Minutes – Council – July 18, 2024

Minute No. 375
Report – Executive Policy Committee – July 9, 2024

Item No. 4 Indigenous Youth Strategy / Oshki Annishinabe Nigaaniwak 2024 Grant Funding Amendment

COUNCIL DECISION:

Council concurred in the recommendation of the Executive Policy Committee and adopted the following:

1. That the Listing of Grants/Payments (Indigenous Youth Strategy / Oshki Annishinabe Nigaaniwak) in Appendix 2 of the City's 2024-2027 Multi-Year Operating and Capital Budgets, be updated and approved, with the following amendment:

   A. Delete existing grant recipient Indigenous Languages of Manitoba, and transfer the related 2024 grant funding amount of $72,000 to existing 2024 grant recipient Ndinawemaaganag Endaawaad Inc.

2. That the existing 2024 grant agreement between the City and Ndinawemaaganag Endaawaad Inc. be amended to reflect a 2024 grant funding increase from $55,000 to $127,000, as a result of Recommendation 1. A.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report – Executive Policy Committee – July 9, 2024

DECISION MAKING HISTORY:

Moved by His Worship Mayor Gillingham,
That the recommendation of the Executive Policy Committee be adopted by consent.

Carried

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On July 9, 2024, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the matter to Council.

ADMINISTRATIVE REPORT

Title: Indigenous Youth Strategy / Oshki Annishinabe Nigaaniwak 2024 Grant Funding Amendment

Critical Path: Executive Policy Committee - Council

AUTHORIZATION

Author	Department Head	CFO	CAO
C. Sveinson	M. Geer, Acting CAO	T. Graham	M. Geer, Acting CAO

EXECUTIVE SUMMARY

The City of Winnipeg's Indigenous Youth Strategy (IYS) / Oshki Annishinabe Nigaaniwak was approved by Council in 2008 with operational resources and grant funding to support the needs of Indigenous youth and Indigenous youth programming in Winnipeg.

Since then, there have been significant milestones in the Indigenous community with the release of the Truth and Reconciliation Commission's (TRC) Final Report in 2015, and the Final Report on the Inquiry into Missing and Murdered Indigenous Women and Girls (MMIWG2S+) in 2019. These two reports have informed the priorities of the City's Indigenous Relations Division (IRD), and their incorporation into IYS / Oshki Annishinabe Nigaaniwak needed to be considered as part of the strategy going forward. Since 2010, the listing of IYS/ Oshki Annishinabe Nigaaniwak grant recipients and grant funding amounts had remained unchanged.

As a result, in preparation for the 2024-27 budget decision-making process and in consultation with the Chief Administrative Officer and Chief Financial Officer, IRD developed and implemented a public Request for Proposals process during the summer of 2023 to facilitate the submission and evaluation of new grant applications from community-based organizations serving Indigenous youth in Winnipeg.

On March 20, 2024, Council approved the new grant funding recommendations as identified in the 2024 listing of grants for IYS / Oshki Annishinabe Nigaaniwak that would support nine urban Indigenous-led community-based organizations providing programming to Indigenous youth in Winnipeg, and aligned to the pillars of the IYS/ Oshki Annishinabe Nigaaniwak, the TRC Calls to Action, and MMIWG2S+ Calls for Justice.

By May 2024, it was determined a 2024 IYS / Oshki Annishinabe Nigaaniwak grant recipient was unable to enter into a funding agreement with the City of Winnipeg. As a result, $72,000 in 2024 grant funding became available to transfer to another approved 2024 grant recipient; Ndinawemaaganag Endaawaad Inc.

This will bring Ndinawemaaganag Endaawaad Inc.'s total 2024 grant to $127,000.

RECOMMENDATIONS

1. That the Listing of Grants/Payments (Indigenous Youth Strategy / Oshki Annishinabe Nigaaniwak) in Appendix 2 of the City's 2024-2027 Multi-Year Operating and Capital Budgets, be updated and approved, with the following amendment:

    A. Delete existing grant recipient Indigenous Languages of Manitoba, and transfer the related 2024 grant funding amount of $72,000 to existing 2024 grant recipient Ndinawemaaganag Endaawaad Inc.

2. That the existing 2024 grant agreement between the City and Ndinawemaaganag Endaawaad Inc. be amended to reflect a 2024 grant funding increase from $55,000 to $127,000, as a result of recommendation 1. A.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

At its March 20, 2024, meeting, Council approved the following recommendations with respect to the 2024 Preliminary Operating Budget:

W. That Council require that prior to the payment of grants exceeding $25,000 approved in the 2024 operating budget, the City enter into, execute and deliver a grant agreement with each grant recipient, and the Chief Financial Officer be authorized to negotiate and approve the terms and conditions of each grant agreement in accordance with the budgetary approval and such other terms and conditions deemed necessary by the City Solicitor/Director of Legal Services to protect the interests of the City.

X. That the 2024 grants and grant delegations as set out in the Listing of Grants/Payments in Appendix 2 Listing of Grants/Payments be approved.

IMPLICATIONS OF THE RECOMMENDATIONS

There are no new financial implications to approving the transfer of existing 2024 grant funding amounts between existing and Council approved 2024 grant recipients (Indigenous Youth Strategy / Oshki Annishinabe Nigaaniwak).

HISTORY/DISCUSSION

The City of Winnipeg's Indigenous Youth Strategy, Oshki Annishinabe Nigaaniwak (OAN), was approved by Council in 2008; its mission is to give Indigenous youth positive opportunities in the community and civic system by bridging and providing culturally appropriate programs and supports related to employment, literacy and recreation to increase resiliency, self-sustainability, pride and future opportunities.

Since then, there have been significant milestones in the Indigenous community with the release of the Truth and Reconciliation Commission's (TRC) Final Report in 2015, and the Final

Report on the Inquiry into Missing and Murdered Indigenous Women and Girls (MMIWG2S+) in 2019. These two reports have informed the priorities of IRD, and their incorporation into the City's Indigenous Youth Strategy (OAN) needed to be considered as part of the strategy going forward.

As a result, in preparation for the 2024-27 budget decision-making process and in consultation with the Chief Administrative Officer and Chief Financial Officer, IRD developed and implemented a public Request for Proposal (RFP) process during the summer of 2023 to facilitate the submission and evaluation of new grant applications from community-based organizations serving Indigenous youth in Winnipeg.

The RFP identified that grant applications would be evaluated against the following criteria to formulate a grant funding recommendation, and subject to Council approval in 2024:

- Giving preference to urban Indigenous-led and governed organizations in Winnipeg. This preference was established to support investments aligned to Indigenous-led expertise in designing and delivering programs that are culturally proficient and culturally safe; designed with the knowledge and understanding of the critical and historical experiences of Indigenous children, youth, and families; and where organizations and programming are governed by Indigenous people and with Indigenous values.

- Demonstrating alignment to the TRC Calls to Action and MMIWG2S+ Calls for Justice, and to one of the four broad focus areas of the City's Indigenous Youth Strategy (IYS) / Oshki Annishinabe Nigaaniwak.

- That programming activities include supports to increase the physical and cultural safety, and well-being of Indigenous youth in Winnipeg.

- $850,000 of grant funding was identified as available annually, ideally for the 2024-27 funding period, and annually equivalent to 95% of the IYS / Oshki Annishinabe Nigaaniwak operational budget.

In August 2023, a grant evaluation committee of urban Indigenous women (community and public service) was assembled to review grant applications and formulate a grant funding recommendation for submission to the 2024-27 budget decision-making process for Council's consideration and approval.

Grant applications submitted to the IYS / Oshki Annishinabe Nigaaniwak RFP process resulted in 36 grant applications totalling over $10 million annually in grant funding requests, and with the following summary of results:

- $850,000 of $2.8 million requested by nine Indigenous-led community organizations was funded by the IYS / Oshki Annishinabe Nigaaniwak during the 2024-27 budget decision-making process, with the balance unfunded by the City of Winnipeg.

- An additional $4.8 million was requested by 13 other Indigenous-led organizations, and was not considered for grant funding during the 2024-27 budget decision-making process.

- An additional $2.3 million was requested by 14 other organizations (not Indigenous-led), and also not considered during the 2024-27 budget decision-making process (with the exception of a request from the University of Winnipeg which was funded by a separate stream of the City's 2024 annual grants).

Indigenous Languages of Manitoba was approved to receive $72,000 of the above 2024 IYS / Oshki Annishinabe Nigaaniwak grant funding, but had not responded to City correspondence and communications between February and May 2024. As timing became urgent, requests for documentation required for the City's preparation of a funding agreement did not receive a response.

Ndinawemaaganag Endaawaad Inc. was approved to receive $55,000 of 2024 IYS / Oshki Annishinabe Nigaaniwak grant funding. Ndinawemaaganag Endaawaad Inc. is a not-for-profit organization dedicated to helping at-risk youth in Winnipeg, and has been in operation since 1993. They have provided all required documentation to the City and have a fully executed 2024 funding agreement in place with the City.

The Public Service recommends that Ndinawemaaganag Endaawaad Inc. become the recipient of the additional IYS / Oshki Annishinabe Nigaaniwak grant amount of $72,000, increasing their total annual grant to $127,000.

Ndinawemaaganag Endaawaad Inc.'s original grant application satisfied the grant criteria but was not fully funded (requesting over $450,000). The organization recently submitted an updated program budget, thereby establishing that this additional $72,000 in grant funding could be utilized fully during the 2024 grant funding period (ending December 31, 2024) if the recommendations of this report are approved.

Strategic Priorities Action Plan (SPAP) Alignment

The recommendations of this report align with SPAP Priority Action 3.1: "3.1 Accelerate implementation of municipal responsibilities for United Nations Declaration on the Rights of Indigenous Peoples, Truth and Reconciliation Commission Calls to Action and Missing and Murdered Indigenous Women and Girls Calls for Justice" with the intended outcome of "reconciliation with Indigenous peoples and governments."

<u>United Nations Declaration on the Rights of Indigenous Peoples, Articles 3 and 5:</u>

- Indigenous peoples have the right to self-determination. By virtue of that right they freely determine their political status and freely pursue their social, economic, and cultural development;
- Indigenous peoples have the right to maintain and strengthen their distinct political, legal, economic, social, and cultural institutions, while retaining their right to participate fully, if they so choose, in the political, social, economic, and cultural life of the State.
- In Winnipeg, the Winnipeg Indigenous Executive Circle (Indigenous-led non-profit sector) is focused on restoring Indigenous systems of governance and working as a collaborative to advance the well-being of Indigenous Peoples in Winnipeg.

<u>TRC Calls to Action:</u>

- To redress the legacy of residential schools and advance the process of reconciliation, the Truth and Reconciliation Commission makes the following Calls to Action (1-42): Child welfare, education, language and culture, health, and justice.

- Reconciliation requires awareness of the past, acknowledgement of the harm that has been inflicted, atonement for the causes, and action to change behaviour, the Truth and Reconciliation Commission makes the following Calls to Action (43-94): multi-sector compliance with UNDRIP and repudiation of the Doctrine of Discovery; oversight legislation; monitoring and evaluating reconciliation progress; professional development and training; apologies for the harms; education for reconciliation; youth programs; missing children and burial information; releasing archival records; and commemoration.
- In Winnipeg, civic implementation includes five TRC Calls to Action relating to the jurisdiction of municipalities: 43 (UNDRIP), 47 (Doctrine of Discovery), 57 (Public Service education), 75 (Cemeteries), and 77 (Archival records).

<u>MMIWG2S+ Calls for Justice:</u>

- The Calls for Justice are based on a foundation of evidence and law. Witnesses who shared their truths also explained there are many important principles and ideas that must inform the implementation of any of the Calls for Justice in order for them to be effective and meaningful. Principles for change include:
    - a focus on substantive equality and human and Indigenous rights
    - a decolonizing approach
    - inclusion of family and survivors
    - Indigenous-led solutions and services
    - recognizing distinctions
    - cultural safety
    - trauma-informed approach
- The women, gender-diverse peoples, family members, and survivors who shared their experiences during the Inquiry into Missing and Murdered Indigenous Women and Girls revealed 4 pathways that maintain colonial violence, and in turn implementation of the Calls for Justice include viewing change through the lenses of:
    - the right to culture (chapter 5)
    - the right to health (chapter 6)
    - the right to security (chapter 7), and
    - the right to justice (chapter 8)
- In Winnipeg, further to the above, civic implementation of the Calls for Justice to end violence against Indigenous women, girls, two-spirit, and gender-diverse peoples, will ensure:
    - Urban Indigenous women, girls, two-spirit and gender-diverse voices are heard, as they are required to lead solutions.
    - Appropriate mechanisms of responsibilities and accountabilities are created. These mechanisms are paramount to ending violence, as the city's responsibilities directly impact urban Indigenous people.
    - Safe transportation, training & awareness, and safe spaces are emphasized as key components of the plan.
    - The principle of "Nothing About Us Without Us" is foundational to planning, coordinating and implementation of the 231 Calls for Justice and the National Action Plan.

FINANCIAL IMPACT

Financial Impact Statement

Date: June 10, 2024

Project Name:

Oshki Annishinabe Nigaaniwak 2024 Grant Funding Amendment

First Year of Program **2024**

	2024	2025	2026	2027	2028
Capital					
Capital Expenditures Required	$ -	$ -	$ -	$ -	$ -
Less: Existing Budgeted Costs	-	-	-	-	-
Additional Capital Budget Required	$ -	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal	$ -	$ -	$ -	$ -	$ -
Debt - External	-	-	-	-	-
Grants (Enter Description Here)	-	-	-	-	-
Reserves, Equity, Surplus	-	-	-	-	-
Other - Enter Description Here	-	-	-	-	-
Total Funding	$ -	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ -				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs	$ 127,000	$ -	$ -	$ -	$ -
Less: Incremental Revenue/Recovery	-	-	-	-	-
Net Cost/(Benefit)	$ 127,000	$ -	$ -	$ -	$ -
Less: Existing Budget Amounts	127,000	-	-	-	-
Net Budget Adjustment Required	$ -	$ -	$ -	$ -	$ -

Additional Comments: 1) Delete existing grant recipient Indigenous Languages of Manitoba, and transfer the related 2024 grant funding amount of $72,000 to existing 2024 grant recipient Ndinawemaaganag Endaawaad Inc. 2) 2024 grant agreement between the City and Ndinawemaaganag Endaawaad Inc.be amended to reflect a 2024 grant funding increase from $55,000 to $127,000.

Randy Bernard

Randy Bernard, CPA, CMA
Manager of Finance & Administration (Campus)
Corporate Finance Department

CONSULTATION

This Report has been prepared in consultation with:

- Legal Services Department
- Corporate Finance Department

OURWINNIPEG POLICY ALIGNMENT

Goal: Social Equity

A socially equitable community is one that embraces the following principles:

- Systemic barriers are addressed and removed to provide all people with quality of life consisting of equitable access to basic needs, economic and employment opportunity, democratic participation, and sense of belonging.
- A foundation of truth and reconciliation that respects Indigenous rights, and strengthens governance processes, services, and programs through an understanding and implementation of municipal responsibilities with respect to those rights.

Objectives:

1. Uphold human rights so that no one is left behind.
2. Build bridges spanning ideas, cultures, identities, and generations on a foundation of truth, understanding, and rights-based reconciliation.
3. Build social cohesion through community development solutions, coordinated, effective partnerships, and responsive service delivery.

- A greater acknowledgement and disruption of societal systems of privilege and colonization that continue to concentrate political and economic power and influence, is needed to achieve equity. These systems influence every decision made whether realized or not.
- Investing and collaborating in proactive interventions to mitigate or address root causes of societal issues can have a positive ripple-effect within the community. The municipal cost of reactive intervention can also be reduced when social, environmental, political, and economic opportunities are created for people who would otherwise experience barriers to participation that contribute to poverty and other inequities.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

A Vision and Targets for Climate Action:

The aspirations for climate change action in Winnipeg are grounded in traditional worldviews of Indigenous Peoples and in harmony with their distinctive spiritual relationship with the land and natural resources: our actions today need to have sustainable implications for the energy, water, natural resources, and people seven generations into the future. This perspective is reflected in the Winnipeg Indigenous Accord Vision.

The Accord Vision was developed by school children who gathered at Millennium Library in 2016, facilitated by Cindy Blackstock and Charlene Bear, to visualize the future of Winnipeg. This vision had served as a starting place for Winnipeg's Climate Action Plan vision. This vision is as follows:

- Winnipeg is recognized as a leading Winter City in greenhouse gas emissions reductions and climate action.

- By approaching climate mitigation through the lens of ‘all things being connected’, Winnipeg realizes holistic co-benefits from climate change action that increases jobs and economic activity, improves health outcomes of citizens, and increases social equity and affordability for Winnipeggers.
- The built environment in Winnipeg is highly efficient and maximizes opportunities for energy efficiency and renewable energy sources.
- Winnipeg facilitates compact development and healthy neighbourhoods that are connected through a network of active and transit-oriented mobility options. This means that the City strategically integrates climate action within both land use and transportation decision-making.
- Indigenous relationships and excellence (stewardship) enable a low carbon future in the true spirit of reconciliation.

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Guiding principles:

- We will Develop Trust and Meaningful Partnerships to find solutions and drive change
- We will Uphold Human Rights
- We will Honour Relationships and Reconciliation with Indigenous Peoples
- We will Address Systemic Oppression, Trauma, and Social Inequity
- We will Promote and Maintain the Welfare of all residents

Life Pole Indigenous children, youth, and families

SUBMITTED BY

Department: Office of the Chief Administrative Officer
Division: Indigenous Relations
Prepared by: T. Cechvala
Date: June 6, 2024