Minutes – Council – January 29, 2025

Minute No. 82
Report – Executive Policy Committee – January 24, 2025

Item No. 1 Executive Policy Committee – Final Recommendation – Preliminary 2025 Budget Update

COUNCIL DECISION:

Council adopted the following:

1. That the following recommendations with respect to the 2025 Preliminary Operating Budget be approved by Council:

   A. That the 2025 Preliminary Operating Budget, including the budget for reserves, be reviewed and approved by Council; and

   B. That the City's mill rate be decreased from 13.352 to 12.920 for 2025, for the purpose of raising revenue as required for the annual operating budget and that Council enact a Real and Personal Property Municipal Tax Rate By-law for 2025 for this purpose in accordance with subsection 334(1) of The City of Winnipeg Charter.

   Notes: i. This mill rate of 12.920 in 2025 includes a 5.95% property tax increase. The income generated by this 2025 increase will be dedicated as follows:

      a. 2.00% property tax increase dedicated to the renewal of local and regional streets, lanes, sidewalks and bridges as well as road safety improvement program, pedestrian and cycling program and tree replacement and preservation on road renewal projects;

      b. 1.50*% property tax increase dedicated to the tax-supported operating budget, which includes 0.33% previously dedicated to Transit Infrastructure Reserve (that will now fund Transit operations).*

      c. 2.45% increase dedicated to the following:

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COUNCIL DECISION (continued):

(in millions of $)	2025	2026	2027
Police Service - reduce expenditure management	1.930	1.000	1.000
Spring clean-up, and snow and ice control	4.000	4.000	4.000
Fire Paramedic Service – increased Workers Compensation Board (WCB) charges	3.000	3.000	3.000
Transit – increased WCB charges	2.200	2.200	2.200
Police Service – frontline staffing (36 officers + 1 support staff – staggered start in 2025 and 2026)	0.630	3.570	4.720
Transit fare revenue shortfall	4.000	1.370	0.320
Dangerous Debris Clean-up in City Parks	0.060	0.060	0.060
Poverty Reduction – youth programming in high needs neighbourhoods	1.000	1.000	1.000
Community Safety Team – additional FTEs for Transit buses (8 in 2025 prorated to start in April, 1 in 2026, 6 in 2027, total additional 15 FTEs)	0.750	1.900	2.900
TOTAL INVESTMENT	**17.570**	**18.100**	**19.200**

ii. 2026 balanced operating budgets also assume 2.00% property tax increase dedicated to roads and 1.50% increase dedicated to operations.

iii. 2027 balanced operating budget assumes the entire 3.50% property tax increase is dedicated to tax supported operations. Roads capital budget will be funded with Provincial Strategic Infrastructure basket funding.

C. i. That the City's business tax rate remains at 4.84% in 2025 and that Council enact a Business Tax Rate By-law for 2025 for this purpose in accordance with subsection 334(1) of The City of Winnipeg Charter;

ii. That Council enact a Small Business Tax Credit By-law for 2025 under subsection 219(2) of The City of Winnipeg Charter, which will provide a tax credit in the amount of all municipal business taxes owed for taxable businesses occupying property with an annual rental value of $47,500 or less in 2025.

Report – Executive Policy Committee – January 24, 2025

COUNCIL DECISION (continued):

D. That the Community Development Division of the Office of the Chief Administrative Officer work with area Councillors in the high needs areas, as identified in the updated version of the Council approved high needs map, to identify and collaborate with existing organizations and service providers to determine what programming could be provided, hours of programming and cost of programming and report back to the Executive Policy Committee in 90 days with a recommendation on granting the $1 million allocated to fund youth programming in high needs neighbourhoods.

E. That the Parks Division of the Public Works Department be directed to use the $60,000 noted in Recommendation 1.B.i. to fund the proactive clean-up of dangerous debris in City of Winnipeg Parks through the following:

i. Crew of 2 seasonal staff including a vehicle for approximately 7 months of the year (April – October);

ii. Proactively investigate 16 high risk parks in the downtown area, in consultation with affected area Councillors, on a rotating basis every 2 to 4 days with the parks to be identified from Appendix 1 of the Report of the Standing Policy Committee on Community Services dated November 4, 2024 titled "Proactive Cleanup of Needle Debris and Weapons in City Parks";

Note: $60,000 is currently budgeted in the Office of the Chief Administrative Officer and will be transferred to the Parks Division of the Public Works Department in the adopted budget.

F. That the Public Service be directed to provide an interim verbal report on the progress of the cleanups outlined in Recommendation "E" at the May 2025 and July 2025 meetings of the Executive Policy Committee and provide a written report back at the November, 2025 meeting of the Executive Policy Committee of the outcomes and how much dangerous debris was collected.

G. That the Province of Manitoba and/or Winnipeg Regional Health Authority be requested to take responsibility for the collection of disposed needles within the City of Winnipeg that were distributed by them or their partners and consider a needle exchange program that encourages a value being placed on returned needles.

Report – Executive Policy Committee – January 24, 2025

COUNCIL DECISION (continued):

H. That the newly announced funds for municipalities by the Province of Manitoba (One Manitoba Growth Revenue Fund), estimated to be approximately $7.5 million annually for the City of Winnipeg, be allocated to the Financial Stabilization Reserve in 2025 to help manage risks at year-end.

I. That the Public Service be directed to continue and renew Continuous Improvement activities to identify efficiencies, control expenses, augment existing processes, improve customer service and / or generate additional revenue; and that the result of the Continuous Improvement activities be included in an annual report to the appropriate committee of Council on or before December 31st of each year. Cost savings initiatives include:

	2025	2026	2027
Corporate Efficiencies	$26,100,000	$30,212,000	$30,526,000
Police Efficiencies	5,070,000	6,000,000	6,000,000
Fleet Efficiencies	500,000	1,500,000	1,500,000
Sub-total Expenditure Management / Efficiencies	$31,670,000	$37,712,000	$38,026,000
Vacancy management	20,462,629	20,799,951	20,937,395
Total	**$52,132,629**	**$58,511,951**	**$58,963,395**

J. That Public Service, in light of not meeting the minimum threshold of the Financial Stabilization Reserve (FSR) and persistent cost pressures, some of which are noted below and also provided in detail in Attachment 2:

- Structural Deficit: Reliance on the FSR masks deeper structural issues in budgeting, such as recurring over-expenditures in key departments (e.g., Fire Paramedic Service, Public Works, Police Service);

- Revenue Reliability: Delays in implementing new revenue streams (e.g., 911 levy) and lower-than-expected revenues highlight the need for diversified and dependable revenue sources;

- Expenditure Management: Departments like the Fire Paramedic Services, Public Works, Transit and Fleet Management SOA need stronger tools to meet fiscal targets and manage overtime costs effectively;

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COUNCIL DECISION (continued):

be directed with the following actions:

i. Conduct a comprehensive review of high-cost departments to identify areas for efficiency improvements;

ii. Develop a replenishment plan for the Financial Stabilization Reserve, ensuring compliance with council-mandated minimums;

iii. Address systemic issues such as fare evasion, and overtime costs through targeted programs or policy changes;

iv. Collaborate with the Workers Compensation Board (WCB) of Manitoba to review and identify the City of Winnipeg's WCB claims, specifically for Winnipeg Transit and Winnipeg Fire Paramedic Service, to determine how claims can be reduced through improving workplace safety or other improvements to ensure healthy employees and control costs;

v. Strengthen budget forecasting and introduce contingency plans to mitigate risks from unexpected expenditures (e.g., extreme weather events);

vi. All of the above be referred to the 2026 Budget Update process.

K. That the sources of funding for the Financial Stabilization Reserve be amended to include transfer of surplus amount from any fund (operating or reserve).

L. That, in order to balance 2025 to 2027 Operating Budget, Council approve the following transfers between the Financial Stabilization Reserve Fund and the General Revenue Fund as noted below:

	2025	2026	2027	3-year Total
Transfer (to)/ from Financial Stabilization Reserve (FSR)	($0.4 million)	$18.1 million	($17.7 million)	$0.0

M. That Council direct Winnipeg Transit to fully restore service levels from 94% to 100% by June 29, 2025 to align with the launch of the Primary Transit Network Service Plan.

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COUNCIL DECISION (continued):

N. That the 6% Accommodation Tax rate be apportioned to provide 1% to tax supported operations and that the remaining 5% be distributed as follows:

i. That a grant be provided annually to Economic Development Winnipeg in an amount equal to the greater of $2 million or 35% of the annual Accommodation Tax revenue up to a maximum of $3.85 million, excluding accommodation tax revenue generated from short-term rentals;

ii. That any remainder of this 35% allocation, net of the above grant, be transferred to the General Revenue Fund (GRF) to offset the cost of City beautification services including landscaping, litter collection and street cleaning or City funded public safety and beautification services;

iii. That up to 37.5% of the annual accommodation tax revenue, excluding accommodation tax revenue generated from short-term rentals, be set aside within the Destination Marketing Reserve Fund to fund future capital works for the Winnipeg Convention Centre.

Note: All other previously approved terms and conditions for the accommodation tax revenue, recorded in the Destination Marketing Reserve Fund, remain unchanged.

O. That Council approve the establishment of a Housing Accelerator Fund Reserve for the purposes of administering funds related to the Housing Accelerator Fund (HAF) Program with the following terms of reference:

i. Purpose: The HAF Grant Program will create more supply of housing at an accelerated pace and enhance certainty in the approvals and building process, while also supporting the following priorities:

- Supporting the development of complete communities that are walkable, consisting of appropriate residential density and a diverse mix of land uses, providing access to a wide variety of amenities and services through public and active transportation;

- Supporting the development of affordable, inclusive, equitable and diverse communities that encourage clear pathways to achieving greater socio-economic inclusion largely achieved through the equitable provision of housing across the entire housing spectrum;

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COUNCIL DECISION (continued):

- Supporting the development of low-carbon and climate-resilient communities.

ii. Fund Manager: Chief Administrative Officer.

iii. Investment strategy: Investment of the reserve funds will be consistent with the approved City of Winnipeg Investment Policy.

iv. Funding formula: This reserve is funded by the federal government through the Canada Mortgage and Housing Corporation. A total allocation of $122.4 million had been approved for the City of Winnipeg. Winnipeg's allocation is based on achieving building permit approvals for an additional 3,166 net new housing units over the next three years (2024, 2025 and 2026). The HAF funding will be provided to the City in four equal annual installments of $30.6 million which started in December 2023.

P. That Council approve transfers between funds, including reserve funds, outlined in the 2025 Operating Budget (Appendix 4 Transfers from/to the General Revenue Fund) to take place in 2025, subject to the following conditions on transfers from reserve funds:

i. The Chief Financial Officer must first certify that the amount remaining in each reserve fund after the transfer is greater than the amount required for the purpose for which the fund was established; and

ii. The fund must not enter into a deficit position as a result of the transfer.

Q. That Council require that prior to the payment of grants exceeding $25,000 approved in the 2025 operating budget, the City enter into, execute and deliver a grant agreement with each grant recipient, and the Chief Financial Officer be authorized to negotiate and approve the terms and conditions of each grant agreement in accordance with the budgetary approval and such other terms and conditions deemed necessary by the City Solicitor/Director of Legal Services to protect the interests of the City.

R. That the 2025 grants and grant delegations as set out in the Listing of Grants/Payments in Appendix 2 Listing of Grants/Payments be approved.

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COUNCIL DECISION (continued):

S. That, in order to leverage bulk discounts, achieve operational efficiencies, align procurement efforts, and utilize public sector buying groups, the Public Service:

   i. explore collaboration with the Province of Manitoba and Manitoba Hydro, related to fleet acquisitions and rentals; and/or

   ii. explore bulk buying, public procurement options, and public sector buying groups; and

   iii. report back in 210 days to the appropriate committee of Council on options including adapting policy for Council approval, implementation of administrative standard, and identify any cost saving measures/efficiencies that could be achieved.

T. That Council approve the increase of the per-square metre fee for Boulevard Cuts (minimum 4 square metres) to $55.00 ($45.00 in 2024).

U. That Council enact amendments to the Tax Certificate Fees By-law No. 53/2015 to:

   i. Increase the fee for the making and mailing of a paper tax certificate to $68.00 ($65.00 in 2024); and

   ii. Increase the fee for the electronic making out and mailing of a tax certificate requested electronically to $53.00 ($51.00 in 2024).

   Note: the above noted fees are exclusive of fees charged and collected on behalf of the LDRC.

V. That Council enact amendments to the Advertising Signs Business Tax By-law No. 6298/96 to maintain the fee for a licence in lieu of business tax at

   i. $32.00 ($30.00 in 2024) per square foot of the face of each digital sign; and

   ii. $3.70 ($3.50 in 2024) per square foot of the face of each advertising sign that is not a digital sign.

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COUNCIL DECISION (continued):

W. That Council enact amendments to the Mobile Home Licence By-law No. 821/74 to increase the monthly License Fees for Mobile Homes listed in Schedule A: First 400 square feet or portion thereof to $19.80 ($19.10 in 2024); and each additional 100 square feet or portion thereof to $4.90 ($4.75 in 2024).

X. That Council establish the following fees:

i. For filing an Appeal of a Tax Order Appeal of an Order to Cease Business Operations: $250.00;

ii. Appeal of an Order to Remedy Non-Compliance with Accommodation Tax By-law: $250.00;

iii. Waste Diversion for multi-unit properties at a rate of $.1260 per day (currently estimated at $46.00 per year) per unit, effective April 1, 2025.

Note: Multi-unit property means a building, or portion of a building with eight or greater dwelling units, including a building or portion thereof that is used as an assisted living facility.

Y. That prior years' tax supported cash to capital of $961,770 and frontage levy of $2,867,567, generated due to capital projects being completed for less than the budget amount (identified in Appendix 5A), be used to reduce the transfer to the General Revenue Fund in the 2025 tax supported budget.

Z. That to reduce deficit risks, that any additional, unbudgeted and unallocated revenue received from inter-governmental transfers or other similar sources in 2025, that is not earmarked for any specific incremental purpose, shall be dedicated to meet 2025 Corporate efficiency targets.

AA. That Winnipeg Transit be directed to

i. use approved funding, starting in the 2027 Transit Buses capital program, for the purchase of diesel buses. This will not impact the funding dedicated for Investing in Canada Infrastructure Program (ICIP);

Report – Executive Policy Committee – January 24, 2025

COUNCIL DECISION (continued):

ii. report back to Standing Policy Committee on Public Works within 180 days regarding the use of diesel buses, operational impact to the mix of diesel and zero-emission buses, bus fleet complement requirements, resourcing including FTEs, impact to the Winnipeg Transit Master Plan and the City's climate action initiative and targets.

BB. That the 2025 to 2027 grant to Ndinawemaaganag Endaawaad Inc. – Ndinawe's Programming (formerly Youth Resource Centre Recreation Program) be amended from $55,000 to $127,000 (increase of $72,000) and a corresponding reduction of $72,000 be reflected in Indigenous Languages of Manitoba – Activity-Based Programming to be consistent with 2024 grant as approved by Council on July 18, 2024.

CC. That an annual increase of $89,227 plus inflationary increase in 2026 and 2027, to the Winnipeg Humane Society (WHS) service purchase agreement amount be approved to be funded from Animal Services' accumulated surplus.

DD. That, with respect to the 24-Hour Mobile Outreach Services, the Public Service be directed to do the following:

i. That the funds allocated to Main Street Project Inc., Resource Assistance for Youth, Inc., and St. Boniface Street Links Inc. (the "Current Grants") be subject to the organization working in partnership with the City of Winnipeg to support and follow the Province of Manitoba's "Your Way Homes Strategy: A Plan to end Chronic Homelessness";

ii. That a Request for Proposal (RFP) be issued for these services from April 1, 2025 to December 31, 2027 with the condition that the successful organization(s) work in partnership with the City of Winnipeg to support and follow the Province of Manitoba's "Your Way Homes Strategy: A Plan to end Chronic Homelessness", and meet all conditions and requirements as outlined in the RFP;

iii. That in the event the RFP process and award of the RFP is not completed by March 31, 2025, that the Chief Administrative Officer be delegated authority to amend and extend the Current Grants until June 30, 2025 in order to ensure that there is no lapse in outreach services, using a portion of the $412,500 allocated to 24-Hour Mobile Outreach Services on page 331 of the 2025 Preliminary Budget.

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COUNCIL DECISION (continued):

EE. That the Downtown Community Safety Partnership (DCSP) be offered the vacant space at Millennium Library to provide its Community Outreach Advocacy Resource, as well as provide a satellite space for the other DCSP Teams, for an initial pilot project from April 1, 2025 to May 31, 2025 to allow DCSP to identify required resources and needs of the space, with the option to extend the use of the space to March 31, 2027.

FF. That authority be delegated to the Chief Administrative Officer to negotiate and approve the terms and conditions of a use agreement for the vacant space at the Millennium Library with the Downtown Community Safety Partnership and such other terms and conditions deemed necessary by the Director of Legal Services and City Solicitor to protect the interests of the City.

GG. That an additional $1 million be added to the Communities Fund operating budget in each of 2025, 2026 and 2027 resulting in an additional per ward allocation of about $66,666 per year.

HH. That Council direct the City Solicitor/Director of Legal Services to submit the necessary by-laws and policy amendments to implement the above recommendations directly to Council by way of a communication through the Office of the City Clerk.

2. That the following recommendations with respect to the 2025 Preliminary Capital Budget and 2026 to 2030 Five-Year Capital Forecast be approved by Council:

A. That the following be reviewed and approved by Council:

i. 2025 Preliminary Capital Budget; and

ii. 2026 to 2030 Five Year Capital Forecast.

B. That Council approve new capital borrowing authority of and enact a borrowing by-law in accordance with section 294 of The City of Winnipeg Charter for:

i. $73.906 million as per 2025 Capital Budget, excluding borrowing for Winnipeg Fleet Management Agency;

Report – Executive Policy Committee – January 24, 2025

COUNCIL DECISION (continued):

ii. $23.000 million as listed below.

Report To Council	Project	Amount
May 31, 2024	Community Services – South Winnipeg Recreational Complex	23,000,000

C. That Council approve annual long-term borrowing authority of $16.808 million in 2025 accordance with subsection 215(4) of the City of Winnipeg Charter with respect to Special Service Units, and an authorization be given to Winnipeg Fleet Management Agency to finance a portion of its operations through external sources, for the purpose of acquiring fleet assets, including from the City's bank, or from any other persons or corporations, including The City of Winnipeg Sinking Fund Trustees.

D. That Council approve the increase to Winnipeg Fleet Management Agency projected debt limit to $76.554 million (from $70.615 million in 2024).

E. That Council approve the following cash to capital contributions:

Year	$ Millions
2025	3.188 (budget)
2026	3.663 (forecast)
2027	3.663 (forecast)
2028	27.928 (forecast)
2029	25.958 (forecast)
2030	25.657 (forecast)

F. That Council approve all other transfers from prior years' surplus or authorizations, to and from reserves and other funds outlined in the 2025 Capital Budget (re-budgeted projects or projects with surpluses identified in Appendix D of the Supplement to the 2025 Budget), subject to the following conditions on transfers from reserve funds:

i. That the Chief Financial Officer must first certify that the amount remaining in each reserve fund after the transfer is greater than the amount required for the purpose for which the fund was established; and

ii. The fund must not enter into a deficit position as a result of the transfer.

Report – Executive Policy Committee – January 24, 2025

COUNCIL DECISION (continued):

G. Whereas the following expenditures authorized by the Expenditure before Budget Adoption By-law No. 8164/2002 – do not exceed 30% of the expenditures estimated in the capital budget for 2024, that Council authorize expenditures on the following projects in 2025 or prior to the adoption of the 2026 capital budget as a first charge against the General Capital Fund, in accordance with subsection 288(2) of The City of Winnipeg Charter to facilitate timely work on the projects:

i. Up to $69.416 million for various road infrastructure projects (Attachment 1);

ii. Up to $4.125 million for Wheelchair Securements Retro-fit;

iii. Up to $45.000 million for Transit Buses;

iv. Up to $336,000 for St. Boniface Outdoor Aquatic Facility; and

v. Up to $20.000 million for the Lagimodiere Twin Overpasses Rehabilitation (Concordia Avenue & CPR Keewatin).

H. That the capital funding for the Animal Hospital included in the Assiniboine Park Conservancy – Infrastructure and Sustainability capital program (page 103 of the Supplement to the 2025 Preliminary Budget) be corrected to $2 million per year for 2025 to 2027 (instead of $2.5 million), which is the City's share of the estimated project cost (30% of $20 million).

Notes:

i. The remainder of the project funding will come from other levels of government and private donors.

ii. 2025 to 2027 capital program is $7.9 million per year and with the adjustment above, will leave $5.9 million for other infrastructure needs. $5.9 million is consistent with 2024 capital program.

Report – Executive Policy Committee – January 24, 2025

COUNCIL DECISION (continued):

I. i. That a new capital project be created for the Arlington Street Bridge project estimated at $22 million in 2025 Capital Budget to be funded by Canada Community Building Fund for $2 million and External Debt for $20 million (as per attached detail sheet) for the:

a. demolition or decommissioning of the existing bridge estimated at $17 million;

b. initial detailed design/engineering work estimated at $5 million;

ii. That the remaining construction cost estimates and updated timelines for the Arlington Bridge project be referred to the 2026 Capital Budget process.

iii. That the debt and finance charges of $190,000 in 2025, $700,000 in 2026 and $1.259 million in 2027 for the Arlington Street Bridge Demolition and Detailed Design project be included in the operating budget and funded as follows:

Debt and finance charges	**2025**	**2026**	**2027**	**Beyond 2027**
Bridge repairs and maintenance operating budget account	$190,000	$500,000	$500,000	$500,000
Local Street Reserves (based on available 2026 ending balance)		200,000	50,000	
Regional Street Reserves (based on available 2027 ending balance)			100,000	
Operating budget referral to the 2026 budget process			609,000	958,000
Total Debt and Finance Charges	**$190,000**	**$700,000**	**$1,259,000**	**$1,458,000**

iv. That the remaining unfunded debt and finance charges starting in 2027 (as noted on the table above) be referred to the 2026 budget update process.

Report – Executive Policy Committee – January 24, 2025

COUNCIL DECISION (continued):

J. That a one-time grant of $200,000 to CentreVenture Development Corporation, to be funded from the CentrePlan 2050 – Infrastructure Capital project (page 177 of the Supplement to the 2025 Preliminary Budget), be approved for the interim activation of Graham Avenue; specifically, to support the physical installation of temporary elements including, but not limited to, decorative street painting, moveable planters, seating, picnic tables, and decorative lighting.

K. That Council direct the City Solicitor/Director of Legal Services to submit the necessary by-laws and policy amendments to implement the above recommendations directly to Council by way of communication through the Office of the City Clerk.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the foregoing.

Report – Executive Policy Committee – January 24, 2025

DECISION MAKING HISTORY:

Moved by His Worship Mayor Gillingham,
That the recommendation of the Executive Policy Committee be adopted.

In amendment,

Motion 1
Moved by Councillor Wyatt,
Seconded by Councillor Orlikow,

BE IT RESOLVED:

- That the City's proposed property tax increase of 5.95% be maintained in 2025;

- That the City's business tax rate is increased to 5.84% in 2025 and that Council enact a Business Tax Rate By-law for 2025 for this purpose in accordance with subsection 334(1) of The City of Winnipeg Charter, and that Council enact a Small Business Tax Credit By-law for 2025 under subsection 219(2) of The City of Winnipeg Charter, which will provide a tax credit in the amount of all municipal business taxes owed for taxable businesses occupying property with an annual rental value of $55,000 or less in 2025;to fund Council's Strategic Priorities Action Plan (SPAP).

- That Recommendation 1.B.ii. be deleted and replaced with the following:

  "1.B.ii. 2026 balanced operating budgets also assume a 2.00% property tax increase with 1% dedicated to the Local Street Renewal Reserve, 1% to the Regional Street Renewal Reserve and 3.75% increase, for a total property tax increase of 5.75% which shall fund both the City of Winnipeg Operating costs with at least 1% towards Council's Strategic Priorities Action Plan (SPAP) recommendations, for implementation."

In amendment,

Motion 2
Moved by Councillor Gilroy,
Seconded by Councillor Rollins,

BE IT RESOLVED THAT:
- That Recommendations 1.EE and 1.FF. be deleted and replaced with the following:

Report – Executive Policy Committee – January 24, 2025

DECISION MAKING HISTORY (continued):

"EE. That the $614,000.00 and 4.2 FTES required to fund the Community Connections Space at the Millennium Library be restored for 2025, to be funded by a portion of the grant to Economic Development Winnipeg funded from the 6% Accommodation Tax.

- That Recommendation 1.N.i. be deleted and replaced with the following:

  "i. That a grant be provided annually to Economic Development Winnipeg in an amount equal to the greater of $2 million or 35% of the annual Accommodation Tax revenue up to a maximum of $3.85 million, minus the $614,000.00 allocated to the Community Connections Space, excluding accommodation tax revenue generated from short-term rentals;"

- That the remaining recommendations be renumbered accordingly

Moved by Councillor Rollins,

That the matter be laid over to the Council meeting on February 27, 2025.

Councillor Wyatt called for the yeas and nays, which were as follows:

Yea:	Councillors Gilroy, Mayes, Orlikow, Rollins, Wyatt	5
Nay:	His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Lukes, Santos, Schreyer, Sharma	11

Lost

The amendment, Motion 2 moved by Councillor Gilroy and seconded by Councillor Rollins, was put.

His Worship Mayor Gillingham called for the yeas and nays, which were as follows:

Yea:	Councillors Gilroy, Mayes, Orlikow, Rollins, Schreyer, Wyatt	6
Nay:	His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Lukes, Santos, Sharma	10

Lost

Report – Executive Policy Committee – January 24, 2025

DECISION MAKING HISTORY (continued):

The amendment, Motion 1 moved by Councillor Wyatt and seconded by Councillor Orlikow, was put.

His Worship Mayor Gillingham called for the yeas and nays, which were as follows:

Yea:	Councillors Gilroy, Mayes, Orlikow, Wyatt	4
Nay:	His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Lukes, Rollins, Santos, Schreyer, Sharma	12

Lost

At the request of Councillor Wyatt and in accordance with Rule 20 of the Procedure By-law No. 50/2007, the Speaker advised that Recommendations 1, 2, 3, and 4 be voted on separately.

The motion for the adoption of Recommendations 1 was put.

Councillor Wyatt called for the yeas and nays which were as follows:

Yea:	His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Lukes, Santos, Schreyer, Sharma	11
Nay:	Councillors Gilroy, Mayes, Orlikow, Rollins, Wyatt	5

Carried

The motion for the adoption of Recommendations 2 was put.

Councillor Wyatt called for the yeas and nays which were as follows:

Yea:	His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Lukes, Santos, Sharma	10
Nay:	Councillors Gilroy, Mayes, Orlikow, Rollins, Schreyer, Wyatt	6

Carried

Report – Executive Policy Committee – January 24, 2025

DECISION MAKING HISTORY (continued):

The motion for the adoption of Recommendations 3 was put.

Councillor Wyatt called for the yeas and nays which were as follows:

Yea:	His Worship Mayor Gillingham, Councillors Allard, Browaty, Chambers, Dobson, Duncan, Eadie, Lukes, Santos, Sharma	10
Nay:	Councillors Gilroy, Mayes, Orlikow, Rollins, Schreyer, Wyatt	6
		Lost

Recommendation 3 was declared lost, due to not having achieved the required two thirds vote of Council.

The motion for the adoption of Recommendations 4 was put and declared carried.

The following persons submitted communications with respect to the matter:

- David Grant
- Mark Head
- Kate Kehler, Social Planning Council
- Chris Lorenc, Manitoba Heavy Construction Association

Report – Executive Policy Committee – January 24, 2025

DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On January 24, 2025, the Executive Policy Committee passed the following motion:

BE IT RESOLVED that the Preliminary 2025 Operating and Capital Budget tabled at the Executive Policy Committee on December 11, 2024 be approved and forwarded to Council with the following amendments:

OPERATING BUDGET:

- That Recommendation 1.E.ii. be amended by adding ", in consultation with affected area Councillors," immediately after "downtown area".

- That Recommendation 1.I. be deleted and replaced with the following:

  I. That the Public Service be directed to continue and renew Continuous Improvement activities to identify efficiencies, control expenses, augment existing processes, improve customer service and / or generate additional revenue; and that the result of the Continuous Improvement activities be included in an annual report to the appropriate committee of Council on or before December 31st of each year. Cost savings initiatives include:

	2025	2026	2027
Corporate Efficiencies	$26,100,000	$30,212,000	$30,526,000
Police Efficiencies	5,070,000	6,000,000	6,000,000
Fleet Efficiencies	500,000	1,500,000	1,500,000
Sub-total Expenditure Management / Efficiencies	$31,670,000	$37,712,000	$38,026,000
Vacancy management	20,462,629	20,799,951	20,937,395
Total	**$52,132,629**	**$58,511,951**	**$58,963,395**

- That Recommendations 1.AA. and 1.BB. be deleted in their entirety and recommendation 1.CC. be renumbered to 1.AA.;

Report – Executive Policy Committee – January 24, 2025

DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

- That the following new recommendations be added and the remaining recommendation be renumbered accordingly:

    BB. That the 2025 to 2027 grant to Ndinawemaaganag Endaawaad Inc. – Ndinawe's Programming (formerly Youth Resource Centre Recreation Program) be amended from $55,000 to $127,000 (increase of $72,000) and a corresponding reduction of $72,000 be reflected in Indigenous Languages of Manitoba - Activity-Based Programming to be consistent with 2024 grant as approved by Council on July 18, 2024.

    CC. That an annual increase of $89,227 plus inflationary increase in 2026 and 2027, to the Winnipeg Humane Society (WHS) service purchase agreement amount be approved to be funded from Animal Services' accumulated surplus.

    DD. That, with respect to the 24-Hour Mobile Outreach Services, the Public Service be directed to do the following:

        i. That the funds allocated to Main Street Project Inc., Resource Assistance for Youth, Inc., and St. Boniface Street Links Inc. (the “Current Grants”) be subject to the organization working in partnership with the City of Winnipeg to support and follow the Province of Manitoba’s “Your Way Homes Strategy: A Plan to end Chronic Homelessness”;

        ii. That a Request for Proposal (RFP) be issued for these services from April 1, 2025 to December 31, 2027 with the condition that the successful organization(s) work in partnership with the City of Winnipeg to support and follow the Province of Manitoba’s “Your Way Homes Strategy: A Plan to end Chronic Homelessness”, and meet all conditions and requirements as outlined in the RFP;

        iii. That in the event the RFP process and award of the RFP is not completed by March 31, 2025, that the Chief Administrative Officer be delegated authority to amend and extend the Current Grants until June 30, 2025 in order to ensure that there is no lapse in outreach services, using a portion of the $412,500 allocated to 24-Hour Mobile Outreach Services on page 331 of the 2025 Preliminary Budget.

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

EE. That the Downtown Community Safety Partnership (DCSP) be offered the vacant space at Millennium Library to provide its Community Outreach Advocacy Resource, as well as provide a satellite space for the other DCSP Teams, for an initial pilot project from April 1, 2025 to May 31, 2025 to allow DCSP to identify required resources and needs of the space, with the option to extend the use of the space to March 31, 2027.

FF. That authority be delegated to the Chief Administrative Officer to negotiate and approve the terms and conditions of a use agreement for the vacant space at the Millennium Library with the Downtown Community Safety Partnership and such other terms and conditions deemed necessary by the Director of Legal Services and City Solicitor to protect the interests of the City.

GG. That an additional $1 million be added to the Communities Fund operating budget in each of 2025, 2026 and 2027 resulting in an additional per ward allocation of about $66,666 per year.

CAPITAL BUDGET:

- That Recommendation 2.G. be amended by
  - deleting "; and" from clause iii.;
  - deleting the "." in clause iv. and replacing it with "; and";
  - adding clause v. as follows:

    "v. Up to $20.000 million for the Lagimodiere Twin Overpasses Rehabilitation (Concordia Avenue & CPR Keewatin)."

Report – Executive Policy Committee – January 24, 2025

DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

- Add the following new recommendation after 2.G and renumber the remaining recommendations accordingly:

H. That the capital funding for the Animal Hospital included in the Assiniboine Park Conservancy – Infrastructure and Sustainability capital program (page 103 of the Supplement to the 2025 Preliminary Budget) be corrected to $2 million per year for 2025 to 2027 (instead of $2.5 million), which is the City's share of the estimated project cost (30% of $20 million).

Notes:

i. The remainder of the project funding will come from other levels of government and private donors.

ii. 2025 to 2027 capital program is $7.9 million per year and with the adjustment above, will leave $5.9 million for other infrastructure needs. $5.9 million is consistent with 2024 capital program.

I. i. That a new capital project be created for the Arlington Street Bridge project estimated at $22 million in 2025 Capital Budget to be funded by Canada Community Building Fund for $2 million and External Debt for $20 million (as per attached detail sheet) for the:

a. demolition or decommissioning of the existing bridge estimated at $17 million;

b. initial detailed design/engineering work estimated at $5 million;

ii. That the remaining construction cost estimates and updated timelines for the Arlington Bridge project be referred to the 2026 Capital Budget process.

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION (continued):

iii. That the debt and finance charges of $190,000 in 2025, $700,000 in 2026 and $1.259 million in 2027 for the Arlington Street Bridge Demolition and Detailed Design project be included in the operating budget and funded as follows:

Debt and finance charges	2025	2026	2027	Beyond 2027
Bridge repairs and maintenance operating budget account	$190,000	$500,000	$500,000	$500,000
Local Street Reserves (based on available 2026 ending balance)		200,000	50,000	
Regional Street Reserves (based on available 2027 ending balance)			100,000	
Operating budget referral to the 2026 budget process			609,000	958,000
Total Debt and Finance Charges	**$190,000**	**$700,000**	**$1,259,000**	**$1,458,000**

iv. That the remaining unfunded debt and finance charges starting in 2027 (as noted on the table above) be referred to the 2026 budget update process.

J. That a one-time grant of $200,000 to CentreVenture Development Corporation, to be funded from the CentrePlan 2050 – Infrastructure Capital project (page 177 of the Supplement to the 2025 Preliminary Budget), be approved for the interim activation of Graham Avenue; specifically, to support the physical installation of temporary elements including, but not limited to, decorative street painting, moveable planters, seating, picnic tables, and decorative lighting.

- That, in relation to the Arlington Street Bridge project as per recommendation 2.I above, Recommendation 2.B.i. be amended by deleting "*$53.906 million"* and replacing it with "$*73.906 million*".

and submitted the matter to Council.

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DECISION MAKING HISTORY (continued):

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On December 11, 2024 The Executive Policy Committee tabled and referred the Preliminary 2025 Budget Update (Operating, Reserves, and Capital) to the following budget review process:

Monday, January 13, 2025 – 9:30 a.m.	Standing Policy Committee on Property and Development
Tuesday, January 14, 2025 – 9:30 a.m.	Standing Policy Committee Water, Waste and Environment
Wednesday, January 15, 2025 – 9:30 a.m.	Standing Policy Committee on Community Services
Thursday, January 16, 2025 – 9:30 a.m.	Standing Policy Committee on Public Works
Friday, January 17, 2025 – 9:30 a.m.	Standing Policy Committee on Finance and Economic Development
Monday, January 20, 2025 – 9:30 a.m.	Winnipeg Police Board
Tuesday, January 21, 2025 – 9:30 a.m.	Executive Policy Committee – Budget Presentations
Wednesday, January 22, 2025 – 9:30 a.m.	Executive Policy Committee – Budget Delegations
Friday, January 24, 2025 – 9:30 a.m.	Executive Policy Committee – Final Budget Recommendations to Council
Wednesday, January 29, 2025 – 9:30 a.m.	Council