Agenda – Council – September 26, 2024

Report – Standing Policy Committee on Public Works – September 12, 2024

Item No. 3 Harbison / Larsen Neighbourhood Greenway (Elmwood-East Kildonan Ward)

STANDING COMMITTEE RECOMMENDATION:

On September 17, 2024, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Public Works and submitted the following to Council:

1. That the speed limit on Harbison Avenue West between Henderson Highway and Roch Street be increased from 30 km/h to 50 km/h.

2. That the speed limit on Larsen Avenue between Henderson Highway and Roch Street be decreased from 50 km/h to 30 km/h.

3. That a by-law be enacted to amend the Speed Limit By-law No. 63/2019 in accordance with Recommendations 1 and 2, a draft of which is attached as Appendix A to this report.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Agenda – Council – September 26, 2024

Report – Standing Policy Committee on Public Works – September 12, 2024

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On September 17, 2024, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Public Works and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On September 12, the Standing Policy Committee on Public Works concurred in the recommendation of the Winnipeg Public Service and submitted the matter to the Executive Policy Committee and Council.

ADMINISTRATIVE REPORT

Title: Harbison / Larsen Neighbourhood Greenway

Critical Path: Standing Policy Committee on Public Works – Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
D. Patman, P.Eng.	J. Berezowsky	T. Graham	S. Armbruster Interim CAO

EXECUTIVE SUMMARY

This report is an update on the Harbison Avenue neighbourhood greenway. It also recommends a series of bylaw enactments to amend the Speed Limit By-Law.

Harbison Avenue West has served as a 30 km/h neighbourhood greenway route since May 2022. The Public Service intends to move a part of this greenway north to Larsen Avenue. The two sections will be connected by Roch Street. With this change, the greenway will connect a crosswalk on Henderson Highway to Elmwood Park. It will also use the existing connection to the Northeast Pioneers Greenway at the end of Harbison Avenue West. Bike route signage will help users navigate the route's path.

This work will complete the recommended route in the Pedestrian and Cycling Strategies.

Funding for this work is already approved and no new money is required. Speed humps will be installed in the 2024 construction season at the estimated cost of $41,700.

Three speed limit changes are needed to accommodate the new route. These include:

<u>Harbison Avenue West between Henderson Highway and Roch Street</u>
Increase the current 30 km/h speed limit to 50 km/h as this section would no longer be part of the neighbourhood greenway.

<u>Harbison Avenue West between Roch Street and the eastern terminus</u>
Keep the current 30 km/h speed limit as these blocks remain part of the neighbourhood greenway.

<u>Larsen Avenue between Henderson Highway and Roch Street</u>
Install a new 30 km/h speed limit as these blocks are added to the neighbourhood greenway.

RECOMMENDATIONS

1. That the speed limit on Harbison Avenue West between Henderson Highway and Roch Street be increased from 30 km/h to 50 km/h.

2. That the speed limit on Larsen Avenue between Henderson Highway and Roch Street be decreased from 50 km/h to 30 km/h.

3. That Council enact a by-law to amend the Speed Limit By-law No. 63/2019 in accordance with Recommendations 1 and 2, a draft of which is attached as Appendix A to this report.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

This report's recommendations to modify speed limits on Harbison Avenue West and Larsen Avenue require an amendment to the Speed Limit By-law No. 63/2019 which must be approved by Council.

IMPLICATIONS OF THE RECOMMENDATIONS

Adoption of the recommendations for the speed limit changes will result in an amendment to the Speed Limit By-law 63/2019 as per Appendix A. Subsequently, appropriate speed limit signage will need to be changed on Harbison Avenue West and Larsen Avenue. The estimated total costs to install 30 km/h speed limit signage is $1,250 and will be funded through the Pedestrian and Cycling Program. No new funding is required for the installation of traffic calming measures, as this was approved through the Public Works Pedestrian Cycling Neighbourhood Greenways capital project.

HISTORY/DISCUSSION

This report provides an update to the Harbison Neighbourhood Greenway. The Pedestrian and Cycling Strategies calls for this route to connect Elmwood Park to the Northeast Pioneers Greenway via Harbison Avenue West and Larsen Avenue. The Neighbourhood Greenway Reduced Speed Pilot Results and Recommendations Administrative Report adopted at the March 7, 2023, Standing Policy Committee on Public Works presented Harbison Avenue West as the connection to be constructed now and the connection to the park via Larsen Avenue as a future project.

The Public Service has reconsidered this segment of the cycling network, and is recommending a change be made to the bike route alignment to make use of Harbison Avenue West and Larsen Avenue. While this adds a jog to the route, doing so connects the bike route to the existing pedestrian corridor across Henderson Highway at Larsen Avenue, facilitating the crossing of Henderson Highway to connect to Elmwood Park, while retaining the existing connection to the Northeast Pioneers Greenway at the end of Harbison Avenue West. Bike route signage will be used to help users navigate the new jog in the route.

The speed limit on Harbison Avenue West between Henderson Highway and the eastern terminus is currently signed as 30 km/h. Realigning two blocks of the neighbourhood greenway from Harbison Avenue West to Larsen Avenue requires the following speed limit changes:

- <u>Harbison Avenue West between Henderson Highway and Roch Street:</u> increase the current 30 km/h speed limit to 50 km/h as these blocks would no longer be part of the neighbourhood greenway.
- <u>Harbison Avenue West between Roch Street and the eastern terminus:</u> maintain the current 30 km/h speed limit as these blocks remain part of the neighbourhood greenway.
- <u>Larsen Avenue between Henderson Highway and Roch Street:</u> install a new 30 km/h speed limit as these blocks are added to the neighbourhood greenway.

Figure 1: Speed Limits on Harbison Avenue West and Larsen Avenue

The project will be fully funded by the Public Works Pedestrian Cycling-Neighbourhood Greenways capital project, and will require speed limits modifications as outlined in this report, and traffic calming measures to encourage adherence to reduced speed limits. Traffic calming measures will be in the form of speed humps estimated to cost $41,700 to be installed in the 2024 construction season. Cost for the speed humps are included in this report for clarity of the project scope, and do not require Committee or Council approval to proceed with construction. As a result, only the estimated costs of the signage changes are represented in the Financial Impact section of the report.

FINANCIAL IMPACT

Financial Impact Statement

Date: August 7, 2024

Project Name:
Harbison / Larsen Neighbourhood Greenway

First Year of Program **2024**

	2024	2025	2026	2027	2028
Capital					
Capital Expenditures Required	$ 1,338	$ -	$ -	$ -	$ -
Less: Existing Budgeted Costs	1,338	-	-	-	-
Additional Capital Budget Required	$ -	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal	$ -	$ -	$ -	$ -	$ -
Debt - External	-	-	-	-	-
Grants (Enter Description Here)	-	-	-	-	-
Reserves, Equity, Surplus	-	-	-	-	-
Other - Enter Description Here	-	-	-	-	-
Total Funding	$ -	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ -				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs	$ -	$ -	$ -	$ -	$ -
Less: Incremental Revenue/Recovery	88	-	-	-	-
Net Cost/(Benefit)	$ (88)	$ -	$ -	$ -	$ -
Less: Existing Budget Amounts	(88)	-	-	-	-
Net Budget Adjustment Required	$ -	$ -	$ -	$ -	$ -

Additional Comments: Capital expenditures represent the estimated labour and material costs to remove and replace the speed limit signage per the recommendations of this report ($1,250.00. , including departmental overheads $88.00). Incremental revenue/Recovery represents departmental and corporate interest overheads charged. There is sufficient budget available in the ped Cycling Project # 1832100021 for this expenditure.

A. Fischer CPA,CA 2024-08-07
for J. Ruby CPA, CA
Manager of Finance and Administration

CONSULTATION

This Report has been prepared in consultation with:

- Legal Services

OURWINNIPEG POLICY ALIGNMENT

Goal: Environmental Resilience
2.1 Climate Action Targets - Meet and exceed greenhouse gas emissions reduction targets of 20 percent by 2030, relative to 2011, and net zero by 2050, by working towards partnerships with the community, businesses, and government bodies including Indigenous, Federal and Provincial governments.

Goal: Economic Prosperity
3.17 Sustainable Transportation Connectivity - Prioritize enhancements to the integrated and sustainable transportation system that improve its viability and access to places such as educational institutions, employment opportunities, recreation and library facilities, providers of essential goods and services and health providers, especially for children, and for neighbourhoods most impacted by poverty.

Goal: Good Health and Well-Being
4.10 Transportation Safety - Design, construct, maintain, and regulate an integrated and sustainable transportation system and related infrastructure that optimize safe, connected and reliable mobility, and minimize severe injuries and fatalities for all road users.

Transportation Master Plan
Section 5.2 Active Transportation
Enabling strategies
n) Seek innovative and new partnerships to support AT programs and facilities

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

Strategic Opportunity #3 Advancing Sustainable Transportation 3.4 Increase Active Transportation Rates

Strategic Opportunity #3 Advancing Sustainable Transportation 3.5 Reduce Traffic Congestion

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Action #1 Adopt a poverty reduction approach to service delivery
Action #2 Use poverty data to inform decision making

SUBMITTED BY

Department: Public Works
Division: Transportation
Prepared by: C. Baker, MCIP, RPP, Senior Active Transportation Planner
R. Peterniak, M.Sc., P.Eng, RSP1, Road Safety Management Engineer

Date: August 7, 2024

Attachments:

Appendix A: Draft Bylaw Amendment

Appendix B: Map