Minutes – Council – March 20, 2024

Minute No. 191
Report – Winnipeg Police Board – March 8, 2024

Item No. 1 Winnipeg Police Board – Preliminary 2024-2027 Multi-Year Operating and Capital Budget Recommendation

COUNCIL DECISION:

Council received as information the following recommendation of the Winnipeg Police Board:

1. That the Board provide Council with an estimate of $332,476,145 as the total operating costs of the Winnipeg Police Service in 2024 that are required to maintain an adequate and effective police service in Winnipeg, with the proviso that there are risks associated with the $7,000,000 expenditure management target that could result in an over-expenditure authorization request in 2024;

2. That the Board advise Council that it estimates the net mill rate support required for the Winnipeg Police Service in 2024 at $278,133,932 based on a revenue estimate of $54,342,213;

3. That the Board provide Council with an estimate of $6,721,000 as the total cost for approved capital projects for the Winnipeg Police Service in 2024 that are required to maintain an adequate and effective police service in Winnipeg, with a proviso that there are risks such as replacement of critical equipment that remain unfunded. The Board acknowledges the 2024 capital projects will be funded with external debt, which will result in increased debt and financing costs in future years;

4. That the Board advise Council of the risks associated with this budget recommendation, specifically the factors that may impact the budgeted expenditure management target. The risks include:

    A. Not meeting the expenditure management target as a result of factors including, but not limited to:

        i. inflation on non-salary budget lines such as clothing, vehicles, computer hardware, equipment and IT maintenance agreements exceeding balanced budget targets,

        ii. volume of major critical incidents/complexity of investigations and increased demands on the Service relative to growth in calls for service and increased population and footprint of the City.

Report – Winnipeg Police Board – March 8, 2024

COUNCIL DECISION (continued):

B. Fine Revenue from photo enforcement is impacted by the delay in regulatory changes which impacts the issuance of tickets. Risk range estimated to be $1.9M - $3.5M. Photo Enforcement budget was decreased from 2023 budget by $2.6M in 2024-2027 in the preliminary budget.

and;

C. Externally Funded Positions:

i. School Resource Officer Program agreements end on June 30, 2026. As the program is contingent on funding from participating school divisions, there is a risk that they will not be renewed relative to 11 FTE constables or that signed agreements could be terminated. Impacted members would be reassigned.

ii. MPI funds 2 FTE constables and 1 FTE Crime Analyst in Stolen Auto Program.

5. That the Board has adhered to The Police Services Act and refers the 2024 Preliminary Operating and Capital Budget as they pertain to the Winnipeg Police Service and as tabled by the Executive Policy Committee, to Council for their consideration.

Report – Winnipeg Police Board – March 8, 2024

DECISION MAKING HISTORY:

Moved by Councillor Chambers,

That the recommendation of the Winnipeg Police Board be received as information.

Carried

Councillor Wyatt asked to be recorded as having voted against the above motion in accordance with Rule 47(7) of the Procedure Bylaw.

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On March 19, 2024, the Executive Policy Committee forwarded the recommendations of the Winnipeg Police Board to Council.

WINNIPEG POLICE BOARD RECOMMENDATION:

On March 8, 2024, the Winnipeg Police Board passed the following motion:

WHEREAS section 19 of the Winnipeg Police Board By-Law requires the Winnipeg Police Board ("the Board") to "submit operating and capital estimates to Council that will show the amounts that will be required to maintain the Winnipeg Police Service and provide it with equipment and facilities";

AND WHEREAS subsection 29(1) of The Police Services Act states "To assist the council in developing the municipal budget, the police board must provide council with (a) an estimate of the costs required to operate the police service in the next fiscal year; and (b) any additional information that the council considers necessary to enable it to assess the financial requirements of the police service";

AND WHEREAS subsection 29(2) of The Police Services Act states "The council is responsible for establishing the total budget of the police service";

AND WHEREAS chapter 7 of the Manitoba Police Commission's policy manual states "The police board shall review the draft budget, including detailed submissions, at a special private board meeting for the purpose of budget review. In the review, the board members shall satisfy themselves that the budget is sufficient to maintain an adequate and effective police service";

Report – Winnipeg Police Board – March 8, 2024

DECISION MAKING HISTORY (continued):

WINNIPEG POLICE BOARD RECOMMENDATION (continued):

AND WHEREAS City Council, through the Chief Financial Officer, provided the Board with an inter-office memorandum on April 24, 2023 outlining the Budget Guidelines for the 2024 to 2027 Multi-Year Budget Process;

AND WHEREAS per the Multi-Year Budget policy, Council may consider adjusting the approved operating projections and capital forecasts (of the current budget cycle - 2024 to 2027);

AND WHEREAS the four-year budget directive is to maintain 2024 to 2027 service levels consistent with the 2023 approved budget;

AND WHEREAS the Board has consulted extensively with the Winnipeg Police Service, reviewed reports prepared by the Service, considered projections of the Service's revenues and expenditures for the coming years and emerging strategic priorities, compared previous Service budgets, and complied with direction based on decisions made by the Budget Working Group;

AND WHEREAS the Committee of the Whole Board met in private on June 16, 2023, August 25, 2023 and November 24, 2023 to review budget estimates for the Winnipeg Police Service and risks were identified to Corporate Finance to the Budget Working Group on October 30, 2023;

AND WHEREAS the Committee of the Whole Board met in private on February 23, 2024 to review the Preliminary 2024 Operating and Capital Budget as tabled by the Executive Policy Committee at its meeting on February 7, 2024;

AND WHEREAS the Board, at its public meeting on March 8, 2024, reviewed the 2024 Preliminary Operating and Capital Budget for the Winnipeg Police Service.

THEREFORE, BE IT RESOLVED:

1. That the Board provide Council with an estimate of $332,476,145 as the total operating costs of the Winnipeg Police Service in 2024 that are required to maintain an adequate and effective police service in Winnipeg, with the proviso that there are risks associated with the $7,000,000 expenditure management target that could result in an over-expenditure authorization request in 2024;

Report – Winnipeg Police Board – March 8, 2024

DECISION MAKING HISTORY (continued):

WINNIPEG POLICE BOARD RECOMMENDATION (continued):

2. That the Board advise Council that it estimates the net mill rate support required for the Winnipeg Police Service in 2024 at $278,133,932 based on a revenue estimate of $54,342,213;

3. That the Board provide Council with an estimate of $6,721,000 as the total cost for approved capital projects for the Winnipeg Police Service in 2024 that are required to maintain an adequate and effective police service in Winnipeg, with a proviso that there are risks such as replacement of critical equipment that remain unfunded. The Board acknowledges the 2024 capital projects will be funded with external debt, which will result in increased debt and financing costs in future years;

4. That the Board advise Council of the risks associated with this budget recommendation, specifically the factors that may impact the budgeted expenditure management target. The risks include:

    A. Not meeting the expenditure management target as a result of factors including, but not limited to:

        i. inflation on non-salary budget lines such as clothing, vehicles, computer hardware, equipment and IT maintenance agreements exceeding balanced budget targets,

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    B. Fine Revenue from photo enforcement is impacted by the delay in regulatory changes which impacts the issuance of tickets. Risk range estimated to be $1.9M - $3.5M. Photo Enforcement budget was decreased from 2023 budget by $2.6M in 2024-2027 in the preliminary budget.

    and;

    C. Externally Funded Positions

Report – Winnipeg Police Board – March 8, 2024

DECISION MAKING HISTORY (continued):

WINNIPEG POLICE BOARD RECOMMENDATION (continued):

i. School Resource Officer Program agreements end on June 30, 2026. As the program is contingent on funding from participating school divisions, there is a risk that they will not be renewed relative to 11 FTE constables or that signed agreements could be terminated. Impacted members would be reassigned.

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5. That the Board has adhered to The Police Services Act and refers the 2024 Preliminary Operating and Capital Budget as they pertain to the Winnipeg Police Service and as tabled by the Executive Policy Committee, to Council for their consideration.

and forwarded to Council.

Report – Winnipeg Police Board – March 8, 2024

DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On February 7, 2024, the Executive Policy Committee tabled and referred the Preliminary 2024-2027 Multi-Year Operating and Capital Budgets to the following budget review process:

Friday, March 1 and Saturday, March 16, 2024 – 9:30 a.m.	Standing Policy Committee on Public Works
Friday, March 8, 2024 – 9:30 a.m.	Standing Policy Committee on Finance and Economic Development
Friday, March 8, 2024 – 9:30 a.m.	Winnipeg Police Board
Monday, March 11 and Sunday, March 17, 2024 – 9:30 a.m.	Standing Policy Committee on Community Services
Tuesday, March 12, 2024 – 9:30 a.m.	Executive Policy Committee – Budget Presentations
Wednesday, March 13, 2024 – 9:30 a.m.	Standing Policy Committee on Property and Development
Thursday, March 14, 2024 – 9:30 a.m.	Standing Policy Committee on Water, Waste and Environment
Friday, March 15, 2024 – 9:30 a.m.	Executive Policy Committee – Budget Delegations
Tuesday, March 19, 2024 – 9:30 a.m.	Executive Policy Committee – Final Budget Recommendations to Council
Wednesday, March 20, 2024 – 9:30 a.m.	Council