Agenda - Council - May 18, 2005

Report - Standing Policy Committee on Property and Development - May 3, 2005

Item No. 13 Development of the Cloutier Trail
File ST-7.2

STANDING COMMITTEE RECOMMENDATION:

On May 11, 2005, the Executive Policy Committee concurred in the recommendations of the Standing Policy Committee on Property and Development and the Riel Community Committee and submits the following to Council:

1. That the City apply to the Province of Manitoba for a License to construct, operate and maintain a recreational trail on the provincially owned land immediately north of Cloutier Drive.

2. That the terms and conditions for a Development and Management Agreement for the development and maintenance of the Cloutier Trail, between the Cloutier Drive Residents Association and the City, in accordance with the terms and conditions of the Agreement outlined in Appendix "C" to the report from the Manager of Planning and Land Use dated March 21, 2005, be approved.

3. That the Chief Administrative Officer be authorized to approve the final terms and conditions of the Agreement.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

Report - Standing Policy Committee on Property and Development - May 3, 2005

DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On May 11, 2005, the Executive Policy Committee concurred in the recommendations of the Standing Policy Committee on Property and Development and the Riel Community Committee and submitted the matter to Council.

STANDING COMMITTEE RECOMMENDATION:

On May 3, 2005, the Standing Policy Committee on Property and Development concurred in the recommendation of the Riel Community Committee and submitted the matter to the Executive Policy Committee and Council.

COMMUNITY COMMITTEE RECOMMENDATION:

On April 4, 2005, the Riel Community Committee concurred in the administrative recommendation and submitted its recommendation to the Standing Policy Committee on Property and Development.

Re: **Proposed Development of the Cloutier Trail**

For submission to: **Riel Community Committee**

Original report signed by: **Manager of Planning and Land Use,**
Planning, Property and Development Department

Report date: March 29, 2005

RECOMMENDATION:

That the Riel Community Committee recommend to the Standing Policy Committee on Property and Development as follows, namely:

1. That the City apply to the Province of Manitoba for a License to construct, operate and maintain a recreational trail on the provincially owned land immediately north of Cloutier Drive.

2. That the proposed terms and conditions for a Development and Management Agreement, for the development and maintenance of the Cloutier Trail, between the Cloutier Drive Residents Association and the City, in accordance with the terms and conditions of the Agreement attached to the report from the Manager of Planning and Land Use dated March 21, 2005, be approved.

3. That the Chief Administrative Officer be authorized to approve the final terms and conditions of the Agreement.

4. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON:

On July 3, 2003 the Standing Policy Committee on Property and Development concurred in the recommendation of the Riel Community Committee, and authorized the Director of Planning, Property and Development to:

1. Negotiate an easement over or an outright purchase of some or all of the land identified as “Subject Property” in Misc. Plan No. 11928, subject to an adequate funding source being identified.

2. Negotiate a private/public partnership regarding the development and maintenance of the St. Norbert Parkway and Trans Canada Trail on the “Subject Property” identified in Misc. Plan No. 11928.

HISTORY:

On February 10, 2003, the Riel Community Committee passed the following resolution and submitted its recommendation to the Standing Policy Committee on Property and Development, namely:

WHEREAS Cloutier Drive is currently utilized as the route of the St. Norbert Parkway and TransCanada Trail;

AND WHEREAS Cloutier Drive does not have side walks or other mechanisms for safe pedestrian movement;

AND WHEREAS the land on the north side of Cloutier Drive is owned by the Province of Manitoba and is likely to come up for development in the future, possibly resulting in the City requiring the dedication of land for the St. Norbert Parkway and the TranCanada Trail;

THEREFORE BE IT RESOLVED that the Standing Policy Committee on Property and Development be requested to direct the Director of Planning, Property and Development to investigate the need and mechanism for the acquisition of land from the Province of Manitoba for the relocation of the St. Norbert Parkway and TranCanada Trail to the land on the North side of Cloutier Drive and report back to the Riel Community Committee;

THEREFORE BE IT FURTHER RESOLVED that the Standing Policy Committee on Property and Development be requested to direct the Director of Planning, Property and Development to investigate the possibility of establishing a private/public working relationship for the development and maintenance of the St. Norbert Parkway and TransCanada Trail in this area and report back to Riel Community Committee.

On March 4, 2003 The Standing Policy Committee on Property and Development referred the recommendation of the Riel Community Committee to the Administration, namely:

1. That the Director of Planning, Property and Development investigate the need and mechanism for the acquisition of land from the Province of Manitoba for the relocation of the St. Norbert Parkway and Tran Canada Trail to the land on the North side of Cloutier Drive and report back to the Riel Community Committee.

2. That the Director of Planning, Property and Development investigate the possibility of establishing a private/public working relationship for the development and maintenance of the St. Norbert Parkway and Tran Canada Trail in this area and report back to Riel Community Committee.

The Administration reported back to the Riel Community Committee on June 17, 2003, at which time the Riel Community Committee concurred in the administrations recommendations and recommended:

1. That the Standing Policy Committee on Property and Development direct the Director of Planning, Property and Development Department to negotiate an easement over or an outright purchase of some or all of the land identified as "Subject Property" in Misc. Plan No. 11928, subject to an adequate funding source being identified.

2. That the Standing Policy Committee on Property and Development direct the Director of Planning, Property and Development Department to negotiate a private/public partnership regarding the development and maintenance of the St. Norbert Parkway and Trans Canada Trail on the "Subject Property" identified in Misc. Plan No. 11928.

On July 3, 2003 the Standing Policy Committee on Property and Development concurred in the recommendation of the Riel Community Committee, and authorized the Director of Planning, Property and Development to:

1. Negotiate an easement over or an outright purchase of some or all of the land identified as "Subject Property" in Misc. Plan No. 11928, subject to an adequate funding source being identified.

2. Negotiate a private/public partnership regarding the development and maintenance of the St. Norbert Parkway and Trans Canada Trail on the "Subject Property" identified in Misc. Plan No. 11928.

DISCUSSION:

Residents of Cloutier Drive have expressed concerns regarding the safety of pedestrian traffic on Cloutier Drive due to vehicular traffic for several years. As a result the residents have conducted a *SpeedWatch* traffic study (*SpeedWatch* is a joint program of Manitoba Public Insurance and the Public Works Department and is designed to educate motorists about the speeds they travel through the use of speed reader boards operated by residents). In addition, the Traffic Assessment Branch of the Transportation Division of the Public Works Department has conducted several traffic volume and speed studies on Cloutier Drive. These studies resulted in the installation of two 50 km/hour speed limit signs at either end of Cloutier Drive. Subsequent studies indicate that these measures have not been successful in reducing vehicular speeds. The Winnipeg Police Service have conducted periodic speed enforcement activities on Cloutier Drive. However, these efforts have not resulted in any long term speed reduction. The residents have also investigated the Sunday/Holiday Bike Route Closure program and the installation of speed humps. Unfortunately Cloutier Drive does not fit the criteria for either of these programs.

These investigations and traffic studies clearly indicate that there is a need to separate pedestrian and cyclist traffic from vehicular traffic on Cloutier Drive. This is especially important because the St. Norbert Parkway and the Tran Canada Trail are currently located on Cloutier Drive. These facilities will only increase the conflict between pedestrian, cyclist and vehicular traffic. In October, 2002 the residents of Cloutier Drive approached the City regarding relocating the St. Norbert Parkway and the Tran Canada Trail to the land on the North side of Cloutier Drive that is owned by the Province of Manitoba. Informal discussions have been conducted with

representatives of the Province, the City and the Cloutier Drive Residents Association regarding this possibility. These discussion clearly show that the proposal has merit and that the Province is willing to allow the City to utilize these lands for the proposed trail.

An ecological assessment conducted by the City of Winnipeg Naturalist Services Branch in December 2002 determined that there were significant natural heritage areas located on the land between Cloutier Drive and the Perimeter Highway. These natural heritage areas consist of the existing stand of aspen and oak forest in the central part of the site and an oak forest on the eastern portion of the site transitioning to river bottom forest east of Cloutier Drive on the west bank of the Red River. These natural heritage areas have been graded as "B" and "A/B" meaning that they are *high quality natural areas.*

The Cloutier Drive Residents Association (CDRA) has solicited quotes for the development of a 2.5 km, 2.4 m wide asphalt trail. The approximate location of the trail is illustrated in the attached Appendix A. The detailed trail location will be worked out in consultation with the City Naturalist and the City Forester to insure that the trails impact on individual trees is mitigated. The CDRA have developed a budget of $155,000 for trail construction, amenities, and maintenance start up fund. Their fund raising campaign is almost complete as indicated in Appendix A. There is no provision made in the budget for the cost of an easement or land acquisition.

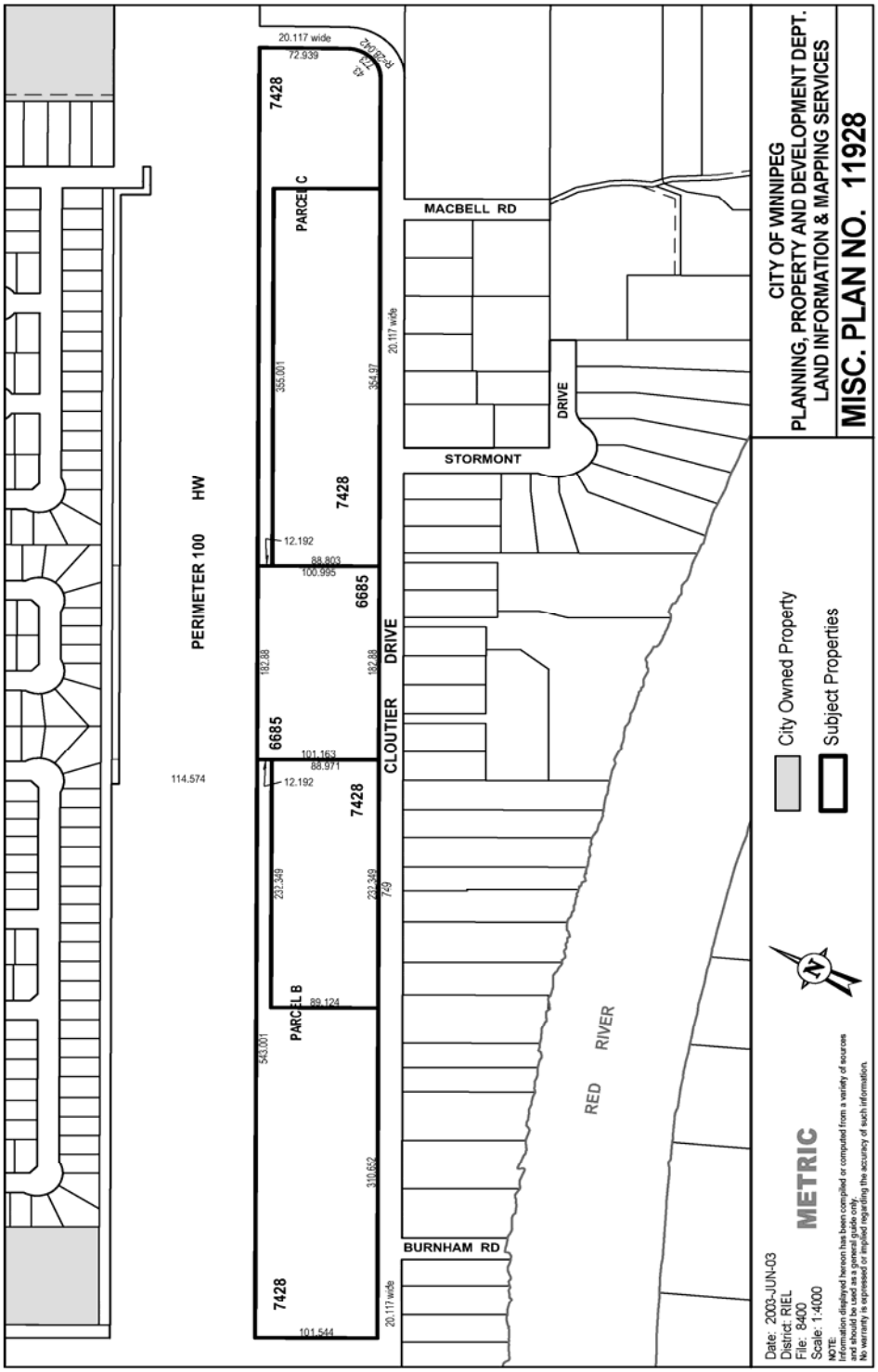
The authority from the Standing Policy Committee on Property and Development to negotiate the required land or easement was subject to an adequate funding source being identified. Funding for such an acquisition has not been identified and as such the Real Estate Division has not been requested to begin negotiations for the required easement or land acquisition. In addition, the Province of Manitoba has indicated that they wish to retain the subject property for possible future use. The Province has suggested that the City apply for a License to construct, operate and maintain a recreational trail on or in proximity to a departmental road which is offered by Manitoba Transportation and Government Services. Said license is attached as appendix B. The Province would prefer that the City hold the license as opposed to the CDRA.

It is proposed that the City will hold the license from the Province and enter into an agreement with the CDRA whereby the CDRA will be responsible for the development and maintenance of the trail. A draft of the agreement is attached as Appendix C.

This report submitted by:

Planning, Property and Development Department
Division: Planning and Land Use
Prepared by: Kevin Nixon, Park Strategic Planner
PPD File #: 8400

Document name: V:\DesignBranch\Parks, Riverbanks & Community Initiatives\Kevin\Cloutier Drive trail final.doc


CITY OF WINNIPEG
PLANNING, PROPERTY AND DEVELOPMENT DEPT.
LAND INFORMATION & MAPPING SERVICES
MISC. PLAN NO. 11928
City Owned Property
Subject Properties
METRIC
Date: 2003-JUN-03
District: RIEL
File: 8400
Scale: 1:4000
NOTE:
Information displayed hereon has been compiled or computed from a variety of sources and should be used as a general guide only.
No warranty is expressed or implied regarding the accuracy of such information.
PERIMETER 100 HW
CLOUTIER DRIVE
MACBELL RD
STORMONT DRIVE
BURNHAM RD
RED RIVER
PARCEL C
PARCEL B
7428
6685
20.117 wide
72.939
355.001
354.97
12.192
88.803
100.995
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101.163
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89.124
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