Winnipeg Police Board

ANNUAL REPORT

2024



Winnipeg


MTS

Message from the Board Chair



On behalf of my colleagues on the Winnipeg Police Board (Board), I am pleased to provide the annual report outlining the highlights of the work of the Board during 2024.

I have served as Chair of the Board since June 2020 and I appreciate that I was re-appointed in November 2024 to continue in this role.

The Board welcomed new member Diane Redsky, who was appointed by the Province of Manitoba on May 15, 2024. The Mayor and Council appointed Colleen Mayer as a municipal appointee and Vice-Chair on May 22, 2024 as her provincial appointment was revoked on May 15, 2024.

On behalf of the Board, I extend my thanks to outgoing Secretary to the Board, Shauna Curtin, for her contributions and invaluable support to the Board over her tenure.

The Board continues to report on the outcomes of the multi-year 2020 – 2024 Strategic Plan and the year-end total results can be found later in this report.

The Board was pleased to hear from citizens who appeared as delegations at the public meetings held throughout the year. Opportunities arose allowing the Board to meet with community members and organizations at their request during 2024.

The Board continues to welcome invitations to meet, written submissions and responses to the survey that can be found on the Board's website.

Residents can contact the Board, through the Board office:

Email: WPB@winnipeg.ca
Phone: 204-986-8690
Website: www.winnipegpoliceboard.ca

Sincerely,

Markus Chambers

Chair, Winnipeg Police Board
Deputy Mayor, City of Winnipeg
Councillor, St. Norbert – Seine River

Land and Water Acknowledgement

The Winnipeg Police Board acknowledges that Winnipeg is located in Treaty One Territory, the home and traditional lands of the Anishinaabe (Ojibwe), Ininew (Cree), and Dakota peoples, and in the National Homeland of the Red River Métis. Our drinking water comes from Shoal Lake 40 First Nation, in Treaty Three Territory.

Annual Report Requirements

The Winnipeg Police Board By-law no. 148/2012 requires the Board to issue an annual report at the end of each year that summarizes the Board's activities for the year. The report is submitted to Council for information through the Standing Policy Committee on Community Services.

The Policy and Procedure Manual for Manitoba Police Boards developed by the Manitoba Police Commission ("the MPC Manual") states that the Commission must receive a copy of the Board's annual report as well. It prescribes that the annual report must include the following information:

a. A progress report on the strategic objectives, goals and/or tactics identified by the police board in their strategic plan;

b. Highlights of activities and achievements throughout the year;

c. A breakdown of police service spending for the year; including the total amount of honoraria paid to each police board member

d. A reporting of the number of police board meetings held in the fiscal year including private meetings; and

e. The minutes of any regular meetings of the police board in the form of an appendix to the annual report.

The Winnipeg Police Board also includes audited statements on its spending for the year, which includes the remuneration paid to Board members.

Executive Summary

This report provides highlights of the Winnipeg Police Board's (the Board) work and information on its financial performance for the period January 1 to December 31, 2024.

The legislated mandate of the Winnipeg Police Board is to provide civilian governance respecting the enforcement of law, the maintenance of the public peace and the prevention of crime in the City of Winnipeg, and to provide the administrative direction and organization required to provide an adequate and effective police service in the City.

The Board acts as a liaison between the community and the Winnipeg Police Service. The overall goal of the Board is to increase its interaction with the citizens of Winnipeg by meeting more often in public to solicit community input on public safety issues and priorities.

The Board's 2024 audited summary of expenditures is appended to this report. Information on the Board's activities is published on an ongoing basis on the City of Winnipeg's Decision-Making Information System (DMIS) in the form of quarterly reports and meeting minutes.

https://clkapps.winnipeg.ca/dmis/SelectDocumentType.asp?CommitteeType=WPB

Overview of the Winnipeg Police Board

The Winnipeg Police Board provides civilian governance and oversight of the Winnipeg Police Service.

The Board receives its mandate from The Police Services Act – Manitoba (received Royal Assent in 2009 but the first provisions were not enacted until 2012). The Act created a requirement for all municipalities with their own police services to have civilian police boards to govern the police, establish priorities and policies for the effective management of police and improve transparency and accountability. In 2012, Winnipeg City Council adopted By-Law No. 148/2012 to establish the Winnipeg Police Board. The by-law was amended in November 2017 and again in November 2022.

What does the Winnipeg Police Board do?

- Seeks community input on policing priorities and public safety issues
- Considers community input to develop strategic plans and objectives for the Winnipeg Police Service
- Ensures the police budget is spent according to public priorities
- Acts as a liaison between the community and the Winnipeg Police Service
- Recommends for appointment and evaluates the performance of the Chief of Police
- Receives reports from the Winnipeg Police Service and provides same to the public
- Meets in public to be open and accountable

Board Composition

Who can be a Board member?

To be appointed by Council, a Board member must:

- Be a Canadian citizen or permanent resident (the City of Winnipeg Council adopted an amendment to the Council Policy on Citizen Appointments to Boards and Commissions to allow for permanent residents to apply for positions on City of Winnipeg Boards and Commissions)
- Reside in Winnipeg, and
- Be eligible to vote in municipal elections.

All Board appointments are for limited terms. Board members can have their appointments renewed for multiple terms, so long as they do not serve on the Board for more than eight consecutive years.

The Board has published a list of the competencies, skills and attributes that effective Board members should possess. That list is available at: https://winnipeg.ca/clerks/boards/WpgPoliceBoard/pdfs/BoardMemberCompetencies.pdf

The Police Services Act (Act) prescribes the size and composition of police boards in Manitoba. For the City of Winnipeg, the police board must consist of a minimum of seven members to a maximum of nine. Two of the members are to be appointed by the Lieutenant Governor in Council, and the other members are to be appointed by City Council.

The Winnipeg Police Board By-Law ("the By-law") prescribes that the Board shall be composed of a minimum of seven members and a maximum of nine members, including the Chair and Vice Chair, and a minimum of five members and a maximum of seven members shall be appointed by Council as follows:

- The Mayor or his or her nominee, subject to ratification by Council, who shall also be appointed as Chair of the Board;
- A minimum of one and a maximum of two Councillors; and
- A minimum of three and a maximum of five members of the public.

The Act prescribes that the term of a council member on the police board ends when the person is no longer a member of the council; the term of a person appointed to the police board by council who is not a council member must be fixed in his or her appointment. The term of a person appointed to the police board by the Lieutenant Governor in Council must be fixed in the order appointing the person, and must not exceed four years.

The By-law prescribes that Council Appointees who are Councillors shall be appointed for a one (1) year term. However, a Councillor may be a Board member only as long as they remain a Councillor. Council Appointees who are Citizens, shall be appointed for a term not to exceed the lesser of three (3) years or the term of office of the Council that made the appointment.

The By-law was amended in 2022 by Council to allow the Mayor to be appointed to the Board, by Council, in a capacity other than the Chair. Mayor Gillingham has served as a Board Member since 2022.

Meet the Board Members

The Board is composed of up to nine members. In 2024, the following people served on the Board. Full biographies of the current members can be found on the Board's website:

https://www.winnipeg.ca/clerks/boards/WpgPoliceBoard/CurrentBoardMembers.stm



Councillor
Markus Chambers

(Chair)



Mayor
Scott Gillingham



Kelvin Selch



Diane Redsky*

Appointed May 15, 2024

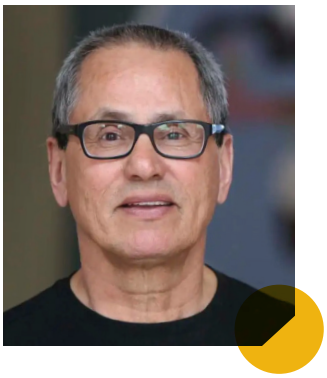


Daphne Penrose



Kyle Mason

Until May 3, 2024



Damon Johnston*



Colleen Mayer

Vice-Chair

(Appointment revoked by the Province May 15, 2024)

(Appointed by City Council May 22, 2024)

**Members appointed by the Province*

Meetings

The Board held four regular public meetings in 2024:

MARCH	JUNE	SEPTEMBER	DECEMBER
8	7	13	6

Total Board and Committee meetings in 2024

Meeting Type	Number
Public Board meetings	4
Committee meetings (all committees) and consultation meetings	37
Paid training sessions*	4

*Board members receive remuneration for attending training sessions arranged by the Board or the Manitoba Police Commission. Board members may choose to attend additional training opportunities and community events on their own time.

Training opportunities

In 2024, the following opportunities were offered to Board members:

- New Board Member orientation meeting/training session with the Manitoba Police Commission
- Orientation with Winnipeg Police Service Executive and Individual Units
- Participate in the Canadian Association of Police Governance (CAPG) webinars
    - February - Leadership and its impact on Frontline Police Officers and Civilian Municipal Employees - with Josh Murphy PhD
    - April – Elevating Strategic Planning – the Kingston Police Services Board Example with Christian Leuprecht, Fred Kaustinen, Jarred Stearns, & Chief Scott Fraser
    - May – Improving the Health of the Policing Organizations with Dr. Lisa Kitt
    - July – Worth It? BWC Edition – A Series on the Adoption & Implementation of Risk-Based Technology (Body Worn Cameras) with Dr. Dallas Hill
    - September - Surveying Public Attitudes towards the Police with Chris Giacomantonio
    - November – Recruitment and Retention in Leadership - Churn at the Top? Dr Tarah Hodgkinson
    - November - Equity, Diversity and Inclusion. How far have we come - with Isabel Granger (Part 1)
- Participate in an information Session with Corporate Performance Measurement Coordinator - Performance measures and how they fit into the service-based budget as well as their applicability to decision making
- Participate in the 10th Annual CAPG First Nation Conference 2024
- Participate in the Canadian Association of Police Governance 38th Annual Conference 2024 – Where Governance meeting Public Safety – Transforming Policing in Canada.
- Participate in a visit and tour of Toba Centre for Children and Youth
- Option to shadow members of the Service's communications centre to understand how emergency calls are received and dispatched, participate in ride-a-longs with patrol officers and join members of the Service's Flight Operations Unit for a portion of their shift.

Remuneration for Board meetings

The Winnipeg Police Board By-law states that citizen members of the Board shall receive remuneration for any official Board or committee meetings that they attend, as well as any training sessions arranged by the Board or the Manitoba Police Commission.

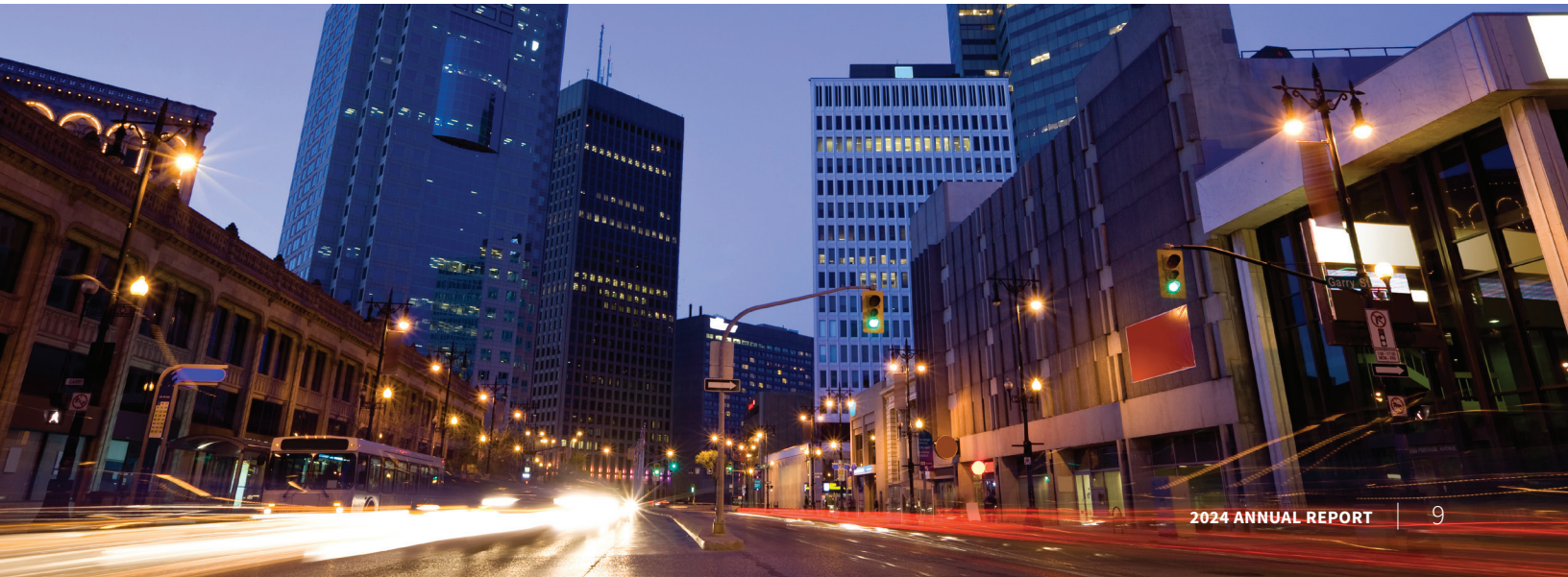
Board members who are also City Councillors or the Mayor are not eligible for remuneration. In 2024, this included:

- Mayor Scott Gillingham
- Councillor Markus Chambers

Rate of Remuneration			
Meeting Length	**Regular Members**	**Board Chair and Vice-Chair**	**City Councillors**
4 hours or less	$109	$190	Not eligible
Over 4 hours	$192	$336	Not eligible

Board Member Remuneration Report as of December 31, 2024		
Board Member	**2024 Board & Committee Meetings/ Consultations /Training Sessions**	**Amount Paid**
Damon Johnston– Board Member		*
Kyle Mason – Board Member		**
Colleen Mayer – Vice Chair	43	$8,462.00
Daphne Penrose – Board Member	38	$4,474.00
Diane Redsky– Board Member	22	$2,730.00
Kevin Selch – Board Member	29	$3,493.00
Total		**$19,159.00**

* Declined remuneration
**Did not attend any meetings in 2024



Highlights from the Committee of the Whole Board

The Board conducted sub-committee business within the Committee of the Whole Board of which includes all Board members. Members were officially appointed to the Committees in 2022. The deliverables that had been divided among committees were managed collectively and it is determined that this was the most effective way to ensure consensus among the Board on key tasks.

- The Board published the 2024 Environmental Scan and the WPB 2025 Communication Plan.
- The Board reviewed the Winnipeg Police Service's 2024 Business Plan and received quarterly updates on its implementation.
- The Board received quarterly updates on the Winnipeg Police Service's 2024 Operating and Capital Budgets.
- The Board recommended multi-year budget estimates for the operating and capital budgets for the Winnipeg Police Service to the City of Winnipeg and approved the current year allocation of the operating budget provided by the City of Winnipeg.
- The Board reviewed the terms of reference documents for their Committees.
- The Board undertook the recruitment process for hiring the next Chief of the Winnipeg Police Service.
- The Board monitored WPS budget adjustments and risks, risk and audit reports and the risk management framework.
- Board staff continued using a web survey asking citizens to provide their input to the Winnipeg Police Board on issues affecting their community.



Committee Mandates

The following Committees ensure the mandate of the Board is effectively delivered.

Budget and Risk Management Committee

Provides advice and support to the Board in fulfilling its responsibilities to:

- Hold the Police Chief to account for the performance of the Service in managing its budget and risks to the effectiveness of the organization;
- Comply with the requirements of the Board's By-law (City of Winnipeg By-Law No. 148/2012 with respect to estimating and reporting on the Board and Service budgets;
- Provide assurances that the Service operates effectively within its budget and deploys its resources in accordance with strategic priorities; and
- Provide assurances that the Service has established and implemented an adequate risk management framework.

Governance Committee

Provides advice and support to assist the Board in all governance matters, including:

- Deal with all governance matters referred to it by the Board;
- Lead the drafting and development of policies and procedures;
- Update framework for monitoring and evaluating the Police Chief's performance; and
- Oversee the development of annual reports and annual planning documents.



Strategic Planning Steering Committee

Provides advice and support to assist the Board in all strategic planning matters, including:

- Consult with the Police Chief on strategic priorities and suitable targets and objectives for the Service;
- Complete the planning cycle in accordance with the timeline set in the Board's Rules of Practice and Procedure;
- Publish an annual environmental scan;
- Develop and implement a strategy for consulting with the community;
- Articulate the Board's priorities and objectives for the Service in a multi-year strategic plan;
- Review annually the Board's strategic plan to determine whether a major review is required and updating the plan to reflect current and emerging priorities;
- Advise the Board on monitoring implementation of the strategic plan;
- Recommend changes to the Board's approach, process and timelines for strategic planning as needed; and
- Oversee the activities of the Strategic Planning Working Group, should the Board establish one.

Police Chief Recruitment Committee (2024)

The Committee carries out the responsibilities of the recruitment committee set out in Part 9 of the Rules and in particular provides advice and support to assist the Board to implement its recruitment strategy, including direction of the recruitment process, interviewing candidates, and recommending a candidate for appointment.

https://legacy.winnipeg.ca/clerks/boards/WpgPoliceBoard/pdfs/boardpublications/2018RulesOfPracticeAndProcedureParts1to13.pdf

Strategic Planning

In compliance with the Procedure Manual of the Manitoba Police Commission, the Board must establish a multi-year strategic plan for the Service. In accordance with the Board's Rules of Practice and Procedure, the plan must be for a period of five years, updated annually and be subject to a major review and revision once every five years.

In support of the 2024 Strategic Plan Update, the following activities occurred.

The Winnipeg Police Board met with the following:.

- Minister of Justice – Attorney General – Honourable Matt Wiebe
- Members of the Manitoba Legislative Assembly
- Police Accountability Coalition
- Manitoba Policing Services
- Mayor Jeff Fawcett of Brandon, MB and Chair of the Brandon Police Board
- Townhall with the Indigenous Community
- Townhall with the Equity Deserving Community
- Grand Chief Jerry Daniels, Southern Chiefs Organization
- Retail Council of Canada Manitoba Summit

The following delegations provided their perspectives on Board reports that were published within the public meeting agendas and issues that were highly publicized in the media.

- Inez Hillel
- Jessica Peebles
- Jennifer MacBeath
- Vicki Poirier
- David Grant
- Kate Kehler

Received written submissions from:

- David Grant

Received input from:

- Community members who reached out to the Board directly via email and the contact form on the Board's website
- Community members referred to the Board by City Councillors
- WPS General Survey 2024
- The Board's web survey

2024 Strategic Plan Update for the Winnipeg Police Service

The following strategies and objectives are linked to the WPS 2024 Business Plan which annually provides an overview of the services' objectives, actions and progress.

The table below presents end of year totals as shown in the 2024 business plan for the fourth quarter.

These measures are also linked to the WPS 5-year (2020 – 2024) Strategic Plan. The Service's quarterly reports are published with the agendas of the Board's public meetings and are available on the Winnipeg Police Service website under Publications.

	Goal 1: Protection and Crime Prevention			
	Strategy	**Objectives**	**Measures**	**Totals**
1.1	Downtown Safety Promote safety of downtown with a particular focus on the Sports, Hospitality and Entertainment District (SHED) and surrounding area.	Provide a visible, proactive presence through foot patrols and build relationships through engagement with the community.	Number of foot patrol hours in the downtown Foot Patrol Zone. Number of special events attended in the downtown/ SHED. Number of hours deployed in the downtown Winnipeg Transit corridors. Number of individuals diverted to social supports.	9,601 281 1,625 198
1.2	Gang and Gun Suppression Address firearm and drug offences and gang related violence.	Address firearm and drug offences, and gang related violence, emphasizing enforcement, prevention, intervention and education programs.	Number of disruptions to gang operations. Number of gang members and associates arrested. Number of compliance checks. Number of community engagement referrals, and social program referrals. Number of #GangLifeIsNoLife engagements. **Results are from one campaign that ran in Q3* Number of dispatched events involving firearms. Number of dispatched events involving firearm discharges.	27 57 281 504 199 79* 2,608 127

Goal 1: Protection and Crime Prevention				
	Strategy	**Objectives**	**Measures**	**Totals**
			Number of guns seized.	753
			Number of crime guns processed through Firearms Investigative Analysis Section (FIAS).	540
			Number of leads through use of Canadian Integrated Ballistics Identification Network (CIBIN).	36
1.3	Manitoba Integrated Violent Offender Apprehension Unit (MIVOAU) Tackling the increase in violent crime through a collaborative effort between the WPS and RCMP D Division.	Manitoba Integrated Violent Offender Apprehension Unit (MIVOAU) identifies, locates and apprehends violent offenders in Manitoba.	Number of violent offenders apprehended by MIVOAU.	356
			Percentage of arrests involving a gang member or associate.	26%
			Percentage of offenders apprehended while on bail, parole or probation.	82%
			Number of times MIVOAU assisted WPS or RCMP investigative units.	24
			Number of initiatives with external partners or other law enforcement agencies.	14
1.4	Traffic Safety Achieve safer driving practices, road safety and driver responsibility.	Promoting responsible driving through enforcement and education with focus on speeding, impaired driving and distracted driving.	Number of officer-enforced speeding offences.	11,341
			Number of mobile photo radar/ laser photo enforcement tickets issued.	92,741
			Number of intersection safety camera offences.	35,687
			Number of drug and/or alcohol impaired driving offences.	697
			Number of distracted driving offences.	2,302
			Number of serious collisions with injuries/fatalities investigated.	25
			Number of vehicle inspections completed.	1,537

Goal 1: Protection and Crime Prevention				
	Strategy	**Objectives**	**Measures**	**Totals**
			Percent of inspections classified as fail and taken out of service.	23%
			Social Media Engagements	
			- Tweets	48
			- Retweets	168
			- Impressions	262,416
			- Likes	840

Goal 2: Community Partnerships				
	Strategy	**Objectives**	**Measures**	**Totals**
2.1	Indigenous Women and Girls Safety Reduce the victimization of Indigenous women and girls by working with and supporting Indigenous-led community organizations and community partners.	Focus enforcement efforts on individuals and groups involved in the exploitation and trafficking of Indigenous women and girls. Enhance collaboration with external agencies and community groups regarding at-risk missing person files to harness their community knowledge, networking and active engagement at the grassroots level.	Percent of homicides involving Indigenous women and girl victims.	15%
			Clearance rate of homicides involving Indigenous women and girl victims.	100%
			Percent of counter-exploitation investigations involving Indigenous women and girls.	35%
			Percent of street level and on-line interventions involving Indigenous women and girls at risk of exploitation.	44%
			Percent of total missing person reports involving youth in care.	54%
2.2	Restorative Justice Programs and Diversions Referrals to restorative justice and diversion programming	Supporting the goals of Restorative Justice by using discretion to resolve appropriate events on scene, as well as diverting appropriate cases, including domestic disputes, from the criminal justice system to programming and services.	Number of individuals diverted (excluding domestic offences).	292
			Number of individuals accused of domestic offences diverted.	186
			Number of restorative justice events facilitated by members on scene.	1,290

Goal 2: Community Partnerships				
	Strategy	**Objectives**	**Measures**	**Totals**
			Number of restorative justice events facilitated by School Resource Officers on scene.	442
			Number of activities to enhance member awareness.	18
2.3	Community Engagement Promote community engagement, education and reconciliation.	Actively partner in community-based initiatives and/or consult with diverse communities to promote community well-being, safety and crime prevention awareness.	Number of engagements with community groups including Indigenous, newcomer, diverse and racialized communities.	1,872
			Number of collaborative crime prevention and education initiatives.	1,349
			Number of community-based events attended by the WPS members.	704
			Number of WPS Victim Services engagements with victim of crime.	6,547
			Number of public/social media engagements.	2,894
			Public/Social Media Engagement	
			- Media releases	600
			- E-Watch	34
			- YouTube	20
			- Facebook	1,115
			- Instagram	275
			- X (formerly Twitter)	996

	Goal 3: Effective and Efficient Service			
	Strategy	**Objectives**	**Measures**	**Totals**
3.1	Alternative Response to Citizens in Crisis (ARCC) Provide collaborative trauma-informed responses to non-criminal, low-risk crisis calls for police services.	Through ARCC (joint undertaking between the WPS and Shared Health), crisis assessment and intervention services ensure appropriate care needs are identified and provided. Reduce transfers to health facilities when appropriate, provide in-home mental health services, and connect those in need to the appropriate community supports.	Total number of ARCC events. Number of events awaiting dispatch assessed by ARCC and approved for ARCC response. Number of events ARCC attended on scene to take over or assist. Percent of ARCC clients remaining in community. Number of clients proactively supported by ARCC. **The ARCC model allows for the same client to receive support during multiple quarterly reporting periods. This figure represents the total number of individuals proactively supported by ARCC in 2024.*	2,199 715 108 98% 40*
3.2	Special Events Maintain public order during mass assemblies, demonstrations and major events.	Special Events Unit (SEU) with the Police Liaison Teams (PLT) maintain awareness of current and emerging events, and liaise with event organizers to ensure that events are peaceful, lawful and safe.	Number of events monitored by Special Events Unit. Number of special events attended by Police Liaison Teams. Number of special events attended by police resources. Number of hours of assigned police resources for special events.	547 112 277 19,589

	Goal 3: Effective and Efficient Service			
	Strategy	**Objectives**	**Measures**	**Totals**
3.3	Planned Response and Service Enhancement Project Improve customer service and ease the ever-growing demand for front-line police resources.	Leverage new and improved technological solutions, re-align existing physical and human resources, and dispatch non-urgent calls to police units other than General Patrol.	Number of calls redirected from WPS non-emergency line to 211 and 311. Number of non-criminal domestic events awaiting dispatch closed by Domestic Violence Intervention team. Number of events responded to by units other than General Patrol. Number of crimes reports submitted online. Number of criminal record checks submitted online.	4,721 1,080 10,613 48,371 58,698
3.4	Connected Officer Program Continue implementation of the Connected Officer Program to equip frontline officers in General Patrol with digital technologies	Connected Officer Pilot Project – continue implementation by further leveraging digital technology.	Number of officers assigned to Connected Officer Program.* Number of digital notes produced. Number of audio statements produced. Quantity of digital evidence collected on mobile application. **Cumulative total since COP training began in October 2023.*	246 31,625 2,749 10,523

	Goal 4: Healthy Organization			
	Strategy	**Objectives**	**Measures**	**Totals**
4.1	Training and Professionalism Enhance training and professionalism in the Service, with a focus on leadership training and a commitment to diversity education and trends in modern policing.	Develop and implement policies, training and education initiatives as policing continues to evolve. Deliver training and education to support leadership development. The Service continues to recruit and hire candidates from varied backgrounds.	Number of mandatory recertification courses delivered. Number of training sessions with a leadership development component. Number of new employees identifying as Indigenous, racialized of female. Number of tourniquets and chest seals applied. Number of events using Narcan.	286 5 102 153 255
4.2	Workplace Safety and Wellness Focus on employee safety, health and wellness.	Focus attention and resources to support the physical and mental health of members and their families through programs and initiatives.	Number of mental health training /awareness initiatives provided. Number of Behavioural Health Unit contacts with members. Number of health assessments/ awareness initiatives provided. Number of recommendations completed since launch in August 2022. Number of action items implemented since launch in August 2022.	177 10,008 537 50 290

The Winnipeg Police Service Budget

Pursuant to:

- section 29(1) of The Police Services Act (PSA), the police board has the responsibility of providing the municipal council with an estimate of the costs required to operate the police service in the next fiscal year and any additional information the council considers necessary to enable it to assess the financial requirements of the police service.
- section 29(2) of the PSA, the council is responsible for establishing the total budget of the police service.
- section 29(3) of the PSA, the police board is responsible for allocating the funds that are provided to the police service under the municipal budget.
- section 19 of the City of Winnipeg By-Law 148-2012, (By-Law) the Board shall submit operating and capital estimates to Council that will show the amounts that will be required to maintain current service delivery for the Winnipeg Police Service including provisions for equipment and facilities. The format of the estimates, the period they cover, and the timetable for their submission shall be in accordance with City budget procedures.
- section 20 of the By-Law, the Board shall provide sufficient information to enable Council to determine the financing requirements of the Winnipeg Police Service including, if directed by Council, strategic plans, variance reports, capital plans and variance analysis. Council is responsible for establishing the total budget of the Winnipeg Police Service.

The Board submits estimates for the operating and capital budgets to City Council, along with any other budget information Council requires. The estimates must reflect an assessment of what it will cost to provide adequate and effective police services and that are in keeping with the objectives set out in the strategic plan. The estimate and any supporting materials shared by the Board help inform Council's decision of the amount of the total City of Winnipeg budget for the Winnipeg Police Service.

Key considerations for the Board throughout 2024 included:

- Maintaining service levels in line with 2023 approved budget
- Maintaining FTEs at 2023 level
- Using approved assumptions for economic and demographic factors
- Risk of not meeting the expenditure management target as a result of factors including but not limited to:
  - Inflation on non-salary budget lines such as clothing, vehicles, computer hardware, equipment and IT maintenance agreements exceeding balanced budget targets,
  - Volume of major critical incidents/ complexity of investigations and increased demands on the Service relative to growth in calls for service and increased population and footprint of the City.
- Fine revenue from photo enforcement impacted by the delay in regulatory changes which impacts the issuance of tickets.
- Externally Funded positions
  - School Resource Officer Program agreements end on June 30, 2026. As the program is contingent on funding from participating school divisions, there is a risk that they will not be renewed relative to 11 FTE constables or that signed agreements could be terminated.
- Continuing to explore cost sharing with other levels of government

Further details on the allocation of the Service's operating and capital budgets and its budget performance in 2024 can be found in the Board's meeting minutes, particularly in the Service's quarterly budget update reports. Meeting minutes and reports are available through the City of Winnipeg's Decision-Making Information System.

2024 Winnipeg Police Service Operating Budget		
Adopted Budget	Expenses	$331,935,876
	Revenue	$54,342,213
	Mill Rate Support *(Expenses less Revenue)*	$277,593,663

2024 Winnipeg Police Service Capital Budget		
Adopted Budget	Capital	$6,721,000

The Winnipeg Police Service, for the fiscal year 2024, was under the adopted budget mill rate support amount by $4.743 million.

In previous years, expenditure management savings have partially been achieved by way of overtime savings. For 2024, the Service did not experience the same level of overtime savings that it has in prior years due to the number of homicides, major critical incidents, traffic fatalities, and overall increases in violent crime.

Expenses exceeded budget, however, the expenditures were offset by increased revenue related to Police Services, traffic enforcement and government grants. The $7.0 million expenditure management savings target was met through a combination of in-year overtime, salary and accommodations savings and increased revenue.

The Service's audited statement of revenues and expenses is appended to this report.

Appendix 1

Board Meeting Minutes

The Winnipeg Police Board publishes minutes for all of its public meetings on the City of Winnipeg's Decision-Making Information System. The following links connect to each of the four public meetings the Board held in 2024.

March 8, 2024:

https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=24518&SectionId=&InitUrl=

June 7, 2024:

https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=24765&SectionId=&InitUrl=

September 13, 2024:

https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=25093&SectionId=&InitUrl=

December 6, 2024:

https://clkapps.winnipeg.ca/dmis/ViewDoc.asp?DocId=25839&SectionId=&InitUrl=

Summary of Expenditures

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

And Independent Auditor's Report thereon

Year ended December 31, 2024



KPMG LLP
1900 – 360 Main Street
Winnipeg, MB R3C 3Z3
Canada
Telephone (204) 957-1770
Fax (204) 957-0808

INDEPENDENT AUDITOR'S REPORT

To the Corporate Controller of the City of Winnipeg

Opinion

We have audited the summary of expenditures of The City of Winnipeg - Winnipeg Police Board, of the City of Winnipeg (the "City") for the year ended December 31, 2024 and the notes to the schedule (hereinafter referred to as the "schedule").

In our opinion, the accompanying schedule of the City for the year ended December 31, 2024 is prepared, in all material respects, in accordance with the financial reporting framework described in the notes to the schedule.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditor's Responsibilities for the Audit of the Schedule***" section of our auditor's report.

We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the schedule in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter - Financial Reporting Framework

We draw attention to note 1(a) in the schedule, which describes the applicable financial reporting framework. The schedule is prepared to assist the City to comply with the financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012 and The City of Winnipeg By-Law No 100/2017 dated November 15, 2017. As a result, the schedule may not be suitable for another purpose. Our opinion is not modified in respect of this matter.

Other Matter - Restriction on Use

Our report is intended solely for the City and the Manitoba Police Commission and should not be used by other parties.

Responsibilities of Management for the Schedule

Management is responsible for the preparation of the financial statements in accordance with the financial reporting framework described in the notes, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Those charged with governance are responsible for overseeing the City's financial reporting process.

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Auditor's Responsibilities for the Audit of the Schedule

Our objectives are to obtain reasonable assurance about whether the schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the schedule.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

July 23, 2025

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Summary of Expenditures

Year ended December 31, 2024

		2024		2023
Expenditures:				
Staff wages	$	252,212	$	239,180
Office rent		56,785		56,785
Board memberships, conferences, travel and events		10,509		15,881
Public consultations and meetings		24,541		844
Honoraria		20,204		15,822
Other administration costs		8,324		10,768
WPB professional services		6,955		6,848
Total expenses	$	379,530	$	346,128
Expenses charged against Winnipeg Police Board budget	$	379,530	$	346,128

See accompanying notes to financial information.

THE CITY OF WINNIPEG
WINNIPEG POLICE BOARD

Notes to Financial Information

Year ended December 31, 2024

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1. Significant accounting policies:

(a) Basis of accounting:

This schedule has been prepared in accordance with the financial reporting provisions as set out in The City of Winnipeg (the "City") By-Law No. 148/2012 dated November 28, 2012, amended with By-Law No. 100/2017 dated November 15, 2017, and amended with By-Law No. 138/2022 dated November 9, 2022. As a result, the schedule may not be suitable for other purposes. Winnipeg Police Board expenses are those charged against the Winnipeg Police Board budget in the General Revenue Fund and the Commitment Reserve Fund.

(b) Expenditures:

(i) Staff wages:

Agreements for employment of Board staff have been authorized and approved by The City of Winnipeg - Winnipeg Police Board (the "Board").

(ii) Honoraria:

The Board shall hold a meeting at least once every three months and shall annually hold a minimum of two additional public consultations to solicit community input on public safety issues and priorities.

Citizen members of the Board shall be paid the following remuneration by the City for time spent in attendance at meetings of the Board, including public consultations:

(a) Chair and Vice Chair:

(i) $190.00 for four (4) meeting hours or less;
(ii) $336.00 for more than four (4) meeting hours.

(b) Other Citizen members:

(i) $109.00 for four (4) meeting hours or less;
(ii) $192.00 for more than four (4) meeting hours.

Statement of Revenues and Expenses

THE CITY OF WINNIPEG
WINNIPEG POLICE SERVICE

Year ended December 31, 2024



KPMG LLP
1900 – 360 Main Street
Winnipeg, MB R3C 3Z3
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INDEPENDENT AUDITOR'S REPORT

To the Winnipeg Police Board

Opinion

We have audited the statement of revenues and expenses of The City of Winnipeg - Winnipeg Police Service, ("the schedule") for year ended December 31, 2024. In our opinion, the accompanying financial statements are prepared, in all material respects, in accordance with financial reporting provisions in The City of Winnipeg By-Law No 148/2012 dated November 28, 2012.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "***Auditor's Responsibilities for the Audit of the Financial Statements***" section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Restriction on Use

Without modifying our opinion, we draw attention to Note 2 to the schedule, which describes the basis of accounting. The schedule is prepared to provide information to The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board regarding The City of Winnipeg By-Law No 148/2012 dated November 28, 2012. As a result, the schedule may not be suitable for another purpose. Our report in intended solely for The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board, and should not be used by parties other than The City of Winnipeg, the Manitoba Police Commission and the Winnipeg Police Board.

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Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the schedule in accordance with The City of Winnipeg By-Law No 148/2012 dated November 28, 2012, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity‘s financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are/is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

  The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.



- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor’s report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor’s report. However, future events or conditions may cause the Entity to cease to continue as a going concern.

- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represents the underlying transactions and events in a manner that achieves fair presentation.

- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants

Winnipeg, Canada

July 10, 2025

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Statement of Revenues and Expenses
Year Ended December 31, 2024

	2024 $	2023 $
REVENUES		
Provincial government grants	$ 39,509,690	$ 29,912,195
Regulation fees	17,823,785	14,648,261
Sale of goods and services	13,865,762	13,142,469
Recoveries	1,162,942	714,882
TOTAL REVENUES	72,362,179	58,417,807
EXPENSES (Schedule 1)		
Salaries and benefits	285,490,788	265,923,209
Services	25,080,503	19,716,686
Materials - parts and supplies	7,636,793	7,501,860
Assets and purchases	3,510,667	3,853,965
Debt and finance charges	12,062,195	10,578,667
Grant transfers	11,431,877	11,148,783
TOTAL EXPENSES	345,212,823	318,723,170
EXCESS OF EXPENSES OVER REVENUES	272,850,644	260,305,363

THE CITY OF WINNIPEG – WINNIPEG POLICE SERVICE
Notes to the Statement of Revenues and Expenses
December 31, 2024

1. Nature of the organization:

Winnipeg Police Service, a department of The City of Winnipeg, has a mandate to ensure the safety of the lives and property of citizens; preserve peace and good order; prevent crimes from occurring; detect offenders; and enforce the law.

The City of Winnipeg (the "City") is a municipality that was created on January 1, 1972 pursuant to The City of Winnipeg Act, a statute of the Legislature of the Province of Manitoba (the "Province"). The City continued as a body corporate by virtue of the enactment by the Province of The City of Winnipeg Charter on January 1, 2003.

2. Significant Accounting Policies

The statement of revenue and expenses are prepared in accordance with Canadian public sector accounting standards.

(a) Basis of presentation:

These statements of revenue and expenses present the results of operations of the Winnipeg Police Service as if it has been accounted for on a stand-alone basis. Management has extracted the information used to prepare this statement of revenue and expenses from the consolidated financial statements of The City of Winnipeg.

This statement of revenue and expenses is not necessarily indicative of the results that would have been attained if the Winnipeg Police Service had been operated as a separate legal entity during the year presented.

The basis of accounting used in this statement of operations materially differs from Canadian public sector accounting standards because statements of financial position and cash flows are not included.

3. Related party transactions:

Type of charge	Category	2024 $	2023 $
Municipal Accommodations	Rent	10,395,141	10,295,533
City of Winnipeg - Corp Finance	Debt and finance	12,062,195	10,578,667
City of Winnipeg - Fleet Service	Fleet insurance/lease/fuel/carbon tax	4,673,984	5,128,809
City of Winnipeg - Corp Finance	Translation cost	9,000	9,000
City of Winnipeg - Parking Authority	Parking rentals	176,457	177,063
City of Winnipeg - Corporate Services	Postage meter	24,681	23,217
City of Winnipeg - Business Tech.	Radio shop services	428,350	425,786
City of Winnipeg - Corporate Services	% of salary of occ. health nurse	160,362	202,814
Total		27,930,170	26,840,889

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2024

	2024 $	2023 $
SALARIES		
Salaries - permanent	**228,317,094**	**215,305,621**
Salaries - temporary	**302,907**	**373,863**
Shift Premium	**984,617**	**1,019,104**
Acting pay	**986,118**	**932,933**
Long service pay	**14,303**	**8,650**
Overtime	**10,296,794**	**7,699,576**
Standby pay	**656,592**	**595,493**
Furlough recoveries - permanent	**(236,577)**	**(215,259)**
BENEFITS		
Civic pension	**22,153,434**	**18,944,197**
Civic pensions cash out	**-**	**14,965**
Canada pension	**8,217,915**	**7,560,331**
Group insurance	**147,355**	**358,386**
Employment insurance	**2,846,214**	**2,664,766**
Payroll costs	**2,324,024**	**1,624,753**
Medical expenses	**834,930**	**556,244**
Pension awards	**145,242**	**45,130**
Fatality pension premium	**648,336**	**640,700**
Interest and administration	**971,545**	**842,367**
Sick leave and severance pay	**1,535,757**	**2,625,044**
Vacation/overtime cashout	**1,283,086**	**1,297,598**
Employer paid benefits	**3,061,102**	**3,028,747**
TOTAL SALARIES AND BENEFITS	**285,490,788**	**265,923,209**

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2024

	2024	2023
	$	$
SERVICES		
Professional and consultant services	**2,167,442**	**1,379,065**
Non-professional services	**8,923,788**	**7,624,607**
Taxi services	**37,760**	**36,653**
Freight and messenger services	**114,151**	**54,375**
Allocated department costs	**9,000**	**9,000**
Auto allowance	**2,749**	**1,829**
Light and power	**28,806**	**31,365**
Real property contracts - construction and maintenance	**401,108**	**282,300**
Office equipment maintenance	**4,783,957**	**1,999,843**
Vehicle maintenance	**87,867**	**96,637**
Towing services	**5,578**	**13,014**
Cleaning and laundry	**41,728**	**46,805**
Other equipment servicing	**1,037,073**	**708,738**
Printing, binding, photocopying	**69,447**	**101,914**
Telephone-regular desk set	**304,128**	**301,538**
Tellephone-Cellular	**351,454**	**262,369**
Telephone-alarm systems	**21,535**	**21,714**
Data comm DSL	**414,693**	**286,602**
Advertising	**220,245**	**248,955**
Insurance and licenses-auto	**162,181**	**155,514**
Fleet insurance	**1,424,451**	**1,413,311**
Drivers' licenses	**27,379**	**21,223**
Certificates, permits, licenses	**54,216**	**20,790**
Hauling expense	**27,817**	**30,874**
Rentals	**239,184**	**276,365**
Fleet capital lease	**1,767,316**	**2,014,448**
Equipment rental-external	**315,104**	**302,458**
Parking space rental	**176,457**	**177,063**
Meal expense	**13,784**	**8,384**
Luncheons, receptions & events	**76,826**	**74,494**
Membership fees	**70,563**	**70,083**
Postage	**24,681**	**23,217**
Training, workshops and tuition	**430,842**	**510,198**
Conferences	**10,672**	**30,630**
Conferences involving travel	**563,984**	**301,933**
Training/workshops with travel	**528,254**	**698,237**
Travel-city business	**144,283**	**80,141**
	25,080,503	**19,716,686**

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2024

	2024 $	2023 $
MATERIALS, PARTS AND SUPPLIES		
Photographic supplies	**8,993**	**8,186**
Stationery and office supplies	**207,290**	**183,426**
Periodicals and subscriptions	**31,938**	**64,324**
Computer software	**420,688**	**392,669**
Medical, dental & lab supplies	**113,062**	**108,438**
Animal food and supplies	**24,874**	**11,359**
Cleaning supplies	**119,701**	**106,658**
Other operating supplies	**1,656,957**	**1,151,131**
Small tools	**16,815**	**6,551**
Uniforms & protective clothing	**960,187**	**883,819**
Uniforms/clothing other	**959,505**	**1,138,013**
Motive fuels and lubricants	**348,921**	**349,891**
Fleet fuel	**1,280,015**	**1,538,221**
Carbon tax	**202,201**	**162,829**
Automotive Parts	**913,372**	**964,248**
Clothing allowance	**424,839**	**409,123**
Inventory adjustment	**(52,565)**	**22,974**
	7,636,793	**7,501,860**
ASSETS AND PURCHASES		
Motive equipment	**4,929**	**12,886**
Elec, light and comm equipment	**435,312**	**40,306**
Office equipment	**5,890**	**9,695**
Other equipment	**1,809,166**	**2,592,091**
Computer hardware	**731,057**	**816,618**
Office furniture	**535,948**	**353,459**
Books	**7,565**	**10,954**
Other Personal Property	**(19,200)**	**17,956**
	3,510,667	**3,853,965**

THE CITY OF WINNIPEG - WINNIPEG POLICE SERVICE
Schedule 1 - Detailed Statement of Winnipeg Police Service Expenses
Year ended December 31, 2024

	2024	2023
	$	$
TOTAL DEBT AND FINANCES		
Interest	**7,733,148**	**6,753,853**
Principal	**2,787,696**	**2,313,936**
Internal financing	**1,098,348**	**1,098,348**
Letter of credit fees	**-**	**21,946**
Debenture issue expense	**276,945**	**255,026**
Credit card commission	**166,058**	**135,558**
	12,062,195	**10,578,667**
TOTAL GRANTS		
Grants-cash	**52,033**	**36,225**
Claims	**580,999**	**301,683**
Vehicle claims	**69,143**	**54,883**
	702,175	**392,791**
TRANSFERS TO OTHER FUNDS		
Tsf to (from) insurance reserve	**(261,257)**	**(146,318)**
Tsf to civic accommodations (Note 3)	**10,395,141**	**10,295,533**
Inter-Dept tsf to GRF - BTS (Note 3)	**428,350**	**425,786**
Inter-Dept tsf to GRF - HRPS (Note 3)	**160,362**	**202,814**
Purchasing card rebate	**7,106**	**(21,823)**
	10,729,702	**10,755,992**
Total Expenses	**345,212,823**	**318,723,170**


Winnipeg