Agenda – Council – November 21, 2024

Report – Standing Policy Committee on Community Services – November 4, 2024

Item No. 5 Recreation and Leisure Infrastructure Funding Distribution Update

STANDING COMMITTEE RECOMMENDATION:

On November 13, 2024, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Community Services and submitted the following to Council:

1. That this report be received as information.

2. That the Public Service provide the next Recreation Strategy eight-year running report in Q4 2026.

3. That the Proper Officers of the City be authorized to do all that is necessary to implement the intent of the foregoing.

Agenda – Council – November 21, 2024

Report – Standing Policy Committee on Community Services – November 4, 2024

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On November 13, 2024, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Community Services and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On November 4, 2024, the Standing Policy Committee on Community Services concurred in the recommendation of the Winnipeg Public Service and submitted the matter to the Executive Policy Committee and Council.

ADMINISTRATIVE REPORT

Title: Recreation and Leisure Infrastructure Funding Distribution Update

Critical Path: Standing Policy Committee on Community Services – Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
S. Sawatzky	C. Fernandes	T. Graham	S. Armbruster, Interim CAO

EXECUTIVE SUMMARY

The Winnipeg Recreation Strategy was adopted on May 26, 2022. This long-term strategic plan guides the City's recreation facility investment and service delivery. The Recreation Strategy defines service levels and seeks to change facilities and or services to meet the needs of the community. The Strategy identifies areas for investment and renewal. This is to help us move towards an equitable, adaptable, sustainable, and climate-resilient system. One that supports the lifelong participation, health, and well-being of residents.

The Public Service was directed to report every two years once the Recreation Strategy was adopted (starting in 2024). The funding allocated towards recreation and leisure infrastructure from the previous eight years was to be included. The Public Service was also asked to identify if any of the funding was provided through external grants or other government-funded programs.

Since 2017, the total investment in civic recreation assets is $250,091,598. The total amount includes $55,777,531 from the Government of Canada, $96,025,853 from the Province of Manitoba, and $98,288,214 in City of Winnipeg funding.

RECOMMENDATIONS

1. That this report be received as information.

2. That the Public Service provide the next Recreation Strategy eight-year running report in Q4 2026.

3. That the Proper Officers of the City be authorized to do all that is necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

At its May 26, 2022, meeting, Council directed the Public Service to “report every two years on the eight-year running total of money distributed on a ward/regional basis to ensure we are building the leisure infrastructure of the city and including federal, provincial, or other money leveraged.”

IMPLICATIONS OF THE RECOMMENDATIONS

There are no implications to receiving this report as information

HISTORY/DISCUSSION

Adopted in 2022, The Winnipeg Recreation Strategy is a long-term strategic plan designed to guide investment and decisions on recreation services over the next 25 years. The Recreation Strategy is designed to transform service and work to ensure that new and refurbished facilities are more welcoming, accessible and inclusive for all Winnipeggers.

The Recreation Strategy addresses a variety of assets that enable the provision of programs and services to the citizens of Winnipeg. The inventory currently includes:

- 11 indoor pools;
- 8 outdoor pools;
- 34 indoor ice sheets with 12 located in City-operated arenas;
- 7 neighbourhood recreation and leisure centres;
- 63 community centres with 81 locations and 130+ outdoor rinks;
- 27 spray pads, and 71 wading pools. The number of spray pad and wading pool assets will change as a result of ongoing projects and the upcoming Spray Pad Investment Program.

Nearly 60 percent of Winnipeg’s recreation infrastructure is over 55 years old. Functional limitations and poor facility condition are an increasing concern as many facilities approach their end of useful life, requiring significant renewals and upgrades in order to maintain service.

The Recreation Strategy is based on a facility hierarchy that provides service at four geographic scales: city-wide, regional, community, and neighbourhood. Together, the facilities operating at all scales, provide a network of facilities and amenities to support recreation service delivery across all areas of the city. However, the city’s existing recreation facilities are not geographically distributed in a consistent fashion across the city, resulting in areas where access may exceed the service targets while other areas may have service gaps. Winnipeg has also seen considerable growth resulting in service gaps and growing demand for new recreation facilities and services.

Over the last eight years, from 2017 to 2024, the total capital funding allocated to City recreation and leisure infrastructure amounted to $250,091,598 which included $55,777,531 from the Government of Canada, $96,025,853 from the Province of Manitoba, and $98,288,214 by the City of Winnipeg.

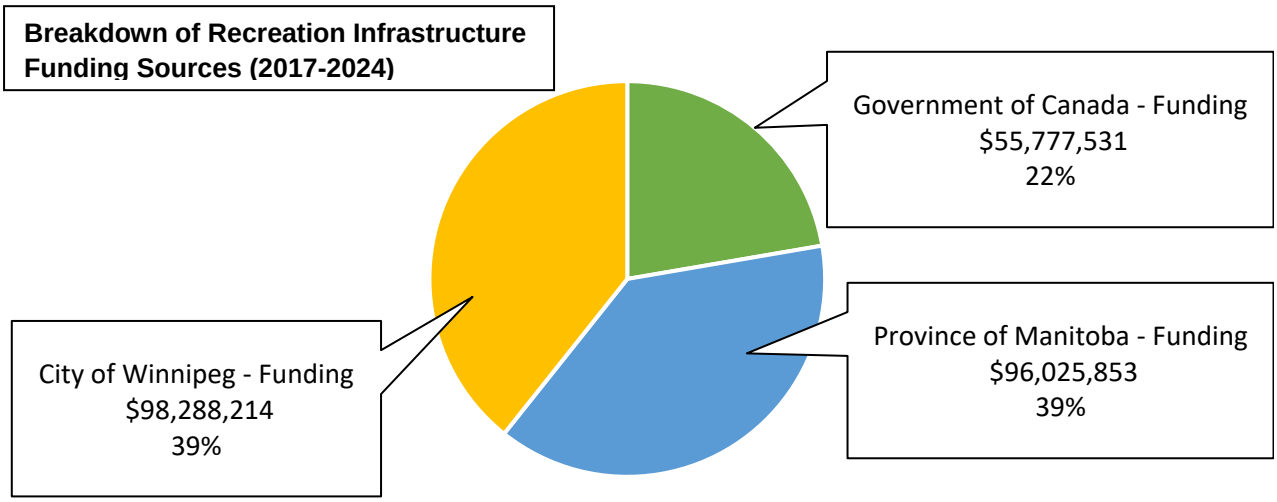

Table 1 – Recreation Infrastructure Funding by Source and Year

Recreation Infrastructure Funding by Source & Year									
	2017	2018	2019	2020	2021	2022	2023	2024	Total
Government of Canada - Funding	$ 2,025,531	$2,400,000	$ 6,359,000	$ -	$ 9,788,000	$ 34,750,000	$ -	$ 455,000	$ 55,777,531
Province of Manitoba - Funding	$ 2,532,584	$ -	$ -	$ -	$31,268,269	$ 49,765,000	$12,460,000	$ -	$ 96,025,853
City of Winnipeg - Funding	$15,423,228	$1,215,553	$ 5,666,669	$9,668,964	$11,615,188	$ 47,782,005	$ 4,093,043	$2,823,564	$ 98,288,214
Total	**$19,981,343**	**$3,615,553**	**$12,025,669**	**$9,668,964**	**$52,671,457**	**$ 132,297,005**	**$16,553,043**	**$3,278,564**	**$250,091,598**

The investment in recreation and leisure infrastructure across the five City Community Committees for the period of 2017 to 2024 is as follows:

Table 2 – Recreation Infrastructure Funding by Community Committee

Recreation Infrastructure Funding by Community Committee									
	2017	2018	2019	2020	2021	2022	2023	2024	Total
Assiniboia	$ 5,518,884	$2,515,303	$ 3,462,652	$6,025,968	$17,915,820	$ 112,311,007	$ 534,142	$ 962,892	$ 149,246,668
City Centre	$ 1,748,069	$ 107,405	$ 3,724,000	$ 334,517	$ 3,859,851	$ 2,761,164	$ 8,437,834	$ 228,272	$ 21,201,112
East Kildonan - Transcona	$ 333,511	$ 73,355	$ 450,426	$ 361,621	$ 410,588	$ 137,110	$ 2,376,661	$ 31,607	$ 4,174,879
Lord Selkirk West Kildonan	$10,460,971	$ 132,428	$ 2,355,527	$ 669,553	$17,845,246	$ 3,282,615	$ 891,396	$ 261,992	$ 35,899,728
Riel	$ 443,984	$ 207,051	$ 672,902	$2,277,305	$10,639,952	$ 1,805,109	$ 463,010	$ 350,000	$ 16,859,313
Various - Non-Specified*	$ 1,475,924	$ 580,011	$ 1,360,162	$ -	$ 2,000,000	$ 12,000,000	$ 3,850,000	$1,443,801	$ 22,709,898
Total	$19,981,343	$3,615,553	$12,025,669	$9,668,964	$52,671,457	$ 132,297,005	$16,553,043	$3,278,564	$ 250,091,598

** Various Non-Specified investments includes non-ward specific allocations, i.e. Land Dedication Reserve, indoor arenas both City operated and Community Centre operated, capital maintenance at indoor/outdoor pools, recreation and leisure centres, and available funds for future intakes of the Community Centre Renovation Grant Program.*

The largest financial investments in recreation and leisure infrastructure projects over the course of 2017-2024 are noted below:

Table 3 – Largest Recreation Infrastructure Investments Over 8-Year Reporting Period

Largest Recreation Infrastructure Investments Over 8-Year Reporting Period									
	Year	Project Description	Asset Type	Ward	Community Committee	Total Amount	Province of Manitoba Funding	Government of Canada Funding	City of Winnipeg Funding
1	2017	Seven Oaks Renewal Plan	Indoor Aquatic and Recreation Centre	Old Kildonan	Lord Selkirk West Kildonan	$ 7,961,914	$ 1,403,576	$ 500,000	$ 6,058,338
2	2017	South Winnipeg Recreation Campus - Land	Regional Aquatic & Recreation Complex	Waverly West	Assiniboia	$ 4,114,000	-	$ -	$ 4,114,000
3	2020	St. James Civic Centre Renewal	Indoor Aquatic and Recreation Centre	St. James	Assiniboia	$ 4,150,000	-	$ -	$ 4,150,000
4	2021	St. James Civic Centre - Expansion	Indoor Aquatic and Recreation Centre	St. James	Assiniboia	$ 17,006,000	$ 4,406,000	$ 5,288,000	$ 7,312,000
5	2021	Old Ex Arena and Site Redevelopment	Neighbourhood Recreation and Leisure Centre	Mynarski	Lord Selkirk West Kildonan	$ 14,100,000	$ 14,100,000	$ -	-
6	2021	Boni-Vital Pool - Preliminary Design and Construction	Indoor Aquatic and Recreation Centre	St. Boniface	Riel	$ 9,882,269	$ 4,522,269	$ 4,500,000	$ 860,000
7	2021	Indoor Pools Renewal - Seven Oaks	Indoor Aquatic and Recreation Centre	Old Kildonan	Lord Selkirk West Kildonan	$ 3,500,000	$ 3,500,000	$ -	-
8	2022	South Winnipeg Recreation Campus	Regional Aquatic & Recreation Complex	Waverly West	Assiniboia	$ 107,400,000	$ 31,190,000	$ 31,650,000	$ 44,560,000
9	2022	Arena Renewal Program *	Arenas	Various – Non-Specified	Various - Non-Specified	$ 8,000,000*	$ 8,000,000	$ -	-
10	2022	Indoor Pools Renewal - St. James-Assiniboia	Indoor Aquatic and Recreation Centre	St. James	Assiniboia	$ 3,500,000	$ 3,500,000	$ -	-
11	2023	Indoor Pools Renewal - Pan Am	Indoor Aquatic and Recreation Centre	River Heights - Fort Garry	City Centre	$ 6,000,000	$ 6,000,000	$ -	-

**Includes allocations to Community Centre Operated Indoor Arenas, with specific amounts to be determined.*

Further information on funding allocated by recreation asset type can be found in Appendix A.

Appendix B contains a detailed breakdown of all recreation infrastructure projects from 2017-2024.

The next biennial Public Service report providing information on the funding distribution towards recreation and leisure infrastructure will be brought forward in 2026.

FINANCIAL IMPACT

Recreation and Leisure Infrastructure Funding Distribution Update

Financial Impact Statement **Date:** September 20, 2024

Project Name: Recreation and Leisure Infrastructure Funding Distribution Update

COMMENTS:

There are no financial implications associated with the recommendations in ths report. The report is to be received as information.

Ryad Ali CPA, CGA - Sept 20/24 on behalf of Ozzy Garrett
Ozzy Garrett CPA, CGA
Manager of Finance
Community Services Department

CONSULTATION

This Report has been prepared in consultation with: n/a

OURWINNIPEG POLICY ALIGNMENT

The information in this report is consistent with OurWinnipeg 2045 Goals and Policy Direction:

Leadership and Good Governance: 1.4 Integrated Knowledge and Resources
Coordinate inter-departmental systems, project and resources, making the best use of internal and external expertise to better understand service needs, find the most appropriate solutions, optimize resources, and maximize community outcomes.

Economic Prosperity: 3.16 Optimize Facility Access
Maximize the use of existing municipal assets to promote recreation, community development, and social interaction, while optimizing equitable access, infrastructure reinvestments, service delivery methods and resource management.

Good Health and Well Being: 4.8 Building Safety
Enforce compliance with building codes and property maintenance standards, to ensure housing quality, safe building occupancy, and extended building lifecycles.

Good Health and Well-Being: 4.9 Inclusive Public Places
Provide and promote the amenities, and the design and maintenance standards, necessary to ensure accessible, safe and sanitary conditions in gathering spaces frequented by the public.

Good Health and Well-Being: 4.11 Equitable Service Access
Prioritize equitable access to recreation and parks systems, services, and infrastructure, in order to: enable active living; connect people and nature; create supportive environments; build community capacity; and achieve desired health outcomes, with a focus on children and youth.

Social Equity: 5.1 Equitable Service Access
Provide municipal services through an age-friendly lens that promotes equitable access for all, with a focus on the youngest, oldest, and systemically disadvantaged members of the community.

Social Equity: 5.7 Community Cohesion
Promote opportunities for life-long learning and cross-cultural, inter-generational relationship-building, as a means of preventing social isolation, discrimination and racism.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

Strategic Opportunity #5: Low Carbon and Energy Efficient Buildings
Direction 5.1 Increase Energy Performance of Existing Buildings

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Goal 6: All City Services are Equitable, Inclusive and Accessible

SUBMITTED BY

Department: Community Services
Division: Asset Management Office
Prepared by: P. Skutnik and S. Sawatzky
Date: September 20, 2024
File No: CMS-2024-11

Attachments:

Appendix A – Recreation Infrastructure Funding Allocated by Asset Type

Appendix B – Recreation Infrastructure Projects (2017-2024)