**Minutes – Executive Policy Committee – June 17, 2025**

## REPORTS

### Item No. 4 Winnipeg Indigenous Accord – Partner Goals and Progress Report

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

The Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and recommended to Council:

1. That the Public Service, through the Indigenous Relations Division, discontinue the annual process of collecting and compiling progress reports from external partners of the Winnipeg Indigenous Accord, enabling partners to prepare and publish annual reports independently through their public platforms and preferred timelines.

2. That the Public Service maintain the existing external Accord program, limiting administration to application intake, collecting goal statements as a condition to becoming a partner, and maintaining resource guides to support partners' commitments to advancing the Truth and Reconciliation Commission of Canada (TRC) Calls to Action and MMIWG2S+ Calls for Justice.

3. That the Public Service, through the Indigenous Relations Division, produce an annual report to Council in June dedicated exclusively to progress on:

    A. Municipal implementation of the TRC Calls to Action (43, 47, 57, 75, 77) and MMIWG2S+ Calls for Justice.

    B. That identifies barriers to advancing TRC Calls to Action and MMIWG2S+ Calls for Justice that require further Council consideration through annual budget processes or senior management review.

4. That the Public Service, through the Indigenous Relations Division, continue to implement the MMIWG2S+ Calls for Justice in collaboration with MMIWG2S+ families, survivors, and advocates including Giganawenimaanaanig, a collective of advocates, matriarchs, survivors, and families of missing and murdered Indigenous women, girls, and gender-diverse individuals.

5. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

DECISION MAKING HISTORY:

Moved by Councillor Lukes,

That the recommendation of the Winnipeg Public Service be concurred in and forwarded to Council.

Carried

# ADMINISTRATIVE REPORT

**Title:** Winnipeg Indigenous Accord – Partner Goals and Progress Report

**Critical Path:** Executive Policy Committee – Council

## AUTHORIZATION

| Author | Department Head | CFO | CAO |
|---|---|---|---|
| C. Sveinson | S. Armbruster, Interim CAO | T. Graham | S. Armbruster, Interim CAO |

## EXECUTIVE SUMMARY

Following the June 2024 submission of the annual Accord report to Council, the Indigenous Relations Division completed the following next steps identified in that report:

1. Examine the themes, recommendations, and actionable directives of the consultant's report (Appendix C to the June 2024 report) to determine actions and plans for the next phase of work for the Winnipeg Indigenous Accord relating to its framework, administration, and programming.

2. When determined and where required, the Public Service will provide future recommendations to Executive Policy Committee and Council for consideration and approval, related to increasing authentic impact and accountability of the Winnipeg Indigenous Accord aligned to the priorities of First Nations, Inuit, and Métis peoples.

Accordingly, the Public Service recommends that the annual June Accord report to Council is dedicated exclusively to progress on implementation of municipal responsibilities for reconciliation outcomes provided in Action 3.1 of Council's Strategic Priorities Action Plan and aligned to the UN Sustainable Development Goals.

This year's annual report of progress includes 116 reports from external Accord partners including 20 reports from Members of Council and City departments or divisions, and detailed in the Partner Goals and Progress Report (Appendix A, attached). A summary of key features of the collective reporting include:

<u>Accord partners reporting</u>

- 116 of 216 (54 percent) annual reports were received from Accord partners.
- 116 of 116 partner reports identify goals involving the Truth and Reconciliation Commission of Canada (TRC) Calls to Action.
- 62 of 116 partner reports identify goals involving both the TRC Calls to Action and MMIWG2S+ Calls for Justice.
- 108 of 116 (93 percent) Accord partners submitted quantitative data along with a narrative report of progress featured in Sections I and II of the Partner Goals and Progress Report in Appendix A**.**

## RECOMMENDATIONS

1. That the Public Service, through the Indigenous Relations Division, discontinue the annual process of collecting and compiling progress reports from external partners of the Winnipeg Indigenous Accord, enabling partners to prepare and publish annual reports independently through their public platforms and preferred timelines.

2. That the Public Service maintain the existing external Accord program, limiting administration to application intake, collecting goal statements as a condition to becoming a partner, and maintaining resource guides to support partners' commitments to advancing the Truth and Reconciliation Commission of Canada (TRC) Calls to Action and MMIWG2S+ Calls for Justice.

3. That the Public Service, through the Indigenous Relations Division, produce an annual report to Council in June dedicated exclusively to progress on:

    A. Municipal implementation of the TRC Calls to Action (43, 47, 57, 75, 77) and MMIWG2S+ Calls for Justice.

    B. That identifies barriers to advancing TRC Calls to Action and MMIWG2S+ Calls for Justice that require further Council consideration through annual budget processes or senior management review.

4. That the Public Service, through the Indigenous Relations Division, continue to implement the MMIWG2S+ Calls for Justice in collaboration with MMIWG2S+ families, survivors, and advocates including Giganawenimaanaanig, a collective of advocates, matriarchs, survivors, and families of missing and murdered Indigenous women, girls, and gender-diverse individuals.

5. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

## REASON FOR THE REPORT

At its March 22, 2017, meeting, Council directed that the Public Service, through the Indigenous Relations Division, to produce an annual report which includes each Accord signatory's commitment to reconciliation through sharing their goals and successes and report to Council annually in June, in addition to continuing to develop and implement the City's reconciliation action plan.

On July 15, 2020, the Executive Policy Committee directed the Winnipeg Public Service to include a progress update on the MMIWG2S+ Calls for Justice and other initiatives, including but not limited to the work of UN Safe Cities, that respond to the Calls for Justice, in the annual Winnipeg Indigenous Accord report (June) and the Journey of Reconciliation report (December).

At its April 28, 2022, meeting, Council directed the Public Service to work with stakeholders, including the MMIWG2S+ Implementation Team, Indigenous governments and territorial

organizations, and Vehicles for Hire service providers, towards engagement and safety solutions as they relate to implementing the Calls for Justice, and to incorporate its progress and activity into the Winnipeg Indigenous Accord annual report.

## IMPLICATIONS OF THE RECOMMENDATIONS

Concurrence with the recommendations will enable the Public Service to focus its resources on internal planning and strategies related to Council's Strategic Priorities Action Plan 3.1 – "Accelerate implementation of municipal responsibilities for United Nations Declaration on the Rights of Indigenous Peoples, Truth and Reconciliation Commission Calls to Action and Missing and Murdered Indigenous Women and Girls Calls for Justice."

## HISTORY/DISCUSSION

10th Anniversary – Truth and Reconciliation Commission of Canada

In 2015, the Truth and Reconciliation Commission of Canada (TRC) called on all Canadians to engage in reconciliation by learning about the legacy of residential schools and re-examining our shared history with Indigenous peoples. Ten years later, it is anticipated that Canadians are equipped with greater understanding and prioritizing with a sense of urgency the implementation of the TRC's roadmap.

Accord Administration – Key Facts

The initial development, continuous improvement, and ongoing implementation of the Winnipeg Indigenous Accord has been managed through existing divisional resources.

March 2017, the Indigenous Relations Division (IRD) initiated the development of a program for the Winnipeg Indigenous Accord involving a reporting template, key performance indicators, application intake, data collection processes, and resource guides to advance 94 TRC Calls to Action in Winnipeg and five municipal TRC Calls to Action (43, 47, 57, 75, 77) through municipal departments.

March 2022, a database and online reporting portal were developed by the City's Innovation and Technology team to enable IRD to collect, manage, and extract and compile data from a growing number of external Accord partners.

Summer 2022, key performance indicators, reporting templates, program materials, and database updates were completed to integrate the MMIWG2S+ Calls for Justice as part of the Winnipeg Indigenous Accord.

November 2023, the City of Winnipeg held a significant gathering of Accord partners at the Canadian Museum for Human Rights to inspire greater impact of our individual reconciliation commitments and facilitate dialogue between Accord partners. From the significant data gathered during the event, six themes emerged offering pathways for development and focus of the Accord's framework, programming, and partners' action plans.

July 2024, the City's Accord webpage and existing information and resource guides were updated, including a new resource guide of the six themes and recommendations from the 2023

Accord conference report, all supporting the public's interest in planning actions to advance the TRC Calls to Action and MMIWG2S+ Calls for Justice.

This year's annual report of progress includes 116 reports from external Accord partners including 20 reports from Members of Council and City departments or divisions, and detailed in the Partner Goals and Progress Report (Appendix A). A summary of key features of the collective reporting include:

Accord partners reporting

- 116 of 216 (54 percent) annual reports were received from Accord partners.
- 116 of 116 partner reports identify goals involving the TRC Calls to Action.
- 62 of 116 partner reports identify goals involving both the TRC Calls to Action and MMIWG2S+ Calls for Justice.
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Accord partner reporting frequency (2018-2025)

| Year | Reports received | Reports requested | % received |
|---|---|---|---|
| 2025 | 116 | 216 | 54 |
| 2024 | 114 | 219 | 52 |
| 2023 | 116 | 214 | 54 |
| 2022 | 125 | 199 | 63 |
| 2021 | 109 | 186 | 59 |
| 2020 | 85 | 174 | 49 |
| 2019 | 94 | 144 | 65 |
| 2018 | 79 | | |

The City's role in convening external Accord partners in an annual reporting process is a significant undertaking to collect, extract, analyze, and aggregate data from over 100 external partner reports while maintaining high standards of courteous and responsive customer service.

Following the June 2024 submission of the annual Accord report to Council, the Indigenous Relations Division completed the following next steps identified in that report:

- Examine the themes, recommendations, and actionable directives of the consultant's report (Appendix C to the June 2024 report) to determine actions and plans for the next phase of work for the Winnipeg Indigenous Accord relating to its framework, administration, and programming.

- When determined and where required, the Public Service will provide future recommendations to Executive Policy Committee and Council for consideration and approval, related to increasing authentic impact and accountability of the Winnipeg Indigenous Accord aligned to the priorities of First Nations, Inuit, and Métis peoples.

Accordingly, the Public Service recommends that the annual June Accord report to Council is dedicated exclusively to progress on implementation of municipal responsibilities for reconciliation outcomes provided in Action 3.1 of Council's Strategic Priorities Action Plan and aligned to the UN Sustainable Development Goals.

**FINANCIAL IMPACT**

## Financial Impact Statement

**Date:** April 25, 2025

### Project Name:

Winnipeg Indigenous Accord – Partner Goals and Progress Report

### Comments:

There are no financial implications associated with the recommendations of this report.

*Randy Bernard*

Randy Bernard, CPA, CMA
Manager of Finance & Administration (Campus)
Corporate Finance Department

## CONSULTATION

This Report (Appendix A only) has been prepared in consultation with:

- Winnipeg Indigenous Accord partners
- Members of Council
- City Clerks-Archives
- Cemeteries Branch
- Equity Office
- Planning, Property and Development, Urban Planning
- Winnipeg Committee for Safety
- Winnipeg Transit
- Winnipeg Fire Paramedic Service

## OURWINNIPEG POLICY ALIGNMENT

The information presented in this report aligns with OurWinnipeg 2045, and embody the following goals and policies:

<u>Leadership and Good Governance</u>
Policy 1.11 – Representative and Participatory Democracy
Create meaningful engagement opportunities with residents, stakeholders and rightsholders, who are interested in or impacted by a decision. Develop standards for engagement including notification, information-sharing, and a process for incorporating feedback into decision-making. ER, EP, HW, SE, CB

<u>Social Equity</u>
Policy 5.4 – Reconciliation with Indigenous Peoples
Prioritize municipal implementation responsibilities within the United Nations Declaration on the Rights of Indigenous Peoples, the Truth and Reconciliation Commission of Canada's Calls to Action, and the National Inquiry into Missing and Murdered Indigenous Women and Girls Calls for Justice. LG, ER, EP, HW, CB

Policy 5.8 – Community Cohesion
Provide opportunities for creative, cultural, and artistic expression through municipal facility design, public place-making, and community-led initiatives to promote community relationship-building, identity and sense of belonging. HW, CB

Policy 5.9 – Heritage Conservation
Provide opportunities for heritage education, truth-telling, and reconciliation, through the commemoration, conservation, and stewardship of both tangible and intangible heritage resources, including Indigenous land-based practices and artifacts, public names, places, and art, museum artifacts, and archived information. LG, HW

## WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

The information presented in this report align with the Winnipeg Climate Action Plan, and embody the following key directions and actions:

Corporate Leadership
Key direction and actions:

- Cultivate a corporate culture that values climate action.
- Work with Indigenous communities, the provincial government, and the federal government to advance climate action

Empower community leaders & collaborate with stakeholders
Key direction and actions:

- Create conditions to enable community climate action
- Engage community leadership and associations on an ongoing basis to help shape the implementation of the climate action plan

## WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

The information presented in this report align with and advance the Winnipeg Poverty Reduction Strategy (2021 – 2031) as follows:

They embody the following Guiding Principles:

- We will Uphold Human Rights;
- We will Honour Relationships and Reconciliation with Indigenous Peoples.

## SUBMITTED BY

Department: CAO
Division: Indigenous Relations
Prepared by: T. Cechvala
Date: April 25, 2025
File No: N/A

Attachments:

Attachment A – Partner Goals and Progress Report 2025