BUDGET REVIEW

Item No. 31 Executive Policy Committee – Final Recommendation – Preliminary 2024-2027 Multi-Year Operating and Capital Budgets

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

The Executive Policy Committee recommended to Council:

1. That the following recommendations with respect to the 2024 Preliminary Operating Budget be approved by Council:

   A. That the 2024 Preliminary Operating Budget, including the budget for reserves, be reviewed and approved by Council; and

   B. That the City's mill rate be increased from 12.900 to 13.352 for 2024, for the purpose of raising revenue as required for the annual operating budget and that Council enact a Real and Personal Property Municipal Tax Rate By-law for 2024 for this purpose in accordance with subsection 334(1) of The City of Winnipeg Charter.

      Notes:

      i. This mill rate of 13.352 in 2024 includes a 3.50% property tax increase. The income generated by this 2024 increase will be dedicated as follows:

         a. 2.00% property tax increase dedicated to the renewal of local and regional streets, lanes, sidewalks and bridges as well as road safety improvement program, pedestrian and cycling program and tree replacement and preservation on road renewal projects;

         b. 1.50% property tax increase dedicated to the tax-supported operating budget, which includes 0.33% previously dedicated to Transit Infrastructure Reserve (that will now fund Transit operations).

      ii. 2025 to 2026 balanced operating budgets also assume 2.00% property tax increase dedicated to roads and 1.50% increase dedicated to operations.

      iii. 2027 balanced operating budget assumes the entire 3.5% property tax increase is dedicated to tax supported operations. Roads capital budget will be funded with Provincial Strategic Infrastructure basket funding.

   C. i. That the City's business tax rate remains at 4.84% in 2024 and that Council enact a Business Tax Rate By-law for 2024 for this purpose in accordance with subsection 334(1) of The City of Winnipeg Charter;

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

ii. That Council enact a Small Business Tax Credit By-law for 2024 under subsection 219(2) of The City of Winnipeg Charter, which will provide a tax credit in the amount of all municipal business taxes owed for taxable businesses occupying property with an annual rental value of $47,500 or less in 2024.

D. That By-law No 7075/97 (Unserviced Residential Premises Tax Credit) be repealed to eliminate its real property tax credits (Minimum Municipal Services) for the 2024 tax year and future years.

E. That effective January 1, 2028, the purpose of the Transit Infrastructure Reserve be revised to fund the annual debt and financing costs for the North Garage project as a priority and any remaining funding available will be used to fund Transit infrastructure such as bus rolling stock and related charging infrastructure, land acquisition and other associated costs.

F. That the purpose of the Transit Infrastructure Reserve be amended to include transfers from other transit reserves including the one-time transfer from Southwest Rapid Transit Corridor Reserve in 2024.

G. That Council approve the closure of the Southwest Rapid Transit Corridor Reserve in 2024 with any residual balance to be transferred to the Transit Infrastructure Reserve.

H. That Winnipeg Transit be directed to review its current fare structure, policies, and technologies, and report to the appropriate committee of Council within 180 days, with a fare collection strategy, describing a recommended path forward for implementing modern fare collection technology, and identifying an optimal mix of fare policy, products and structure to grow ridership, revenue, and customer satisfaction.

I. That Council direct Winnipeg Transit to fully restore service levels by 2025.

J. That Council approve a 4-year transit fare increase of 10 cents effective each January 1 from 2024 to 2027.

K. That the Public Service report back through the annual budget update process on the permit and inspection performance metrics as determined by the Director of Planning, Property and Development including current staffing levels (permanent and temporary), staff productivity, volume of applications, seasonal variations in workloads and staffing, turnaround times, compliance requirement changes and costs associated with the implementation of upcoming Provincial regulations (Bills 34, 37 and 38).

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

L. That in the 2024-2027 Multi-Year budget, and in future budgets unless otherwise directed, any deficit in the Waterworks, Sewage Disposal or Solid Waste Disposal utilities will be offset directly by surpluses in any of those same utilities.

M. That the Water and Waste Department be directed to review the Solid Waste Utility rate structure and report back to the appropriate committee of Council within 240 days on a utility model that allows for cost recovery, waste diversion, expanded services such as composting, service levels definition and timelines, solid waste rate similar to water and sewer rate charges and other relevant information.

N. That Council authorize the increase of the accommodation tax from 5% to 6% and enact an amendment to the Accommodation Tax By-law No. 70/2008, for this purpose, and that the revenue be allocated as follows:

i. That 1% of the accommodation tax increase be excluded from the funding allocation formula, and be directed to tax supported operations;

ii. That a grant be provided annually to Economic Development Winnipeg in an amount equal to the greater of $2.0 million or 40% of the annual Accommodation Tax revenue, excluding accommodation tax revenue generated from short-term rentals, to a maximum of $3.85 million, which grant shall be used solely to fund Economic Development Winnipeg's annual operating costs;

iii. That any remainder of this 40% allocation net of the above grant, be transferred to the General Revenue Fund (GRF) to offset the cost of City beautification services including landscaping, litter collection, and street cleaning or City funded public safety and beautification services;

iv. That up to 40% percent of the annual accommodation tax revenue, excluding accommodation tax revenue generated from short-term rentals, be set aside within the Destination Marketing Reserve Fund to fund future capital works for the Winnipeg Convention Centre.

Note: All other previously approved terms and conditions for the accommodation tax revenue, recorded in the Destination Marketing Reserve, remains unchanged.

O. That a one-time payment of $500,000 be paid from the Destination Marketing Reserve Fund to Economic Development Winnipeg in 2024 for its Special Event Marketing Fund.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

P. While policy and program changes to support a full Housing First model may be forthcoming in future years in collaboration with the Province of Manitoba, and in order to maintain existing annualized grants for these programs at a 2023 level, grants will be provided for:

i. 24/7 Safe Spaces funding in the 2024 budget shall total $1.050 million (with $0.250 million to Ka Ni Kanichihk Inc. for Velma's House, $0.275 million to Spence Neighbourhood Association Inc. for WE 24/7, $0.275 million to N'Dinawemak, Inc. and $0.250 million to St. Boniface Street Links).

ii. Mobile Outreach Grant funding in the 2024 budget shall total $0.550 million (with $356,250 to Main Street Project Inc., $118,750 to St. Boniface Street Links and $75,000 to Resource Assistance for Youth, Inc.).

Q. To act on the Mayor's commitment to expand flexible funding for investments in more neighbourhood projects and organizations, Council directs the Chief Administrative Officer to create a new Communities Fund. Available funds will be divided equally by ward each fiscal year.

i. Councillors proposing Communities Fund expenditures must designate each expenditure as falling under one of the following existing criteria envelopes, and any expenditures or awards must be made in compliance with those existing criteria. The eligible criteria envelopes are:

a. Community Incentive Grant Program;
b. Parks and Recreation Enhancement Program; and
c. Per capita grants.

ii. As an option, ward-specific capital projects that would normally fall under the City Capital Budget may also be designated for Community Fund expenditures upon agreement between the appropriate Community Committee and the designating Councillor, especially where these expenditures would secure funding from additional partners.

iii. Expenditures would be reported as coming from the Communities Fund, with a notation on which criteria were used, rather than being reported under the criteria programs.

iv. Recurring operating grants or grant commitments extending beyond a single year are prohibited. Unexpended Communities Funds may be held over in the commitment reserve for up to one year to facilitate pooling for larger community investments.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

v. Communities Fund expenditures shall be reported annually (subsequent to year-end financial report) by the Public Service to the appropriate committee of Council, working with the City Clerks' Department, with the report specifying:

vi. Expenditures made by each councillor from the Fund including amounts carried forward to the Commitment Reserve;

vii. The recipient project or organization, the purpose of the award or grant, and whether or not the funding is sourced from the City's capital or operating fund; and

viii. The criteria from the eligible criteria options applied for that expenditure by the awarding City Councillor (e.g. "PREP" or "CIGP" or "Per Capita").

R. That the Public Service be directed to report back to the appropriate committee of Council within 240 days on combining the 911 Communication Centre from the Winnipeg Police Service and Winnipeg Fire Paramedic Service, including efficiencies that could be achieved, operational changes, funding framework, etc.

S. That to offset the escalating costs of 911 call centre operations and technology upgrades, the Public Service be directed to take any necessary steps to secure authorization for a 911 levy, estimated at $1.00 per month per active phone line, with a target launch date for the levy of July 1, 2024.

T. That Council approve the consolidation of the Transcona, Brookside and St. Vital Cemeteries (Perpetual Maintenance Reserve) funds into one cemeteries reserve fund called "City Cemetery Reserve" effective January 1, 2024, and that Council enact a by-law to amend the Cemeteries By-law No. 130/2007 for this purpose.

U. That Council direct the Public Service to provide a comprehensive report within 180 days on progress to date to improve customer service and wait times within 311 service, including the plan to achieve continued improvements and value for money for the additional funding provided.

V. That Council approve transfers between funds, including reserve funds, outlined in the 2024 Operating Budget (Appendix 4 Transfers from/to the General Revenue Fund) to take place in 2024, subject to the following conditions on transfers from reserve funds:

i. The Chief Financial Officer must first certify that the amount remaining in each reserve fund after the transfer is greater than the amount required for the purpose for which the fund was established; and

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

ii. The fund must not enter into a deficit position as a result of the transfer.

W. That Council require that prior to the payment of grants exceeding $25,000 approved in the 2024 operating budget, the City enter into, execute and deliver a grant agreement with each grant recipient, and the Chief Financial Officer be authorized to negotiate and approve the terms and conditions of each grant agreement in accordance with the budgetary approval and such other terms and conditions deemed necessary by the City Solicitor/Director of Legal Services to protect the interests of the City.

X. That the 2024 grants and grant delegations as set out in the Listing of Grants/Payments in Appendix 2 Listing of Grants/Payments be approved.

Y. That in order to better align grant awards from the City of Winnipeg to the City's adopted Strategic Priorities under the 2022-2026 Strategic Priorities Action Plan, the Public Service be directed to report to the appropriate committee of Council within 90 days to review the grant review process, including a grant intake process, introduction of proposed categories (such as environment, arts and culture, Indigenous Youth Strategy, parks, recreation, community well-being and others), application process, establishment of a committee(s) to review and award proposed grants, evaluation, reporting and accountability of grant funds, and other program details, to be considered starting in the 2025 budget process.

Z. That the Public Service be directed to report back to the appropriate committee of Council in fall 2027, prior to the 2028-2031 Multi-Year Budget process on a 4-year review of the Kinsmen Sherbrook Pool, to provide information which shall include, but not be limited to, statistics on monthly usage, yearly revenue and operating costs, for options on a community needs assessment, and functional condition assessment of the facility.

AA. That Winnipeg Fleet Management Agency, in coordination with the Chief Administrative Office and other internal City stakeholders, be responsible for rationalizing the size and mix of fleet assets within their budget resources including the allocation of the expenditure management budgets of $500,000 in 2025, and $1.5 million each year in 2026 and 2027; and that the Agency report back through the annual budget process on the optimized level of fleet assets including funding, inventory and cost allocations.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

BB. To ensure City fees and charges are aligned over time with cumulative inflation and inflation projections over the term of the Multi-Year budget,

i. That Council approve fee and charge increases of:

a. 2024: 5.0%;
b. 2025: 5.0%;
c. 2026: 2.5%; and
d. 2027: 2.5%.

ii. That, in the event that the Consumer Price Index data indicates the above noted increases are not sufficient, in accordance with the Fees and Charges By-law No. 196/2008, the Chief Financial Officer may exercise their delegated authority to increase fees and charges based on the prior year's Consumer Price Index.

iii. That Council approve new and above-inflation fees and charges as outlined in Appendix 8.

CC. That Council enact amendments to the Tax Certificate Fees By-law No. 53/2015 to increase the following fees to the following amounts:

i. For the making and mailing of a paper tax certificate to $65.00 ($62.00 in 2023); and

ii. For the electronic making out and mailing of a tax certificate requested electronically to $51.00 ($49.00 in 2023).

Note: the above noted fees are exclusive of fees charged and collected on behalf of the LDRC.

DD. That Council enact amendments to the Advertising Signs Business Tax By-law No. 6298/96 to increase the fee for a licence in lieu of business tax to

i. $30.00 ($29.00 in 2023) per square foot of the face of each digital sign; and

ii. $3.50 ($3.30 in 2023) per square foot of the face of each advertising sign that is not a digital sign.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

EE. That Council enact amendments to the Mobile Home Licence By-law No. 821/74 to increase the monthly License Fees for Mobile Homes listed in Schedule A: First 400 square feet or portion thereof to $19.10 ($18.46 in 2023); and Each additional 100 square feet or portion thereof to $4.75 ($4.61 in 2023).

FF. That prior years' tax supported cash to capital of $174,262 and $273,072, generated due to capital projects being completed for less than the budget amount (identified in Appendix 5A), be used to reduce the transfer to the General Capital Fund and General Revenue Fund, respectively in the 2024 tax supported budget.

GG. That the Public Service be directed to report back to the appropriate committee of Council within 365 days on identifying the level of service, on a cost per acre basis, to operate and maintain greenspace, including parks.

HH. That to support the Poverty Reduction Strategy and Newcomer Welcome and Inclusion Policy implementation:

i. The staff of the Community Development and Community Safety & Wellbeing branches, including the Community Development divisional manager office, be moved to the Chief Administrative Office; and

ii. That two (2) community crisis workers and the Community Development Coordinator be moved to the Emergency Management and Public Information Office of the Winnipeg Fire Paramedic Service.

II. That the General Revenue Fund be bridge financed from the General Capital Fund (GCF) during this multi-year budget cycle, in the event that the Financial Stabilization Reserve (FSR) has insufficient funds; and that a repayment/transfer be made in 2027 to the GCF.

JJ. To reduce deficit risks, that any additional, unbudgeted and unallocated revenue received from inter-governmental transfers or other similar sources in 2024, that is not earmarked for any specific incremental purpose, shall be dedicated to reduce in-year Corporate efficiency targets.

KK. That Council approve, in relation to the one-time grant funding of $1.4 million for Winnipeg School Division (for Grant Park High School rubberized 400 metre track), funded by the following:

i. $897,000 from the 2024 Public Works operating budget (already included in the preliminary operating budget);

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

ii. $100,000 charged to Public Works capital - 2023 Parks and Recreation Enhancement Program – St. Vital Ward - project #1857000123;

iii. $61,000 from the St. Vital Land Dedication Reserve Fund;

iv. $102,000 from the 2024 Communities Fund (St. Vital ward) using Per Capita Grant criteria; and

v. $240,000 from the River Heights-Fort Garry Land Dedication Reserve Fund.

LL. That in relation to budget recommendation 1.HH, the following be reflected in the service-based budget by splitting the Community Liveability service into two services to highlight that city-wide initiatives/programs should be reported to the Executive Policy Committee. Details are noted below:

Service	**Committee**	**Sub-services**
Community Liveability (existing service being split into two services)	Standing Policy Committee on Community Services	Vacant Building Enforcement
		Community By-law Enforcement
		Bicycle Recovery
Community Support Service (new service)	Executive Policy Committee	Community Grants
		Community Initiatives (Housing Accelerator Fund, Poverty Reduction Strategy, Newcomer and Welcome Inclusion)
		Indigenous Relations Division
		Community Safety

MM. That the Public Service be directed to review the service-based budget reporting structure and any contemplated changes be referred to the 2025 budget process.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

NN. That the additional library investment, already included in the preliminary budget
   i. be allocated as per table below;
   ii. any remaining unallocated amounts be referred to the 2025 budget process.

Library investments:	**2024**	**2025**	**2026**	**2027**
8.69 FTEs related to library hours	292,000	894,000	911,000	930,000
2.00 FTEs related Administrative Staff	111,000	226,000	230,000	235,000
0.70 FTEs related to Harvey Smith Library - open Sundays 1 to 5 pm from Labour Day to Victoria Day (37 weeks)	10,500	31,450	31,450	31,450
Library collection materials	452,000	-	-	-
Sub-Total incremental spending on components directly impacting the Provincial Library Grant	**865,500**	**1,151,450**	**1,172,450**	**1,196,450**
Programming	134,500	137,190	139,934	142,734
Total library allocation	**1,000,000**	**1,288,640**	**1,312,384**	**1,339,184**
Unallocated amounts included in the preliminary budget	1,000,000	1,500,000	2,000,000	2,000,000
To be allocated in future budget process	**-**	**211,360**	**687,616**	**660,816**

OO. That the City of Winnipeg support St. John Ambulance's capital campaign to expand their footprint at One St. John Ambulance Way to provide lifesaving training and community services by approving the sale of the "Proposed Closing", identified on Misc. Plan 15885 through DAOC 1/2023 (a backlane), to St. John Council for Manitoba, Northwest Territories and Nunavut Inc. (or nominee) for $1.00.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

PP. That the federal grant revenue for the Housing Accelerator Fund and corresponding expenditures including the Full Time Equivalents, be revised as per below:

Housing Accelerator Fund (HAF) - Financial Requirements

in thousands of $	FTEs	2024	2025	2026	2027	Total
Federal Revenue - contribution amounts		27,500.0	30,600.0	30,600.0	33,729.0	122,429.0
Less Expenditures:						
Capital Grant Incentive Program		25,000.0	-	-	-	25,000.0
Staffing:						-
HAF Program Manager and other support staff	8.00	1,027.7	1,048.2	1,069.2	1,090.6	4,235.7
Other expenditures (professional consultants/public engagement, etc.)		994.5	994.5	994.5	994.5	3,978.0
Other costs to be determined		477.8	28,557.3	28,536.3	31,643.9	89,215.3
Total Expenditures	8.00	27,500.0	30,600.0	30,600.0	33,729.0	122,429.0
Total Program	**8.00**	**-**	**-**	**-**	**-**	**-**

Note: 2025 to 2027 operating projections will be revised in future years' budget process.

The revised contribution amount of $122.4 million is consistent with the Housing Accelerator Fund Contribution Agreement.

QQ. That as a strategic, long-term measure to assist in the recovery of Downtown after the recent Pandemic, under the 2024-2027 Multi-Year Budget a Downtown Arts Capital grant be given to support capital projects by major Downtown arts organizations.

i. The CAO or his/her designate will make any necessary arrangements to accept and process applications for this grant, and applications for 2024-2027 will close no later than June 1, 2024.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

ii. Any non-profit arts organization with more than 40 years presence (e.g. offices, galleries, performance seasons, etc.) in Downtown Winnipeg is eligible to apply for assistance for eligible projects, which will include capital projects of $500,000 or more in cost, or capital partnerships of similar scope in which the Downtown arts organization is a significant partner and beneficiary, conditional upon the applicant securing at least 50% funding for the project from another contributor, government or financing source.

iii. Upon receipt of the applications, the Public Service will recommend expenditures from the grants to Executive Policy Committee for each year in the 2024-2027 Multi-Year Budget Cycle. In anticipation of potential extension of the grants being offered, and/or potential requests for multi-year funding, applications received in 2024 without any grants issued may be formally prioritized for expenditures in future budget years.

iv. Each grant must ultimately be approved by Council.

RR. That the following amendments be implemented related to the St. Boniface ward's aquatic facilities:

i. That Windsor Park Outdoor Pool remain open for the 2024 and 2025 seasons, corresponding with the period of upgrade construction at Boni-Vital Pool, and providing that no new capital investment is required beyond the normal season-opening repairs and that the following operating costs be added to the 2024 – 2027 operating budget: $103,690 in 2024 and $106,353 in 2025, including 0.45 FTE, to be funded by Parking Dividend noted in recommendation WW below.

ii. That the Winakwa Community Centre Spray Pad project be moved to begin design in 2026 with a 2028 in service date, thus allowing the Beryl Watts Park Spray Pad project be moved to begin design in 2025 with a new 2027 in service date, with the corresponding wading pool closures dates for each project adjusted accordingly. As a result of the adjusted wading pool closures, 0.34 FTE and $26,578 in operating cost be added in 2027.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

iii. That the Office of Public Engagement undertake a consultation project in St. Boniface ward during summer of 2024, discussing the future of aquatics in St. Boniface and assessing the residents' aquatics needs for the long-term future. This project is to be supported by $50,000 from the St. Boniface ward Land Dedication Reserve Fund.

SS. That the Public Service be directed to work with the Winnipeg Arts Council Inc. to develop a program that would include public art in major capital projects and report back to Executive Policy Committee in 180 days.

TT. That, in relation to the Eldon Ross Pool,

i. 1887 Pacific Avenue West (Eldon Ross Indoor Pool) be declared as surplus to the City's needs;

ii. Subject to adoption of Recommendation TT.i. above, the Winnipeg Public Service be directed to report back to the appropriate Committee of Council within 120 days with evaluation criteria for a Request for Proposals to sell 1887 Pacific Avenue West, including a requirement for public access to the indoor pool and wading pool.

iii. That operations of the Eldon Ross indoor pool and wading pool continue through the summer months, July and August, 2024, and that such operational costs of $110,000 be added to the 2024 operating budget including 1.03 FTE, to be funded by Parking Dividend noted in recommendation WW below.

UU. That the operating budget for Roadway Construction and Maintenance service of $400,000 (Regional Streets Construction and Maintenance of $150,000, Local Streets Construction and Maintenance of $150,000 and Boulevard Grass Maintenance of $100,000) be transferred to City Beautification service (Regional Street Cleaning $200,000 and Local Street Cleaning $200,000) to supplement spot sweeping services.

VV. That a $70,000 one-time grant to the Buhler Recreation Park in 2024 be included in the 2024-2027 Multi- Year Budget with $35,000 from the Transcona Community Fund share (Per Capita Formula) and the remaining $35,000 be funded from the Parking Dividend noted in recommendation WW below.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

WW. That the Winnipeg Parking Authority Office Relocation project estimated at $2 million in 2024 not proceed and that the associated Accumulated Surplus (Retained Earnings) from the said project be available as a dividend transfer to the General Revenue Fund, pursuant to other recommendations in this document.

XX. The following expenditures be added to the 2024 to 2027 multi-year operating budget funded by the above-noted dividend:

i. $300,000 increase in 2024 operating grant to St. Boniface Museum related to the Museum's roof structural upgrades, subject to the terms and conditions satisfactory to the Chief Financial Officer;

ii. $54,000 increase in operating costs starting in 2026 related to the implementation of the Decision Making Information System Replacement;

iii. Subject to the approval of debt funded capital projects noted below, an increase of $105,468 in 2024, $196,508 in 2025 and $177,585 annually thereafter for the incremental debt and finance charges related to the said projects;

iv. $35,000 for wayfinding signage at City Hall;

v. $104,850 in each of 2024 and 2025 for the rental cost for the customer service space at 495 Portage Avenue for the Winnipeg Parking Authority;

vi. One-time funding to UN Safe Cities of $20,000 in 2024; and

vii. An additional $5,000 in 2024 grant funding to Heritage Winnipeg.

Note: The total 4-year incremental operating expenditures included in this amending motion is $1.716 million, which will be funded by the Parking dividend.

YY. That Council direct the City Solicitor/Director of Legal Services to submit the necessary by-laws and policy amendments to implement the above recommendations directly to Council by way of a communication through the Office of the City Clerk.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

2. That the following recommendations with respect to the 2024 Preliminary Capital Budget and 2025 to 2029 Five-Year Capital Forecast be approved by Council:

   A. That the following be reviewed and approved by Council:

      i. 2024 Preliminary Capital Budget; and

      ii. 2025 to 2029 Five Year Capital Forecast.

   B. That Council approve new capital borrowing authority of and enact a borrowing by-law in accordance with section 294 of The City of Winnipeg Charter for:

      i. $94.476 million as per 2024 Capital Budget, excluding borrowing for Winnipeg Fleet Management Agency;

      ii. $44.648 million as listed below.

Report To Council	Project	Amount
September 26, 2016	Community Services - St James Civic Centre	$4,312,000
September 26, 2019	Community Services - South Winnipeg Recreation Complex	19,985,000
July 21, 2022	WPS - North District Police Station	6,055,000
April 27, 2023	Fire - Consolidation Marion and Windsor Park	2,957,000
July 13, 2023	Public Works - Riverbank Stabilization	2,453,000
Sept 29, 2023	Fire - Modular Fire Paramedic Station and Site Development	2,693,000
October 26, 2023	Community Services - St. James Civic Centre	3,000,000
December 14, 2023	Public Works - Winnipeg Comprehensive Urban Forest Strategy	3,193,136
Total		**$44,648,136**

      iii. $15.535 million as per Winnipeg Fleet Management Agency 2024 business plan (projected debt limit is $70.615 million per their 2024 business plan).

   C. That Council cancel the unutilized borrowing authority as per By-law 46/2023 for $2.808 million (Transit borrowing related to Transit Plus In-House Service).

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

D. That Council approve the following cash to capital contributions (per capital lease or P3 obligations):

Year	$ Millions
2024	5.790 (budget)
2025	3.055 (forecast)
2026	3.530 (forecast)
2027	3.530 (forecast)
2028	27.928 (forecast)
2029	25.858 (forecast)

E. That Council set the major capital project threshold at $25 million from 2024 to 2027.

F. That Council approve all other transfers from prior years' surplus or authorizations, to and from reserves and other funds outlined in the 2024 Capital Budget (re-budgeted projects or projects with surpluses identified in Appendix 4 of the Supplement to the 2024 Budget), subject to the following conditions on transfers from reserve funds:

i. That the Chief Financial Officer must first certify that the amount remaining in each reserve fund after the transfer is greater than the amount required for the purpose for which the fund was established; and

ii. The fund must not enter into a deficit position as a result of the transfer.

G. Whereas the following expenditures – in addition to the expenditure of funds authorized by the Expenditure before Budget Adoption By-law No. 8164/2002 – do not exceed 30% of the expenditures estimated in the capital budget for 2024, that Council authorize expenditures on the following projects in 2024 or prior to the adoption of the 2025 capital budget as a first charge against the General Capital Fund, in accordance with subsection 288(2) of The City of Winnipeg Charter to facilitate timely work on the projects:

i. Up to $70.705 million for various Regional Street Renewal projects (Attachment A);

ii. Up to $3.549 million for the Waterway Crossings and Grade Separations;

iii. Up to $6.864 million for Primary Transit Network Infrastructure;

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

iv. Up to $500,000 for Transit's Wheelchair Securements Retro-fit; and

v. Up to $38.000 million for the Transition to Zero Emission Buses.

H. That in-year budget considerations should be expected as on-going and in progress studies are completed which include, but are not limited to, the following:

i. Chief Peguis Trail Extension West – Main to Brookside;

ii. Route 90 Improvements – Taylor to Ness;

iii. Redesign of Millennium Library Lobby;

iv. Arlington Bridge Replacement; and

v. Henderson Highway north of Gilmore Road to City Limit.

I. That the 2023 Darcy Lift station capital project be increased by $33,000 to align with Provincial Funding provided through the 2023 Strategic Infrastructure Basket.

J. That the following changes related to the Decision Making Information System Replacement Program be approved:

i. Advance capital authorization of $1.1 million from 2029 to 2024;

ii. Cash to capital of $1.1 million in 2029 will be replaced by the following in 2024:
   a. Transfer from Prior Years Surplus of $174,000; and
   b. External debt funding $926,000;

iii. Remove capital forecast of $333,000 in 2025 funded by
   a. Transfer from Prior Years Surplus of $174,000; and
   b. External debt funding $159,000.

K. That the incremental $10 million in funds from the Government of Manitoba, as announced on March 6, 2024, be added to the River Crossings Monitoring and Rehabilitation 2024 capital budget, for the design and construction of the permanent river crossing replacement of the Red River near the Fort Garry Bridge, given its recent premature failure.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

L. That, in relation to Parks services and assets in Park lands, the following changes related to the city-wide waterway access study estimated at $300,000 be approved and:

   i. Funded from within existing budget of the Riverbank Stabilization – Physical Asset Protection capital program in 2024; and

   ii. Transfer $300,000 in 2026 from the Waterway Access Improvement Program (from Parks and Open Space) to Riverbank Stabilization – Physical Asset Protection

M. That Council approve the allocation of $495,000 in 2025 from the Regional Street Renewal program, for a study of St Mary's Road potential traffic flow improvements between St Anne's Road and Tache Avenue, to be offset by reduction from the "Regional Street Renewals – St. Mary's Road – Fermor Avenue to Dakota Street" budget line (see page 64 of the Supplement to the 2024 Preliminary Budget).

N. That Council approve the allocation of $900,000 in 2025 from the Regional Street Renewal program, for a Class 3 estimate study for Waverley and Bison from the existing Regional Street Renewals - Pembina Highway and Abinojii Mikanah Overpass Ramps (see page 65 of the Supplement to the 2024 Preliminary Budget).

O. That two additional FTEs be funded from the Health/Life Safety/Emergency Systems Refurbishment/City Wide Accessibility capital program to help deliver the planned works for this capital program including building maintenance works for pools, arenas, libraries and other assets.

P. That in relation to recommendation 1.WW. that the Winnipeg Parking Authority be directed to report back as part of the 2025 budget update on options related to their office relocation project.

Q. That Council direct the City Solicitor/Director of Legal Services to submit the necessary by-laws and policy amendments to implement the above recommendations directly to Council by way of a communication through the Office of the City Clerk.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

DECISION MAKING HISTORY:

Moved by Councillor Browaty,

BE IT RESOLVED that the Preliminary 2024 Operating and Capital Budget tabled at the Executive Policy Committee on February 7, 2024 be approved and forwarded to Council with the following amendments:

OPERATING BUDGET:

- Add the following new recommendations after 1.JJ. and renumber the remaining recommendation accordingly:

KK. That Council approve, in relation to the one-time grant funding of $1.4 million for Winnipeg School Division (for Grant Park High School rubberized 400 metre track), funded by the following:

i. $897,000 from the 2024 Public Works operating budget (already included in the preliminary operating budget);

ii. $100,000 charged to Public Works capital - 2023 Parks and Recreation Enhancement Program – St. Vital Ward - project #1857000123;

iii. $61,000 from the St. Vital Land Dedication Reserve Fund;

iv. $102,000 from the 2024 Communities Fund (St. Vital ward) using Per Capita Grant criteria; and

v. $240,000 from the River Heights-Fort Garry Land Dedication Reserve Fund.

LL. That in relation to budget recommendation 1.HH, the following be reflected in the service-based budget by splitting the Community Liveability service into two services to highlight that city-wide initiatives/programs should be reported to the Executive Policy Committee. Details are noted below:

DECISION MAKING HISTORY (continued):

Service	Committee	Sub-services
Community Liveability (existing service being split into two services)	Standing Policy Committee on Community Services	Vacant Building Enforcement
		Community By-law Enforcement
		Bicycle Recovery
Community Support Service (new service)	Executive Policy Committee	Community Grants
		Community Initiatives (Housing Accelerator Fund, Poverty Reduction Strategy, Newcomer and Welcome Inclusion)
		Indigenous Relations Division
		Community Safety

MM. That the Public Service be directed to review the service-based budget reporting structure and any contemplated changes be referred to the 2025 budget process.

NN. That the additional library investment, already included in the preliminary budget
- i. be allocated as per table below;
- ii. any remaining unallocated amounts be referred to the 2025 budget process.

DECISION MAKING HISTORY (continued):

Library investments:	**2024**	**2025**	**2026**	**2027**
8.69 FTEs related to library hours	292,000	894,000	911,000	930,000
2.00 FTEs related Administrative Staff	111,000	226,000	230,000	235,000
0.70 FTEs related to Harvey Smith Library - open Sundays 1 to 5 pm from Labour Day to Victoria Day (37 weeks)	10,500	31,450	31,450	31,450
Library collection materials	452,000	-	-	-
Sub-Total incremental spending on components directly impacting the Provincial Library Grant	**865,500**	**1,151,450**	**1,172,450**	**1,196,450**
Programming	134,500	137,190	139,934	142,734
Total library allocation	**1,000,000**	**1,288,640**	**1,312,384**	**1,339,184**
Unallocated amounts included in the preliminary budget	1,000,000	1,500,000	2,000,000	2,000,000
To be allocated in future budget process	**-**	**211,360**	**687,616**	**660,816**

OO. That the City of Winnipeg support St. John Ambulance's capital campaign to expand their footprint at One St. John Ambulance Way to provide lifesaving training and community services by approving the sale of the "Proposed Closing", identified on Misc. Plan 15885 through DAOC 1/2023 (a backlane), to St. John Council for Manitoba, Northwest Territories and Nunavut Inc. (or nominee) for $1.00.

DECISION MAKING HISTORY (continued):

PP. That the federal grant revenue for the Housing Accelerator Fund and corresponding expenditures including the Full Time Equivalents, be revised as per below:

Housing Accelerator Fund (HAF) - Financial Requirements

in thousands of $	FTEs	2024	2025	2026	2027	Total
Federal Revenue - contribution amounts		27,500.0	30,600.0	30,600.0	33,729.0	122,429.0
Less Expenditures:						
Capital Grant Incentive Program		25,000.0	-	-	-	25,000.0
Staffing:						-
HAF Program Manager and other support staff	8.00	1,027.7	1,048.2	1,069.2	1,090.6	4,235.7
Other expenditures (professional consultants/public engagement, etc.)		994.5	994.5	994.5	994.5	3,978.0
Other costs to be determined		477.8	28,557.3	28,536.3	31,643.9	89,215.3
Total Expenditures	8.00	27,500.0	30,600.0	30,600.0	33,729.0	122,429.0
Total Program	**8.00**	**-**	**-**	**-**	**-**	**-**

Note: 2025 to 2027 operating projections will be revised in future years' budget process.

The revised contribution amount of $122.4 million is consistent with the Housing Accelerator Fund Contribution Agreement.

QQ. That as a strategic, long-term measure to assist in the recovery of Downtown after the recent Pandemic, under the 2024-2027 Multi-Year Budget a Downtown Arts Capital grant be given to support capital projects by major Downtown arts organizations.

i. The CAO or his/her designate will make any necessary arrangements to accept and process applications for this grant, and applications for 2024-2027 will close no later than June 1, 2024.

DECISION MAKING HISTORY (continued):

ii. Any non-profit arts organization with more than 40 years presence (e.g. offices, galleries, performance seasons, etc.) in Downtown Winnipeg is eligible to apply for assistance for eligible projects, which will include capital projects of $500,000 or more in cost, or capital partnerships of similar scope in which the Downtown arts organization is a significant partner and beneficiary, conditional upon the applicant securing at least 50% funding for the project from another contributor, government or financing source.

iii. Upon receipt of the applications, the Public Service will recommend expenditures from the grants to Executive Policy Committee for each year in the 2024-2027 Multi-Year Budget Cycle. In anticipation of potential extension of the grants being offered, and/or potential requests for multi-year funding, applications received in 2024 without any grants issued may be formally prioritized for expenditures in future budget years.

iv. Each grant must ultimately be approved by Council.

RR. That the following amendments be implemented related to the St. Boniface ward's aquatic facilities:

i. That Windsor Park Outdoor Pool remain open for the 2024 and 2025 seasons, corresponding with the period of upgrade construction at Boni-Vital Pool, and providing that no new capital investment is required beyond the normal season-opening repairs and that the following operating costs be added to the 2024 – 2027 operating budget: $103,690 in 2024 and $106,353 in 2025, including 0.45 FTE, to be funded by Parking Dividend noted in recommendation WW below.

ii. That the Winakwa Community Centre Spray Pad project be moved to begin design in 2026 with a 2028 in service date, thus allowing the Beryl Watts Park Spray Pad project be moved to begin design in 2025 with a new 2027 in service date, with the corresponding wading pool closures dates for each project adjusted accordingly. As a result of the adjusted wading pool closures, 0.34 FTE and $26,578 in operating cost be added in 2027.

DECISION MAKING HISTORY (continued):

iii. That the Office of Public Engagement undertake a consultation project in St. Boniface ward during summer of 2024, discussing the future of aquatics in St. Boniface and assessing the residents' aquatics needs for the long-term future. This project is to be supported by $50,000 from the St. Boniface ward Land Dedication Reserve Fund.

SS. That the Public Service be directed to work with the Winnipeg Arts Council Inc. to develop a program that would include public art in major capital projects and report back to Executive Policy Committee in 180 days.

TT. That, in relation to the Eldon Ross Pool:

i. 1887 Pacific Avenue West (Eldon Ross Indoor Pool) be declared as surplus to the City's needs.

ii. Subject to adoption of Recommendation TT.i. above, the Winnipeg Public Service be directed to report back to the appropriate Committee of Council within 120 days with evaluation criteria for a Request for Proposals to sell 1887 Pacific Avenue West, including a requirement for public access to the indoor pool and wading pool.

iii. That operations of the Eldon Ross indoor pool and wading pool continue through the summer months, July and August, 2024, and that such operational costs of $110,000 be added to the 2024 operating budget including 1.03 FTE, to be funded by Parking Dividend noted in recommendation WW below.

UU. That the operating budget for Roadway Construction and Maintenance service of $400,000 (Regional Streets Construction and Maintenance of $150,000, Local Streets Construction and Maintenance of $150,000 and Boulevard Grass Maintenance of $100,000) be transferred to City Beautification service (Regional Street Cleaning $200,000 and Local Street Cleaning $200,000) to supplement spot sweeping services.

VV. That a $70,000 one-time grant to the Buhler Recreation Park in 2024 be included in the 2024-2027 Multi- Year Budget with $35,000 from the Transcona Community Fund share (Per Capita Formula) and the remaining $35,000 be funded from the Parking Dividend noted in recommendation WW below.

DECISION MAKING HISTORY (continued):

WW. That the Winnipeg Parking Authority Office Relocation project estimated at $2 million in 2024 not proceed and that the associated Accumulated Surplus (Retained Earnings) from the said project be available as a dividend transfer to the General Revenue Fund, pursuant to other recommendations in this document.

XX. The following expenditures be added to the 2024 to 2027 multi-year operating budget funded by the above-noted dividend:

i. $300,000 increase in 2024 operating grant to St. Boniface Museum related to the Museum's roof structural upgrades, subject to the terms and conditions satisfactory to the Chief Financial Officer;

ii. $54,000 increase in operating costs starting in 2026 related to the implementation of the Decision Making Information System Replacement;

iii. Subject to the approval of debt funded capital projects noted below, an increase of $105,468 in 2024, $196,508 in 2025 and $177,585 annually thereafter for the incremental debt and finance charges related to the said projects;

iv. $35,000 for wayfinding signage at City Hall;

v. $104,850 in each of 2024 and 2025 for the rental cost for the customer service space at 495 Portage Avenue for the Winnipeg Parking Authority;

vi. One-time funding to UN Safe Cities of $20,000 in 2024; and

vii. An additional $5,000 in 2024 grant funding to Heritage Winnipeg.

Note: The total 4-year incremental operating expenditures included in this amending motion is $1.716 million, which will be funded by the Parking dividend.

- Add the following new recommendation after 1.Q.iv:

Q. v. Communities Fund expenditures shall be reported annually (subsequent to year-end financial report) by the Public Service to the appropriate committee of Council, working with the City Clerks' Department, with the report specifying:

DECISION MAKING HISTORY (continued):

vi. Expenditures made by each councillor from the Fund including amounts carried forward to the Commitment Reserve;

vii. The recipient project or organization, the purpose of the award or grant, and whether or not the funding is sourced from the City's capital or operating fund; and

viii. The criteria from the eligible criteria options applied for that expenditure by the awarding City Councillor (e.g. "PREP" or "CIGP" or "Per Capita").

- In Recommendation 1.S delete the word "fee" and replace with "levy" in both instances.

- In Recommendation 1.Z. immediately after "yearly revenue and operating costs," delete "including maintenance and capital repairs" and replace with "for options on a community needs assessment, and functional condition assessment of the facility".

- In Recommendation 1.FF., delete "$173,047" and replace with "$174,262"

CAPITAL BUDGET:

- Add the following new recommendation after 2.I and renumber the remaining recommendations accordingly:

J. That the following changes related to the Decision Making Information System Replacement Program be approved:

i. Advance capital authorization of $1.1 million from 2029 to 2024;

ii. Cash to capital of $1.1 million in 2029 will be replaced by the following in 2024:
   a. Transfer from Prior Years Surplus of $174,000; and
   b. External debt funding $926,000;

iii. Remove capital forecast of $333,000 in 2025 funded by
   a. Transfer from Prior Years Surplus of $174,000; and
   b. External debt funding $159,000.

DECISION MAKING HISTORY (continued):

K. That the incremental $10 million in funds from the Government of Manitoba, as announced on March 6, 2024, be added to the River Crossings Monitoring and Rehabilitation 2024 capital budget, for the design and construction of the permanent river crossing replacement of the Red River near the Fort Garry Bridge, given its recent premature failure.

L. That, in relation to Parks services and assets in Park lands, the following changes related to the city-wide waterway access study estimated at $300,000 be approved and:

i. Funded from within existing budget of the Riverbank Stabilization – Physical Asset Protection capital program in 2024; and

ii. Transfer $300,000 in 2026 from the Waterway Access Improvement Program (from Parks and Open Space) to Riverbank Stabilization – Physical Asset Protection.

M. That Council approve the allocation of $495,000 in 2025 from the Regional Street Renewal program, for a study of St Mary's Road potential traffic flow improvements between St Anne's Road and Tache Avenue, to be offset by reduction from the "Regional Street Renewals – St. Mary's Road – Fermor Avenue to Dakota Street" budget line (see page 64 of the Supplement to the 2024 Preliminary Budget).

N. That Council approve the allocation of $900,000 in 2025 from the Regional Street Renewal program, for a Class 3 estimate study for Waverley and Bison from the existing Regional Street Renewals - Pembina Highway and Abinojii Mikanah Overpass Ramps (see page 65 of the Supplement to the 2024 Preliminary Budget).

O. That two additional FTEs be funded from the Health/Life Safety/Emergency Systems Refurbishment/City Wide Accessibility capital program to help deliver the planned works for this capital program including building maintenance works for pools, arenas, libraries and other assets.

P. That in relation to recommendation 1.WW. that the Winnipeg Parking Authority be directed to report back as part of the 2025 budget update on options related to their office relocation project.

DECISION MAKING HISTORY (continued):

- In Recommendation 2.B.i, delete "$93.550 million" and replace with "$94.476 million".

- In Recommendation 2.D, under the 2029 cash to capital amount delete "$26.958" and replace with "$25.858".

Carried

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On February 7, 2024, the Executive Policy Committee tabled and referred the Preliminary 2024-2027 Multi-Year Operating and Capital Budgets to the following budget review process:

Friday, March 1 and Saturday, March 16, 2024 – 9:30 a.m.	Standing Policy Committee on Public Works
Friday, March 8, 2024 – 9:30 a.m.	Standing Policy Committee Finance and Economic Development
Friday, March 8, 2024 – 9:30 a.m.	Winnipeg Police Board
Monday, March 11 and Sunday, March 17, 2024 – 9:30 a.m.	Standing Policy Committee Community Services
Tuesday, March 12, 2024 – 9:30 a.m.	Executive Policy Committee – Budget Presentations
Wednesday, March 13, 2024 – 9:30 a.m.	Standing Policy Committee Property and Development
Thursday, March 14, 2024 – 9:30 a.m.	Standing Policy Committee Water, Waste and Environment

DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

Friday, March 15, 2024 – 9:30 a.m.	Executive Policy Committee – Budget Delegations
Tuesday, March 19, 2024 – 9:30 a.m.	Executive Policy Committee – Final Budget Recommendations to Council
Wednesday, March 20, 2024 – 9:30 a.m.	Council