Agenda – Council – September 26, 2024

Report – Standing Policy Committee on Water, Waste and Environment – September 9, 2024

Item No. 3 Textile Donation Bins at City of Winnipeg Owned Properties

STANDING COMMITTEE RECOMMENDATION:

On September 17, 2024, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Water, Waste and Environment and submitted the following to Council:

1. That the City enter into, execute, and deliver Donation Bin Agreements with Diabetes Canada, The Salvation Army National Recycling Operations and Adult & Teen Challenge to permit textile donation bins on various City-owned properties throughout the City and such other agreements as determined necessary by the City Solicitor/Director of Legal Services to implement the intent of the foregoing (the "Ancillary Agreements").

2. That the authority be delegated to the Director of Water and Waste to negotiate and approve the Donation Bin Agreements and the Ancillary Agreements with Diabetes Canada, The Salvation Army National Recycling Operations and Adult & Teen Challenge in accordance with this report and such other terms and conditions deemed necessary by the City Solicitor/Director of Legal Services to protect the interests of the City.

3. That the authority be delegated to the Director of Water and Waste to negotiate and approve all future similar Donation Bin Agreements with other non-profit textile recycling providers to permit textile donation bins on various City-owned properties throughout the City, in accordance with this report, and such other terms and conditions deemed necessary by the City Solicitor/Director of Legal Services to protect the interest of the City.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Agenda – Council – September 26, 2024

Report – Standing Policy Committee on Water, Waste and Environment – September 9, 2024

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On September 17, 2024, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Water, Waste and Environment and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On September 9, 2024, the Standing Policy Committee on Water, Waste and Environment concurred in the recommendation of the Winnipeg Public Service and submitted the matter to the Executive Policy Committee and Council.

David Grant submitted a communication in support of the matter.

ADMINISTRATIVE REPORT

Title: Textile Donation Bins at City of Winnipeg Owned Properties

Critical Path: Standing Policy Committee on Water, Waste and Environment – Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
M. Gordichuk, CCLP, Manager, Solid Waste Services	T. Shanks, M. Eng., P. Eng., Director of Water and Waste Department	T. Graham	S. Armbruster Interim CAO

EXECUTIVE SUMMARY

The Public Service is reviewing ways to improve the waste diversion rate. Several non-profit organizations accept textile donations for recycling and have offered to do this at the 4R Winnipeg Depots at no cost.

This report recommends partnering with Diabetes Canada, the Salvation Army, and Adult & Teen Challenge to place textile recycling bins at a number of City-owned locations.

RECOMMENDATIONS

1. That the City enter into, execute, and deliver Donation Bin Agreements with Diabetes Canada, The Salvation Army National Recycling Operations and Adult & Teen Challenge to permit textile donation bins on various City-owned properties throughout the City and such other agreements as determined necessary by the City Solicitor/Director of Legal Services to implement the intent of the foregoing (the "Ancillary Agreements").

2. That the authority be delegated to the Director of Water and Waste to negotiate and approve the Donation Bin Agreements and the Ancillary Agreements with Diabetes Canada, The Salvation Army National Recycling Operations and Adult & Teen Challenge in accordance with this report and such other terms and conditions deemed necessary by the City Solicitor/Director of Legal Services to protect the interests of the City.

3. That the authority be delegated to the Director of Water and Waste to negotiate and approve all future similar Donation Bin Agreements with other non-profit textile recycling providers to permit textile donation bins on various City-owned properties throughout the City, in accordance with this report, and such other terms and conditions deemed

necessary by the City Solicitor/Director of Legal Services to protect the interest of the City.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

Council approval is required to delegate authority to approve agreements for textile donation bins in affiliation with the Public Service.

IMPLICATIONS OF THE RECOMMENDATIONS

The expansion of diversion services provided by the Solid Waste Services Division of the Water and Waste Department will have no cost to the City and will support non-profit organizations that have connections to charity work, social enterprise, circular economy and consumer affordability.

The additional materials collected at the 4R Winnipeg Depots will result in a reduction of material being landfilled.

HISTORY/DISCUSSION

On October 19, 2011, Council approved the Comprehensive Integrated Waste Management Strategy (CIWMS), which included a waste diversion target of 50 percent. CIWMS was developed through an extensive public engagement process, where more than 2,500 people participated over a six-month period. Included in the CIWMS recommendations was the consideration of partnering with non-profit organizations and product stewards to divert material at 4R Winnipeg Depots.

On March 22, 2017, Council directed the Public Service to complete a five-year review of CIWMS which included finding new ways to reduce the amount of waste going into the landfill.

Increasing textile diversion programs are promoted throughout the industry to increase diversion rates and keep the resources out of landfills. The Public Service recommends partnering with non-profit organizations to provide textile diversion programs. The agreements would allow for bins to be placed at various City of Winnipeg-owned locations, including the 4R Winnipeg Depots.

The City of Winnipeg has invested in 4R Winnipeg Depots since 2016 in order to reach the 50 percent diversion target. The 4R Winnipeg Depots receive and manage materials within many waste streams to keep them out of the landfill. They provide the next best avenue for the volume of textile materials to be collected and processed in environmentally sustainable ways. Diverting textiles from the landfill further supports the waste diversion target.

Currently there are textile donations bins located at the following City of Winnipeg sites, without a formal agreement:

Location	Address	Number of Bins
St James Civic Centre Recycling Depot*	2055 Ness Avenue	2
Waverley Recycling Depot*	1539 Waverley Street	2
Eric Coy Arena	535 Oakdale Drive	2
Dakota Community Centre	1188 Dakota Street	1
Roblin Park Community Centre	640 Pepperloaf Crescent	1
Sturgeon Heights Community Centre	210 Rita Street	1

*Diabetes Canada and The Salvation Army National Recycling Operations entered into an informal agreement with the City of Winnipeg to place textile donation bins at two additional sites, the St. James Civic Centre Recycling Depot and Waverley Recycling Depot. The agreement has no financial cost to the City of Winnipeg.

The Public Service monitors the sites and works with the organizations to ensure the materials are collected and the areas are tidy.

Agreements with the organizations will need to be entered into to reflect the current and the proposed 4R Winnipeg Depot locations and other details for the diversion program. Any future changes to the details or locations would adhere to the agreement process.

The Public Service is satisfied that these non-profits can fulfil the requirements and increase waste diversion in Winnipeg.

FINANCIAL IMPACT

Financial Impact Statement **Date:** June 24, 2024

Project Name:

TEXTILE DONATION BINS AT CITY OF WINNIPEG OWNED PROPERTIES

COMMENTS:

There are no financial implications associated with the recommendations of this report.

Lucy Szkwarek, CPA, CGA

Lucy Szkwarek, CPA, CGA
Manager of Finance and Administration

CONSULTATION

This Report has been prepared in consultation with:

- Legal Services (as to legal issues)

OURWINNIPEG POLICY ALIGNMENT

This report is in accordance with the OurWinnipeg 2045 policies through;

OurWinnipeg Goal: Environmental Resilience

Objectives:

- Prioritize the transition to a resilient, low-carbon future through demonstrated organizational and community leadership, and collaborative actions that mitigate and adapt to a changing climate.
- Minimize and divert waste from landfill.

Policies:

2.1 Climate Action Targets

- Meet and exceed greenhouse gas emissions reduction targets of 20 percent by 2030, relative to 2011, and net zero by 2050, by working towards partnerships with the community, businesses, and government bodies including Indigenous, Federal and Provincial governments.

2.15 Circular Economy

- Advance Winnipeg's circular economy to support waste reduction.

2.16 Waste Minimization

- Improve and sustain performance of the waste reduction and diversion system.

OurWinnipeg Goal: Social Equity

Objectives:

- Build social cohesion through community development solutions, coordinated, effective partnerships, and responsive service delivery. Learn from community knowledge and leadership, work to be responsive to community needs, and align government processes, resources and services accordingly

Policies:

5.1 Equitable Service Access

Provide municipal services through a lens that promotes equitable access for all, with a focus on the youngest, oldest, and systemically disadvantaged members of the community.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

This report is in accordance with Winnipeg's Climate Action Plan through Strategic Opportunity #6 Waste Reduction and Diversion, and supports the following key directions:

6.1 Reduce Consumption and Increase Waste Diversion from Residential sources (Primary Responsibility: Water and Waste Department).

6.2 Advance Winnipeg's Circular Economy to Support Waste Reduction (Primary Responsibility: Water and Waste Department)

6.4 Support Integrated Resource Recovery Opportunities (Primary Responsibility: Water and Waste Department)

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

One of the guiding principles of the Poverty Reduction Strategy is to promote and maintain the welfare of all residents. By increasing textile recycling, the City is encouraging more waste diversion, which subsequently reduces landfilled waste and harmful emissions, and therefore, supports the efforts to clean up the environment and protect the welfare of Winnipeg residents.

Many of these donated items are sold at the non-profits' affiliated stores at discounted prices which offers more affordability for residents.

SUBMITTED BY

Department: Water and Waste
Division: Solid Waste Services
Prepared by: Mark Kinsley, C.E.T.
Date: July 10, 2024
File No.: G-300