Agenda – Executive Policy Committee – December 9, 2025

REPORTS

Item No. 5 End Homelessness Winnipeg - 2024-25 Annual Report

WINNIPEG PUBLIC SERVICE RECOMMENDATION:

That this report be received as information.

ADMINISTRATIVE REPORT

Title: End Homelessness Winnipeg 2024-25 Annual Report to City of Winnipeg

Critical Path: Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
G. MacPherson	J. Dunford	N/A	J. Dunford

EXECUTIVE SUMMARY

End Homelessness Winnipeg (EHW) leads the implementation of Winnipeg's 10 Year Plan to end homelessness. EHW is an Indigenous-led organization that serves the whole community. The *Truth and Reconciliation Commission of Canada: Calls to Action* guides EHW as a path to ending homelessness. In March of 2024, Council adopted the 2024-2027 multi-year budget. As part of this process, Council approved up to $150,000 in annual funding to EHW. Council also directed the Public Service to enter into a funding agreement for this grant.

EHW provides an annual report to Council. Their report provides an update on ongoing efforts, activities and achievements (Attachment 1). This administrative report includes a summary of key outcomes related to the projects. It also includes progress made since the last report.

RECOMMENDATIONS

That this report be received as information.

REASON FOR THE REPORT

To satisfy the reporting requirements of the funding agreement, EWH must submit an annual report to Executive Policy Committee and Council.

IMPLICATIONS OF THE RECOMMENDATIONS

There are no implications associated with receiving this report as information.

HISTORY/DISCUSSION

End Homelessness Winnipeg (EHW) received its mandate from the *10-Year Plan to End Homelessness in Winnipeg* launched in 2014. In 2019, End Homelessness Winnipeg released a five-year plan that aligned the goals of the longer-term document with the Government of Canada's new homelessness directives as defined by its Reaching Home program. The Five-Year Plan set ambitious yet achievable targets for reducing homelessness by 2025 and became the roadmap for the final phase of the ten-year strategy.

Progress made in 2024-25 on the objectives of the five-year plan 2020-2025 were as follows:

Extreme Weather Program

In 2024–2025, the Extreme Weather Program processed 71 emergency claims and provided temporary housing for 16 individuals, 90 percent of whom identified as female. A spring kick-off event at Neeginan Centre served 150 participants, distributing raincoats and food with support from partners including The Link, Salvation Army, and the Downtown Community Safety Partnership.

Over 2,000 N95 masks were distributed to mitigate wildfire smoke exposure, and more than 2,000 *Summer Resource Guides*—developed in collaboration with the City of Winnipeg—were produced, providing information on cooling sites, water stations, and heat safety.

Emergency Response: Building Closures

The Emergency Response Committee expanded its membership to include the Provincial Government, the Residential Tenancies Branch, and the Canadian Red Cross, strengthening Manitoba's coordinated emergency housing response.

This multi-agency table is developing a comprehensive framework for supporting displaced tenants. Key challenges identified include limited case management capacity, insufficient follow-up after relocations, and unsafe or unsupervised hotel stays without wraparound supports. The committee continues to meet regularly to advance protocols that prioritize safety, stability, and dignity for affected tenants.

Gizhe Waa Ti-Sii-Win Service Delivery Expo

The 2024 Gizhe Waa Ti-Sii-Win Service Delivery Expo, hosted and supported by EHW, welcomed over 1,500 participants with the help of 150 volunteers and more than 45 partner organizations. Translated from Anishinaabemowin, *Gizhe Waa Ti-Sii-Win* means *"working with love, kindness, and generosity."* The event combined cultural ceremony with practical supports, including identification and documentation services, housing and wellness resources, youth programs, haircuts, foot care, and meals. The Expo reduces barriers for individuals experiencing housing insecurity by providing multiple essential services in one respectful, culturally grounded, and welcoming space.

Outreach Mapping

EHW completed a comprehensive Outreach Mapping Report in collaboration with Main Street Project, St. Boniface Street Links, Resource Assistance for Youth, Downtown Community Safety Partnership, and individuals with lived experience. The report identified service gaps and informed updates to the *Kikinanaw Oma* and *Your Way Home* strategies. The Person-Centred Pillar drafted a process map to enhance system navigation, with priority actions focused on coordinated access, closing service gaps, and ensuring that lived experience continues to shape system design. EHW will continue to lead targeted improvements in outreach, shelter prevention, and transitional housing, strengthening service coordination citywide.

Winnipeg Street Census

Homelessness extends beyond visible street encampments to include those sleeping in vehicles, staying temporarily with friends, or living in unsafe or overcrowded conditions. These less visible experiences form part of a growing crisis that continues to shape Winnipeg.
The 2024 Winnipeg Street Census recorded the highest count in the past decade, with nearly 80 percent of respondents identifying as Indigenous, reflecting longstanding systemic inequities. Respondents most frequently cited low income, evictions, and substance use as the primary reasons for housing loss.

Conclusion

EHW's work focuses on bringing people and systems together to turn collaboration into solutions, ensuring that every person has a place to belong. Cross-sector partnerships have grown stronger, with organizations sharing knowledge, resources, and data to drive informed policy and coordinated action.

Governments, community organizations, and leaders with lived experience are aligning efforts to address the homelessness crisis more effectively. The path forward requires a shift—from shelters to homes, from emergency response to prevention, and from assumption to listening.

Through its work in 2024–2025, EHW has demonstrated its continued commitment to ending homelessness and supporting those who are unsheltered. Moving forward, EHW's efforts will be guided by *Everybody Belongs: 2025–2030 Strategic Plan* (Attachment 2), grounded in Indigenous ways of knowing and doing. Demonstrating collective leadership and compassion, these initiatives show what is possible when organizations work together with respect, humility, and purpose.

FINANCIAL IMPACT

Financial Impact Statement

Date: October 23, 2025

Project Name:

End Homelessness Winnipeg 2024-25 Annual Report to City of Winnipeg

COMMENTS:

There are no financial implications in receiving this report as information.

Randy Bernard

Randy Bernard, CPA
Manager of Finance & Administration (Campus)
Corporate Finance Department

CONSULTATION

This Report has been prepared in consultation with:

- End Homelessness Winnipeg (EHW)

OURWINNIPEG POLICY ALIGNMENT

OurWinnipeg contains six policy goals that form the foundation for OurWinnipeg vision, objectives and policy direction. The report aligns with the following goals:

Goal: Leadership and Good Governance

- 1.15 Community Capacity Development
- 1.16 Equitable Funding Distribution

Goal: Economic Prosperity

- 3.12 Poverty Reduction

Goal: Good Health and Well-Being

- 4.1 Health Equity
- 4.3 Proactive Health Intervention
- 4.4 Affordable and Supportive Housing Options
- 4.6 Community Safety
- 4.9 Inclusive Public Places
- 4.11 Equitable Service Access

Goal: Social Equity

- 5.1 Equitable Services Access
- 5.2 Affordable and Supportive Housing Options
- 5.3 End Homelessness
- 5.5 Indigenous Lens
- 5.8 Community Cohesion

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

Consideration was given as to whether this report connects to Winnipeg Climate Action Plan (CAP), and it was determined the CAP is not applicable to this specific report.

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Winnipeg Poverty Reduction Strategy has eight 10-year goals for poverty reduction efforts. The report aligns with the following goals:

- Goal 1- Equity and a Culture of Caring are Demonstrated through Implementation and Systems Change.

- Goal 2- The City Actively Plans for and Partners in Affordable Housing. Collaborate on Ending Homelessness (Continue to support and collaborate with EHW, coordinate a city-wide response to ending and preventing homelessness, including support for implementation of EHW's 5 Year plan and continued support and delivery of the recommendations of Kikinanaw Oma - A Strategy to Support Unsheltered Winnipeggers, including support for outreach services.
- Goal 4 -Community Well-Being Supports for those in greatest Need are Increased.10-Year Objectives A. The immediate needs of residents experiencing homelessness or at risk of homelessness are met through collaboration with community partners and other levels of government.
- Goal 8- Equity in Community Safety is Increased through Collaboration.

SUBMITTED BY

Department: Office of the CAO
Division: Community Development
Prepared by: Karen Glugosh
Date: October 23, 2025
File No: N/A

Attachments:

1. Annual Report 2024-2025 Honouring the Past, Evolving with Purpose

2. 2025 -2030 Strategic Plan-Everyone Belongs