REPORTS

295. From the Chief of Police
Report 2002/07/12

Establishment of the North End School Resource Officer Partnership Initiative Pilot Project
File GF-2 (Vol. 55)

Recommending:

1. That the City of Winnipeg (Winnipeg Police Service) enter into a Memorandum of Agreement with the North End Community Renewal Corporation to establish a pilot project, called the North End School Resource Officer Partnership Initiative.

2. That the complement of the Winnipeg Police Service be increased by three constables for the term of the agreement and additional funds allocated regarding salaries, benefits, training and equipment to the operating budget. Funds shall be off-set by additional revenue.

3. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing, including the drafting of the Memorandum of Agreement.

Moved by Councillor Eadie,

That the recommendations be concurred in and a Clause forwarded to Council.

Carried

Re:	**Establishment of the North End School Resource Officer Partnership Initiative Pilot Project**
For submission to:	**Executive Policy Committee**
Original report signed by:	**J. J. Ewatski** **Chief of Police**
Report date:	**July 12, 2002**
In Camera item:	**NO**

Recommendation(s):

1. That the City of Winnipeg (Winnipeg Police Service) enters into a Memorandum of Agreement with the North End Community Renewal Corporation to establish a pilot project, called the North End School Resource Officer Partnership Initiative.

2. That the complement of the Winnipeg Police Service be increased by three constables for the term of the agreement and additional funds allocated regarding salaries, benefits, training and equipment to the operating budget. Funds shall be off-set by additional revenue.

3. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing, including the drafting of the Memorandum of Agreement.

Report Summary

Key Issues:

- the approach currently being used by Winnipeg Police Service Beat and School Resource Officers from Community Services in the schools will be enhanced by this pilot project.
- a pilot project has been designed to establish school resource officers similar to those in use with Edmonton, Calgary and Regina Police Services.
- the pilot project will be funded by the North End Community Renewal Corporation which received funding from the Province of Manitoba - Inter

Governmental Affairs (Neighbourhoods Alive program), and the Winnipeg School Division #1

- Winnipeg Police Service complement will increase by three police officers for the term of the agreement. These costs will be offset by revenue generated through external funding from outside agencies supporting this pilot project.

Implications of the Recommendation(s):

General Implications

ð None

v For the organization overall and/or for other departments

v For the community and/or organizations external to the City of Winnipeg

v Involves a multi-year contract

Comment: This initiative is community policing in its purist form. This pilot project will demonstrate how a partnership approach is a cost effective strategy to promote community safety in the North End (District #3). In other jurisdictions, the strategic deployment of police officers to work out of the schools has proven to be an effective approach in delivering effective community policing.

Policy implications

v No

ð Yes

Comment:

Financial Implications

ð Within approved current and/or capital budget

v Current and/or capital budget adjustment required

Comment:

Report

Recommendation(s):

1. That the City of Winnipeg (Winnipeg Police Service) enters into a Memorandum of Agreement with the North End Community Renewal Corporation to establish a pilot project, called the North End School Resource Officer Partnership Initiative.

2. That the complement of the Winnipeg Police Service be increased by three constables for the term of the agreement and additional funds allocated regarding salaries, benefits, training and equipment to the operating budget. Funds shall be off-set by additional revenue.

3. That the Proper Officers of the City be authorized to do all things necessary to effect the intent of the foregoing, including the drafting of the Memorandum of Agreement.

Reason for the report:

Council approval is required to enter into this agreement.

History:

The Winnipeg Police Service is committed to the Community Based Policing philosophy in addressing the issues of crime prevention and safety in the community, including the school environment. The underlying premise of community policing is that the police service be more proactive and less reactive in addressing the issues of crime and safety.

Other jurisdictions have seen the benefits of the School Resource Officer program. Edmonton Police Service established a program in 1979 with constables assigned to four high schools. This has evolved to its current status, which has 12

officers working in 15 high schools. Calgary Police Service established a program in 1974 with one officer in one school. This has evolved to 15 constables working in 25 high schools. Regina Police Service started in 1980 with constables working in elementary schools. In 1992, the program shifted to include high schools. Currently, Regina Police Service has nine police officers working in 17 high schools. These School Resource Officers also are responsible for feeder schools.

In the late 1980's and early 1990's, a pilot project was conducted in Winnipeg at Daniel Mcintyre School. This project turned out to be very successful as it broke down the barriers and built up positive and trusting relationships between students and police officers. In addition, the project developed proactive strategies that addressed youth prostitution, drugs, gangs, arson, violence, vandalism and graffiti.

The current method used by Beat and Community Services Officers visiting and working in the schools is a benefit to the surrounding communities however this pilot project will enhance the overall proactive approach to building relationships with youths and schools. The strategic deployment of police officers to work out of schools is an effective strategy to promote community safety in the north end.

Discussion:

It is interesting to note that the term "law enforcement officer" is nowhere to be found in the Criminal Code of Canada. The term that is used to describe the work of police in the Criminal Code of Canada is "peace officer". Keeping the peace in the community is a much different role than enforcing the law. Keeping the peace involves building strong relationships of trust in a community, teaching people new skills, building stronger communities, linking communities to relevant resources, mobilizing citizens to become more involved in contributing to the well being of their community and strengthening the problem solving capacity of the community.

The police need to shift the allocation of their resources into strategic community settings in order that they are better positioned to play a more preventative role in addressing community safety issues. Addressing the issues will start at elementary schools and continue up to high school level.

This pilot project proposes that a new service delivery model be developed based on the premise that police officers need to develop strong working relationships with youth, schools and communities by being stationed in 15 North End (District #3) schools. They would be known as School Resource Officers (SRO's) and would also have the responsibility of working with local elementary feeder schools in the north end.

The SRO's would work out of the following high schools and have responsibility to work with the identified elementary feeder schools:

R. B. Russell High School
(1 School Resource Officer)
Norquay
David Livingstone
William Whyte

Children of the Earth School
(1 School Resource Officer)
Nijiimahkwa
King Edward
Strathcona

St. Johns High School/Isaac Newton Junior High School
(1 School Resource Officer)
Machray
Champlain
Inkster
Luxton
Ralph Brown

A management committee consisting of representatives from the police, schools and community would oversee the pilot project. The committee will have two representatives from the Winnipeg Police Service, two from Winnipeg School Division #1, two members from the community at large, two students and one member from the North End Renewal Corporation.

The SRO's would be funded as follows. Winnipeg School Division #1 will provide $36,038 for 2002-03, $41,370 for 2003-04 and $47,213 for 2004-05. In addition the School Division will provide in-kind services including office space, telephone and computer access in the designated home and feeder schools. The North End Community Renewal Corporation will provide $258,545 it received as funding for this pilot project from the Province of Manitoba – Inter Governmental Affairs (Neighbourhoods Alive program). The Winnipeg Police Service will cover the remaining costs including training and equipment. In addition, as a result of the recent Collective Bargaining Agreement signed with the Winnipeg Police Association, a shortfall of less than $12,000 for additional salary increase will be covered by the Winnipeg Police Service.

The Memorandum of Agreement will stipulate that payments will be made quarterly and due within 30 days of the dates indicated. The Memorandum of Agreement will provide an escape clause allowing for the cancellation of the agreement if required. The Winnipeg Police Service will be responsible for the performance of the

School Resource Officers who will be under the direction of the District #3 (North End) Divisional Commander.

The role of the SRO would be to focus on prevention, education and maintaining the peace in schools and adjacent neighbourhoods. The SRO's would be selected to work in schools based on the recommendations of a joint police and school selection advisory committee. SRO's would be assigned to work full time in the local school site for a three-year period.

The current workload for police in District #3 (North End) is very high. In addition, calls for service have seen a steady increase over the past few years. In order to maintain service delivery for the citizens in the North End, those officers assigned to the pilot project would have to be replaced. This would mean hiring three more officers as replacement thus increasing the complement by three.

The management committee will oversee the evaluation of the three-year pilot project and will hire an evaluation resource consultant to develop and implement evaluation of the project. The stakeholders involved in the pilot project including students, parents, community residents, school staff, Winnipeg Police Service and the Province of Manitoba will meet at the beginning of the pilot project. This meeting will identify mutually agreeable outcomes as to what will be evaluated on an annual basis over the 3-year period of the pilot project.

Financial Impact Statement:

Project Name: North End School Resource Program

Date: June 27, 2002 First Year of Program **2002**

	2002	2003	2004	2005	2006
Capital					
Capital Expenditures Required					
Less: Existing Budgeted Costs					
Additional Capital Budget Required	$ -	$ -	$ -	$ -	$ -
Funding Sources:					
Debt - Internal					
Debt - External					
Grants (Enter Description Here)					
Reserves, Equity, Surplus					
Other - Enter Description Here					
Total Funding	$ -	$ -	$ -	$ -	$ -
Total Additional Capital Budget Required	$ -				
Total Additional Debt Required	$ -				
Current Expenditures/Revenues					
Direct Costs	$ -	$ 99,175	$ 122,657	$ 86,096	
Less: Incremental Revenue/Recovery	38,692	119,924	131,570	92,980	
Net Cost/(Benefit)	$ (38,692)	$ (20,749)	$ (8,913)	$ (6,884)	$ -
Less: Existing Budget Amounts					
Net Budget Adjustment Required	$ (38,692)	$ (20,749)	$ (8,913)	$ (6,884)	$ -

Additional Comments: Assumes contract period is from Sept 01/02 to August 31/05. Only incremental costs included which depicts 3 additional officers are hired effective March 10/03.

Manager of Finance & Administration

In preparing the report, there was consultation with and concurrence by: N/A

This Report Submitted By:

Department	Winnipeg Police Service
Division	Division #13
Prepared by:	B. McCorrister Inspector 986-2854
	J. Anderlic Staff Sergeant Organizational Development 986-3027