Agenda – Standing Policy Committee on Finance and Economic Development – June 12, 2026

REPORTS

Item No. 3 **Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works Project,**
Project ID: 1805002523 and 1804000725,
Quarterly Project Status Report No. 5
For the Period Ended March 31, 2026

WINNIPEG PUBLIC SERVICE RECOMMENDATION:

1. That the financial status of the Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works project, as contained in this report, be received as information.

ADMINISTRATIVE REPORT

Title: **Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works Project,**
Project ID: 1805002523 and 1804000725,
Quarterly Project Status Report No. 5
For the Period Ended March 31, 2026

Critical Path: **Standing Policy Committee on Finance and Economic Development**

AUTHORIZATION

Author	Department Head	CFO	CAO
A. Condon, P. Eng	J. Berezowsky	T. Graham	J. Dunford

EXECUTIVE SUMMARY

Project On Schedule: Yes þ No ☐ **Project On Adopted Budget: Yes þ No ☐**

Percent of Schedule Complete: 50% **Percent of Adopted Budget Spent:** 55%

This is the fifth quarterly report on this project. The total project budget and estimate at completion is $30,500,000 (Class 1). Expenditures to date total $16,821,436.28.

Construction of the northbound lanes is anticipated to take place from May through October 2026. This will be under the same construction contract.

The Advisory Committee has reviewed this report and recommends that the report be sent to the Standing Policy Committee on Finance and Economic Development.

RECOMMENDATIONS

That the financial status of the Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works project, as contained in this report, be received as information.

REASON FOR THE REPORT

Major Capital Projects are required to report quarterly to the Standing Policy Committee on Finance and Economic Development. The threshold for reporting is reviewed at the beginning of each multi-year budget cycle and revised, if required, for Council consideration. For the 2024-2027 multi-year budget cycle Council approved that the threshold be maintained at $25

million. The Standing Policy Committee on Finance and Economic Development may also request reporting on any capital project.

IMPLICATIONS OF THE RECOMMENDATIONS

There are no implications associated with receiving this report as information.

HISTORY/DISCUSSION

See Appendix C – Key Project Events (History)

Procurement – See Table 1 below (Update from last report)

RFP No. 509-2023: Stantec, Detailed Design, Contract Administration, and Post-Construction Services

- This consulting contract is now within the Contract Administration Phase.

Tender No. 975-2024: M.D. Steele Construction Ltd.

- Work on northbound lanes to take place from May through October 2026.
- Substantial Performance for this Project is still anticipated to be on October 2, 2026.
- Total Performance for this Project is still anticipated to be October 16, 2026.

Single Source Contracts:

- There were no new single source contracts during this period.

Table 1 – Contracts

Contracts							
Bid Opportunity #	**Company Name**	**Description**	**Original Contract Award Value (GST & MRST extra as applicable)**	**Total Approved Over-Expenditures (Over-Expenditure amount only)**	**Date of Award**	**Date of Total Completion**	**Estimated % Complete**
509-2023	Morrison Hershfield	Preliminary Engineering & Allowance	$ 606,097.00	$ -	Oct 19/23	Dec 5/24	100%
Single Source	Fireseeds North Infrastructure Corporation	Road Safety Audit	$ 20,475.00	$ -	Aug 12/24	Sep 13/24	100%
509-2023*	Stantec Consulting Limited	Detailed Design, Contract Admin, and Post Construction	$ 2,576,185.00	$ 84,471.00	Oct 22/24		73%
Purch Ref No. 395-2025	Bell MTS	Adjustments - temporary works	$ 67,032.48	$ -	Apr 22/25	May 30/25	100%
975-2025	M.D. Steele Construction Limited	Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works	$22,374,972.05	$ -	Apr 23/25		55%
Single Source	Manitoba Hydro	Street Lighting Adjustments	$ 50,869.98	$ -	May 27/25	Oct 16/25	100%
Purch Ref No. 614-2025	Bell MTS	Permanent relocation of infrastructure	$ 31,401.78	$ -	Jun 20/25		30%
Single Source	Fireseeds North Infrastructure Corporation	Traffic Staging Road Audit	$ 25,200.00	$ -	Jul 10/25		25%
Single Source	Manitoba Hydro	Vault Adjustments	$ 16,000.00	$ -	Aug 7/25	Aug 12/25	100%
Single Source	Rogers Communications	Utility Vault Adjustments	$ 10,000.00	$ -	Aug 27/25	Sep 25/25	100%
Single Source	Manitoba Hydro	Point of Service for Parks Garage	$ 4,842.60	$ -	Nov 13/25		0%
Single Source	Rogers Communications	Pedestal and Coax works	$ 7,480.00	$ -	Nov 14/25		0%
Single Source	Bell MTS	Pedestal relocation	$ 5,066.71	$ -	Nov 26/25		0%
		Total	**$25,795,622.60**	**$ 84,471.00**			

Description	Anticipated Award Date

*RPF No. 509-2023 – Preliminary and Detailed Design is 100% complete

Schedule (Update from last report)

The project is currently forecast to be on schedule. All lanes of traffic are currently open. Construction of the northbound lanes will take place in the summer of 2026 under the same construction contract with an anticipated Total Performance date in October. Several deficiencies in the southbound works have been identified which will require repair works in 2026. These repairs will be completed by the Contractor at their cost at the completion of the northbound works which may have a minor impact to schedule.

Table 2 – Milestones

Milestones					
	Deliverable	**Original Targeted Completion Date**	**Revised Targeted Completion Date**	**Actual Completion Date**	**Estimated % Complete**
1	Preliminary Design	2024Q1		2025Q1	100%
2	Detailed Design	2024Q2	2025Q2	2025Q2	100%
3	Contract Administration	2026Q4			50%
4	Contract - Overpass Works	2026Q4			57%
5	Substantial Performance	2026Q4			
6	Total Performance	2026Q4			

Risk (Update from last report)

To mitigate the financial risk of the project, the project is carrying risk-specific contingencies which total approximately 4.44 percent of total forecasted project costs – See Table 3 below.

New Risk:

- Contract (975-2024) includes a Fuel Price Adjustment clause, which adjusts payments to the Contractor based on the difference between:
    - the Base Fuel Index (BFI) at the time of bid submission (BFI = 142.6 in April, 2025) and
    - the Current Fuel Index (CFI) in a given month.

  These indexes are based on data published by Statistics Canada. Recent fuel price increases are likely to result in higher contract costs. The financial impact on the project will depend on how elevated fuel prices become, and the duration that they remain elevated, which cannot be forecasted at this time. A hypothetical determination of the fuel price adjustment is provided below to provide an indication of the potential adjustment amount.

Hypothetical Fuel Price Adjustment:

- Base Fuel Index at time of Bid Submission = 142.6
- Current Fuel Index (as of March, 2026) = 181.9
- **Assumption: the Current Fuel Index will remain at this level during performance of all the remaining work of the Contract (approximately $10.0 million value).

- The resulting total estimated fuel price adjustment is $25,000.

Table 3 – Significant Risks and Mitigations Strategies

Significant Risks and Mitigation Strategies	
Risk Statement and Explanation	**Risk Mitigation Management Plan**
New:	
Increase in fuel prices will result in higher contract costs, as the contract has a fuel price adjustment clause.	Continue to monitor fuel prices, and political and economic factors that could affect future fuel prices, adjust budgets if required.
Ongoing:	
Severe but avoidable traffic impacts during construction activities	Careful holistic consideration of traffic impacts, maximizing available traffic lanes while cost-effectively completing the rehabilitation works, robust stakeholder engagement and public notification plan regarding traffic changes. Project will maintain two northbound and 3 southbound lanes open (with one southbound lane serving as southbound left to University Crescent) during peak hours. Pre-emptory public notification of anticipated traffic changes (press releases, warning signage of impending traffic changes, etc.) to allow users to adjust their habits. Include alternate route information. Review alternate routes to ensure their availability.
Utility impacts create additional costs and construction delay due to conflicts	Continue to monitor utility relocation work, keep in regular communication with third party utility agencies.
Tariff risks on material sourced from the U.S.A.	Continue to monitor political and economic situation, adjust budgets if required.
Mitigated:	
N/A	N/A

Financial (Update from last report)

For further information, refer to Appendix B – Financial Forecast

Expenditures to date primarily consist of Professional Services and Construction Works. Expenditures to date total $16,821,436.28.

Currently, the total project Estimate at Completion is $30,500,000, including $1,355,476 in contingencies.

Funding (Update from last report)

On December 2, 2025, the Province approved an allocation of $4.4 million in its 2025/26 Strategic Infrastructure Basket (SIB) funding to the project. All project funding is now committed.

Table 4 – Project Funding Forecast

Funding Forecast			
Funding Source	**Adopted Budget (in thousands)**	**Amended Budget (in thousands)**	**Committed (in thousands)***
Class of Estimate	**Class 3**		
- Regional Street Renewal Reserve	621	621	621
- Frontage Levy	10,600	10,600	10,600
- Province of Manitoba SIB Funding	4,899	4,899	4,899
- Canada Community Building Fund	14,380	14,380	14,380
Total	**$ 30,500**	**$ 30,500**	**$ 30,500**

Property Acquisition (Update from last report)

The Project minimized land acquisition needs as much as possible. Several property acquisitions were mitigated. Due to the nature of the work, three property acquisitions are required. The status of each acquisition and/or easement are summarized as follows:

1845 Pembina Highway: Purchase and Sale Agreement is signed for the acquisition and is being coordinated by Real Estate (Area: 74.9 m2).

1895 Pembina Highway: On June 25, 2025, an easement agreement was executed for the required property at 1895 Pembina Highway (Area: 4.0 m2).

2012 Pembina Highway: Draft Lease Agreement for the relocation of the area required for the Transit Shelter (no change in area).

Contingency plans have been developed for all works requiring land acquisition in the event the property cannot be obtained.

Stakeholder Engagements/Communications (Update from last report)

There were no public information events during this reporting period.

The project website Winnipeg.ca/pembinaoverabinojii includes a monthly construction update with important information on traffic flow to the public. The last update in October noted that all lanes and sidewalks are now open and work on the northbound lanes will begin in Spring 2026.

Subsequent Events after Report Period End Date

N/A

FINANCIAL IMPACT

Financial Impact Statement Date: April 24, 2026

Project Name:

Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works Project
Project ID: 1805002523 and 1804000725
Quarterly Project Status Report No. 5
For the Period Ended March 31, 2026

COMMENTS:

As this report is for informational purposes only, there is no financial impact. See Appendix B as to the financial status of this project.

J. Ruby, 2026-04-24

J. Ruby, CPA, CA
Manager of Finance & Administration

CONSULTATION

This Report has been prepared in consultation with:

N/A

OURWINNIPEG POLICY ALIGNMENT

Goal: Good Health and Well-Being (HW)
4.10 Transportation Safety: Design, construct, maintain and regulate an integrated and sustainable transportation system and related infrastructure that optimize safe, connected and reliable mobility, and minimize severe injuries and fatalities.

WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

Strategic Opportunity #3 Advancing Sustainable Transportation 3.4 Increase Active Transportation Rates.

WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Goal 5: Transportation System Equity is Enhanced

The Pembina Highway Overpass is currently not bike friendly and travel may be dependent on access to motorized vehicles. The extension of the active transportation network across the bridge and to existing nodes in the north and south vicinities therefore fits the direct 10-year objective that states that Improvements to transportation infrastructure and services prioritize areas of higher poverty, and increased interconnectivity to employment and affordable goods and services.

SUBMITTED BY

Department:	Public Works
Division:	Engineering
Prepared by:	J. Matthew Hildebrand, P.Eng.
Date:	April 27, 2026

Appendices

Appendix A – Key Project Facts

Appendix B – Financial Forecast

Appendix C – Key Project Events (History)

Appendix A – Key Project Facts

Appendix A - Key Project Facts	
Project Name	Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works
Business Owner (Department)	Public Works Department
Project ID	1805002523 and 1804000725
Project Sponsor	Andrew Condon, P.Eng., Manager of Engineering
Department Responsible for Project Delivery	Public Works Department
Consultant Engineer (Company Name)	Stantec Consulting Limited
Adopted Budget (*)	$30,500,000.00
Class of Estimate (Adopted/Forecasted*)	Class 1 (-5% to +10%)
Range of Estimate (Adopted/Forecasted*)	$28,975,000 to $33,550,000
Amended Budget	N/A
Class of Estimate (Amended)	N/A
Range of Estimate (Amended)	N/A
Project Description (Scope)	
- Major rehabilitation of the deck of Pembina Hwy Overpass at Abinojii Mikanah to extend its service life 50 years, including addition of a 3.0 m multi-use path (west side) and 3.0 m bi-directional bicycle lane and 1.8 m sidewalk (east side)	
- Mill and fill the roads e/s of the overpass including the loops to rehabilitate them	
- Improved sidewalks and multi-use paths (west side) and bi-directional bicycle lanes (east side) for Pembina Hwy from Chancellor Dr to Plaza Dr	
- Improved crossings and signalization works at Chancellor Dr, University Cres, eastbound Abinojii Mikanah Off Ramp, and Plaza Dr	
- Road realignment of eastbound Abinojii Mikanah Off Ramp to align with Pembina Hwy and University Cres intersection c/w new single davit street lighting. Eastbound Abinojii Mikanah traffic will no longer flow through Chancellor Dr intersection. Laneway on west side of McDonald's and Esso parking lot will be converted into a two-way traffic access and will not connect to traffic existing eastbound Abinojii Mikanah.	
- Multiple Transit and safety improvements throughout the Pembina Hwy Facility. All Transit improvements align with the Transit Master Plan.	
Committee Membership	
- Jim Berezowsky, Director of Public Works (Chair) - Andrew Condon, Manager of Engineering (Project Sponsor) - Jason Ruby, Manager of of Finance & Administration - John DaCosta, Senior Corporate Accountant, Corporate Finance - Danny Tooth, Manager Capital Projects, Assets and Project Management - Bjorn Radstrom, Manager Planning & Scheduling, Transit Department - Gord Chappell, Acting Manager Real Estate & Land Development, PPD	

(*) – Projects with aggressive schedules are inherently more risky and more likely to experience cost overruns and schedule delays.

Appendix B – Financial Forecast

Appendix B - Project #1805002523 (Bridge Rehabilitation) and 1804000725 (Road and Rec Walkways & Bike Paths) Financial Forecast
As at March 31, 2026

Project Component Deliverables	Budget (in 000's)			Expenditure Forecast (in 000's)										
	Adopted/Forecasted* Budget	Change	Amended Budget	Actual Costs To Mar 31/26 (**)	Projected Costs 2026	2027	2028	2029	Total Forecasted Costs	Surplus (Deficit)	Variance Last Report (*)	Change in Variance
Engineering, Design and Other	$ 4,381	$ -	$ 4,381	$ 3,374	$ 1,305	$ -	$ -	$ -	$ 4,679	$ (298)	$ (329)	$ 31
Construction	$ 20,411	$ -	$ 20,411	$ 12,956	$ 10,637	$ -	$ -	$ -	$ 23,593	$ (3,182)	$ (3,181)	$ (1)
Land Acquisition	$ 155	$ -	$ 155	$ 24	$ 76	$ -	$ -	$ -	$ 100	$ 55	$ 55	$ -
Internal Financing/Overhead Costs	$ 1,274	$ -	$ 1,274	$ 467	$ 306	$ -	$ -	$ -	$ 773	$ 501	$ 396	$ 105
Contingency	$ 4,279	$ -	$ 4,279	$ -	$ 1,355	$ -	$ -	$ -	$ 1,355	$ 2,924	$ 3,059	$ (135)
Total Project Budget	**$ 30,500**	$ -	$ 30,500	$ 16,821	$ 13,679	$ -	$ -	$ -	$ 30,500	$ -	$ -	$ -
% of Project Budget Spent (Actual Costs to Date / Adopted & Amended Budget)	55%		55%									

(*) - project was forecasting a deficit of $2,139 last quarter due to Amended Budget being $28,361. With the confirmation of Provincial SIB funding, amended budget is now $30,500, which is the amount originally adopted by Council.

Project #	Adopted Budget (in thousands) (*)	Amended Budget (in thousands)	Actual Costs (in thousands)
1805002523	**$ 20,400**	**$ 20,400**	**$ 10,841**
1804000725	**$ 10,100**	**$ 10,100**	**$ 5,980**
Total	**$ 30,500**	**$ 30,500**	**$ 16,821**

(*) - Adopted budget is allocated in accordance with the Class 3 Estimate & Estimated Preliminary Design. The Rec Walkways portion of the projects budget, $2,000,000, is identified in project 1804000725 to assist with project tracking and forecasting.

(**) - Actual construction costs presented in this report represent the expected allocation between Bridge and Road. Subsequent adjustments in Peoplesoft are required.

Appendix C – Key Project Events (History)

First Status Report (FSR) #1

- On March 22, 2023, Council approved the 2023 Capital Budget, of which $1,000,000 was allocated to the Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works Project ("project"). A portion was used to undertake the preliminary engineering study for the project.
- On October 19, 2023, the Director of Public Works awarded RFP No. 509-2023 for consulting services to Morrison Hershfield Limited (now Stantec Consulting Limited) to conduct a preliminary engineering study.
- Site investigations and analyses occurred in the Fall/Winter of 2023.
- Stantec Consulting Limited acquired Morrison Hershfield Limited on February 9, 2024.
- On March 20, 2024, Council approved the 2024 Capital Budget, of which $2,000,000 was allocated to the project.
- With the adoption of the 2024 Capital Budget on March 20, 2024, Council authorized a first charge on the 2025 Regional Street Renewal Program, of which, $4,100,000 was allocated to the project.
- On August 21, 2024, the Director of Public Works awarded a consulting assignment to Fireseeds North Infrastructure in the amount of $20,475.00, plus G.S.T. for a Road Safety Audit on the project.
- An Interim Preliminary Design Report was submitted in August 2024 and a Class 3 Basis of Estimate (BOE) was submitted in September 2024.
- Preliminary Design of the Bridge Rehabilitation and Related Works continued through 2024, with the Final Preliminary Design Report submitted in January 2025.
- On October 7, 2024, the Project Website: Pembina Highway Overpass at Abinojii Mikanah - Public Works - City of Winnipeg was launched, as part of the Stakeholder Engagement Program, followed by four (4) virtual stakeholder meetings on October 22, 23 and 24, 2024.
- On October 22, 2024, the Chief Financial Officer awarded RFP No. 509-2023 for consulting services to Stantec Consulting Limited for the provision of Detailed Design, Contract Administration, and Post Construction phases for the project.
- On January 29, 2025, Council approved the 2025 Capital Budget, of which, a combined $23,500,000 is allocated to the project.
    - $17,400,000 – Bridge and Overpass Rehabilitation
    - $4,100,000 – Overpass Ramps funded by the Regional Street Renewal Program previously approved as a first charge in 2024.
    - $2,000,000 – Recreational Walkway and Bike Pathway works funded by the Regional and Local Street Renewal Program.
- With the adoption of the 2025 Capital Budget, on January 29, 2025, Council authorized a first charge on the 2026 Regional Street Renewal Program of which, $4,000,000 is allocated to the project.
- Substantial Performance for this Project is anticipated to be October 2, 2026.
- Total Performance for this Project is anticipated to be October 16, 2026.

FSR #2

- On March 4, 2025, Tender No. 975-2024 for construction of the Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works was posted on Merx.
- On March 27, 2025, Council concurred in the recommendation of the Winnipeg Public Service that authority be delegated to the Chief Administrative Officer (CAO) to award, and approve, that the City enter into, execute, and deliver a competitively tendered construction contract exceeding $10,000,000 for the project to the maximum total cumulative amount of $25,000,000, which is intended to cover the total construction award amount including contingencies. Further, authority be delegated to the CAO to approve over-expenditures for the contract provided that the contract plus the over-expenditure does not exceed the cumulative amount of $25,000,000 and is within Council approved budgets or as a result of a first charge against the General Capital Fund.
- On April 9, 2025, Tender No. 975-2024 for construction of the Pembina Highway Overpass at Abinojii Mikanah Rehabilitation and Related Works closed.
- On April 22, 2025, a single source contract with Bell MTS, Purch Ref No. 395-2025, in the amount of $67,032.48 plus M.R.S.T. and G.S.T. was approved by the Manager of Purchasing for temporary relocation of Bell MTS infrastructure.
- On April 23, 2025, the interim CAO awarded Tender No. 975-2024 to M.D. Steele Construction Ltd. in the amount of $22,374,972.05, plus G.S.T.
- Between April 21-25, Construction Notices were delivered to nearby property owners.
- On May 7, 2025, a Public Information Event was held at the CanadInns Fort Garry from 4 – 7 pm.
- On May 8, 2025, the project website was updated including information provided at the Public Information Event.
- On May 12, 2025, the contractor mobilized to the project site to begin construction work.
- On May 27, 2025, a single source contract was awarded to Manitoba Hydro in the amount of $50,869.98, plus G.S.T. for a Plant Relocation of streetlighting.
- On June 6, 2025, an interim budget transfer in the amount of $2,260,000 was processed from the 2025 Regional Street Renewal – Various locations project to this project.
- On June 12, 2025, the Winnipeg Blue Bombers held its first home game of the regular season at Princess Auto Stadium. Accommodation of all modes of traffic continue to be monitored and the project site adjusted as required to accommodate stadium events.
- On June 15, 2025, the Manitoba Marathon was held, with the marathon route traversing through the project site. Adjustments were made to the traffic control to accommodate the marathon successfully.
- On June 20, 2025, a single source contract with Bell MTS, Purch Ref No. 614-2025, in the amount of $31,401.78, plus M.R.S.T. and G.S.T. was approved by the Manager of Purchasing for permanent relocation of Bell MTS infrastructure.
- On June 24, 2025, additional wayfinding signage was installed at the site to provide walk and bike detour information to the public.
- On June 25, 2025, an easement agreement was executed for required property at 1895 Pembina Highway.
- On June 29, 2025, the Primary Transit Network Service launched. Bus routes and stops

through the project site continue to be monitored. Coordination with Transit is ongoing to adjust stop locations and accommodate construction activities.

FSR #3

- On July 10, 2025, the Director of Public Works awarded a consulting assignment to Fireseeds North Infrastructure Corporation in the amount of $25,200.00, plus applicable M.R.S.T. and G.S.T. for Traffic Staging – Road Safety Audit.
- On August 7, 2025, a single source contract with Manitoba Hydro in the amount of $16,000.00, plus G.S.T. was approved by the Director of Public Works for vault adjustments.
- On August 27, 2025, a single source contract with Rogers Communications in the amount of $10,000.00, plus G.S.T. was approved by the Street Project Manager for relocation of existing vaults.
- Regular Season Winnipeg Blue Bomber Games continued to be held at Princess Auto Stadium without any major difficulties noted in traffic.
- Construction updates provided on a monthly basis to the Project Website.

- **FSR #4**

- On November 13, 2025, the Manager of Engineering of Public Works awarded a single source contract to Manitoba Hydro in the amount of $4,842.60, plus G.S.T. for a point of service for the new Parks Garage.

- On November 14, 2025, the Street Project Manager awarded a single source contract to Rogers Communication in the amount of $7,480.00, plus M.R.S.T. and G.S.T. for pedestal removal and coax relocation works.

- On November 26, 2025, the Street Project Manager awarded a single source contract to Bell MTS in the amount of $5,066.71, plus M.R.S.T. and G.S.T. for pedestal relocation works.

- Construction updates provided on a monthly basis to the Project Website.
- On October 28, 2025, the southbound bridge and roadworks were completed and open to vehicular and pedestrian traffic. The traffic detour was removed, and all lanes of traffic are open for the winter.

- **FSR #5**

- There were no new single source contracts during this period.