Agenda – Standing Policy Committee on Public Works – April 15, 2026

REPORTS

Item No. 3 Goods Movement Advisory Committee Annual Report – 2025

WINNIPEG PUBLIC SERVICE RECOMMENDATION:

1. That this report be received as information.

Agenda – Standing Policy Committee on Public Works – April 15, 2026

DECISION MAKING HISTORY:

STANDING COMMITTEE DECISION:

On October 10, 2023, the Standing Policy Committee on Public Works concurred in the recommendation of the Winnipeg Public Service and approved the following:

1. That the following representatives be appointed as the initial members of the GMAC:

    A. Director of Public Works – 1-year term

    B. Public Works Manager of Transportation – 2-year term

    C. Manitoba Trucking Association – 2-year term

    D. Winnipeg Airports Authority – 1-year term

    E. CN Rail & CPKC Rail – 1-year term

    F. Canadian Manufacturers & Exporters Manitoba Chapter – 2-year term

    G. Manitoba Heavy Construction Association – 2-year term

2. That the Terms of Reference attached as Appendix A and as adopted by the Goods Movement Advisory Committee be approved.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

ADMINISTRATIVE REPORT

Title: Goods Movement Advisory Committee Annual Report - 2025

Critical Path: Standing Policy Committee on Public Works

AUTHORIZATION

Author	Department Head	CFO	CAO
D. Patman, P.Eng.	D. Konowich acting for J. Berezowski	N/A	J. Dunford

EXECUTIVE SUMMARY

This report outlines the Goods Movement Advisory Committee's (GMAC) activities in 2025.

Over the past year, the committee discussed:

- The Portage and Main re-opening to pedestrians;
- Removal of vehicle traffic from Graham Avenue;
- Progress on and status of the Transportation Master Plan (Transportation 2050);
- Reducing trade barriers by making move permit rules and steps the same across different areas;
- The Strategic Road Network (SRN) Study Request for Qualifications (RFQ); and
- Economic trends and why GMAC is important because of changes in trade.

In 2026, the committee will keep focusing on how spending on transportation infrastructure supports economic growth.

RECOMMENDATIONS

1. That this report be received as information.

REASON FOR THE REPORT

On October 10, 2023, the Standing Policy Committee on Public Works concurred in the recommendation of the Winnipeg Public Service and approved the following:

2. That the Terms of Reference attached as Appendix A and as adopted by the Goods Movement Advisory Committee be approved, which include the following:

    A. GMAC reports to the Standing Policy Committee on Public Works and shall provide a report arising from its mandate at least annually.

On November 6, 2025, the Standing Policy Committee on Public Works granted an extension of up to 150 days for the Winnipeg Public Service to report back.

IMPLICATIONS OF THE RECOMMENDATIONS

As this report is for information, there are no implications.

HISTORY/DISCUSSION

BACKGROUND INFORMATION

On September 7, 2022, the Standing Policy Committee on Infrastructure Renewal and Public Works concurred in the recommendation of the Assiniboia Community Committee and directed the Winnipeg Public Service to report back on the establishment of a Goods Movement Advisory Committee (GMAC), whose objectives would include:

1. Providing strategic and responsive advice and recommendations on transportation policies, programs, priorities, facilities, and standards to the Director of Public Works.

2. Informing the public about goods movement and the importance of goods movement to the resilience and sustainability of Winnipeg's economy.

3. Providing a forum in which goods movement issues in Winnipeg can be raised and discussed to better inform City land use planning and transportation infrastructure decisions.

The GMAC was formally established on October 10, 2023, when the Standing Policy Committee on Public Works approved the *GMAC Membership and Terms of Reference* report of the Winnipeg Public Service.

The GMAC operates in an advisory role to the Director of Public Works with support from staff in the Transportation division. In accordance with the Terms of Reference, the GMAC meets quarterly at a minimum. Additional meetings may be scheduled at the request of members of the GMAC or Department staff to discuss urgent matters.

The GMAC is a forum where representatives from the goods movement industry (including rail, air, and truck) can meet with City staff to discuss issues and concerns. The GMAC is currently comprised of individuals representing the following organizations (including City of Winnipeg staff):

- Director of Public Works (City of Winnipeg staff)
- Manager of Transportation (City of Winnipeg staff)
- Traffic Analyst (City of Winnipeg staff)
- Senior Economist (City of Winnipeg staff)
- Manitoba Trucking Association
- Manitoba Heavy Construction Association
- CentrePort Canada
- Winnipeg Airports Authority
- CN Rail
- CPKC Rail
- Canadian Manufacturers & Exporters Manitoba Chapter

2025 ANNUAL REPORT

The Winnipeg Public Service is providing the main points of the Goods Movement Advisory Committee's (GMAC) activities from January 2025 to December 2025. It also includes status updates on current and prior action items which are significant in nature.

During this time, there were six regularly scheduled GMAC meetings, as well as two supplementary meetings for a specific initiative (described below).

Highlights from these eight meetings include:

- Discussions on the reopening of the Portage Avenue and Main Street intersection to pedestrian traffic, as well as the partial closing of Graham Avenue. Feedback and input related to traffic control and goods movement operations was discussed, leading up to the project's completion in Summer 2025.

- Consultation and discussions on the Transportation Master Plan (Transportation 2050). These continued (as was also noted in the prior GMAC Annual Report), leading up to the Transportation Master Plan being adopted by Council on June 26, 2025.

- Ongoing consultation about harmonizing move permit policies and processes between jurisdictions to aid in reducing trade barriers. These include weight and dimension thresholds, Police Escort and pilot vehicle requirements, and the Spring Weight Restriction program. Constructive dialogue has occurred regarding the Police Escort policy and mutually agreeable revisions are anticipated to be made administratively in the near future.

- Consultation on the recent Strategic Road Network (SRN) Study Request for Qualifications (RFQ). The SRN Study was identified in the Transportation Master Plan (Transportation 2050), and some preliminary consultations occurred at supplementary meetings in late-2025, and are anticipated to continue with respect to defining, reviewing, and providing input on the implementation. A subset of the corridors to be studied as part of the SRN project will be designated as Strategic Goods Movement Network (SGMN) corridors.

- Discussions on economic trends and the significance of GMAC due to changes in trade dynamics ("trade dynamics" refers to the complex, constantly shifting interplay of forces and factors that affect the volume, direction, and composition of commerce and trade.) When the GMAC was first established in 2022-2023, the primary scope of GMAC was related to transportation policies, infrastructure, goods movement, etc. which are interconnected to Winnipeg's economy. Since early 2025 due to changes in trade dynamics, and for a variety of other reasons, the economic aspect has become a priority of greater significance for GMAC industry members and for stakeholders within various sectors.

In 2026, the committee will continue to focus on the link between transportation infrastructure investment and economic development. To further support this, the GMAC will seek representation from the City's Planning, Property, and Development and Corporate Finance departments to participate in GMAC as members of the committee.

From an administrative standpoint, the GMAC Terms of Reference documents may also be updated in the future.

GMAC also wants to continue to advocate for the City of Winnipeg to work with the Province of Manitoba (through the Premier's Business and Jobs Council), Capital Region municipalities, and business stakeholders, to coordinate regional planning and investment in highway infrastructure as a key component of Manitoba's economic development strategy, and to strengthen inter-provincial trade.

FINANCIAL IMPACT

Financial Impact Statement Date: February 20, 2026

Project Name:

Goods Movement Advisory Committee Annual Report - 2025

COMMENTS:

As this reort is for information purposes, there are no financial impacts.

J. Ruby, 2026-02-25
J. Ruby CPA, CA
Manager of Finance & Administration

CONSULTATION

This Report has been prepared in consultation with:

- Goods Movement Advisory Committee (GMAC)

OURWINNIPEG POLICY ALIGNMENT

OurWinnipeg 2045
This report is in accordance with OurWinnipeg2045 as per:

Goal: Environmental Resilience
- ***Policy 2.6 Integrated Regional Planning:*** Enable a collaborative and integrated solution to sustainable transportation system connectivity and efficiency on a regional scale, in a manner that addresses infrastructure costs, promotes public health benefits, and reduces greenhouse gas emissions.

Goal: Good Health and Well-Being
- ***Policy 4.10 Transportation Safety:*** Design, construct, maintain, and regulate an integrated and sustainable transportation system and related infrastructure that optimize safe, connected and reliable mobility, and minimize severe injuries and fatalities for all road users.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

3.5 Reduce Traffic Congestion

3.6 Increase the Use of Zero-Emission Vehicles

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Consideration was given as to whether this report connects to the Winnipeg Poverty Reduction Strategy (PRS) and its Goals and Objectives, and it was determined that the PRS is not applicable to this specific report.

SUBMITTED BY

Department: Public Works
Division: Transportation
Prepared by: T. Jangula, C.E.T., Traffic Analyst
Date: February 25, 2026