Agenda – Council – May 22, 2025

Report – Standing Policy Committee on Public Works – May 6, 2025

Item No. 3 Lagimodiere Twin Overpasses Rehabilitation: Delegation of Authority for Award and Over-Expenditures for Contracts Exceeding $10,000,000, including Multi-Year Contracts within Council-Adopted Budgets – Purchasing Ref No. 170-2025

STANDING COMMITTEE RECOMMENDATION:

On May 13, 2025, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Public Works and submitted the following to Council:

1. That authority be delegated to the Chief Administrative Officer to award, and approve, that the City enter into, execute, and deliver a competitively tendered construction contract exceeding $10,000,000 for the Lagimodiere Twin Overpasses Rehabilitation (Concordia Avenue & CPR Keewatin) project, in stages, and such other agreements as determined necessary by the City Solicitor / Director of Legal Services to implement the intent of the foregoing (the "Ancillary Agreements") to the maximum total cumulative amount of $45,000,000, which is intended to cover the total construction award amount including contingencies, shown therein provided they are within the Council Approved Budgets, or as a result of a first charge against the General Capital Fund.

2. That, subject to approval of Recommendation 1, that authority be delegated to the Chief Administrative Officer to approve over-expenditures for the contract provided that the contract value plus the over-expenditure does not exceed the cumulative amount identified in Recommendation 1 and is within Council-approved budgets, or as a result of a first charge against the General Capital Fund.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the forgoing.

Report – Standing Policy Committee on Public Works – May 6, 2025

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On May 13, 2025, the Executive Policy Committee concurred in the recommendation of the Standing Policy Committee on Public Works and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On May 6, 2025, the Standing Policy Committee on Public Works concurred in the recommendation of the Winnipeg Public Service and submitted the matter to the Executive Policy Committee and Council.

ADMINISTRATIVE REPORT

Title: Lagimodiere Twin Overpasses Rehabilitation: Delegation of Authority for Award and Over-Expenditures for Contracts Exceeding $10,000,000, including Multi-Year Contracts within Council-Adopted Budgets – Purchasing Ref No. 170-2025

Critical Path: Standing Policy Committee on Public Works – Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
B. Neirinck, P.Eng.	J. Berezowsky	T. Graham	S. Armbruster, Interim CAO

EXECUTIVE SUMMARY

The Lagimodiere Twin Overpasses Rehabilitation project ("the project") combines funding for infrastructure investment in bridge rehabilitation, pavement renewal, and active transportation network improvements for delivery within a single project.

The Public Service is recommending the Chief Administrative Officer be delegated the authority to award a construction contract exceeding $10,000,000 and authorize over-expenditures, provided there is sufficient funding within the project's approved Capital Budget. The Contract will be competitively tendered following the City's Purchasing Policy.

The construction contract will be awarded in stages as a result of a portion of project funding being identified in the 2027 Capital Budget. It is anticipated there will be sufficient authorized budget in place, including already approved Capital budget, first charges on the 2026 Capital Budget, and forecasted budget on the 2027 Capital Budget to allow the Chief Administrative Officer to award the contract in stages as well as authorize any over-expenditures within the recommended limit.

Award of Stage 1 of the construction contract will allow the southbound bridge rehabilitation to commence by January 2026. The Stage 2 award, anticipated by April 2026, will encompass the remaining bridge and road rehabilitation works. The construction contract will be tendered in the Fall of 2025. Delegated authority is being requested to expedite the contract award process such that the Contractor can mobilize and commence construction in January 2026 in order make the project timelines for completion by November 2027.

The total forecasted project budget is currently $50,742,000. It is, therefore, a major capital project that will be subject to quarterly financial reporting to the Standing Policy Committee on Finance and Economic Development.

RECOMMENDATIONS

1. That authority be delegated to the Chief Administrative Officer to award, and approve, that the City enter into, execute, and deliver a competitively tendered construction contract exceeding $10,000,000 for the Lagimodiere Twin Overpasses Rehabilitation (Concordia Avenue & CPR Keewatin) project, in stages, and such other agreements as determined necessary by the City Solicitor / Director of Legal Services to implement the intent of the foregoing (the "Ancillary Agreements") to the maximum total cumulative amount of $45,000,000, which is intended to cover the total construction award amount including contingencies, shown therein provided they are within the Council Approved Budgets, or as a result of a first charge against the General Capital Fund.

2. That, subject to approval of Recommendation 1, that authority be delegated to the Chief Administrative Officer to approve over-expenditures for the contract provided that the contract value plus the over-expenditure does not exceed the cumulative amount identified in Recommendation 1 and is within Council-approved budgets, or as a result of a first charge against the General Capital Fund.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the forgoing.

REASON FOR THE REPORT

Council authority is required in order to delegate the authority to award a contract where the value of the contract exceeds the Chief Administrative Officer's authority of $10,000,000 pursuant to B8.2 of the City's Purchasing Policy.

Council authority is required in order to delegate the authority to the Chief Administrative Officer to approve contract over-expenditures, where the accumulated amount for each contract, including over-expenditures, exceeds ten million dollars ($10,000,000), provided monies are available within the applicable capital or operating budget as approved by Council.

Council has the authority to delegate additional authority to the Chief Administrative Officer in accordance with The City of Winnipeg Charter.

IMPLICATIONS OF THE RECOMMENDATIONS

There are no direct financial implications to the recommendations of this report.

Tendering and award of the construction contract, is expected to occur in the Fall of 2025 to allow bridge rehabilitation work to commence by January 2026. Approval of Recommendation 1 will expedite the award process for the contract, which is expected to exceed $10,000,000.

Delegation limits of this magnitude have been approved by Council before. For example, on June 23, 2022 Council approved delegated authority to the Chief Administrative Officer to award a construction contract up to $45,000,000 for the St Vital Bridge Rehabilitation Project.

The award of the construction contract remains subject to budget approval.

HISTORY/DISCUSSION

Background

The Lagimodiere Twin Overpasses Rehabilitation project ("the project") combines funding for infrastructure investment in bridge rehabilitation, pavement renewal, and active transportation network improvements for delivery within a single project.

The 2022 Capital Budget adopted by Council on December 15, 2021, included funding for the project in the amount of $2,000,000 to carry out a Preliminary Design Study for overpass rehabilitation works. The 2024 Capital Budget, adopted by Council on March 20, 2024, included funding for the project in the amount of $2,000,000 to advance the project to detailed design in preparation for construction contract tendering.

The 2025 Capital Budget adopted by Council on January 29, 2025, included the following funding approvals and forecasted details:

- Approved first charge on the 2026 Capital Budget, of which, the following funding is for the project:
    - $20,000,000 Lagimodiere Twin Overpasses Rehabilitation (Concordia Avenue & CPR Keewatin);
    - $7,800,000 Lagimodiere Blvd/Concordia Ave Bridge Renewal Roadwork
- Forecasted funding in 2027, of which, the following funding is proposed for the project:
    - $15,742,000 Lagimodiere Twin Overpasses Rehabilitation (Concordia Avenue & CPR Keewatin);
    - $3,200,000 Lagimodiere Twin Overpasses Rehabilitation Multi-use Paths

The funding breakdown for the project as described above is presented in the table below:

Budget Item	**Amount ($000's)**					
	2022	**2023**	**2024**	**2025**	**2026**	**2027**
	Adopted	**Adopted**	**Adopted**	**Adopted**	**Forecast**	**Forecast**
Lagimodiere Twin Overpasses Rehabilitation (Concordia Avenue & CPR Keewatin)	$2,000	$0	$2,000	$0	$20,000[1]	$15,742[2]
Regional and Local Street Renewal Program – Lagimodiere Blvd/Concordia Ave Bridge Renewal Roadworks)	$0	$0	$0	$0	$7,800[1]	$0
Pedestrian and Cycling Program – Recreational Walkways and Bicycle Paths – Lagimodiere Twin Overpasses Rehabilitation Multi-Use Paths (2027)	$0	$0	$0	$0	$0	$3,200[2]
TOTALS	**$2,000**	**$0**	**$2,000**	**$0**	**$27,800**	**$18,942**

[1] *First Charge approved by Council on January 29, 2025*
[2] *First Charge to be requested as part of 2026 Capital Budget Approval*

The total budget allocation for the project (all years) is $50,742,000.

The Public Service is recommending that the Chief Administrative Officer be delegated the authority to award a construction contract exceeding $10,000,000, in stages, provided there is sufficient funding within the approved Capital Budget. With the approval of the first charge on the 2026 Capital Budget for the project in the 2025 Capital Budget, it is anticipated there will be sufficient authorized budget in place in 2025 to allow the Chief Administrative Officer to award the first stage of the contract. Delegated authority is being requested to expedite the contract award process such that the Contractor can mobilize and commence construction in January 2026, in order to complete construction by November 2027.

The second stage of the construction contract will be awarded following Council authorization of a first charge on 2027 funds, anticipated to be included in the 2026 Capital Budget (expected to be authorized in December 2025, shortly after stage one of the contract award).

FINANCIAL IMPACT

Financial Impact Statement **Date:** February 18, 2025

Project Name:

Lagimodiere Twin Overpasses Rehabilitation: Delegation of Authority for Award and Over-Expenditures for Contracts Exceeding $10,000,000, including Multi-Year Contracts within Council-Adopted Budgets – Purchasing Ref No. 170-2025
Project ID: 1805002122, 1804x26, and 1832x27

COMMENTS:

There are no financial impacts associated with the approval of this report. Financial impact will occur at the time of contract award. The authority delegated to the Chief Administrative Officer is subject to competitive tender and award value plus over-expenditures is limited to $45 million.

J. Ruby, 2025-03-20
J. Ruby, CPA, CA
Manager of Finance & Administration

CONSULTATION

This Report has been prepared in consultation with:

- Legal Services Department (as to legal issues)
- Purchasing (as to procurement issues)

OURWINNIPEG POLICY ALIGNMENT

N/A

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

Consideration was given as to whether this report connects to the Winnipeg Climate Action Plan (CAP), and it was determined that the CAP is not applicable to this specific report.

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Consideration was given as to whether this report connects to the Winnipeg Poverty Reduction Strategy (PRS) and its Goals and Objectives, and it was determined that the PRS is not applicable to this specific report.

SUBMITTED BY

Department: Public Works
Division: Engineering
Prepared by: C. Ward, P.Eng.
Date: March 24, 2025
File No: 22-G-03