Agenda – Executive Policy Committee – May 19, 2026

REPORTS

Item No. 14 **Proposed Opening of York Avenue and Israel Asper Way, east of Main Street and CNR property – File DAO 5/2023 (Fort Rouge-East Fort Garry Ward) File DAO 5/2023**

WINNIPEG PUBLIC SERVICE RECOMMENDATION:

1. That, subject to Recommendation 2, the proposed street openings shown on Miscellaneous Plan No. 15947 (Appendix A), be approved.

2. That the Director of Legal Services and City Solicitor be instructed to prepare and bring directly to Council for enactment, a by-law to facilitate the street openings in accordance with Miscellaneous Plan No. 15947.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

ADMINISTRATIVE REPORT

Title: Proposed Opening of York Avenue and Israel Asper Way, east of Main Street and CNR property – File DAO 5/2023

Critical Path: Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
G. Chappell (Acting)	H. Borys	T. Graham	J. Dunford

EXECUTIVE SUMMARY

The Public Service is proceeding with application to legally open York Avenue and Israel Asper Way. The proposed street openings are both east of Main Street and are shown on Misc. Plan No. 15947 and the aerial diagram attached to this report (see Appendices A and B). The proposed street openings will result in continued alignment with the existing street limits.

The Public Service recommends approval.

RECOMMENDATIONS

1. That, subject to Recommendation 2, the proposed street openings shown on Miscellaneous Plan No. 15947 (Appendix A), be approved.

2. That the Director of Legal Services and City Solicitor be instructed to prepare and bring directly to Council for enactment, a by-law to facilitate the street openings in accordance with Miscellaneous Plan No. 15947.

3. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

Council approval is required before land can be legally opened as public right-of-way.

The application has been submitted to the Executive Policy Committee in accordance with Section 4(20) of the City Organization By-law No. 7100/97.

Dedication of land as a public right-of-way requires a by-law pursuant to Section 139 of The City of Winnipeg Charter.

Legally opening the street is required to limit City liability and allow public use of the land for vehicular and pedestrian traffic as well as utility improvements.

IMPLICATIONS OF THE RECOMMENDATIONS

All costs associated with the proposed street openings are the responsibility of the Public Works Department, which include the application fee and survey work. Costs are considered to be immaterial in nature and within existing budget.

HISTORY/DISCUSSION

The Public Service is proceeding with an application to legally open York Avenue illustrated and identified as "York Avenue Proposed Opening – Area 2,605.8± m^2 (28,049± $ft.^2$)", and Israel Asper Way. The proposed street opening is shown illustrated and identified as "Israel Asper Way Proposed Opening – Area: 172.8± m^2 (1,860± $ft.^2$)" on attached Misc. Plan 15947 (Appendix A) and aerial diagram (Appendix B). Construction of the street infrastructure was completed many years ago. The proposed street openings, if approved, will result in a continued alignment with the existing street limits and ensure improvements related to the streets are contained within these limits.

At its meeting of October 5, 1988, Council approved the opening of part of the north/south roadway within the East Yard Site, south of Pioneer Avenue, and enacted opening By-Law No. 4995/1988. Plan No. 23147 registered in the Winnipeg Land Titles Office December 1, 1988, opened the street as Pioneer Place. In subsequent years, Council enacted several by-laws for the street renaming as follows:

- By-law No. 5146/1989 enacted on February 15, 1989, renamed the street to Pioneer Boulevard,
- By-law Nos. 8017/2002 enacted April 24, 2002, and 8144/2002 enacted December 11, 2002, renamed the street to Waterfront Drive, and
- By-law No. 122/2013 enacted November 20, 2013, renamed the street to Israel Asper Way.

At its meeting of March 15, 1990, Council approved the 1990 Capital Estimates which included the extensions of York Avenue and St. Mary Avenue and development of interconnecting roadways between Main Street and Tache Avenue. This approval did not provide authority to legally open the portions of York Avenue or Israel Asper Way that are the subject of this report.

Manitoba Hydro, Centra Gas, BellMTS, Bell Canada, Shaw Cablesystems, Rogers Communications, Canadian National Railway Company, TC Energy, and Imperial Oil/Exxon Mobil, have all indicated that they have no concerns or objections. Telus Communications, Fibre.Ca Inc., Crown Pipeline Ltd., the Canadian Pacific Railway, and Teraspan Networks did not respond to the request for comment on this application. The Public Service has no concerns and recommends the approval of the proposed openings.

FINANCIAL IMPACT

Financial Impact Statement

Date: March 9, 2026

Project Name:

Proposed opening of York Avenue and Israel Asper Way, east of Main Street and CNR property - DAO 5/2023

COMMENTS:

There are no material financial implications associated with this report.

Mike McGinn Mar. 9, 2026
Mike McGinn, CPA, CA
Manager of Finance

CONSULTATION

This Report has been prepared in consultation with:

- Legal Services Department (as to legal issues)

OURWINNIPEG POLICY ALIGNMENT

The physical street improvements occurred a number of years ago. The proposed street openings aligns with the following goal and objective of OurWinnipeg 2045:

Goal: City Building
Objective 2: Integrate resilient land use, transportation, and infrastructure planning and investments.

Ensure that land use, transportation, and infrastructure planning are aligned to provide the conditions for compact, complete, and connected communities, supported by sustainable transportation options and municipal infrastructure capacity.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

The proposed street openings aligns with the following strategic opportunity and key directions of the City's Climate Action Plan:

Strategic Opportunity #3: Advancing Sustainable Transportation – Increasing Mobility Options and Shift to Zero Emission Vehicles
This Opportunity emphasizes the need to increase travel options providing greater access and options for walking, cycling and connectivity to public transit systems.

Key Directions:
3.1 Improve active transportation connectivity to transit services by installing sidewalks and cycling routes to link stops with surrounding community.
3.4 Prioritize capital investments in active transportation to establish connected and integrated corridors for walking and cycling.

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

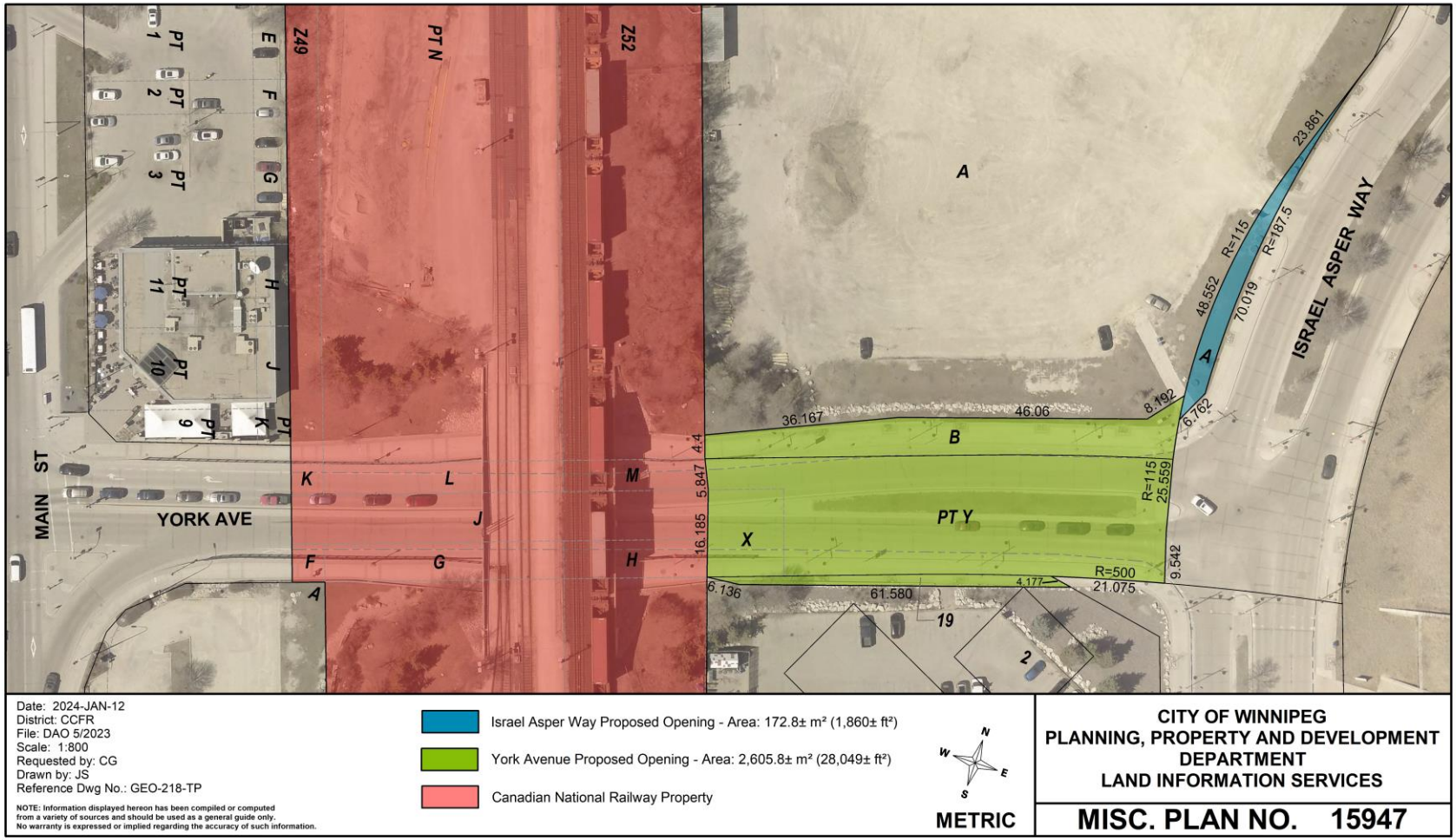
Goal 5: Transportation System Equity is Enhanced

Objective B: The proposed street openings aligns with the Winnipeg Poverty Reduction Strategy by increased interconnectivity to employment and affordable goods and services through increased access to public transportation services.

SUBMITTED BY

Department: Planning, Property and Development Department
Division: Real Estate and Land Development
Prepared by: Danielle Villamor
Date: April 17, 2026
File No.: DAO 5/2023
Attachments:
Appendix A: Miscellaneous Plan 15947
Appendix B: Aerial View of Proposed Opening

APPENDIX A – MISCELLANEOUS PLAN 15947



APPENDIX B – AERIAL VIEW OF PROPOSED OPENING

