The City of Winnipeg - Winnipeg Police Service, ("the schedule") for year ended December 31, 2022. In our opinion, the accompanying financial statements are prepared, in all material respects, in accordance with financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditor's Responsibilities for the Audit of the Financial Statements***" section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Restriction on Use

Without modifying our opinion, we draw attention to Note 2 to the schedule, which describes the basis of accounting. The schedule is prepared to provide information to The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board regarding The City of Winnipeg By-Law No 148/2012 dated November 28, 2012. As a result, the schedule may not be suitable for another purpose. Our report in intended solely for The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board, and should not be used by parties other than The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the schedule in accordance with The City of Winnipeg By-Law No 148/2012 dated November 28, 2012, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

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KPMG Canada provides services to KPMG LLP.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are/is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represents the underlying transactions and events in a manner that achieves fair presentation.

- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

July 20, 2023

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Statement of Revenues and Expenses
Year Ended December 31, 2022

	2022 $	2021 $
REVENUES		
Provincial government grants	$ 22,398,978	$ 21,470,215
Regulation fees	14,068,576	17,321,281
Sale of goods and services	12,271,589	13,241,473
Other revenue	-	57,524
Recoveries	612,211	685,958
TOTAL REVENUES	49,351,354	52,776,451
EXPENSES (Schedule 1)		
Salaries and benefits	279,800,275	272,026,262
Services	18,378,729	17,550,577
Materials - parts and supplies	7,907,520	6,093,340
Assets and purchases	2,952,758	3,459,060
Debt and finance charges	9,199,316	8,876,208
Grant transfers	10,760,790	13,398,409
TOTAL EXPENSES	328,999,388	321,403,856
EXCESS OF EXPENSES OVER REVENUES	279,648,034	268,627,405

1. Nature of the organization:

Winnipeg Police Service, a department of The City of Winnipeg, has a mandate to ensure the safety of the lives and property of citizens; preserve peace and good order; prevent crimes from occurring; detect offenders; and enforce the law.

The City of Winnipeg (the "City") is a municipality that was created on January 1, 1972 pursuant to The City of Winnipeg Act, a statute of the Legislature of the Province of Manitoba (the "Province"). The City continued as a body corporate by virtue of the enactment by the Province of The City of Winnipeg Charter on January 1, 2003.

2. Significant Accounting Policies

The statement of revenue and expenses are prepared in accordance with Canadian public sector accounting standards.

(a) Basis of presentation:

These statements of revenue and expenses present the results of operations of the Winnipeg Police Service as if it has been accounted for on a stand-alone basis. Management has extracted the information used to prepare this statement of revenue and expenses from the consolidated financial statements of The City of Winnipeg.

This statement of revenue and expenses is not necessarily indicative of the results that would have been attained if the Winnipeg Police Service had been operated as a separate legal entity during the year presented.

The basis of accounting used in this statement of operations materially differs from Canadian public sector accounting standards because statements of financial position and cash flows are not included.

3. Related party transactions:

Type of charge	Category	2022 $	2021 $
Municipal Accommodations	Rent	9,536,198	9,399,031
City of Winnipeg - Corp Finance	Debt and finance	9,199,316	8,876,208
City of Winnipeg - Fleet Service	Fleet insurance/lease/fuel/carbon tax	5,217,277	4,203,266
City of Winnipeg - Corp Finance	Translation cost/neighbourhood watch	9,000	9,000
City of Winnipeg - Parking Authority	Parking rentals	171,651	155,549
City of Winnipeg - Corporate Services	Postage meter	26,679	28,465
City of Winnipeg - Corporate Finance	Cash to capital	-	2,804,000
City of Winnipeg - Business Tech.	Radio shop services	500,153	529,965
City of Winnipeg - Corporate Services	% of salary of occ. health nurse	211,100	274,897
Total		24,871,374	26,280,381

4. Comparative figures:

Certain comparative information has been reclassified to conform with the financial statement presentation adopted in the current year.

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2022

	2022 $	2021 $
SALARIES		
Salaries - permanent	208,531,255	203,757,635
Salaries - temporary	468,263	718,596
Statutory pay	18,290	-
Shift premium	1,048,244	1,040,912
Acting pay	1,015,539	935,907
Long service pay	10,200	9,750
Overtime	7,774,098	6,054,726
Standby pay	576,094	559,456
Furlough recoveries - permanent	(181,335)	(133,669)
BENEFITS		
Civic pension	42,544,310	41,365,705
Pension adjustment	-	26,567
Civic pension cash out	26,212	6,212
Canada pension	6,946,809	6,243,799
Group insurance	342,413	333,397
Employment insurance	2,602,828	2,317,209
Payroll costs	1,355,124	1,164,636
Medical expenses	469,027	523,390
Pension awards	108,918	163,111
Fatality pension premium	628,137	615,821
Interest and administration	692,043	801,985
Sick leave and severance pay	1,271,235	1,972,597
Vacation/overtime cashout	773,536	777,090
Employer paid benefits	2,779,035	2,771,430
TOTAL SALARIES AND BENEFITS	279,800,275	272,026,262

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2022

	2022 $	2021 $
SERVICES		
Professional and consultant services	659,328	763,668
Non-professional services	6,714,597	7,613,586
Taxi services	32,149	22,178
Freight and messenger services	60,382	57,519
Allocated department costs	9,000	9,000
Auto allowance	1,743	3,973
Light and power	20,925	15,286
Real property contracts - construction and maintenance	236,905	294,039
Office equipment maintenance	2,309,901	1,872,254
Vehicle maintenance	271,809	112,121
Towing services	16,443	17,613
Cleaning and laundry	40,298	32,370
Other equipment servicing	1,093,004	1,110,848
Printing, binding, photocopying	67,695	49,190
Telephone-regular desk set	317,287	328,803
Telephone-cellular	256,433	299,467
Telephone-alarm systems	5,762	8,895
Data comm DSL	360,292	327,625
Advertising	288,151	132,842
Insurance and licenses-auto	194,402	296,083
Fleet insurance	1,279,907	807,340
Drivers' licenses	29,890	26,462
Certificates, permits, licenses	33,520	36,769
Hauling expense	31,875	32,450
Rentals	261,480	256,861
Fleet capital lease	2,013,580	1,876,763
Equipment rental-external	305,902	395,205
Parking space rental	171,651	155,549
Meal expense	8,770	6,470
Luncheons, receptions & events	51,898	23,195
Membership fees	55,551	43,544
Postage	26,679	28,465
Training, workshops and tuition	403,927	175,819
Conferences	12,815	10,840
Conferences involving travel	190,026	17,810
Training/workshops with travel	508,180	238,825
Travel-city business	36,572	50,850
	18,378,729	17,550,577

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2022

	2022 $	2021 $
MATERIALS, PARTS AND SUPPLIES		
Photographic supplies	17,347	8,304
Stationery and office supplies	161,946	150,082
Periodicals and subscriptions	59,665	45,768
Computer software	807,818	89,721
Medical, dental & lab supplies	151,998	122,286
Animal food and supplies	15,094	15,473
Cleaning supplies	86,519	109,859
Other operating supplies	1,055,286	885,044
Small tools	7,854	2,294
Uniforms & protective clothing	675,600	629,657
Uniforms/clothing other	1,275,971	999,763
Motive fuels and lubricants	424,112	314,764
Fleet fuel	1,790,839	1,411,424
Carbon tax	132,951	107,739
Automotive parts	847,329	787,653
Clothing allowance	382,999	382,590
Inventory adjustment	14,192	30,919
	7,907,520	6,093,340
ASSETS AND PURCHASES		
Motive equipment	175,648	100,835
Elec, light and comm equipment	31,866	18,494
Office equipment	25,950	23,447
Other equipment	1,777,707	2,818,055
Computer hardware	846,871	411,289
Office furniture	89,030	78,974
Books	5,686	7,966
	2,952,758	3,459,060

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2022

	2022 $	2021 $
TOTAL DEBT AND FINANCES		
Interest	6,412,248	6,494,881
Principal	1,985,244	2,065,740
Internal financing	543,168	-
Letter of credit fees	11,160	6,059
Debenture issue expense	136,056	188,470
Credit card commission	111,440	121,058
	9,199,316	8,876,208
TOTAL GRANTS		
Grants-cash	52,033	52,033
Claims-vehicles	243,826	320,028
Claims	54,539	49,500
	350,398	421,561
TRANSFERS TO OTHER FUNDS		
Tsf to general capital fund	293,000	133,126
Tsf to GCF-cash to capital	-	2,804,000
Tsf to insurance reserve	(112,419)	(151,146)
Tsf to civic accommodations	9,536,198	9,399,031
Inter-Dept tsf to GRF - BTS	500,153	529,965
Inter-Dept tsf to GRF - HRPS	211,100	274,896
Purchasing card rebate	(17,640)	(13,024)
	10,410,392	12,976,848
Total Expenses	328,999,388	321,403,856

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Winnipeg Police Board

Winnipeg