Winnipeg Police Board

2023 ANNUAL REPORT

Winnipeg

MTS

Markus Chambers

Message from the Board Chair

On behalf of my colleagues on the Winnipeg Police Board (Board), I am pleased to provide the 11th annual report from the Board. This report for 2023 provides the citizens of Winnipeg with an update on the work that has been accomplished in the past year.

I was first appointed Board Chair in June 2020 by the Mayor and Council and I appreciate that I was re-appointed in November 2023 to continue in this role for another year.

The Board would like to again acknowledge and thank the outgoing citizen members whose terms on the Board expired at the end of 2022 though extended into January 2023, Brian Scharfstein, Edna Nabess, Mohamed Eltassi and Alicja Szarkiewicz.

The Board welcomed new members Kyle Mason, Daphne Penrose and Kevin Selch on January 26, 2023 and at that time appointed Board Member Colleen Mayer as Vice-Chair.

The Board continued to deliver on key aspects of its strategic plan as evidenced in the 2023 Strategic Plan Update for the Winnipeg Police Service found later in this report.

The Board heard from several citizens over the course of the year and continues to welcome input through delegations at quarterly public board meetings, invitations to meet from community members and organizations, written submissions and the Board's website surveys.

Residents can contact the Board, through the board office:

Email: WPB@winnipeg.ca
Phone: 204-986-8690
Website: www.winnipegpoliceboard.ca

Sincerely,

Markus Chambers
Chair, Winnipeg Police Board
Councillor, St. Norbert – Seine River

Executive Summary

This report covers the period January 1 to December 31, 2023 and provides highlights of the Board's work and information on its financial performance.

The Board's purpose is to provide oversight of policing in Winnipeg and to liaise with citizens and organizations to ensure that community needs are being met. The overall goal of the Board is to increase its interaction with the citizens of Winnipeg.

The Board's 2023 audited summary of expenditures is appended to this report. Information on the Board's activities is published on an ongoing basis on the City of Winnipeg's Decision-Making Information System (DMIS) in the form of quarterly reports and meeting minutes.

Overview of the Winnipeg Police Board

The Winnipeg Police Board provides civilian governance and oversight of the Winnipeg Police Service.

The Board receives its mandate from *The Police Services Act* – Manitoba (received Royal Assent in 2009 but the first provisions were not enacted until 2012). The Act created a requirement for all municipalities with their own police services to have civilian police boards to govern the police, establish priorities and policies for the effective management of police and improve transparency and accountability. In 2012, Winnipeg City Council adopted By-Law No. 148/2012 to establish the Winnipeg Police Board. The by-law was amended in November 2017 and again in November 2022.

What does the Winnipeg Police Board do?

- Seeks community input on policing priorities and public safety issues
- Considers community input to develop strategic plans and objectives for the Winnipeg Police Service
- Ensures the police budget is spent according to public priorities
- Acts as a liaison between the community and the Winnipeg Police Service
- Recommends for appointment and evaluates the performance of the Chief of Police
- Receives reports from the Winnipeg Police Service and provides same to the public
- Meets in public to be open and accountable

Board Composition

Who can be a Board member?

To be appointed by Council, a Board member must:

- Be a Canadian citizen or permanent resident (*the City of Winnipeg Council adopted an amendment to the Council Policy on Citizen Appointments to Boards and Commissions to allow for permanent residents to apply for positions on City of Winnipeg Boards and Commissions)*
- Reside in Winnipeg, and
- Be eligible to vote in municipal elections.

All Board appointments are for limited terms. Board members can have their appointments renewed for multiple terms, so long as they do not serve on the Board for more than eight consecutive years.

The Board has published a list of the competencies, skills and attributes that effective Board members should possess. That list is available for viewing at: https://winnipeg.ca/clerks/boards/WpgPoliceBoard/pdfs/BoardMemberCompetencies.pdf

The Police Services Act (Act) prescribes the size and composition of police boards in Manitoba. For the City of Winnipeg, the police board must consist of a minimum of seven members to a maximum of nine. Two of the members are to be appointed by the Lieutenant Governor in Council, and the other members are to be appointed by City Council.

The Winnipeg Police Board By-Law ("the By-law") prescribes that the Board shall be composed of a minimum of seven members and a maximum of nine members, including the Chair and Vice Chair, and a minimum of five members and a maximum of seven members shall be appointed by Council as follows:

- The Mayor or his or her nominee, subject to ratification by Council, who shall also be appointed as Chair of the Board;
- a minimum of one and a maximum of two Councillors; and
- a minimum of three and a maximum of five members of the public.

The Act prescribes that the term of a council member on the police board ends when the person is no longer a member of the council; the term of a person appointed to the police board by council who is not a council member must be fixed in his or her appointment. The term of a person appointed to the police board by the Lieutenant Governor in Council must be fixed in the order appointing the person, and must not exceed four years.

The By-law prescribes that Council Appointees who are Councillors shall be appointed for a one (1) year term. Though, a Councillor may be a Board member only as long as they remain a Councillor. Council Appointees who are Citizens shall be appointed for a term not to exceed the lesser of three (3) years or the term of office of the Council that made the appointment.

The By-law was amended in 2022 by Council to allow the Mayor to be appointed to the Board, by Council, in a capacity other than the Chair. Mayor Gillingham has served as a Board Member since 2022.

Meet the Board Members

The Board is composed of up to nine members. In 2023, the following people served on the Board. Full biographies of the current members can be found on the Board's website: https://www.winnipeg.ca/clerks/boards/WpgPoliceBoard/CurrentBoardMembers.stm

Councillor Markus Chambers
(Chair)

Colleen Mayer
(Appointed Vice-Chair January 26, 2023; appointed by the Province)

Mayor Scott Gillingham

Damon Johnston*
(Appointed by the Province)

Kyle Mason
(Appointed January 26, 2023)

Daphne Penrose
(Appointed January 26, 2023)

Kevin Selch
(Appointed January 26, 2023)

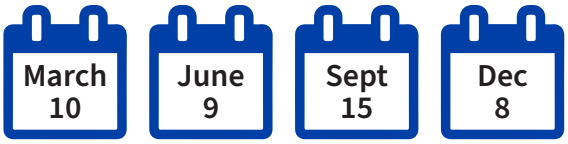
Edna Nabess
(Until January 25, 2023)

Brian Scharfstein
(Vice-Chair until January 25, 2023)

Mohamed El Tassi
(Until January 25, 2023)

Meetings

The Board held four regular public meetings in 2023:



Total Board and Committee meetings in 2023

Meeting Type	Number
Public Board meetings	4
Committee meetings (all committees) and consultation meetings	24
Paid training sessions*	6

*Board members receive remuneration for attending training sessions arranged by the Board or the Manitoba Police Commission. Board members may choose to attend additional training opportunities and community events on their own time.

Training opportunities

In 2023, the following opportunities were offered to Board members:

- New Board Members orientation meeting/training sessions with the Manitoba Police Commission
- Orientation with Winnipeg Police Service Executive and Individual Units
- Participate in the Canadian Association of Police Governance (CAPG) webinars
  - January - Board/Commission Self Evaluation
  - March – Tuning Up Your Police Governance Skills
  - April – How to Halve Violent Crime Before 2030
  - May – Governance Summit – Ingredients for a Successful Relationship: Board, Chief and Association
  - July – Challenges of Recruiting Police Officers
  - August – Police, Organization and Well-Being
- Participate in the 9th Annual CAPG First Nation Conference 2023
- Participate in the Canadian Association of Police Governance 37th Annual Conference 2023 – Governance Talking – Conversation Stream and Deep Dives
- Participate in The Canadian Institute's 14th Annual Law of Policing Conference, Western Edition focusing on the most critical challenges affecting police and law enforcement professionals in Canada.
- Shadow members of the Service's communications centre to understand how emergency calls are received and dispatched, participate in ride-a-longs with patrol officers and join members of the Service's Flight Operations Unit for a portion of their shift.

Remuneration for Board meetings

The Winnipeg Police Board By-law states that citizen members of the Board shall receive remuneration for any official Board or committee meetings that they attend, as well as any training sessions arranged by the Board or the Manitoba Police Commission.

Board members who are also City Councillors or the Mayor are not eligible for remuneration. In 2023, this included:

- Mayor Scott Gillingham
- Councillor Markus Chambers

Rate of Remuneration

Meeting Length	Regular Members	Board Chair and Vice-Chair	City Councillors
4 hours or less	$109	$190	Not eligible
Over 4 hours	$192	$336	Not eligible

Board Member Remuneration Report as of December 31, 2023

Board Member	2023 Board & Committee Meetings/ Consultations /Training Sessions	Amount Paid
Mohamed El Tassi – Board Member	1	109.00
Damon Johnston – Board Member	18	*
Kyle Mason – Board Member	23	2,922.00
Colleen Mayer – Board Member/Vice Chair	26	5,443.00
Edna Nabess – Board Member	1	109.00
Daphne Penrose – Board Member	23	3,005.00
Brian Scharfstein – Vice Chair	1	190.00
Kevin Selch – Board Member	27	3,441.00
Total		**$15, 219.00**

* Declined remuneration

Highlights from the Committee of the Whole Board

The Board determined to conduct sub-committee business within the Committee of the Whole Board of which includes all Board members. Members were officially appointed to the Committees in 2022. The deliverables that had been divided among committees were managed collectively and it is determined that this was the most effective way to ensure consensus among the Board on key tasks.

- The Board published the 2023 Environmental Scan and the WPB 2024 Communication Plan.
- The Board reviewed the Winnipeg Police Service's 2023 Business Plan and received quarterly updates on its implementation.
- The Board received quarterly updates on the Winnipeg Police Service's 2023 Operating and Capital Budgets.
- The Board recommended multi-year budget estimates for the operating and capital budgets for the Winnipeg Police Service to the City of Winnipeg and approved the current year allocation of the operating budget provided by the City of Winnipeg.
- The Board finalized the appointments to their Committees and published the appointments with the agenda of the public meeting in March, 2023.
- The Board reviewed the terms of reference documents for their Committees.
- The Board assessed the performance of the Chief of Police.
- The Board monitored WPS budget adjustments and risks, risk and audit reports and the risk management framework.
- Board staff created a web survey asking citizens to provide their input to the Winnipeg Police Board on issues affecting their community.

COMMITTEE MANDATES

Budget and Risk Management Committee

Provides advice and support to the Board in fulfilling its responsibilities to:

- Hold the Police Chief to account for the performance of the Service in managing its budget and risks to the effectiveness of the organization;
- Comply with the requirements of the Board's By-law (City of Winnipeg By-Law No. 148/2012 with respect to estimating and reporting on the Board and Service budgets;
- Provide assurances that the Service operates effectively within its budget and deploys its resources in accordance with strategic priorities; and
- Provide assurances that the Service has established and implemented an adequate risk management framework.

Governance Committee

Provides advice and support to assist the Board in all governance matters, including:

- Deal with all governance matters referred to it by the Board;
- Lead the drafting and development of policies and procedures;
- Update framework for monitoring and evaluating the Police Chief's performance; and
- Oversee the development of annual reports and annual planning documents.

Strategic Planning Steering Committee

Provides advice and support to assist the Board in all strategic planning matters, including:

- Consult with the Police Chief on strategic priorities and suitable targets and objectives for the Service;
- Complete the planning cycle in accordance with the timeline set in the Board's Rules of Practice and Procedure;
- Publish an annual environmental scan;
- Develop and implement a strategy for consulting with the community;
- Articulate the Board's priorities and objectives for the Service in a multi-year strategic plan;
- Review annually the Board's strategic plan to determine whether a major review is required and updating the plan to reflect current and emerging priorities;
- Advise the Board on monitoring implementation of the strategic plan;
- Recommend changes to the Board's approach, process and timelines for strategic planning as needed; and
- Oversee the activities of the Strategic Planning Working Group, should the Board establish one.

Strategic Planning

In compliance with the Procedure Manual of the Manitoba Police Commission, the Board must establish a multi-year strategic plan for the Service. In accordance with the Board's Rules of Practice and Procedure, the plan must be for a period of five years, updated annually and be subject to a major review and revision once every five years.

In support of the 2023 Strategic Plan Update, the following occurred.

The Winnipeg Police Board met with the following:

- Police Accountability Coalition
- Raquel Dancho, Member of Parliament for Kildonan—St. Paul, Manitoba
- Retail Council of Canada
- Winnipeg Police Association

Delegations who provided their perspectives on Board reports that were published within the public meeting agendas and issues that were highly publicized in the media.

- Councillor Duncan, Charleswood-Tuxedo-Westwood Ward
- Councillor Wyatt, Transcona Ward
- Irene Bindi
- Jessica Peebles
- Daniel Friesen
- David Grant
- Natalie Smith
- Cole Coughlin
- Bronwyn Dobchuk-Land, Associate Professor, Department of Criminal Justice, U of W
- Charles Feaver, Chair, Bike Theft Prevention Committee, Bike Winnipeg
- Silas Koulack
- Curt Pankratz
- Dr. Jan DeFehr, Associate Professor, University of Winnipeg

Received written submission from:

- David Grant

Received input from:

- Community members who reached out to the Board directly via email and the contact form on the Board's website
- Community members referred to the Board by City Councillors
- WPS General Survey 2021
- The Board's web survey

2023
STRATEGIC PLAN UPDATE FOR THE WINNIPEG POLICE SERVICE

The following strategies and objectives are linked to the **Winnipeg Police Service (WPS) 2023 Business Plan**, which annually provides an overview of the services' objectives, actions and progress.

The table below presents end of year totals as shown in the 2023 business plan for the fourth quarter.

These measures are also linked to the WPS 5-year (2020 – 2024) Strategic Plan. The Service's quarterly reports are published with the agendas of the Board's public meetings and are available on the Winnipeg Police Service website under Publications

GOAL 1: PROTECTION AND CRIME PREVENTION			
Strategy	**Objective**	**Measure**	**Progress**
1.1 Downtown Safety Promote safety of downtown with a particular focus on the Sports, Hospitality and Entertainment District (SHED) and surrounding area.	Provide a visible, proactive presence through foot patrols and build relationships through engagement with the community.	Number of foot patrol hours in the downtown Foot Patrol Zone.	9,970
		Number of special events attended in the downtown/ SHED.	313
		Number of hours deployed in the downtown Winnipeg Transit corridors.	1,925
		Number of arrests in the downtown Foot Patrol Zone.	770
		Number of individuals diverted to social supports.	42
		Number of Downtown Priority Offender arrests.	45
		Number of Intensive Case Assessment Process (ICAP) Crown contacts.	22
1.2 Gang and Gun Suppression Address firearm and drug offences and gang related violence.	Address firearm and drug offences, and gang related violence, emphasizing enforcement, prevention, intervention and education programs.	Number of disruptions to gang operations.	32
		Number of gang members and associates arrested.	57
		Number of compliance checks.	137
		Number of social program referrals.	24
		Number of dispatched events involving firearms.	2,551
		Number of dispatched events involving firearm discharges.	144
		Number of guns seized.	1,362
		Number of crime guns processed through Firearms Investigative Analysis Section (FIAS).	728
		Number of ballistic tests completed.	459
		Number of leads through use of Canadian Integrated Ballistics Identification Network (CIBIN).	56

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GOAL 1: PROTECTION AND CRIME PREVENTION			
Strategy	**Objective**	**Measure**	**Progress**
1.3 Manitoba Integrated Violent Offender Apprehension Unit (MIVOAU) Tackling the increase in violent crime through a collaborative effort between the WPS and RCMP D Division.	Manitoba Integrated Violent Offender Apprehension Unit (MIVOAU) launched in May 2023 identifies, locates and apprehends violent offenders in Manitoba.	Number of violent offenders apprehended by MIVOAU. Number of times MIVOAU assisted WPS or RCMP investigative units. Number of initiatives with external partners or other law enforcement agencies.	211 29 41
1.4 Traffic Safety Strategy Achieve safer driving practices, road safety and driver responsibility.	Promoting responsible driving through enforcement and education with focus on speeding, impaired driving and distracted driving.	Number of officer-enforced speeding offences. Number of mobile photo radar/laser photo enforcement tickets issued. Number of intersection safety camera offences. Number of impaired driving offences. Number of distracted driving offences. Number of serious collisions with injuries/fatalities investigated. Number of vehicle inspections completed. Percent of inspections classified as fail and taken out of service. Number of Education and Awareness Campaigns and Media Views • Tweets • Retweets • Impressions • Likes	10,405 80,424 38,465 540 1,924 9 1,638 42% 36 296 674,459 1,682

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GOAL 2: COMMUNITY PARTNERSHIPS			
Strategy	**Objective**	**Measure**	**Progress**
2.1 Indigenous Women and Girls Safety Strategy Reduce the victimization of Indigenous women and girls by working with and supporting Indigenous-led community organizations and community partners.	Focus enforcement efforts on individuals and groups involved in the exploitation and trafficking of Indigenous women and girls. Enhance collaboration with external agencies and community groups regarding at-risk missing person files to harness their community knowledge, networking and active engagement at the grassroots level.	Percentage of homicides involving Indigenous women and girl victims. Clearance rate of homicides involving Indigenous women and girl victims. Percent of counter exploitation investigations involving Indigenous women and girls. Percent of interventions to community programming and services involving Indigenous women and girls. * Percent of total missing person reports involving youth in care. Activities with external agencies and community organizations on missing person investigations. *Counter Exploitation Unit (CEU) interacts with many females whose race is not identified. This data represents only those individuals whose ethnicity has been confirmed.	16% 100% 37% 26% 59% 303
2.2 Restorative Justice Programs and Diversions Referrals to restorative justice and diversion programming	Supporting the goals of Restorative Justice by using discretion to resolve appropriate events on scene, as well as diverting appropriate cases, including domestic disputes, from the criminal justice system to programming and services.	Number of individuals diverted (excluding domestic offences). Number of individuals accused of domestic offences diverted. Number of restorative justice events facilitated by members on scene. Number of restorative justice events facilitated by School Resource Officers on scene. Number of activities to enhance member awareness.	278 145 1,823 462 15

GOAL 2: COMMUNITY PARTNERSHIPS			
Strategy	**Objective**	**Measure**	**Progress**
2.3 Community Engagement Promote community engagement, education and reconciliation.	Actively partner in community-based initiatives and/or consult with diverse communities to promote community well-being, safety and crime prevention awareness.	Number of meetings and consultations with community groups.	684
		Number of meetings and consultations with Indigenous, newcomer, diverse and racialized communities.	871
		Number of collaborative crime prevention and education initiatives.	764
		Number of public/social media engagements.	1,966
		Number of community-based events attended by the WPS members.	662
		Public/Social Media Engagement	
		• Media releases	491
		• E-Watch	54
		• YouTube	63
		• Facebook	938
		• Instagram	180
		• X (formerly Twitter)	1,002

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GOAL 3: EFFECTIVE AND EFFICIENT SERVICE			
Strategy	**Objective**	**Measure**	**Progress**
3.1 Next Generation 911 (NG911) Progress toward expanded emergency service provision in the Communication Centre.	Transition to Next Generation 911(NG911) (The current 911 system is mandated to be decommissioned by the Canadian Radio-television and Telecommunications Commission (CRTC) in 2025).	Procurement steps taken. Progress to achieve quality assurance program. Percent of policies amended and developed in context of the launch of NG911. Number of public education releases. Number of calls redirected from WPS non-emergency line to 211. Number of calls redirected from WPS non-emergency line to 311.	75% 40% 12% 24 1,186 3,794
3.2 Alternative Response to Citizens in Crisis (ARCC) Provide collaborative on-scene trauma-informed crisis intervention service to calls for police services.	Through ARCC (joint undertaking between the WPS and Shared Health), crisis assessment and intervention services ensure appropriate care needs are identified and provided. Reduce transfers to health facilities when appropriate, provide in-home mental health services, and connect those in need to the appropriate community supports.	Number of shifts ARCC team deployed. Number of calls ARCC team attended. Percent of ARCC clients remaining in community. Number of clients proactively supported.	350 1,229 97% 74
3.3 Domestic Violence Intervention Continue the multidisciplinary approach to non-criminal domestic events.	Domestic Violence Intervention (DVI) Team assesses low risk domestic calls for police service and provides a comprehensive response to domestic and family-law related issues using a trauma-informed approach.	Number of domestic events screened. Number of low risk domestic events closed by the DVI Team. Projected hours saved for General Patrol units to respond to non-criminal domestic events. Number of repeat callers supported. Number of child custody dispute calls managed by Family Guide – Domestic Violence (FG-DV) Specialist. Number of callers who spoke with Domestic Violence Support Service (DVSS) Victim Services Workers and/or Family Guide – Domestic Violence (FG-DV) Specialist. Number of callers who were offered assistance via the virtual video response platform.	2,444 915 1,923 59 127 479 62

GOAL 3: EFFECTIVE AND EFFICIENT SERVICE			
Strategy	**Objective**	**Measure**	**Progress**
3.4 Special Events Maintain pubic order during mass assemblies, demonstrations and major events.	Special Events Unit with the Police Liaison Teams (PLT) maintain awareness of current and emerging events, and liaise with event organizers to ensure that events remain peaceful and safe.	Number of events monitored by Special Events Unit. Number of pre-event engagements conducted by Special Events Unit to liaise and educate. Number of special events attended by police resources. Number of pre-event engagements conducted by Police Liaison Teams to liaise and educate. Number of special events attended by Police Liaison Teams.	299 174 153 103 63
3.5 Connected Officer Program Explore innovative technologies to enhance service delivery and effectiveness.	Connected Officer Pilot Project – 2nd Phase implementation by further leveraging digital technology.	Number of officers assigned to Connected Officer Program. Number of digital notes produced. * Number of audio statements produced. * Number of narratives produced. * Quantity of digital evidence collected on mobile application. * *Phase 2 launched in Q4.	60 539 107 N/A 420
3.6 Service Enhancement Project Improve the customer experience and ease the ever-growing demand for front-line police resources.	Leverage new and improved technological solutions, re-alignment of existing physical and human resources, and better routing of non-urgent calls for service.	Number of improved service delivery initiatives at Headquarters and district stations. Number of direct referrals to investigative units and Community Support Units (CSU). Number of online report submissions. Number of multi-media public education/ awareness releases.	5 758 46,012 3

GOAL 4: HEALTHY ORGANIZATION			
Strategy	**Objective**	**Measure**	**Progress**
4.1 Training and Professionalism Enhance training and professionalism in the Service.	Remain current with policies, training and education initiatives as policing continues to evolve. The Training Division provides diversified training from both internal and external community-based experts, including online courses provided by the Canadian Police Knowledge Network (CPKN). The Service continues to recruit and hire candidates from varied backgrounds.	Number of mandatory recertification courses delivered. Number of courses and training sessions with a leadership development component. Number of sworn members completing equity and diversity training. Number of Canadian Police Knowledge Network (CPKN) online courses members completed. Number of new employees identifying as Indigenous, visible minority or female. * Number of lifesaving first aid interventions using tourniquets and chest seals. ** *Individuals may declare in more than one employment equity category. **Interventions using tourniquets and Narcan deployment. Use of chest seals is not represented.	347 10 1,336 9,463 76 342
4.2 Workplace Safety and Wellness Focus on employee safety, health and wellness.	Focus attention and resources to support the physical and mental health of members and their families through programs and initiatives.	Number of mental health training /awareness initiatives provided. Number of Behavioural Health Unit contacts with members. Number of health assessments/awareness initiatives provided. Number of recommendations implemented. * Number of action items identified for implementation. * *Totals since the launch in August 2022.	172 9,980 278 41 254

THE WINNIPEG POLICE SERVICE BUDGET

Pursuant to:

- section 29(1) of *The Police Services Act* (PSA), the police board has the responsibility of providing the municipal council with an estimate of the costs required to operate the police service in the next fiscal year and any additional information the council considers necessary to enable it to assess the financial requirements of the police service.
- section 29(2) of the PSA, the council is responsible for establishing the total budget of the police service.
- section 29(3) of the PSA, the police board is responsible for allocating the funds that are provided to the police service under the municipal budget.
- section 19 of the *City of Winnipeg By-Law* 148-2012, (By-Law) the Board shall submit operating and capital estimates to Council that will show the amounts that will be required to maintain current service delivery for the Winnipeg Police Service including provisions for equipment and facilities. The format of the estimates, the period they cover, and the timetable for their submission shall be in accordance with City budget procedures.
- section 20 of the By-Law, the Board shall provide sufficient information to enable Council to determine the financing requirements of the Winnipeg Police Service including, if directed by Council, strategic plans, variance reports, capital plans and variance analysis. Council is responsible for establishing the total budget of the Winnipeg Police Service.

The Board submits estimates for the operating and capital budgets to City Council, along with any other budget information Council requires. The estimates must reflect an assessment of what it will cost to provide adequate and effective police services and that are in keeping with the objectives set out in the strategic plan. The estimate and any supporting materials shared by the Board help inform Council's decision of the amount of the total City of Winnipeg budget for the Winnipeg Police Service.

Key considerations for the Board throughout 2023 included:

- Council approved a 2% CPI increase for projections. Within the total budget, the City expected the Service to achieve approximately $9.2 million expenditure management savings target for 2023.
- The addition of critical positions in the 911 Communications Centre without the associated funding;
- Inflation on fuel, fleet parts and equipment, and IT maintenance agreements;
- Growing demand for policing services relative to increasing number of calls for service and the increase in the population of the city;
- Volume of major critical incidents, escalating violent crime and complexity of investigations;
- Fine revenue from traffic enforcement continuing to trend down;
- Timing and outcome of the negotiation of new collective agreements that expired on December 31, 2021;
- Operating budget risks and unfunded capital projects.

Further details on the allocation of the Service's operating and capital budgets and its budget performance in 2023 can be found in the Board's meeting minutes, particularly in the Service's quarterly budget update reports. Meeting minutes and reports are available through the City of Winnipeg's Decision-Making Information System.

2023 Winnipeg Police Service Operating Budget		
Adopted Budget	Expenses	$326,595,934
	Revenue	$45,670,959
	Mill Rate Support *(Expenses less Revenue)*	$280,924,975

2023 Winnipeg Police Service Capital Budget		
Adopted Budget	Capital	$3,034,000

The WPS, for the fiscal year 2023, was under the adopted budget mill rate support amount by $20.6 million.

Based on an actuarial valuation as at December 31, 2022, the employer contribution rate to the police pension was reduced from 21.78% to 8%. A Public Safety Basket Funding increase of $5.3million and $2.4 million in overtime and other salary savings contributed to the positive financial outcome for 2023. A shortfall of $4.7 million in traffic enforcement, an expenditure management target of $9.2 million, and the negotiated collective bargaining agreement increases that exceeded the budget by $3.6 million partially offset the savings and extra revenue.

The Service's audited statement of revenues and expenses is appended to this report.

Appendix 1

Annual Report Requirements

The Winnipeg Police Board By-law no. 148/2012 requires the Board to issue an annual report at the end of each year that summarizes the Board's activities for the year. The report is submitted to Council for information through the Standing Policy Committee on Community Services.

The Policy and Procedure Manual for Manitoba Police Boards developed by the Manitoba Police Commission ("the MPC Manual") states that the Commission must receive a copy of the Board's annual report as well. It prescribes that the annual report must include the following information:

- a progress report on the strategic objectives, goals and/or tactics identified by the police board in their strategic plan;
- highlights of activities and achievements throughout the year;
- a breakdown of police service spending for the year; including the total amount of honoraria paid to each police board member
- a reporting of the number of police board meetings held in the fiscal year including private meetings; and
- the minutes of any regular meetings of the police board in the form of an appendix to the annual report.

The Winnipeg Police Board also includes audited statements on its spending for the year, which includes the remuneration paid to Board members.

Appendix 2

Board Meeting Minutes

The Winnipeg Police Board publishes minutes for all of its public meetings on the City of Winnipeg's Decision-Making Information System. The following links connect to each of the four public meetings the Board held in 2022.

March 10, 2023:

https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=23467&SectionId=&InitUrl=

June 9, 2023:

https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=23798&SectionId=&InitUrl=

September 15, 2023:

https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=24010&SectionId=&InitUrl=

December 8, 2023:

https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=24305&SectionId=&InitUrl=

Summary of Expenditures

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

And Independent Auditor's Report thereon

Year ended December 31, 2023

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INDEPENDENT AUDITOR'S REPORT

To the Corporate Controller of the City of Winnipeg

Opinion

We have audited the summary of expenditures of The City of Winnipeg - Winnipeg Police Board, of the City of Winnipeg (the "City") for the year ended December 31, 2023 and the notes to the schedule (hereinafter referred to as the "schedule").

In our opinion, the accompanying schedule of the City for the year ended December 31, 2023 is prepared, in all material respects, in accordance with the financial reporting framework described in the notes to the schedule.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditor's Responsibilities for the Audit of the Schedule***" section of our auditor's report.

We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the schedule in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter - Financial Reporting Framework

We draw attention to note 1(a) in the schedule, which describes the applicable financial reporting framework. The schedule is prepared to assist the City to comply with the financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012 and The City of Winnipeg By-Law No 100/2017 dated November 15, 2017. As a result, the schedule may not be suitable for another purpose. Our opinion is not modified in respect of this matter.

Other Matter - Restriction on Use

Our report is intended solely for the City and the Manitoba Police Commission and should not be used by other parties.

Responsibilities of Management for the Schedule

Management is responsible for the preparation of the financial statements in accordance with the financial reporting framework described in the notes, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Those charged with governance are responsible for overseeing the City's financial reporting process.

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KPMG Canada provides services to KPMG LLP.

Auditor's Responsibilities for the Audit of the Schedule

Our objectives are to obtain reasonable assurance about whether the schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the schedule.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

July 31, 2024

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Summary of Expenditures

Year ended December 31, 2023

	2023	2022
Expenditures:		
Staff wages	$ 239,180	$ 229,328
Office rent	56,785	56,785
Board memberships, conferences, travel and events	15,881	26,069
Public consultations and meetings	844	20,965
Honoraria	15,822	12,658
Other administration costs	10,768	9,111
WPB professional services	6,848	6,099
Total expenses	$ 346,128	$ 361,015
Expenses charged against Winnipeg Police Board budget	$ 346,128	$ 361,015

See accompanying notes to financial information.

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Notes to Financial Information

Year ended December 31, 2023

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1. Significant accounting policies:

(a) Basis of accounting:

This schedule has been prepared in accordance with the financial reporting provisions as set out in The City of Winnipeg (the "City") By-Law No. 148/2012 dated November 28, 2012, amended with By-Law No. 100/2017 dated November 15, 2017, and amended with By-Law No. 138/2022 dated November 9, 2022. As a result, the schedule may not be suitable for other purposes. Winnipeg Police Board expenses are those charged against the Winnipeg Police Board budget in the General Revenue Fund and the Commitment Reserve Fund.

(b) Expenditures:

(i) Staff wages:

Agreements for employment of Board staff have been authorized and approved by The City of Winnipeg - Winnipeg Police Board (the "Board").

(ii) Honoraria:

The Board shall hold a meeting at least once every three months and shall annually hold a minimum of two additional public consultations to solicit community input on public safety issues and priorities.

Citizen members of the Board shall be paid the following remuneration by the City for time spent in attendance at meetings of the Board, including public consultations:

(a) Chair and Vice Chair:
(i) $190.00 for four (4) meeting hours or less;
(ii) $336.00 for more than four (4) meeting hours.

(b) Other Citizen members:
(i) $109.00 for four (4) meeting hours or less;
(ii) $192.00 for more than four (4) meeting hours.

Statement of Revenues and Expenses

THE CITY OF WINNIPEG
WINNIPEG POLICE SERVICE

Year ended December 31, 2023

KPMG LLP
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INDEPENDENT AUDITOR'S REPORT

To the Winnipeg Police Board

Opinion

We have audited the statement of revenues and expenses of The City of Winnipeg - Winnipeg Police Service, ("the schedule") for year ended December 31, 2023. In our opinion, the accompanying financial statements are prepared, in all material respects, in accordance with financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditor's Responsibilities for the Audit of the Financial Statements***" section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Restriction on Use

Without modifying our opinion, we draw attention to Note 2 to the schedule, which describes the basis of accounting. The schedule is prepared to provide information to The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board regarding The City of Winnipeg By-Law No 148/2012 dated November 28, 2012. As a result, the schedule may not be suitable for another purpose. Our report in intended solely for The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board, and should not be used by parties other than The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the schedule in accordance with The City of Winnipeg By-Law No 148/2012 dated November 28, 2012, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

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KPMG Canada provides services to KPMG LLP.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity‘s financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are/is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represents the underlying transactions and events in a manner that achieves fair presentation.

- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

August 26, 2024

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Statement of Revenues and Expenses
Year Ended December 31, 2023

	2023 $	2022 $
REVENUES		
Provincial government grants	$ 29,912,195	$ 22,398,978
Regulation fees	14,648,261	14,068,576
Sale of goods and services	13,142,469	12,271,589
Recoveries	714,882	612,211
TOTAL REVENUES	58,417,807	49,351,354
EXPENSES (Schedule 1)		
Salaries and benefits	265,923,209	279,800,275
Services	19,716,686	18,378,729
Materials - parts and supplies	7,501,860	7,907,520
Assets and purchases	3,853,965	2,952,758
Debt and finance charges	10,578,667	9,199,316
Grant transfers	11,148,783	10,760,790
TOTAL EXPENSES	318,723,170	328,999,388
EXCESS OF EXPENSES OVER REVENUES	260,305,363	279,648,034

THE CITY OF WINNIPEG – WINNIPEG POLICE SERVICE
Notes to the Statement of Revenues and Expenses
December 31, 2023

1. Nature of the organization:

Winnipeg Police Service, a department of The City of Winnipeg, has a mandate to ensure the safety of the lives and property of citizens; preserve peace and good order; prevent crimes from occurring; detect offenders; and enforce the law.

The City of Winnipeg (the "City") is a municipality that was created on January 1, 1972 pursuant to The City of Winnipeg Act, a statute of the Legislature of the Province of Manitoba (the "Province"). The City continued as a body corporate by virtue of the enactment by the Province of The City of Winnipeg Charter on January 1, 2003.

2. Significant Accounting Policies

The statement of revenue and expenses are prepared in accordance with Canadian public sector accounting standards.

(a) Basis of presentation:

These statements of revenue and expenses present the results of operations of the Winnipeg Police Service as if it has been accounted for on a stand-alone basis. Management has extracted the information used to prepare this statement of revenue and expenses from the consolidated financial statements of The City of Winnipeg.

This statement of revenue and expenses is not necessarily indicative of the results that would have been attained if the Winnipeg Police Service had been operated as a separate legal entity during the year presented.

The basis of accounting used in this statement of operations materially differs from Canadian public sector accounting standards because statements of financial position and cash flows are not included.

3. Related party transactions:

Type of charge	Category	2023 $	2022 $
Municipal Accommodations	Rent	10,295,533	9,536,198
City of Winnipeg - Corp Finance	Debt and finance	10,578,667	9,199,316
City of Winnipeg - Fleet Service	Fleet insurance/lease/fuel/carbon tax	5,128,809	5,217,277
City of Winnipeg - Corp Finance	Translation cost/neighbourhood watch	9,000	9,000
City of Winnipeg - Parking Authority	Parking rentals	177,063	171,651
City of Winnipeg - Corporate Services	Postage meter	23,217	26,679
City of Winnipeg - Business Tech.	Radio shop services	425,786	500,153
City of Winnipeg - Corporate Services	% of salary of occ. health nurse	202,814	211,100
Total		26,840,889	24,871,374

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2023

	2023 $	2022 $
SALARIES		
Salaries - permanent	215,305,621	208,531,255
Salaries - temporary	373,863	468,263
Statutory pay	-	18,290
Shift Premium	1,019,104	1,048,244
Acting pay	932,933	1,015,539
Long service pay	8,650	10,200
Overtime	7,699,576	7,774,098
Standby pay	595,493	576,094
Furlough recoveries - permanent	(215,259)	(181,335)
BENEFITS		
Civic pension	18,944,197	42,544,310
Grant transfers	14,965	26,212
Canada pension	7,560,331	6,946,809
Group insurance	358,386	342,413
Employment insurance	2,664,766	2,602,828
Payroll costs	1,624,753	1,355,124
Medical expenses	556,244	469,027
Pension awards	45,130	108,918
Fatality pension premium	640,700	628,137
Interest and administration	842,367	692,043
Sick leave and severance pay	2,625,044	1,271,235
Vacation/overtime cashout	1,297,598	773,536
Employer paid benefits	3,028,747	2,779,035
TOTAL SALARIES AND BENEFITS	265,923,209	279,800,275

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2023

	2023 $	2022 $
SERVICES		
Professional and consultant services	1,379,064	659,328
Non-professional services	7,624,607	6,714,597
Taxi services	36,653	32,149
Freight and messenger services	54,375	60,382
Allocated department costs	9,000	9,000
Auto allowance	1,829	1,743
Light and power	31,365	20,925
Real property contracts - construction and maintenance	282,300	236,905
Office equipment maintenance	1,999,843	2,309,901
Vehicle maintenance	96,637	271,809
Towing services	13,014	16,443
Cleaning and laundry	46,805	40,298
Other equipment servicing	708,738	1,093,004
Printing, binding, photocopying	101,914	67,695
Telephone-regular desk set	301,538	317,287
Grant transfers	262,369	256,433
Telephone-alarm systems	21,714	5,762
Data comm DSL	286,602	360,292
Advertising	248,955	288,151
Insurance and licenses-auto	155,514	194,402
Fleet insurance	1,413,311	1,279,907
Drivers' licenses	21,223	29,890
Certificates, permits, licenses	20,790	33,520
Hauling expense	30,874	31,875
Rentals	276,365	261,480
Fleet capital lease	2,014,448	2,013,580
Equipment rental-external	302,458	305,902
Parking space rental	177,063	171,651
Meal expense	8,384	8,770
Luncheons, receptions & events	74,494	51,898
Membership fees	70,083	55,551
Postage	23,217	26,679
Training, workshops and tuition	510,198	403,927
Conferences	30,630	12,815
Conferences involving travel	301,933	190,026
Training/workshops with travel	698,237	508,180
Travel-city business	80,141	36,572
	19,716,686	18,378,729

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2023

	2023 $	2022 $
MATERIALS, PARTS AND SUPPLIES		
Photographic supplies	8,186	17,347
Stationery and office supplies	183,426	161,946
Periodicals and subscriptions	64,324	59,665
Computer software	392,669	807,818
Medical, dental & lab supplies	108,438	151,998
Animal food and supplies	11,359	15,094
Cleaning supplies	106,658	86,519
Other operating supplies	1,151,133	1,055,286
Small tools	6,551	7,854
Uniforms & protective clothing	883,819	675,600
Uniforms/clothing other	1,138,013	1,275,971
Motive fuels and lubricants	349,891	424,112
Fleet fuel	1,538,221	1,790,839
Carbon tax	162,829	132,951
Grant transfers	964,248	847,329
Clothing allowance	409,123	382,999
Inventory adjustment	22,974	14,192
	7,501,860	7,907,520
ASSETS AND PURCHASES		
Motive equipment	12,886	175,648
Elec, light and comm equipment	40,306	31,866
Office equipment	9,695	25,950
Other equipment	2,592,091	1,777,707
Computer hardware	816,618	846,871
Office furniture	353,459	89,030
Books	10,954	5,686
Other Personal Property	17,956	-
	3,853,965	2,952,758

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2023

	2023 $	2022 $
TOTAL DEBT AND FINANCES		
Interest	6,753,852	6,412,248
Principal	2,313,936	1,985,244
Internal financing	1,098,348	543,168
Letter of credit fees	21,946	11,160
Debenture issue expense	255,026	136,056
Credit card commission	135,558	111,440
	10,578,667	9,199,316
TOTAL GRANTS		
Grants-cash	36,225	52,033
Claims-vehicles	301,683	243,826
Claims	54,883	54,539
	392,791	350,398
TRANSFERS TO OTHER FUNDS		
Tsf to general capital fund	-	293,000
Tsf to (from) insurance reserve	(146,317)	(112,419)
Tsf to civic accommodations (Note 3)	10,295,533	9,536,198
Inter-Dept tsf to GRF - BTS (Note 3)	425,786	500,153
Inter-Dept tsf to GRF - HRPS (Note 3)	202,814	211,100
Purchasing card rebate	(21,823)	(17,640)
	10,755,992	10,410,392
Total Expenses	318,723,170	328,999,388

Winnipeg Police Board

Winnipeg